COUNTY OF SAN MATEO PLANNING AND BUILDING DEPARTMENT

DATE: April 28, 2021

- **TO:** Planning Commission
- **FROM:** Planning Staff
- **SUBJECT:** INFORMATIONAL ITEM: Briefing on Unincorporated San Mateo County Active Transportation Plan

RECOMMENDATION

1. Receive staff's presentation on the Unincorporated San Mateo County Active Transportation Plan and provide input regarding next steps.

BACKGROUND

Report Prepared By: Chanda Singh, Senior Transportation Planner, 650/363-1853

Applicant: County of San Mateo Office of Sustainability

Owner: Unincorporated communities

Location: All unincorporated San Mateo County communities

This is an informational report on the Unincorporated San Mateo County Active Transportation Plan ("ATP" or "Plan"). The ATP is a long-range plan that serves as a starting point and a guide for future decisions about active transportation improvements throughout unincorporated county communities. Active transportation refers to any type of human-powered transportation including walking, rolling, and biking. Active transportation plans are intended to give planners, engineers, advocates, and policymakers the tools they need to build safe, comfortable, and convenient facilities for walking and biking in communities. Active transportation plans provide a framework for the implementation of infrastructure improvements and supporting policies and programs. This is the first Active Transportation Plan for unincorporated San Mateo County.

In 2018, the San Mateo County Office of Sustainability (OOS) was awarded a Sustainable Communities Transportation Planning grant from the California Department of Transportation (Caltrans), in the amount of \$228,820, to develop the Active Transportation Plan. On August 7, 2018, the San Mateo County Board of Supervisors approved Resolution No. 076059 authorizing the County to accept the grant award and enter into a grant agreement with Caltrans to fund the project. On January 29, 2019, the San Mateo County Board of Supervisors adopted Resolution No. 076936 approving a contract between the County and Toole Design Group to develop the Unincorporated San Mateo County Active Transportation Plan.

OOS started the planning process with Toole Design Group, the project consultant, at the beginning of 2019. The Plan was developed through three main phases of work informed by three periods of community engagement, as well as with input from an interdepartmental Technical Advisory Committee with participation from the Planning and Building Department, City/County Association of Governments of San Mateo County (C/CAG), Caltrans, and others. The County's Bicycle and Pedestrian Advisory Committee (BPAC), an advisory body to the San Mateo County Board of Supervisors, was engaged in informing the development of the Plan throughout the three phases of work. The first phase of work focused on data collection and analysis and receiving community input on walking and bicycling needs. In phase two, draft project recommendations based on community input and data analysis were developed and brought to the community for feedback. Phase three included the development of an implementation strategy and a draft of the Plan informed by a final round of community outreach. The San Mateo County Board of Supervisors adopted a resolution to approve the Unincorporated San Mateo County Active Transportation Plan on February 9, 2021.

DISCUSSION

The ATP seeks to improve walking and bicycling in unincorporated San Mateo County by identifying recommended infrastructure improvements, as well as accompanying policies and programs. The recommended projects will connect various destinations and respond to community needs to create a safe, connected on-street active transportation network.

Thousands of community members and stakeholders were engaged over the course of the ATP planning process, through in-person workshops and pop-up events, surveys, interactive online tools, and presentations to community councils and other community partners. Throughout this engagement, community members shared their input and recommendations for improving pedestrian crossings and dedicated bikeways as well as a desire to rethink how space is allocated on roadways, considering current needs and future demand.

The Plan and corresponding Appendices include:

- Overarching goals and objectives
- Recommendations for bicycle and pedestrian infrastructure improvements
- Recommendations for support programs and policies

- Prioritization methods and criteria for bicycle and pedestrian projects
- Implementation strategies, planning-level project costs and potential funding sources
- A design toolkit for pedestrian and bicycle facilities

The Plan serves as a guide for future decisions about active transportation improvements throughout unincorporated county communities. County staff has started to pursue implementation of the Plan by seeking funding for more detailed capital project planning and development and additional community outreach. The Plan and Appendices can be found in Attachments A and B.

County Counsel determined that environmental review is not required for approval of the Plan given that it is not considered a project subject to California Environmental Quality Act (CEQA) review. As infrastructure recommendations contained in the Plan are brought forth for consideration, they will be reviewed by County staff to determine if they are a "project" under California Environmental Quality Act. A summary of this determination, as well as an overview of the types of CEQA review and standard measures/practices that will apply to all County-initiated Plan projects can be found in Attachment C.

PLANNING-RELATED RECOMMENDATIONS

The Unincorporated San Mateo County Active Transportation Plan is a long-range, visionary planning document. The Plan includes recommended support programs and policies (page 71 of Attachment A), which play a critical role in supporting active transportation infrastructure projects and encouraging more people to walk and ride a bike. The recommended programs and policies that may have implications to future planning processes, include:

- <u>Connections to Transit</u>: Work with BART, SamTrans and Caltrain, and neighboring jurisdictions to identify infrastructure and programmatic improvements to increase pedestrian, bicycle, and micromobility access to transit.
- <u>Bicycle Parking</u>: Incorporate bicycle parking standards as a component of updates to the County's parking ordinance and zoning districts.
- <u>Transportation System Management Programs</u>: Explore opportunities to strengthen the existing Transportation Systems Management (TSM) program and incorporate bicycle and pedestrian facilities or amenities.

• <u>Active Transportation Project Funding</u>: Establishment of a policy that requires new developments to build, or contribute fees toward, active transportation facilities, or consider the inclusion of these requirements as a part of zoning district updates.

The Office of Sustainability will work closely with key partners, including the Planning and Building Department, to advance recommended policies and programs over time; relevant policies will be brought to the Planning Commission for input as they are developed. When any projects require Coastal Development Permits, the Planning Commission will review those permit applications.

NEXT STEPS

The Office of Sustainability will lead the next steps with support from County partners.

ATTACHMENTS

- A. Unincorporated San Mateo County Active Transportation Plan
- B. Unincorporated San Mateo County Active Transportation Plan Appendices
- C. Unincorporated San Mateo County Active Transportation Plan CEQA Considerations Memo

CRS:cmc - CRSFF0592_WCU.DOCX

Unincorporated San Mateo County Active Transportation Plan







Funded by a Caltrans Sustainable Communities Transportation Planning Grant

ACKNOWLEDGEMENTS

Board of Supervisors

Dave Pine, *District 1* Carole Groom, *District 2* Don Horsley, *District 3*

Warren Slocum, President, District 4

David J. Canepa, District 5

San Mateo County Bicycle and Pedestrian Advisory Committee

Dianna Butcher

Susan Doherty

Natalie Gore

William Kelly

John Langbein

Elaine Salinger

Frederick Zyda

San Mateo County Staff Project Team

Julia Malmo-Laycock, Active Transportation Sustainability Specialist, Office of Sustainability

Jessica Stanfill Mullin, *Program Manager, Office of Sustainability*

Joel Slavit, Senior Sustainability Specialist, Office of Sustainability

Joseph Lo Coco, Deputy Director, Department of Public Works

Khoa Vo, Deputy Director, Department of Public Works

Hanieh Houshmandi, Associate Civil Engineer, Department of Public Works

Technical Advisory Committee

John Allan, Sustainability Specialist, San Mateo County Office of Sustainability

Gwen Buckley, *Senior Planner, SamTrans*

Nicholas Calderon, Director, San Mateo County Parks Department

Maggie Cornejo, Legislative Aide, Office of Supervisor Warren Slocum

Carrie Dallman, Legislative Aide, Office of Supervisor Don Horsley

Ellie Dallman, Management Analyst, County Manager's Office

Heather Eastwood, *Community Health Planner, San Mateo County Public Health, Policy and Planning*

Elliot Goodrich, Associate Transportation Planner, Caltrans District 4

Sam Herzberg, Senior Planner, San Mateo County Parks Department

Mikaela Hiatt, Transportation Programs Specialist, City/County Association of Governments San Mateo County

Brae Hunter, *Legislative Aide, Office of Supervisor Don Horsley*

Chris Hunter, Chief of Staff, Office of Supervisor Don Horsley

Joe LaClair, Planning Services Manager, San Mateo County Planning and Building Department

Justin Mates, Deputy County Manager, County Manager's Office

Craig McCulloh, Staff Liaison, San Mateo County Commission on Disabilities

Brian Oh, Senior Community Health Planner, San Mateo County Public Health, Policy and Planning

Matthew Petrofsky, Sustainability Specialist, San Mateo County Office of Sustainability

Chanda Singh, Senior Transportation Planner, San Mateo County Planning and Building

Cristina Ugaitafa, Community Program Analyst, San Mateo County Aging and Adult Services

Consultant Team Toole Design Sara Rauwolf

Brooke DuBose, AICP Lucas Woodward Belinda Judelman Jonathan Yuan Patrick Gilster, AICP Joel Shaffer Laura Krull

Envirolssues, Inc.

Katie DeLeuw

CONTENTS

EXECUTIV	E SUMMARY	5
CHAPTER	1: INTRODUCTION	7
CHAPTER	2: PROJECT GOALS AND OBJECTIVES 1	4
CHAPTER	3: BICYCLE RECOMMENDATIONS	21
CHAPTER	4: PEDESTRIAN RECOMMENDATIONS	18
CHAPTER	5: SUPPORT PROGRAMS AND POLICIES7	70
CHAPTER	6: IMPLEMENTATION AND FUNDING	76

APPENDICES

A – PUBLIC OUTREACH OVERVIEW

B – TECHNICAL ANALYSIS SUMMARY MEMORANDUMS

Plans and Policies Review Existing Conditions Memorandum Existing Bicycle Network Maps Demand Analysis Memorandum Gap Analysis Memorandum

C – DESIGN TOOLKIT

D – DETAILED INFRASTRUCTURE RECOMMENDATIONS

Detailed Bicycle Network Project List Pedestrian Priority Destination Recommendations Cut Sheets for Priority Bicycle Projects Compiled Safe Routes to School Recommendations Facility Cost Estimates

- **E DETAILED PROGRAM & POLICY RECOMMENDATIONS**
- **F FUNDING SOURCES**

HOW TO NAVIGATE THE PLAN

The following chapters present key information related to the plan-making process; goals and objectives; the recommended projects, policies and programs; and the methods for funding and implementing these recommendations to achieve the Plan's goals.

Chapter 1: Introduction

Chapter 1 provides an overview of the Plan, included why and how it was developed. This chapter also provides an overview of unincorporated communities and demographics.

Chapter 2: Project Goals and Objectives

Chapter 2 identifies adopted plans and policies as well as ongoing regional planning efforts. In addition, this chapter outlines the goals and objectives of the Plan, along with process and performance metrics to ensure progress is tracked over time.

Chapter 3: Bicycle Recommendations

Chapter 3 presents the Proposed Bicycle Network as well as related network enhancements and support facilities. This chapter also synthesizes the analyses, guidance, and public input that informed the development of the Proposed Bicycle Network.

» See the Proposed Bicycle Network Maps in Appendix D for maps showing bike network improvements, and see the Detailed Bicycle Network Project List in Appendix D for a full list of these projects

Chapter 4: Pedestrian Recommendations

Chapter 4 presents Pedestrian Focus Areas along with Community-Identified Gaps and Priority Destination Recommendations. In addition, this chapter details the analyses and public input that informed pedestrian recommendations. This chapter also identifies supportive pedestrian network enhancements.

- » See the Pedestrian Focus Area Maps in Appendix D to see where we're planning to prioritize pedestrian improvements
- » See the Pedestrian Priority Destination Recommendations in Appendix D to see examples of the types of pedestrian improvements we're planning to make

Chapter 5: Support Programs and Policies

Chapter 5 provides an overview of existing programs and policies in the county and includes an overview of recommendations for programs and policies that will support infrastructure improvements. This chapter also provides a shortlist of five key program and policy recommendations to be prioritized for implementation.

» See Appendix E for details on all of our proposed programs and policies

Chapter 6: Implementation and Funding

Chapter 6 includes an overview of methods and criteria used to prioritize bicycle and pedestrian projects. Implementation and funding strategies, as well as planning-level costs, are also provided in this chapter.

EXECUTIVE SUMMARY

Purpose

The Unincorporated San Mateo County Active Transportation Plan provides a framework to improve active transportation conditions for people walking and biking throughout unincorporated county communities. The Plan presents a framework of implementable and visionary projects, programs, and policies to work towards making that vision a reality.

Vision and Goals

The Plan is oriented around five goals: access, safety, equity, mode share, and flexibility. These goals were integrated into the Plan development process and will help guide the implementation of Plan recommendations to improve walking and bicycling conditions throughout the unincorporated areas of the county.

Stakeholder and Public Involvement

The Plan process was shaped by stakeholder and public engagement that occurred at each stage of Plan development. A Technical Advisory Committee (TAC) composed of representatives from various departments and agencies in the County played a key role in the Plan development process. Input from the San Mateo County Bicycle and Pedestrian Committee (BPAC), community councils, and community members from across the unincorporated areas guided the development and prioritization of this Plan's recommendations.

Project, Policy, and Program Recommendations

This Plan seeks to improve walking and bicycling in unincorporated San Mateo County by identifying hundreds of projects, as well as accompanying policies and programs. The project recommendations connect various destinations and respond to community needs to create a safe and connected on-street active transportation network. The following page summarizes some of the types of recommendations in the Plan. Other important initiatives referenced in the Plan that will contribute to a comprehensive active transportation network include the completion of county active transportation projects already underway, as well as supporting Safe Routes to School improvements and connecting to county and regional trail planning efforts that serve unincorporated county areas.

Implementation and Funding

The Plan also provides a framework for implementation of the many projects, policies, and programs through prioritization criteria, implementation methods and considerations, planning-level cost estimates, and a list of potential funding sources. Bikeway projects and pedestrian destination area recommendations prioritized for implementation include those that address the Plan goals and offer the greatest opportunities for a connected, comfortable network of walking and biking facilities. Many of these priority projects are located in some of the county's most populous areas as well as historically underserved unincorporated communities such as North Fair Oaks, Broadmoor, and the coastside communities, representing key areas for future investment. Priority policies and programs seek to support some of the County's most immediate needs in terms of implementation, safety, and equity.













UNINCORPORATED SAN MATEO COUNTY ACTIVE TRANSPORTATION PLAN RECOMMENDATIONS SUMMARY



CHAPTER 1: INTRODUCTION

UNINCORPORATED SAN MATEO COUNTY OVERVIEW

Unincorporated San Mateo County is characterized by a variety of land uses and urban forms, with more populated areas in the eastern part of the county and more rural areas in the western part of the county. With beaches, redwood groves, varied topography, a mild climate, and major employment centers and regional transit hubs, San Mateo County contains many natural assets and opportunities for active transportation. "Unincorporated" refers to areas in San Mateo County that are located outside of city or town borders where the County government provides services, including operation and management of the public right of way. San Mateo County's unincorporated areas encompass a wide range of communities, each with unique community priorities, distribution of land uses and physical challenges, and engineering constraints. This plan will address walking and bicycling in all unincorporated areas within San Mateo County, including the 33 named communities that are unincorporated:

- Broadmoor
- Burlingame Hills
- California Golf Club
- Colma (unincorporated)
- Country Club Park
- Devonshire
- El Granada
- Emerald Lake Hills
- Harbor/Industrial
- Kensington Square
- Ladera
- La Honda

- Loma Mar
- Los Trancos Woods
- Menlo Oaks
- Miramar
- Mobile Home Parks
- Montara
- Moss Beach
- North Fair Oaks
- Olympic Country Club
- Palomar Park
- Peninsula Golf and Country Club

- Pescadero
- Princeton-by-the-Sea
- San Bruno Mountain Park
- San Francisco International Airport
- San Gregorio
- San Mateo Highlands
- Sequoia Tract
- Sky Londa
- Stanford Lands
- West Menlo Park

Unincorporated San Mateo County includes two densely populated communities –Broadmoor and North Fair Oaks–, unincorporated pockets of suburban areas, such as West Menlo Park and Emerald Lake Hills, coastal communities like El Granada and Montara, and more remote inland communities like La Honda and Pescadero. There are a few major employment centers in unincorporated parts of San Mateo County, pockets of industrial land near the Half Moon Bay Airport and unincorporated Belmont, neighborhood commercial areas in some communities, and large agricultural areas between Highway 1 and the Santa Cruz Mountains.

DEMOGRAPHICS

The population in unincorporated San Mateo County has been steadily increasing in recent years, and reached 65,000 people in 2017.¹ The racial breakdown of unincorporated parts of San Mateo County is similar to that of the county as a whole. About 68 percent of the population is White, 13 percent Asian, one percent Black, and 14 percent Some Other Race, with about four percent identifying as two or more races. But there are significant differences among communities. In Broadmoor, about half the population identifies as Asian, and in North Fair Oaks, 37 percent identify as Some Other Race.

The US Census describes people of Hispanic or Latino descent as an ethnicity, not a race. Therefore, people who identify as Hispanic may also describe themselves with one or more racial categories. Throughout the county, people of Hispanic ethnicity are generally evenly split between those identifying as White and those identifying as Some Other Race; 70 percent of the population in North Fair Oaks is Hispanic.

¹ American Community Survey Five-year Estimates, 2017.

Only three percent of households in unincorporated San Mateo County do not own a vehicle, while 75 percent of households own two or more vehicles. Of Census-designated places, North Fair Oaks has the highest rate of carfree households in the County at 3.4 percent. While vehicle ownership is often correlated with income, it can also reflect communities where walking, biking, and transit infrastructure is insufficient to provide other transportation options.

Approximately 11 percent of unincorporated San Mateo County residents walk, bike, or take transit to work. Commute trips only comprise around 15 percent of household trips, per the California Household Travel Survey (CHTS), but they are nonetheless important to understand. Although CHTS cannot be analyzed separately for unincorporated San Mateo County, non-work trips are more likely to be made using active transportation.

PLAN PURPOSE

The purpose of the Plan is to build on the potential for walking and biking in unincorporated San Mateo County by defining a community-driven vision for the future of active transportation in unincorporated San Mateo County and developing a framework for the implementation of projects, programs, and policies to turn the vision into a reality. This is the first Active Transportation Plan for unincorporated San Mateo County.



COUNTYOF **SAN MATEO** PLANNING AND BUILDING

UNINCORPORATED COMMUNITY AREAS



Figure 1: Unincorporated San Mateo County Communities

HOW WAS THE PLAN DEVELOPED?

The Plan was developed over a period of 20 months during 2019 and 2020. The process was guided by San Mateo County staff and representatives from other jurisdictions within the county. Their input was sought on key elements, such as existing conditions, bicycle network development and recommendations, and the project prioritization process. The Plan was developed in three distinct phases of analysis and public engagement. Input from stakeholders and community members was sought at each phase. Two key stakeholder groups were involved in the process:

- San Mateo County Bicycle and Pedestrian Advisory Committee (BPAC) Includes five voting members and two alternates who live in San Mateo County and focuses on bicycle and pedestrian issues in unincorporated areas of San Mateo County
- Technical Advisory Committee (TAC) Includes representatives from various County departments and agencies. This committee was assembled to provide guidance for the development of the Plan

During each stage of the Plan development, the public was asked to provide insights across the county on where changes to walking and biking could be made and prioritized. In addition to in-person events held throughout the county, public engagement opportunities were also available online to allow those who could not attend events to provide input. A variety of methods was used to engage members of the public during the Plan process, which are listed below. In order to respect community members' safety and comply with the COVID-19 Shelter in Place order, engagement methods shifted to primarily occurring online in March of 2020, in the middle of the second phase of outreach. San Mateo County recognizes that shifting the focus of the second two phases of the Plan to online outreach resulted in limitations on the number and demographic profile of people that were able to provide feedback. The County is committed to conducting ongoing additional community engagement as we move forward with proposed projects, including in-person outreach when appropriate.

- **Community workshops** Open house-style community workshops were hosted during the first phase of the Plan to hear from the public on what it's like to walk and bike in unincorporated areas of San Mateo County and find out what changes are desired to make people more comfortable walking and biking.
- **Pop-up stations** The Plan team also hosted more informal, pop-up stations at community hubs and events throughout San Mateo County to meet people where they are. These events provided opportunities for community members to learn about the Plan, provide feedback on how to improve walking and biking, and suggest locations where they would like to see changes.
- Project website The project website was developed as a location for the public to learn about the Plan and local outreach events and sign up to receive email updates. The website featured interactive activities to gather input from the public:
 - Online surveys Online surveys were used to engage the public throughout the Plan process, collecting feedback on existing conditions, desired changes, and priorities in building out the county's active transportation network
 - Online map An online map was developed to collect public feedback on desired pedestrian and bicycle improvements and bicycle network recommendations

The following sections provide an overview of the Plan development phases. Refer to *Appendix A* to view outreach summary reports from each phase.



PHASE 1: DATA COLLECTION & INITIAL OUTREACH

Phase 1 focused on listening and learning to where residents, businesses, and visitors in unincorporated San Mateo County experience barriers to walking and bicycling with the goal of identifying locations that should be evaluated for potential project recommendations. The largest public involvement effort occurred during this initial stage, and this feedback was crucial in shaping the project team's understanding of existing conditions and the recommendations that resulted. Phase 1 community engagement consisted of:

- Setting up the **project website** complete with an **online survey** asking community members to share what it's like to walk and bike in unincorporated San Mateo County today, as well as what changes people would like to see to improve travel by active transportation. Feedback from in-person events was integrated into the development of the gap analysis and project recommendations.
- **Two community workshops** and **seven pop-up stations** provided in-person opportunities for community members to learn about the Plan, speak directly with Plan team, and draw on maps to show where they like and don't like to walk and bike. The workshops and pop-up stations also provided opportunities for community members to let the Plan team know what it's like to walk and bike in unincorporated San Mateo County today, as well as describe barriers and identify possible improvements. Similar to the online survey, feedback from in-person events was integrated into the development of the gap analysis and project recommendations.
- Four walking and biking tours provided stakeholders a window into the planning and design process and helped the Plan team understand community members' daily experience. Walking and bicycling tours were used to highlight innovative facilities and identify critical gaps in active transportation infrastructure.
- Presentations at one Technical Advisory Committee meeting and one Bicycle and Pedestrian Advisory Committee meeting.

PHASE 2: PROJECT RECOMMENDATIONS

The goal of Phase 2 was to develop bicycle and pedestrian project recommendations. This phase consisted primarily of technical analyses conducted by the Plan team and review of major deliverables by the TAC, BPAC, and public. The outcomes of this phase include a regional bikeway network and priority pedestrian focus area recommendations. The County will use the bikeway project recommendations to promote regional connectivity and to work with local jurisdictions to ensure continuity across local boundary lines. The pedestrian focus area improvement recommendations are context-sensitive to the different character areas of the unincorporated County and present engineering best practices for pedestrian safety and access that can be applied elsewhere within the County. The County will be identifying and seeking future funding opportunities to get projects on the ground. Phase 2 community engagement combined both in-person and virtual outreach due to COVID-19 Shelter in Place guidelines, which began in March 2020. This hybrid approach consisted of:

- Three pop-up stations, where community members provided feedback on the draft project recommendations, priorities in building out the active transportation network, and types of pedestrian changes they'd like to see. Additional pop-up stations, as well as two in-person community workshops, were planned for this second phase of outreach, however due to COVID-19 guidelines, these events were replaced with online outreach.
- A three-week virtual open house consisting of a second online survey and an online map. This online open house asked the same questions as the pop-up stations and community workshops, allowing community members that were unable to attend in-person events to provide feedback virtually. Community members were also invited to provide more in-depth feedback via email. Feedback from the Phase 2 pop-up stations and virtual open house were used to refine and prioritize projects.
- Direct outreach to low-income, Spanish-speaking communities in North Fair Oaks and on the coastside through presentations at existing community meetings and distribution of paper and online surveys.
- Presentations at one Technical Advisory Committee meeting and two Bicycle and Pedestrian Advisory Committee meetings.

PHASE 3: IMPLEMENTATION STRATEGY & DRAFT PLAN

During Phase 3, technical work and community and stakeholder feedback from prior phases was reviewed and incorporated into the Draft Plan and presented to the community. During this phase, the Plan team also developed an implementation strategy that identified: evaluation criteria for prioritizing projects; implementation methods and trade-offs; planning-level preliminary cost assumptions for infrastructure facility types, operations and maintenance and support programs; and potential funding opportunities. Community and stakeholder feedback received during Phase 3 was reviewed and incorporated into the final Plan document. COVID-19 guidelines resulted in Phase 3 outreach activities being conducted exclusively online, like the second half of Phase 2 community engagement. Phase 3 community engagement consisted of:

- An online interactive PDF and comment box on the website for community members to read through the Draft Plan, provide comments, and ask questions.
- Two virtual pop-in meetings and a Facebook Live event, during which staff presented an overview of the Plan document to community members and answered any questions.
- Direct outreach to low-income, Spanish-speaking communities in North Fair Oaks and on the coastside through presentations at existing community meetings and a Facebook Live event held in Spanish in coordination with Community-Based Organizations in North Fair Oaks.
- Presentations at one Technical Advisory Committee meeting and two Bicycle and Pedestrian Advisory Committee meetings.

CHAPTER 2: PLAN GOALS AND OBJECTIVES

The Unincorporated San Mateo County Active Transportation Plan (Plan) goals and associated objectives provide a robust framework for improving walking and bicycling conditions and encouraging more people to use active transportation within the unincorporated areas of San Mateo County. The goals and objectives guide the development of the active transportation network recommendations so that the network better serves people commuting to work or school, running errands, and riding or walking for recreation. The goals and objectives will lay the foundation for a transportation system that accommodates users of all ages and abilities, including children, older adults, and people with disabilities.

ADOPTED PLANS AND POLICIES

Existing adopted County plans have informed the development of the goals and objectives presented in this Plan. The primary plans governing transportation in the unincorporated areas of San Mateo County include the San Mateo County Comprehensive Bicycle and Pedestrian Plan (2011, with an update in progress), the San Mateo Countywide Transportation Plan (2017), the County of San Mateo General Plan (2013), and the San Mateo County Trails Plan (2001). Other area plans that include active transportation recommendations include the Connect the Coastside Plan (forthcoming), the North Fair Oaks Community Plan (2011), and the San Mateo County Green Infrastructure Plan (2019). Additional forthcoming plans that will influence active transportation in San Mateo County include Plan Bay Area 2050, the Metropolitan Transportation Commission's Regional Active Transportation Plan, and Caltrans' District 4 Pedestrian Plan.

This Plan is the County's first active transportation plan for the unincorporated areas. For more detailed information about the plans and policies discussed below, as well as other local, regional and State plans that address active transportation, refer to *Appendix B*.

The **San Mateo County Comprehensive Bicycle and Pedestrian Plan (2011)** has laid the groundwork for bicycle and pedestrian planning in San Mateo County for nearly a decade by identifying a vision, goals, objectives, policies, and actions that guide bicycle and pedestrian planning region-wide. The 2011 Plan also prioritizes bikeway projects needed to complete the Countywide Bikeway Network and prioritizes pedestrian projects in identified focus areas. The Plan provides a clear vision for active transportation in the county with intentions to improve public health, promote higher density, increase access to transit, increase environmental sustainability, and increase access to walking and bicycling facilities. The plan includes five goals each with specific policies related to developing a system of facilities for bicyclists and pedestrians, increasing the active transportation mode share, improving safety for people walking and bicycling, routine accommodations of Complete Streets principles, and encouraging strong local support for active transportation. This plan is currently being updated and is anticipated to be completed in Winter 2021.

The San Mateo County Transportation Plan for 2040 (SMCTP 2040) (2017) is a long-range, comprehensive transportation planning document that presents a coordinated planning framework and establishes a systematic transportation planning process for identifying and resolving transportation issues region-wide. SMCTP 2040 is intended to articulate clear transportation planning objectives and policies and to promote consistency and compatibility among all transportation plans and programs within the county's twenty-one jurisdictions. The central vision statement for the SMCTP 2040 focuses on the importance of providing a transportation system that supports the economic and environmental needs of the community and is socially sustainable. The vision is accompanied by goals and policies for bicycle and pedestrian planning.

The **County of San Mateo General Plan (2013)** includes a Transportation chapter, which outlines countywide goals and policies related to transportation, emphasizing the importance of safety, efficiency, and convenience. It also promotes Complete Streets and presents seven policies explicitly related to bicycle and pedestrian facilities.

The San Mateo County Trails Plan (2001) builds on the trail policies from the County's General Plan. This 2001 plan identifies 167 miles of existing recreational trails in San Mateo County and presents over 300 miles of proposed trails. While the Unincorporated San Mateo County Active Transportation Plan is focused on sidewalks,

on-street facilities, and shared use paths, it includes recommendations to improve access to and amenities at trailheads and design guidance for recreational trail facilities, and does not preclude the possibility of future trails to supplement the recommended network.

VISIONARY REGIONAL PLANNING PRIORITIES

There are a number of significant, high profile, visionary and transformative countywide/regional active transportation planning efforts that intersect with unincorporated County communities and have the potential to improve opportunities for recreation as well as connectivity for pedestrians and bicyclists countywide. Most of these projects will require further study and coordination with other agencies prior to implementation and may be considered longer-term projects. There are implementation challenges associated with most of these efforts, which may include, but aren't limited to: constraints associated with right of way, environmental impacts, multi-agency coordination, funding, and/or political support. Many of these planning corridors were specifically identified by community members and stakeholders during the Plan process as some of the highest priority projects in the county. The following is a list of these efforts:

The Dumbarton Corridor Trail is a proposed shared use path being considered within the Dumbarton Rail Corridor, which is owned by the San Mateo County Transit District (SamTrans) and offers direct links to potential future transit stations along it. It traverses the urban unincorporated community of North Fair Oaks from Middlefield Road to Marsh Road, and extends to the San Francisco Bay Trail and over the rail bridge to the East Bay beyond. The trail would vastly improve cross-community access and connectivity within North Fair Oaks and other nearby Communities of Concern (as identified by the Metropolitan Transportation Commission) including the Belle Haven neighborhood in East Menlo Park and East Palo Alto. Portions of the Dumbarton Corridor Trail on the urban bayside of the Peninsula are also envisioned to be part of the larger Bay to Sea Trail alignment, which is discussed below.

The San Mateo County BPAC passed a motion at its May 2020 meeting that a pedestrian/bicycle path on the Dumbarton Corridor be a prominent part of this Plan, as it is a key high priority project. The consideration of this shared use path would need to be addressed as part of the environmental review for the Dumbarton Rail Corridor Project, in partnership with SamTrans for use of any land within its right of way.

The Bay to Sea Trail is a planned 40-mile multi-use trail that would be the first east-west connection between the Pacific Ocean in Half Moon Bay and the San Francisco Bay in East Palo Alto and Redwood City. This is a critical project in building out the regional trail network. A segment of this trail envisions utilizing the Dumbarton Rail Corridor for urban bayside access. While portions of this trail may be unpaved and part of the off-street trail system, other portions may follow segments of the on-street bikeway network proposed in this Plan.

The Grand Boulevard Initiative and associated EI Camino Real Corridor Studies consider the provision of pedestrian improvements and a continuous, north-south bicycle facility on the Peninsula. The Grand Boulevard Initiative is a collaborative bringing together all of the agencies responsible for the condition, use and performance of EI Camino Real from Daly City in the north to San Jose in the south. Jurisdictions such as Redwood City, Palo Alto, and the Town of Colma have conducted multi-modal corridor studies of EI Camino Real and are in various stages of implementing bicycle and pedestrian improvements. The County is part of this collaborative as portions of EI Camino Real between Daly City and Colma and in North Fair Oaks are in unincorporated areas. These segments of EI Camino Real are part of the Unincorporated San Mateo County Active Transportation Plan's proposed bikeway network.

The Midcoast Multimodal "Parallel" Trail is a planned shared use path along the east side of State Route 1 through the unincorporated Midcoast communities connecting Montara with Half Moon Bay. The Parallel Trail is a high priority project envisioned by the community in the Highway 1 Safety and Mobility Study and further explored in the Connect the Coastside Plan, Comprehensive Transportation Management Plan for the Midcoast. The Parallel Trail will provide a critical active transportation link for Midcoast residents and visitors, and a viable transportation alternative to the automobile for people of all ages and abilities as they travel to destinations along

the Coastside, connecting with the Naomi Patridge Trail in Half Moon Bay to the south. The first segment of the trail from Mirada Road to Coronado Street is planned for construction in 2021. Additional Parallel Trail segments as identified in the Connect the Coastside Plan are included in this Plan's proposed bikeway network. Portions of the Parallel Trail share the same alignment as the California Coastal Trail.

The California Coastal Trail is a 1,200-mile trail proposed to run along the California coast through all 15 coastal counties in the state. Some portions of the trail are may be unpaved and part of the off-street trail system along the beach, while others are proposed as shared use paths and bikeways on State Route 1 right of way. Portions of the Midcoast Multimodal Trail, as well as the Ohlone-Portola Heritage Trail, may share the same alignment of the California Coastal Trail.

The Crystal Springs Regional Trail is a highly-utilized recreational shared use path that runs from the hills above San Bruno to State Route 92 at Canada Road. This trail continues on Canada Road where it is closed to automobile traffic for extended hours every Sunday from Highway 92 to the Town of Woodside. A completed Crystal Springs Regional trail is envisioned in the San Mateo County Trails Master Plan (2001) and the 2019 Ohlone-Portola Heritage Trail Feasibility Study, and would close a critical one-mile gap between the South of Dam Trail segment and Canada Road.

A 2019 San Mateo County Civil Grand Jury report emphasized the need to investigate options for how to complete the trail as part of a multi-agency effort. One of the options outlined in the report for consideration is a bi-directional multi-use path along the west side of Lower Skyline Road (State Route 35) and State Route 92 within Caltrans right of way from the terminus of the existing trail, which is included in this Plan's bicycle network recommendations.

The San Francisco Bay Trail is a planned 500-mile shared use path that will ultimately encircle the entire San Francisco Bay, running through nine Bay Area counties, 47 cities and across the region's seven toll bridges. Over 350 miles of the Bay Trail exist as of 2020, which include both paved and unpaved sections, and connect communities to parks, open spaces, schools, transit and to each other. Portions of the Bay Trail serve as both a recreation and an alternative commute corridor. There is an existing gap in this trail by the San Francisco International Airport (SFO), which is part of the unincorporated County. As of 2020, the Association of Bay Area Governments (ABAG) will be leading a forthcoming study to consider alignment options in the vicinity of SFO. A number of proposed bikeways in other areas of the County's unincorporated bicycle network, such as the Dumbarton Corridor Trail, may ultimately connect to this regional trail.

The Bay Area Ridge Trail is a planned continuous 550-mile multi-use recreational trail encircling the ridges throughout the Bay Area to create a greenbelt linking regional parks throughout the nine Bay Area counties. Over 390 miles of trails have been completed and opened to the public, stretching from Calistoga in the North Bay to Gilroy in the South Bay with over 75 percent of dedicated trails open to equestrian and bike usage. Major sections of this trail in San Mateo County are intended to be unpaved and part of the off-street trail system. Portions of this trail in the unincorporated County follow State Route 35, which is proposed as a rural bicycle route with wide shoulders, and adjacent parks and open space preserves can be accessed from it.

GOALS AND OBJECTIVES

Goals are broad expressions of a long-term vision that guide the Plan and express the intended direction for bicycle and pedestrian network investments. **Objectives** are specific statements of how to accomplish the goals and can be used to derive specific targets to measure the attainment of a specific goal. **Metrics** have been developed to help County staff and community members track progress towards the objectives over the life of the Plan and better understand how different programs, projects, and policies align with Plan goals. The metrics are a combination of process measures, which seek to track implementation actions, and performance measures, which are big-picture indicators that evaluate the outcomes of these actions. The Plan's goals, objectives and metrics are based on input from San Mateo County staff, best practices, and guidance from adopted plans.



ACCESS

Improve walking and bicycling facilities so that residents and visitors of all ages and abilities can comfortably access key destinations.

Objectives

- » Develop walking and bicycling facilities that are easy to understand and navigate.
- » Increase walking and bicycling connections to improve conditions for people traveling within and between communities.
- » Maintain a network of bicycle and pedestrian facilities that help people reach key destinations, such as schools, community centers, jobs, transit, parks, and trails.
- » Provide safe and comfortable crossings and connections across barriers (e.g., freeways, railways, waterways, and major arterials) to bridge gaps in the walking and biking networks.

Process and Performance Metrics

- » Number of new projects connecting to key destinations
- » Number of intersection improvements or barrier-crossing enhancement projects completed

SAFETY

Improve safety for people walking and bicycling.

Objectives

- » Reduce rate and severity of injuries among people walking, bicycling, and using other personal mobility devices.
- » Proactively install, and continue to maintain, quick build and high-quality permanent walking and bicycling facilities to improve roadway safety considering near and long term resources.
- » Analyze crash data to detect patterns and integrate the results into decision making processes.
- » Encourage safe roadway behavior through roadway design, education, and engagement.

Process and Performance Metrics

- » Number of traffic calming projects, including those that are quick build and permanent, and slow zones implemented or established
- » Number of Safe Routes to School (SRTS) infrastructure projects implemented
- » Reduction in average speeds where traffic calming has been implemented
- » Reduction in number of serious injury and fatal bicycle and pedestrian collisions

EQUITY

Provide equitable access to transportation investments and improve mobility for all.

Objectives

- » Proactively identify and prioritize the implementation of projects that provide equitable access to transportation improvements and amenities, including facilities and programs.
- » Increase positive health outcomes through the design and encouragement of safe and user-friendly walking and bicycling facilities and behaviors.
- » Implement and support equitable and inclusive walking and bicycling programs, initiatives, and outreach.
- » Eliminate any disproportionate impacts of enforcement on people of color.

Process and Performance Metrics

- » Number or percentage of projects implemented in or serving disadvantaged or low-income communities
- » Number or percentage of programs and activities conducted or supported, including SRTS activities, targeting disadvantaged or low-income communities
- » Increase in percentage of disadvantaged or low-income community households within ¼ mile of an All Ages and Abilities bicycle facility
- » Reduction in percentage of people of color stopped or cited by police while riding a bike or walking

MODE SHARE

Increase the share of people walking, bicycling, and accessing transit for all trip purposes to reduce congestion and greenhouse gas emissions, and to improve public health outcomes.

Objectives

- Improve access to key destinations such as transit stops and stations, schools, community centers, shopping and jobs, and parks via connected bicycle and pedestrian facilities as an alternative to single occupancy vehicle trips.
- » Provide end-of-trip and supportive amenities such as bicycle parking, wayfinding, fix-it stations, etc.
- » Encourage walking and bicycling through infrastructure projects and support programs.
- » Reduce motor vehicle congestion and per capita greenhouse gas emissions and increase the number of mobility options available to unincorporated county residents.

Process and Performance Metrics

- » Number of bicycle and pedestrian education and encouragement events conducted or supported
- » Number of support facilities (e.g., bicycle storage facilities, wayside fix-it stations) installed
- » Increase in bicycle and pedestrian counts post-project implementation
- » Increase in share of bicyclists and pedestrians traveling to work and to school

FLEXIBILITY

Create a resilient and flexible transportation network that supports a variety of modes of transportation and can adapt to changes in land use, infrastructure, and transportation technologies over time, including new micro- mobility solutions.

Objectives

- » Align with neighboring jurisdictions and special districts on active transportation project planning and implementation to promote network connectivity across jurisdictional boundaries.
- » Ensure ongoing coordination with land use development and infrastructure projects to maximize opportunities for active transportation facility implementation.
- » Stay current on and support new mobility options (e.g., electric-assist bicycles, scooters, and other personal mobility devices) and contribute to coordination between local and regional agencies to provide seamless, equitable travel options throughout the county.
- » Promote cost-effective first-/last-mile transportation demand management solutions that incorporate active mobility
- » Seek opportunities to adapt sidewalk and street design to support social distancing needs brought on by COVID-19
- » During project development and implementation, endeavor to provide the highest quality active transportation facility that is feasible, context-sensitive, and furthers both the goals of this Plan as well as community priorities learned through robust project-based outreach

Process and Performance Metrics

- » Number of projects connecting to facilities and destinations in adjacent jurisdictions
- » Number of projects that provide first and last mile connections to transit
- » Shared active mobility system elements implemented, including percentage of system elements located in or available in/serving disadvantaged and low-income communities

CHAPTER 3: BICYCLE RECOMMENDATIONS

The bicycle infrastructure recommendations presented in this chapter reflect the Plan goals of a safe, more connected on-street bicycle network by recommending contextually appropriate bicycle facilities including shared use paths, separated bike lanes, bicycle boulevards, bicycle routes, and other low-stress facilities throughout the unincorporated areas of San Mateo County. To help provide a more user-friendly environment for bicyclists, support facilities such as bicycle parking and wayfinding signage are recommended to complement the bicycle network.

PLANNING CONTEXT

Bicycling opportunities differ depending on the area of the county and its development pattern. Among both the urban and rural unincorporated communities, there are a limited number of signed, shared roadways and designated bikeways. In some areas, the long travel distances and high-speed roads make bicycling challenging. Despite these challenges, there is a strong interest and potential latent demand for bicycling as a first/last mile commute options should appropriate facilities be provided. Bicycle commute trips occur today throughout the County for access to jobs, schools, transit and other essential living needs.

In addition to bicycling for transportation, recreational bicycling is also a popular activity and an important element to plan for in the on-street network, given that it accounts for a large share of existing trips, particularly in rural, scenic areas of the County. Recreational riders include:

- Confident recreational road bicyclists who typically take longer rides along rural roads and are comfortable riding near higher-speed, higher-volume traffic, and on narrow winding roads with steep grades,
- Mountain bikers/gravel riders who ride on the unpaved trails, and
- Those who ride on low-stress facilities in their local neighborhoods and at recreation destinations on shared use paths, including individuals, groups, or families who ride for enjoyment and exercise but are not comfortable riding near higher-speed, higher-volume traffic.

SERVING ALL TYPES OF BICYCLISTS

One of the key purposes of the Plan is to improve walking and bicycling conditions for people of all ages and abilities, and for all trip purposes, as is highlighted in the Plan's "Access" and "Mode Share" goals. San Mateo County can accomplish this through the creation of a bikeway network suitable not just for commuters or recreational cyclists but designed to be comfortable for bicyclists of any age or skill level.

Many factors contribute to a person's willingness to ride a bicycle, with a major factor being a person's perception of safety and comfort. In general, people often feel uncomfortable when bicycling adjacent to high-traffic and high-speed roadways or crossing busy intersections with little or no separation from vehicles. This sentiment was expressed by many unincorporated area community members during Plan outreach. Research shows that most people feel safer and more comfortable riding on streets with the following characteristics:

- Low vehicle speeds (typically ≤25 mph), for both public and private streets
- Low traffic volumes (typically <8,500 vehicles per day for bicycle lanes and <3,500 vehicles per day for bicycle boulevards/bicycle routes)

- Streets with only one lane in each direction
- Greater separation from traffic (when speeds and volumes are higher)
- Wider bicycle facilities
- Smaller intersections

When potential riders consider their route to a destination, many will choose not to bicycle if they are concerned about their safety along the route.² Transportation practitioners typically categorize bicycle riders and the level of stress they can tolerate (**Figure 2**) along a spectrum. This framework of stress and rider type was used to assess the existing bicycle network within the unincorporated areas of the county and evaluate how comfortable existing facilities are likely to be for the full spectrum of bicyclists.

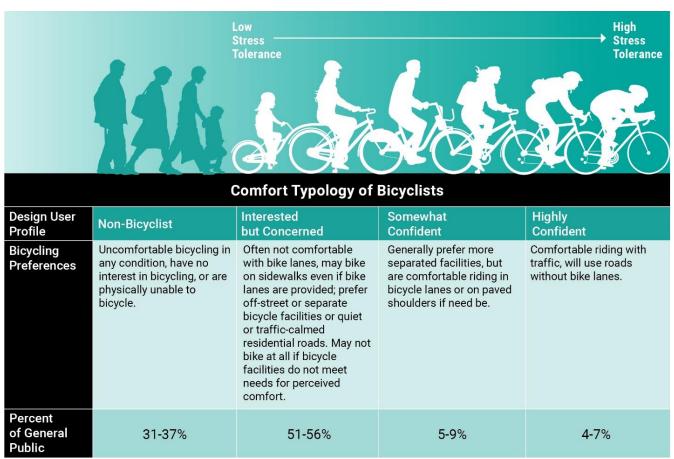


Figure 2: Comfort Typology of Bicyclists¹

²Dill, J. McNeil, N. "Revisiting the Four Types of Cyclists: Findings from a National Survey" Transportation Research Board 95th Annual Meeting, 2016. Note that children and elderly have not been surveyed as a separate category but are understood to have a very low tolerance of roadway stress.

BICYCLE FACILITY CLASSIFICATIONS

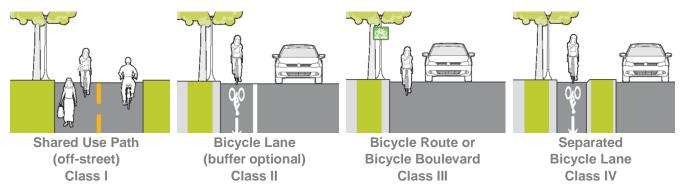
California has four primary bikeway classifications as defined by the California Manual of Uniform Traffic Control Devices (CAMUTCD): Class I, II, III, and IV. In general, facilities with a greater amount of separation between motor vehicles and bicyclists (Class I and Class IV) are better suited for areas with higher traffic volumes and/or vehicle speeds, or where anticipated riders are families or people who may not feel comfortable riding in shared traffic lanes. The following facility types reflect existing bikeways as well as new ones identified in this Plan.

Shared use paths (Class I; also known as "trails" and often called "bike paths" or "multi use paths") are off-street, two-way paved facilities that provide robust separation from motor vehicles. Shared use paths are used by bicyclists, pedestrians, and other non-motorized users. Interactions with vehicles are limited to roadway crossings. Due to separation from vehicular traffic, these facilities provide a low-stress environment for bicyclists and other users.

Bicycle lanes (Class II) provide an exclusive space for bicyclists to operate on the roadway. They are striped adjacent to vehicle travel lanes, delineated by a solid white line. Bike lanes may be painted green for increased visibility. **Buffered bicycle lanes**, like bike lanes, provide an exclusive space for bicyclists to operate on the roadway. Buffered bike lanes provide additional horizontal separation between vehicle travel lanes and bicyclists via a painted buffer. Buffered bicycle lanes may be painted green for increased visibility.

Bicycle routes (Class III) designate certain roadways as preferred bicycle roads, where bicyclists share the road with drivers. In general, wider shoulders are recommended for rural bicycle routes with relatively higher motor vehicle volumes and speeds, such as state highways, and bicyclists share the lane with relatively lower motor vehicle volume and speeds as depicted in **Figure 11**: FHWA's Preferred Shoulder Widths for Rural Roadways. They typically include wayfinding signage for bicyclists as well as additional signage to increase driver awareness to the potential presence of bicyclists (e.g., Share the Road signage or Bicyclists May Use Full Lane signage: see the CAMUTCD for further guidance, project-specific signage and location is to be evaluated and determined by engineering staff). These roads may provide important connections for bicyclists but lack sufficient space in the right of way for designated bicycle facilities like Class II or Class IV facilities, but have higher traffic volumes or traffic speeds that make them unsuitable for consideration as bicycle boulevards. **Bicycle boulevards** are a specific type of bicycle route. They are often found on low-speed, low- volume neighborhood streets with traffic calming enhancements, and are often used as parallel options when high-speed and high-volume roadways cannot accommodate a low-stress bikeway. **Rural bicycle routes** are another type of bicycle route that usually feature wide, paved shoulders, striping, and intermittent rumble strips to provide a flexible space for bicyclists (and often pedestrians) to travel in the absence of other facilities on rural roads or highways.

Separated bicycle lanes (Class IV), also known as protected bicycle lanes, are dedicated bike facilities that provide the experience of a Class I shared use path but are located on-street. Separated bicycle lanes provide more robust physical separation between bicyclists and motor vehicles than Class II facilities. Separated bike lanes always include vertical separation, parked vehicles, raised concrete curbs, planters, or posts, as well as horizontal separation, like a striped buffer or landscaped area.



EXISTING CONDITIONS

Unincorporated San Mateo County's bicycle network consists of bike lanes, bike routes, and trails. Some bikeways, such as the California Coastal Trail, are enjoyable for people of all ages and abilities to use. Other facilities, such as signed bike routes along major arterials with high traffic volumes and speeds, can be stressful for even the most experienced riders.

Table 1 provides an overview of the existing bicyclenetwork in unincorporated San Mateo County. Figure 4contains an overview map of this existing bicyclenetwork; more detailed maps can be found in AppendixB. There are no existing bike boulevards or separatedbike lanes unincorporated San Mateo County. Theunincorporated areas have a total of 52 miles ofdesignated bikeways.



Figure 3: The California Coastal Trail, a Class I shared use path along the coast

Bikeway Type	Existing Mileage	
Class I Shared Use Path	14.7	
Class II Bicycle Lane	31.6	
Class II Buffered Bicycle Lane	0.8	
Class III Bicycle Boulevard	-	
Class III Bicycle Route	5.3	
Class III Rural Bicycle Route	-	
Class IV Separated Bicycle Lane	-	
Total	52.4	

Table 1: Existing Bicycle Network

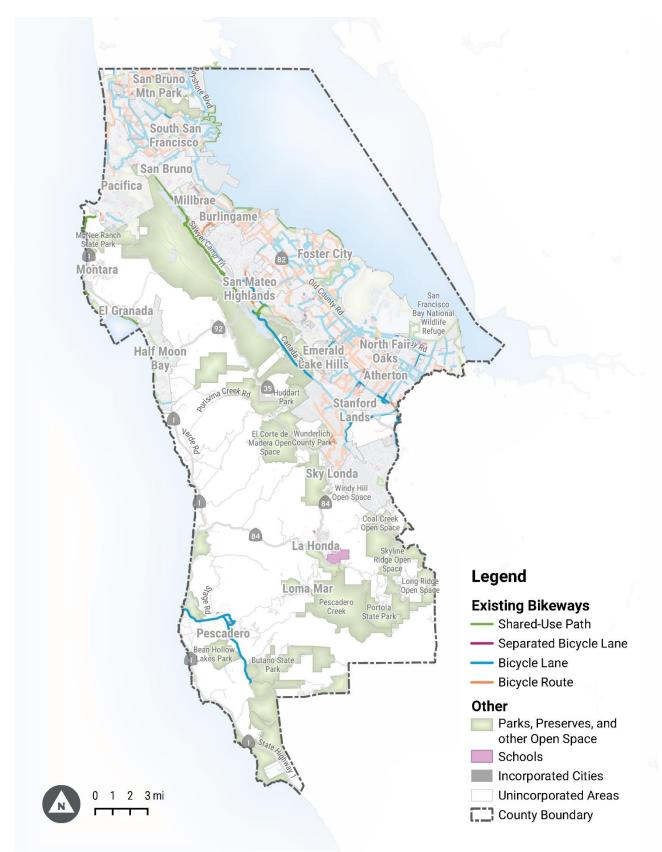


Figure 4: Existing Bicycle Network

Collision Analysis

One of the Plan goals is to improve safety in unincorporated areas of the county by reducing the rate and severity of injuries incurred by people walking, bicycling, and rolling, including people using wheelchairs or scooters. Understanding the existing safety conditions and high-injury locations can support decisions for the funding and construction of projects. The data used in this analysis draws on five years of collision data (2013 – 2017) in unincorporated areas of the county from the University of California's Transportation Injury Mapping System (TIMS), as mapped in **Figure 8.** This analysis only includes collisions reported to law enforcement and collisions where an injury was recorded; it's important to note that there are likely non-injury bicycle collisions that occurred and were not reported.

Over the five-year analysis period, there were 183 bicycle collisions, resulting in 179 injuries and four deaths (**Figure 5**). These collisions include only reported injury collisions. Bicycle collisions had a higher severity rate than pedestrian collisions: 73 percent of bicycle collisions resulted in visible injury or death, compared to 54 percent of pedestrian collisions.

Of the bicycle collisions analyzed, 56 percent involved a motor vehicle. While all four fatal collisions involved a motor vehicle, severe injury collisions were a combination of motor-vehicleinvolved and bicycle-only collisions. The severe bicycle-only collisions include those occurring on weekends, when the high speed of recreational riders on San Mateo County's hilly roads may contribute to the severity of injuries.

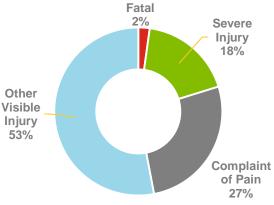


Figure 5: Bicycle Collision Severity

The most common bicycle collision factors were "improper turning" and "unsafe speed" of automobiles, accounting for over 60 percent of bicycle collisions. Other common violations include violations of the automobile right of way and riding on the wrong side of the road. Over 35 percent of bicycle collisions were associated with "improper turning", such as a "right hook" when a driver turns right without checking and/or yielding to bicyclists in the bike lane. An additional 29 percent of bicycle collisions were caused by unsafe speeds.

Nearly half of all bicycle collisions occurred on a Saturday or Sunday. The results of the bicycle collision analysis suggest that San Mateo County should implement programmatic and design projects to increase bicyclist safety in areas where both transportation and recreational riding are anticipated. Refer to **Chapter 5** for a discussion of recommended safety-related programming and policies. Some of these programs and policies aim to improve roadway safety by educating motorists.

Bicycle collisions occur throughout the unincorporated areas of the county. Locations with more bicycle collisions per square mile than other unincorporated areas are in North Fair Oaks, West Menlo Park, Stanford Lands, and along Canada Road. It is important to note that the absence of recorded collisions doesn't necessarily imply that conditions are more conducive to bicycling on a street where collisions have been recorded. Data from TIMS does not account for near misses and only includes reported collisions.

with improper turning of vehicles
 29% of bicycle collisions were associated with unsafe automobile speeds

35% of bicycle

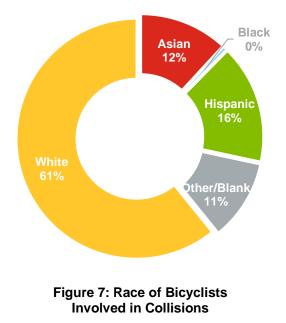
collisions were associated

47% of bicycle collisions occurred on weekends

Figure 6: Key Bicycle Collision Trends **Figure 8**, which details the race and hispanic origin of bicyclist victims involved in crashes, as noted in the collision report, shows that the majority of crash victims are white, followed by Hispanic (16%) and Asian (12%). In total, 68 of the 186 bicycle victims with a designated race were people of color (37%).

Note that races included in the police reports do not cover the full range of ethnic and racial groups that individuals are able to self-report in the context of the U.S. Census, and may be based on officers' judgement, so a direct comparison to the distribution within the population is not possible. In addition, the Statewide Integrated Traffic Records system does not distinguish between race and ethnicity. We recommend interpreting this figure with caution.

The bicycle collisions involving people of color are distributed throughout the unincorporated areas of San Mateo County. There are no clear trends in the distribution of bicycle victims who are people of color except for a large cluster of collisions near North Fair Oaks, West Menlo Park, Stanford Lands, and along Canada Road and Highway 84.



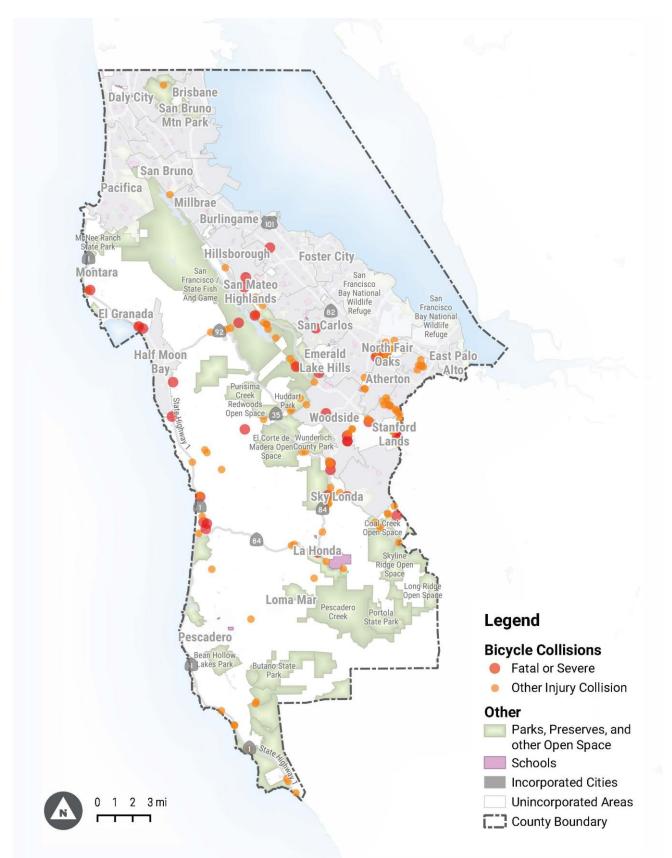


Figure 8: Bicycle Collisions in Unincorporated San Mateo County (2013-2017)

BICYCLE PROJECT RECOMMENDATIONS

NETWORK DEVELOPMENT

The bicycle network is intended to serve the most bicyclists and to prioritize connections to key destinations. The County endeavors to implement the highest quality facility where feasible. The bikeway selection recommendations were subject to several design constraints, including limited right of way and the need for further study that includes community engagement, particularly if the recommendation would require the removal of on-street parking to provide the optimal facility, especially in residential areas.

The Plan team followed four key steps to develop the bicycle network, as shown in **Figure 9**. The first two steps included a potential demand analysis and a gap analysis. These two technical analyses were used to determine where bikeways were most needed, in terms of providing facilities in locations with the highest potential demand, and filling gaps in network connectivity. The third step was informed by the results of the first two steps, as well as the input provided by community members through in-person and online public engagement, to select potential bikeways based on local roadway characteristics. After drafting the bicycle network, the Plan team shared it with the public so that the public could provide feedback on whether the recommendations reflected where and which types of facilities they wanted to ride, and which bikeways they wanted to see prioritized.



Figure 9: Bicycle Network Development Process

Potential Demand Analysis

The potential demand analysis draws upon best practices from academic research to identify areas with high potential for bicycle activity based on development patterns and demographic factors. Note that the analysis is not predictive of actual bicycle activity and focuses on utilitarian trips (e.g., school, work, errands), even though recreational bicycling is very common in the San Mateo County.

The potential demand analysis indicates that there is varied demand throughout San Mateo County, with potential demand concentrated in three areas: in the north near Broadmoor, further south along the coast, and in the bayside communities in the southern part of San Mateo County. The analysis identified six unincorporated areas in San Mateo County with the highest potential demand for bicycling and walking. These areas include:

- North Fair Oaks,
- Broadmoor and unincorporated Colma,
- Sequoia Tract,
- A few Census blocks in Emerald Lake Hills,
- West Menlo Park, and
- Midcoast communities north of Half Moon Bay, stretching from Montara to El Granada.

For more details about the analysis methodology and results, refer to Appendix B.

Gap Analysis

The gap analysis identifies areas in unincorporated San Mateo County where bicycle facilities may be lacking or may not match the needs of the local context. This analysis, combined with the potential demand analysis, provides a solid foundation for identifying locations where bikeways are needed and developing a connected bicycle network.

The bicycle network gap analysis identified:

- Spot and segment gaps in the bicycle network;
- Existing high stress bicycle facilities;
- High demand areas that are not connected to the bicycle network; and
- Gaps in bicycle access to key destinations, as identified by community members through the public engagement process and in conjunction with County staff.

Many spot and segment gaps overlap with high stress facilities and high demand areas that are not connected to the bicycle network, although there are some high demand areas without bicycle facility access near Daly City as well as some small areas in the central county. Filling these network gaps will help the County create a more robust, consistent, and connected network. For more details about the gap analysis, refer to *Appendix B*.

Bikeway Selection

The proposed bicycle network was developed by connecting identified gaps, corridors with high concentrations of collisions, community-identified corridors, and remaining gaps. The network was assessed to determine the appropriate and feasible bikeway facility for each roadway.

Several factors influence the bikeway recommendations, including curb-to-curb width, motor vehicle traffic volume, motor vehicle speeds, presence of on-street parking, relative cost, and public support. To guide recommendations, the Bikeway Selection Charts for Urban and Rural roadways were used (see **Figure 10** and **Figure 11**). This guidance comes from the Federal Highway Administration's *Bikeway Selection Guide (2019)*. Per FHWA recommendations, rural facility recommendations are applied in rural areas outside of town centers, while urban and suburban facility recommendations are applied in all other contexts (urban, suburban, and rural towns). Bikeway recommendations that meet FHWA recommendations per the below charts are considered "All Ages and Abilities" facilities in that they are comfortable for bicyclists of all ages and abilities. Note that most rural bikeways are labeled as Class III Bicycle Routes, even when bicyclists are not expected to travel in a shared lane and can instead ride in the shoulder.

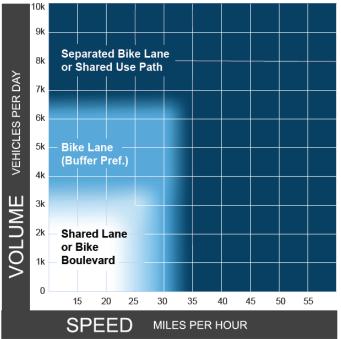


Figure 10: FHWA's Bikeway Selection Chart for Urban and Suburban Areas

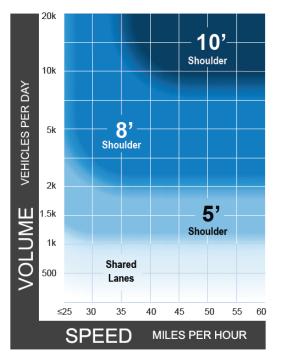


Figure 11: FHWA's Preferred Shoulder Widths for Rural Roadways

PROPOSED BICYCLE NETWORK

The proposed bicycle network (**Figure 12**) was developed based on community and County staff input, evaluations of existing conditions, and best practices in bicycle network planning and design. See **Figure 13** through **Figure 20** for detailed maps showing the proposed network throughout the county. The proposed network recommends new bikeways and upgrades to existing bikeways to help the County meet the five goals of this Plan. In total, the proposed bicycle network includes 215.5 miles of new and upgraded bikeways to create a comfortable, connected 257.6-mile network serving neighborhoods and destinations throughout the County. The bicycle network recommendations also include projects to support the key, longer-term trail and corridor projects highlighted in the Visionary Regional Planning Priorities discussion in **Chapter 2**. **Table 2** presents the proposed mileage of each bikeway type. The proposed mileage totals in **Table 2** include proposed new bikeways on streets that currently have no bikeways, plus proposed upgrades to existing bikeways (e.g., from a bike route to a bike lane).

Bikeway Type	Existing Mileage	Proposed New and Upgraded Mileage	Total Future Mileage
Class I Shared Use Path	14.7	43.4	58.0
Class II Bicycle Lane	31.6	11.9	37.4
Class II Buffered Bicycle Lane	0.8	4.3	5.1
Class III Bicycle Boulevard	-	35.7	35.7
Class III Bicycle Route	5.3	0.1	1.3
Class III Rural Bicycle Route	-	111.4	111.4
Class IV Separated Bicycle Lane	-	8.7	8.7
Total	52.4	215.5	257.6

Table 2. Existing and Proposed Bicycle Network Mileage

In general, facilities were only recommended if they fit within the existing curb-to-curb width in order to ease implementation of the recommendations. In some cases, this resulted in facility recommendations requiring roadway widening, which are explicitly noted in the project list. Actions identified to reallocate roadway space to implement facilities include lane diets (i.e., reducing the width of vehicle lanes) and road diets (i.e., reducing the total number of vehicle lanes). Traffic calming is recommended for implementation of all bicycle boulevards, which are often safer and more comfortable than bike lanes. Unlike bicycle lanes, bicycle boulevards do not require additional right-of-way to implement and are a more appropriate treatment on narrow roadways with low traffic volumes. Where possible, bicycle routes should be implemented with an uphill bike lane on routes with significant grades.

In rural areas, which often do not have sidewalks, Class III Bicycle Routes with wide shoulders are recommended over Class II Bike Lanes because they provide space for both bicyclists and pedestrians, whereas Class II Bike Lanes are only designed to serve bicyclists.

Refer to *Appendix D* for project details for each recommended bikeway. Any projects that may require further study due to parking or travel lane removal or environmental, political, or spatial constraints are noted in this project list. As the County identifies projects to begin assessing, designing, and constructing, we will endeavor to provide the highest quality facility that is feasible, context-sensitive, and furthers our goals in transportation, in alignment with the Plan's goal of flexibility.

San Mateo County staff understand that it is equally important to provide cross-county routes and to focus walking and bicycling treatments in denser, more urban areas; one type of route does not preclude the other and both are needed to provide a cohesive network. The forthcoming C/CAG Countywide Bicycle and Pedestrian Plan will provide recommendations for cross-county projects. Some of these routes are also in the unincorporated county,

like SR-35, SR-84, SR-92, and the Grand Boulevard Initiative along El Camino Real. This Plan focuses on the onstreet network; however, these recommendations do not preclude the possibility of parallel trails. The County's Trails Master Plan provides alignments of proposed trails and policy guidance for their implementation.

Public Input

During the second phase of public outreach for the Plan, the bicycle network was presented to the public for community members to provide feedback on which bikeway projects they would like to see prioritized in implementation. Figure 21 presents a heat map of feedback received during this outreach. The bicycle project list in Appendix D correspondingly indicates whether a project received strong public support, which will be considered by the County in implementation. Among the corridors that received the highest amount of public support are projects:

- On state routes, including SR-35, SR-92, and SR-1;
- In the San Mateo Highways, including Bunker Hill Drive, Ralston Avenue, and Lexington Avenue;
- Connecting the coastside and bayside of the county, including Tunitas Creek Road and Pescadero Creek Road;
- Providing trail access, like Purisima Creek Road and Higgins Canyon Road;
- On constrained corridors like Middlefield Road, Bay Road, and Fifth Avenue in North Fair Oaks, Santa Cruz Avenue and Alameda de las Pulgas in West Menlo Park, and Coleman Avenue in Menlo Oaks.

There was strong community support for bike facilities along existing fire roads. As stated above, this Plan is not focused on trails and does not include these recommendations but does not preclude the possibility of providing facilities along fire roads, like Crystal Springs Road, in the future. Some of these projects are included in the 2001 Trails Master Plan.



Figure 12: Proposed Bicycle Network

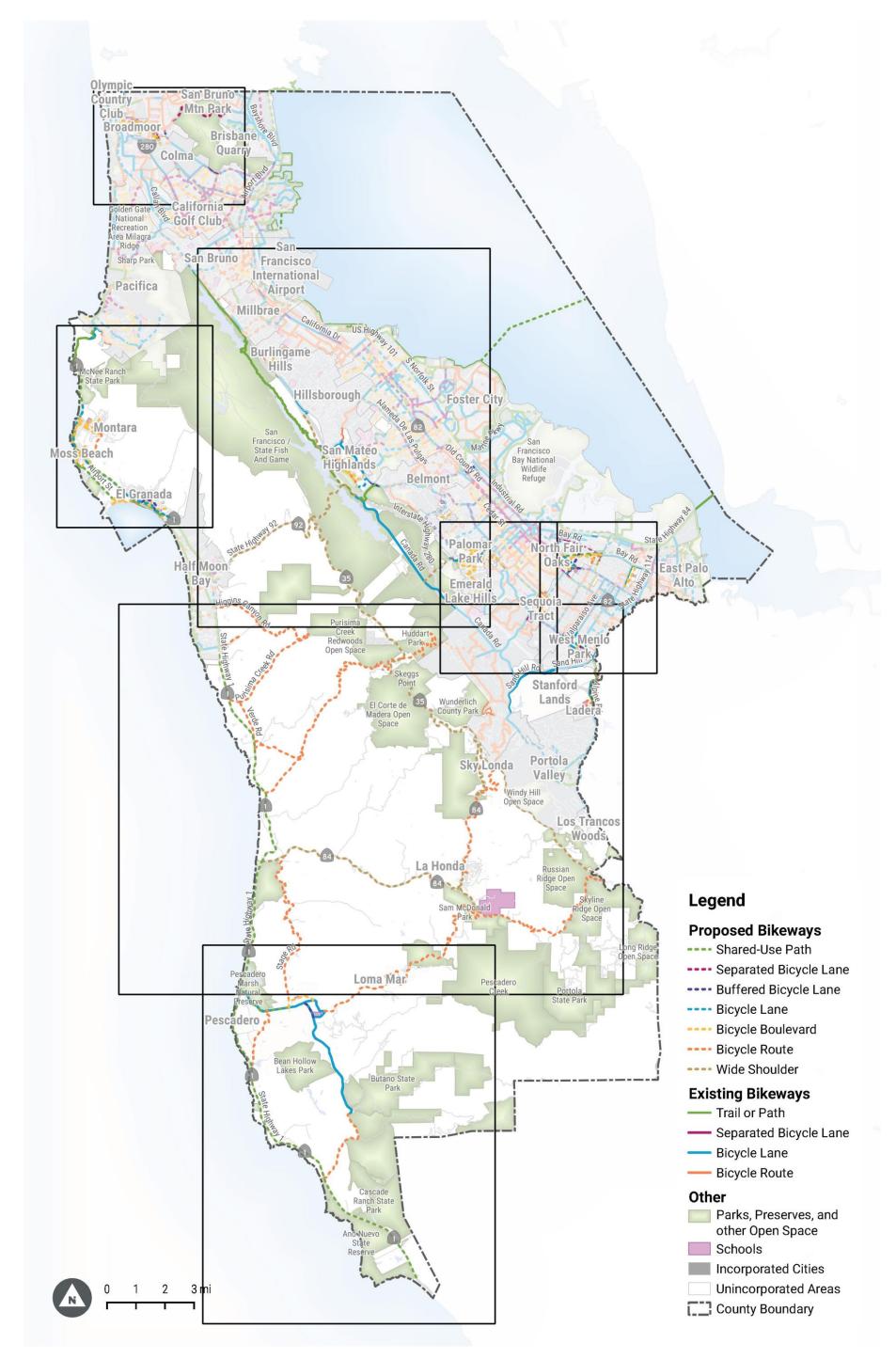


Figure 13: Proposed Bicycle Network - Inset Overview Map

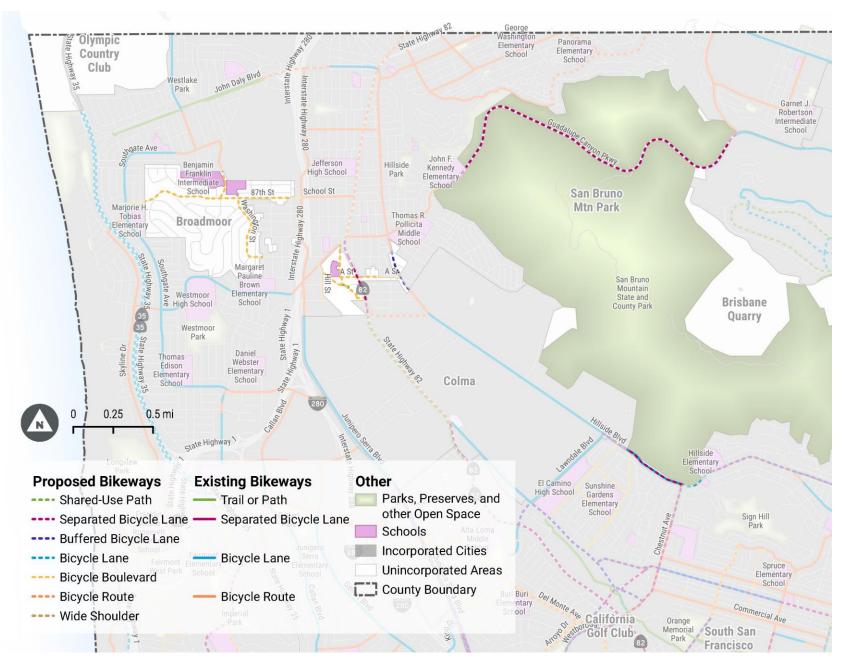


Figure 14: Proposed Bicycle Network – Broadmoor, Colma, San Bruno Mountain Park

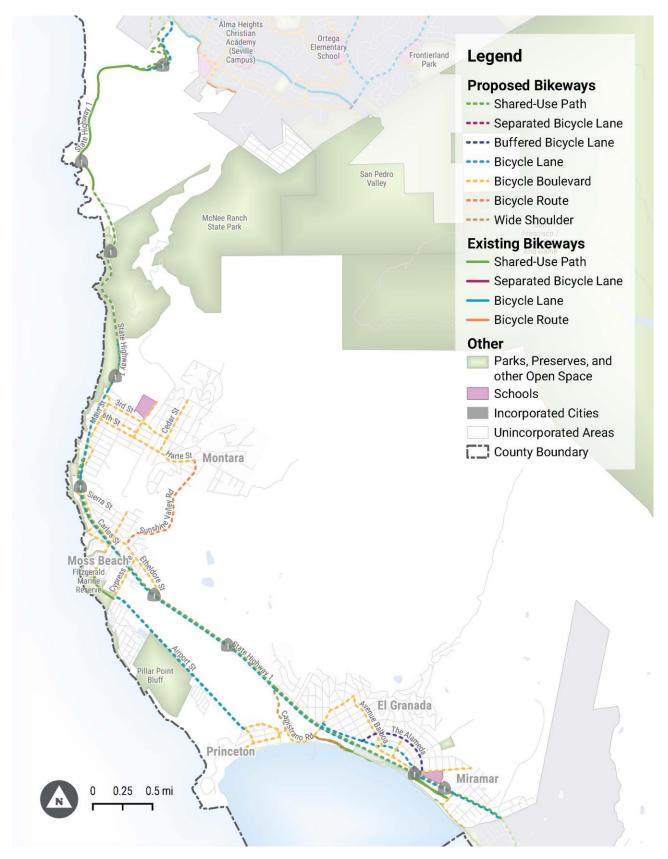


Figure 15: Proposed Bicycle Network – El Granada, Miramar, Montara, Moss Beach, Princeton

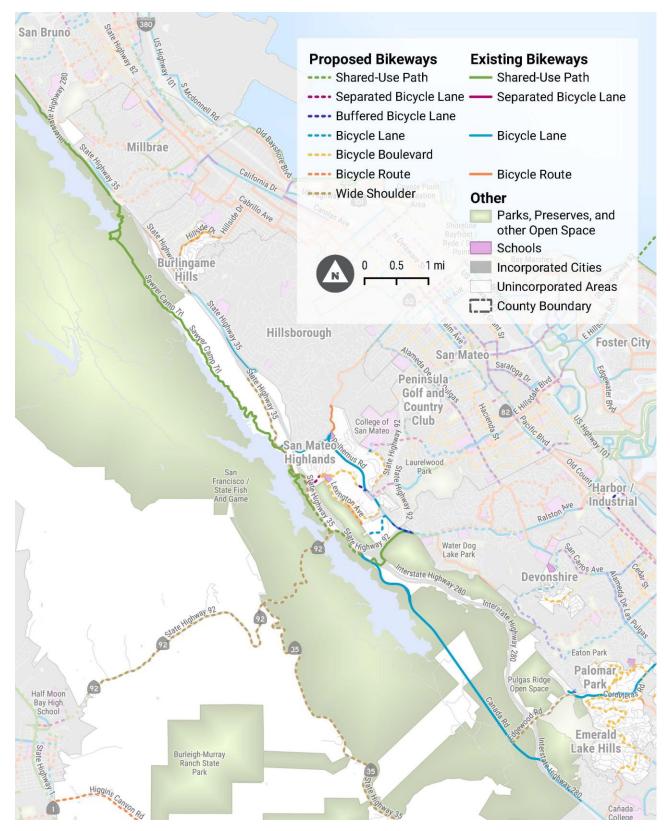


Figure 16: Proposed Bicycle Network – Burlingame Hills, Devonshire, Harbor/Industrial, Palomar Park, San Mateo Highlands

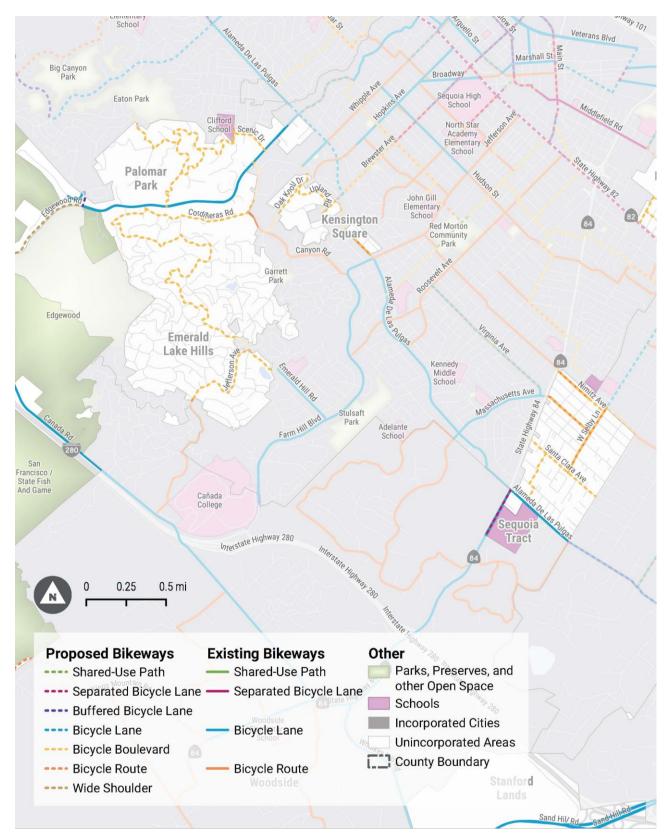


Figure 17: Proposed Bicycle Network – Emerald Lake Hills, Kensington Square, Palomar Park, Sequoia Tract

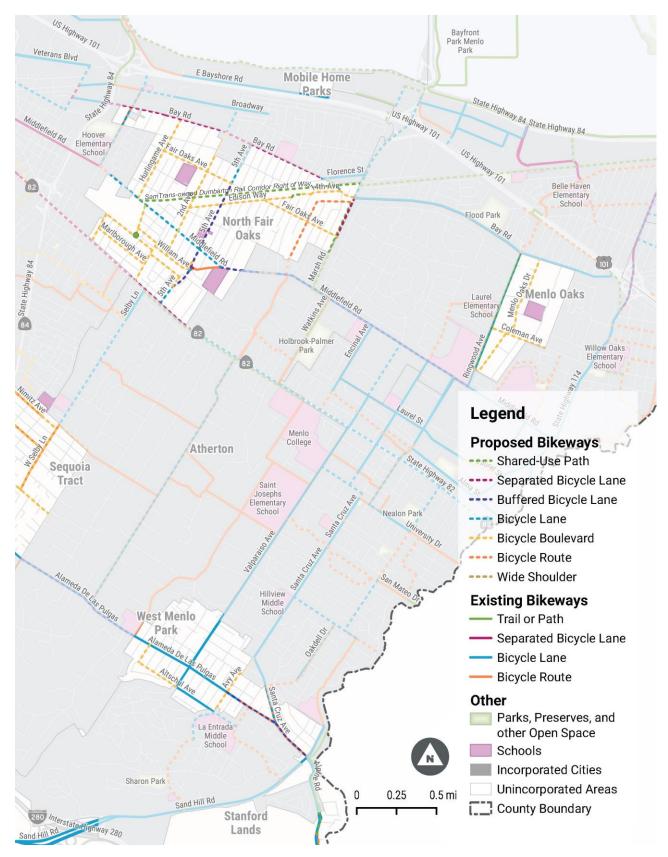


Figure 18: Proposed Bicycle Network – North Fair Oaks, Menlo Oaks, West Menlo Park

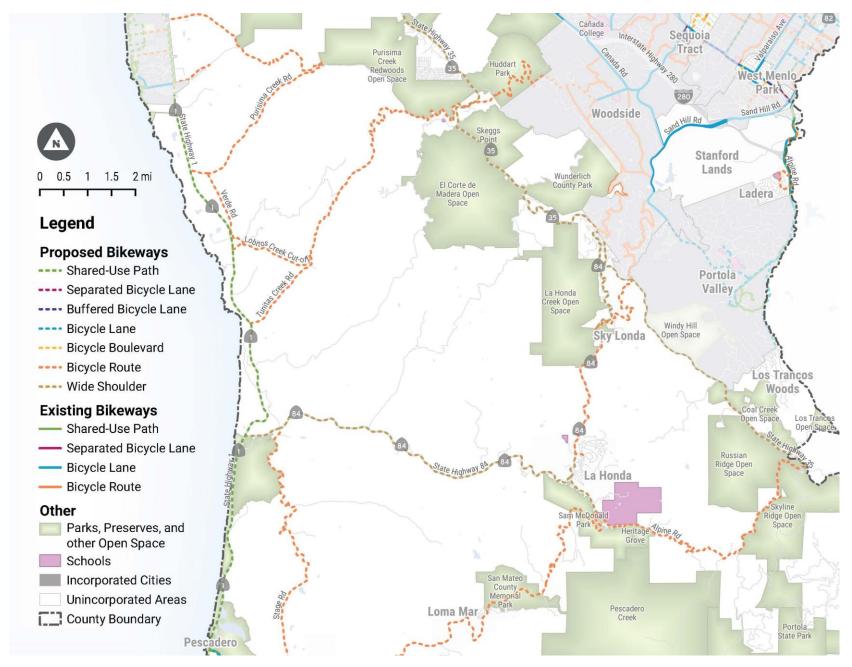


Figure 19: Proposed Bicycle Network – Ladera, La Honda, Sky Londa, Stanford Lands

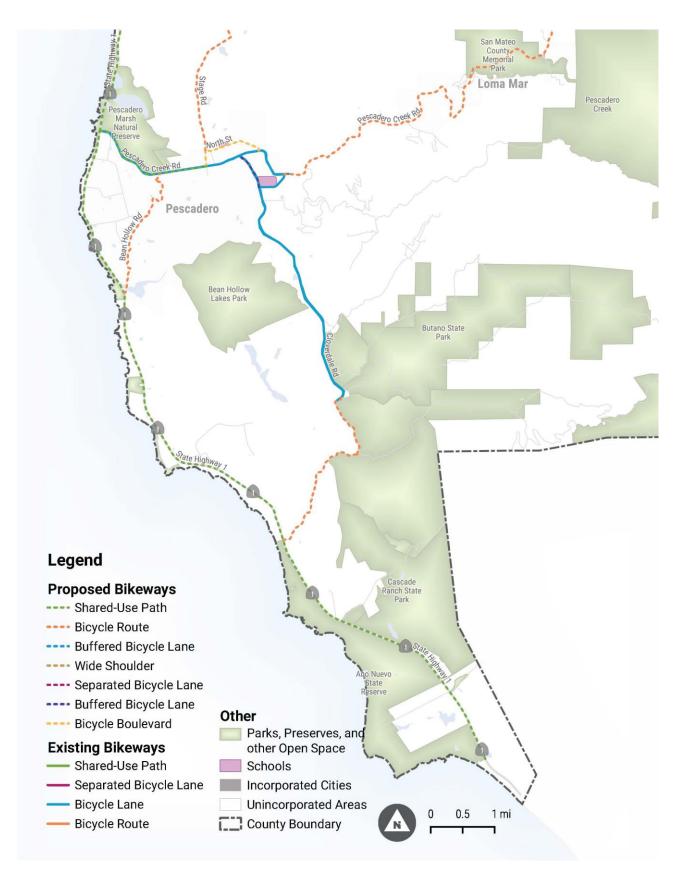


Figure 20: Proposed Bicycle Network – Loma Mar, Pescadero



Figure 21: Community Feedback on Bicycle Network

ADDITIONAL BICYCLE NETWORK ENHANCEMENTS

San Mateo County Safe Routes to School Recommendations

As part of the County's Safe Routes to School program, the County has conducted walking audits at schools around the county. These walking audits resulted in recommendations to improve access and safety for walking and bicycling infrastructure near schools. *Appendix D* includes a list of walking and bicycling projects recommended for schools in unincorporated areas that have not yet been implemented. In addition to the bicycle project recommendations developed as part of the Plan, it is recommended that the County implement the remaining on-street Safe Routes to School recommendations.

Intersection and Spot Improvements

The proposed bicycle network recommendations include projects to improve bicycling conditions along individual roadway segments and corridors. However, a complete bicycle network often necessitates changes to intersections along streets that already have suitable linear bicycle facilities. The design toolkit in Appendix C provides guidance to help County staff assess where and how to install intersection treatments to enhance network comfort and improve bicycling conditions at intersections. One example of a treatment included in the design toolkit is a bicycle box. This treatment improves bicyclist safety and comfort by increasing the share of drivers who yield to bicyclists and reducing conflicts between bicyclists traveling straight and drivers turning right. Bicycle boxes can be paired with loop detection for bicyclists to be detected at intersections, so the signal is alerted of bicycle crossing demand and the bicyclist receives a green light.



Figure 22: Bicyclist using a bicycle box at a signalized intersection

The treatments in the design toolkit can also be used to enhance the comfort of existing bikeways along corridors, at approaches to intersections, and through intersections. When resurfacing streets with existing bike lanes, staff should consider application of treatments such as appropriate placement of bike lanes with respect to turn lanes, highlighted marking of conflict areas, potential lane narrowing to address door zone issues with existing bicycle lanes where parking exists, and continuation of bike lanes through intersections to indicate riders' path of travel.

BICYCLE SUPPORT FACILITIES

In addition to on- and off-street bikeways, support facilities provide increased comfort and predictability for bicyclists and increase access to network. The following sections discuss the opportunity for the County to provide support facilities in unincorporated areas.

WAYFINDING

Wayfinding, which can include both signage as well as pavement markings painted on the roadway, is an important part of a pedestrian and bicycle network. Wayfinding can help people navigate the transportation network with confidence and find their way past barriers such as complex intersections, dead-end streets, high-stress roadways, or steep hills. Wayfinding signage also directs people walking and bicycling to key destinations, such as commercial centers, public facilities, parks, or transit stations. Wayfinding signage can provide the distance, by mileage and/or time, to these destinations.

Examples of existing bicycle-oriented signage in the unincorporated areas include:

- · Signs that state the type of facility on the roadway
- "Share the Road" signs and/or shared lane markings painted on the roadway, particularly in rural areas
- Wayfinding for the California Coastal Trail along the midcoast communities of Montara, Moss Beach, Princeton, and El Granada

Wayfinding Considerations

When implemented, wayfinding should be placed along walking and biking routes to help direct users to adjacent routes or nearby destinations. Kiosks can be installed that provide detailed maps directing users to nearby destinations. "Bike May Use the Full Lane" signs can also be used on bike routes. Successful wayfinding systems include decision signs, confirmation signs, and turn signs:

- **Decision signs** are typically placed at decision points along bicycle routes, such as at intersections and key locations heading to and along bicycle routes.
- **Confirmation signs** indicate that bicyclists or pedestrians have (or have not) made the course change they intended.
- **Turn signs** indicate where a route turns from one street or facility to another.

San Mateo County could consider partnering with cities in the county to develop a regional wayfinding system. The system should have a similar brand throughout the county and be compatible with local wayfinding. Communities could adjust the brand to reflect local character while still maintaining consistent signage elements. More information on wayfinding can be found in *Appendix C*. Wayfinding is also recommended as part of the County's recent Connect the Coastside plan.

BICYCLE PARKING

Secure bicycle parking is essential for encouraging bicycling for utilitarian trips, such as to work, shopping, or school. There are a variety of bicycle parking types, which reflect the need of the users, the location, and the length of time that the bicycle will be parked.

- Long-term parking is designed to meet the needs of employees, residents, public transit users, and others who often leave their bicycles unmonitored for a period of several hours or longer. These users require security and weather protection that let them park without unreasonable concern for loss or damage. Examples of long-term bicycle parking includes lockers or other secure, enclosed shelters. See *Appendix C* for more details.
- Short-term parking is designed to meet the needs of people visiting businesses and institutions typically lasting up to two hours. Short-term users may be infrequent visitors to a location, so the parking

should be easily visible. Recommended short-term racks include inverted-U, post and ring, or bike corrals at destinations with high demand. See *Appendix C* for more details.

Bicycle Parking Considerations

The following sections describe strategies for providing adequate bicycle parking both on public and private property. **Table 3** summarizes the recommended types of bicycle parking and specifications for different land uses. The Plan includes a policy recommendation to incorporate bicycle parking standards when County parking ordinances and zoning districts are updated (see Chapter 5). The design toolkit presented in *Appendix C* includes short- and long-term bicycle parking design guidance.

Land	Specifications*	
Use	Short-term Spaces	Long-term Spaces
Schools	One space for each 20 students (minimum of two spaces)	One space for 10 employees (minimum of two); for junior and high schools, also provide one space for each 20 students
Parks	Spaces for 2% of maximum daily attendance	One space for each 20 employees (minimum of two spaces)
Libraries	One space for each 8,000 square feet of floor area (minimum of two spaces)	One space for each 10 employees (minimum of two spaces)
Transit hubs	Spaces for at least 1.5% of morning peak period daily ridership	Spaces for at least 5% of projected morning peak period daily ridership
Retail and commercial	One space for each 5,000 square feet of floor area (minimum of two spaces)	One space for each 12,000 square feet of floor area (minimum of two spaces)
Office	One space for each 20,000 square feet of floor area (minimum of two spaces)	One space for each 10,000 square feet of floor area (minimum of two spaces)
Multi-family housing	For each bedroom, 0.05 spaces (minimum of two spaces)	If a private garage is not provided for each unit: For each bedroom, 0.05 spaces (minimum of two short and long-term spaces)

Table 3: Recommended Bicycle Parking by Location

*These specifications are based on recommendations from the Association of Pedestrian and Bicycle Professional's 2010 Bicycle Parking Guidelines which can be found at www.apbp.org.

Bicycle Parking on Public Property

San Mateo County may develop a bicycle rack installation program in which residents, local employees, and business or property owners could request the installation of a rack in the public right-of-way. County staff could evaluate the requests and then install the racks, if physically feasible and as resources allow. Potential locations may include proximity to local commercial activity centers and downtowns; existing bicycle facilities; regional trails; schools; transit hubs; or mid- to higher-density residential districts.

Bicycle Parking on Private Property

Regulatory policies, such as ordinances in development and zoning codes, can require the provision of adequate, secure bicycle facilities in certain locations. San Mateo County could develop a bicycle parking ordinance or consider incorporating bicycle parking standards as a component of updates to the County's parking ordinance and zoning districts which could specify:

- Type of racks that are permitted (such as inverted-U, post and ring, or wheel well-secure racks)
- Rubric for number of short- and long-term racks based on a building's square footage or number of units
- Where the racks should be placed
- Incentives for developers to provide additional bicycle parking or amenities

ADDITIONAL END-OF-TRIP FACILITIES

In addition to bicycle parking, other "end-of-trip facilities" make it easier and more comfortable for people to walk and bike, especially to work. Examples of these facilities include:

- Restrooms, drinking fountains and hand-washing stations
- Dedicated bicycle and bicycle equipment storage
- Extra wide hallways or bike elevators
- Bicycle workrooms
- Bike-washing stations

End-of-Trip Facility Considerations

- Bike valet
- Shower and/or locker facilities
- Bicycle mechanic available on site
- Investment in on-site bike rentals or bike share
- Bike park and ride

The Plan includes a program recommendation to provide amenities for recreational bicyclists at key locations (see **Chapter 5**). In addition to this, an end-of-trip planning guide could be considered by the County to help employers and communities increase the number of end-of-trip facilities throughout the region. This guide would be an appropriate addition to a Transportation Demand Management (TDM) program which encompasses a broad range of initiatives to support walking, biking, riding transit, carpooling/ridesharing, and micromobility options as alternatives to driving alone. As a complement to the end-of-trip planning guide, the County may require secure parking (such as lockers or bike racks), repair equipment, and/or showers as a stipulation for new developments.

MICROMOBILITY PROGRAMS

Micromobility programs offer residents and visitors an easy transportation alternative that allows one-way or round-trip travel to key destinations. Micromobility programs can include a variety of devices, including bikes, electric bikes, and electric scooters. Micromobility trips are best suited for short trips, typically up to 20 minutes, and can provide a first- and last-mile link to transit such as BART and Caltrain. Micromobility systems are currently operating in a few major cities in the rest of the Bay Area. Programs can be station-based, with stations located in the public right-of-way or on private property, or dockless, allowing users to leave devices at any public bike rack instead of returning them to a station. In unincorporated areas, station-based programs that provide bikes and e-bikes may be the best option and would need to be based in more densely developed areas to mitigate the need for major fleet rebalancing efforts.

Micromobility Program Considerations

When a public agency considers creating or encouraging a micromobility program, performing a feasibility study is typically the first step. Feasibility studies provide a better understanding of the potential success of micromobility programs and can help determine which communities are well suited for successful programs, and which communities should be prioritized for implementation. As a part of a feasibility study, the following factors are considered:

- **Community context** and other factors that may influence micromobility demand, such as co-locating micromobility stations near facilities that users are comfortable riding, land use mix, population density and the availability and convenience of using personal bikes and scooters as part of a planned trip; and
- Community support for a micromobility program, including support of the public and key stakeholders, potential sponsors, grant funding, and a process for who will own, operate, and maintain the system.

Micromobility programs require the support of a broad range of community stakeholders, including public agencies, local advocacy groups, community program leaders, and the private sector. A primary decision for micromobility programs is to determine who will own, manage, and operate the system. This decision typically comes from organizing the right team of stakeholders that will help to identify the ownership, management, and operations and maintenance structure of the program. Another key consideration is the potential utilization rate and cost effectiveness of these systems, as they often require ongoing public subsidies. The Plan includes a recommendation to coordinate with C/CAG and other local jurisdictions to gauge interest in and to develop a micromobility program.

CHAPTER 4: PEDESTRIAN RECOMMENDATIONS

This chapter recommends pedestrian infrastructure projects, which aim to increase the safety and comfort of walking in unincorporated areas. These recommendations align with the Plan goals of increasing safety and access for pedestrians throughout the county. To help provide a flexible path forward for the County to implement pedestrian projects, this chapter includes location-specific priority pedestrian destination recommendations that can be referenced by the County while identifying and developing additional pedestrian projects.

PLANNING CONTEXT

Many of the walking trips in unincorporated San Mateo County occur not just in dense, urbanized areas like North Fair Oaks and Broadmoor, but also in more rural areas, especially those that attract tourists, like Pescadero and the midcoast communities. There are opportunities to improve walking conditions throughout the county by closing sidewalk gaps, improving pedestrian crosswalks at intersections, and implementing traffic calming and streetscape improvements.

TYPES OF PEDESTRIAN INFRASTRUCTURE

Pedestrian networks are composed of sidewalks, trails, roads, roadway crossings, and overcrossings. These facilities should be connected, protected, and designed to accommodate the needs of people walking. Due to the large geographic area of San Mateo County, the types of issues typical to pedestrian networks are often highly localized, relating to sidewalks and crossing opportunities nearest particular destinations.





Figure 23: In areas without sidewalks, quiet streets to walk on can be an important – and safe – part of the pedestrian network

Figure 24: People crossing with the help of a Rectangular Rapid Flashing Beacon (RRFB) in North Fair Oaks

In unincorporated areas, pedestrian networks typically consist of sidewalks, trails, and crossing treatments; however, in some areas, curbed, concrete sidewalks on all roadways may not be physically or financially feasible, or may not align with a community's vision and character. In these areas it may be preferable to provide advisory or paved shoulders, side paths, or alternative sidewalks (i.e., street-level walkways separated from the adjacent travel lane with painted stripe, concrete curb, wooden barrier, or other vertical barrier). On streets where roadway users share the roadway, infrastructure treatments can be used to keep motor vehicle volumes and speeds low to enhance pedestrian comfort.

Sidewalks, alternative sidewalks, and shared use paths built in the public right of way must follow the Americans with Disabilities Act ("ADA") guidelines. In the unincorporated areas of San Mateo County, sidewalk construction and maintenance fees are the responsibility of adjacent property owners. At crossings, County staff can use a variety of treatments to improve pedestrian safety and comfort, depending on the local conditions. In general, pedestrian-specific crossing treatments are important in areas where relatively high volumes of pedestrians are expected, such as in downtown districts or near parks, schools, transit stops, or other destinations.

EXISTING CONDITIONS

Within the unincorporated areas of San Mateo County, the pedestrian network consists of a combination of rural roads without sidewalks and urban areas with partial or complete sidewalk coverage. In many urban and rural contexts, pedestrians need a well-connected network of designated locations to walk and cross the street safely and comfortably. In other locations, typically those with very low motor vehicle traffic, pedestrians can comfortably walk in the road and do not need designated, physically separated space to travel comfortably. Some unincorporated areas already have crossing treatments, sidewalks, and shared use paths or unpaved recreational trails, while other communities lack these types of facilities. The Additional Pedestrian Network Enhancements section at the end of this chapter provides more information on feedback from different unincorporated communities.

Typical Challenges

Several types of issues affect the walking environment in San Mateo County.

Lack of sidewalks and sidewalk amenities. The need for sidewalks depends on the land use context. In denser, more urban areas like Broadmoor and North Fair Oaks, sidewalks may be appropriate on all streets. But there are gaps in some of these locations where sidewalks should be constructed when possible. In other areas, quiet streets, or sidewalks along key corridors leading to destinations, may be the type of pedestrian infrastructure that is needed.

Lack of crossing opportunities. In some parts of the county, busy roadways, railroads, and other features are barriers for pedestrians. Highway 1, which is owned and maintained by Caltrans, is one example. Traveling south from Pacifica, the first signalized intersection is at Capistrano Road, beyond the communities of Montara and Moss Beach, and the next is not until Coronado Street, almost a mile to the south. Instead of walking considerably out of the way to these intersections, people may cross midblock or they may choose not to walk and instead just drive to destinations that should be considered walking distance.

Lack of street trees. Trees can enhance the walking experience by providing shade and scenic interest, especially in warm, sunny locations. Conversely, the lack of street trees can make walking less appealing for many people. Working with property owners and foundations to increase the presence of street trees can increase comfort and potentially encourage more walking.

High speed traffic. High traffic speeds can negatively impact people walking and bicycling. Whether people are walking, biking, or driving, high vehicle speeds give drivers less time to notice and respond appropriately to other roadway users or changing roadway conditions. Collisions that occur at high speeds are also more severe. Even with separation, walking and bicycling next to high-speed traffic can create a loud and uncomfortable environment for people walking and bicycling.

Lighting and visibility. Pedestrian collisions, as discussed below, disproportionately occur during evening hours. Improved lighting in appropriate settings may help to improve pedestrian safety.

Collision Analysis

One of the Plan goals is to improve safety by reducing the rate and severity of injuries among people walking, bicycling, and using other personal mobility devices in unincorporated areas of the county. Understanding the existing safety conditions and high-injury locations can support decisions for the funding and construction of projects. The data used in this analysis draws on five years of collision data (2013 -2017) in unincorporated areas of the county from the University of California's Transportation Injury Mapping System (TIMS), as mapped in Figure 28. When interpreting TIMS data, it is important to recognize that collision records rely on an officer's assessment of what occurred in a collision and how they interpret California law. This analysis only includes collisions reported to law enforcement and collisions where an injury was recorded, so there are likely other non-injury pedestrian collisions that occurred and were not reported. Key takeaways from the pedestrian collision analysis are discussed here; see the Existing Conditions Memo in Appendix B for a more in-depth analysis.

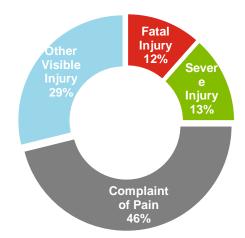


Figure 25: Pedestrian Collision Severity

As shown in **Figure 25**, there were 52 pedestrian collisions over the five-year period analyzed, resulting in 46 visible injuries and six fatalities. The most common pedestrian collision factors were violations of a pedestrian's right of way and pedestrian violations. Thirty percent of pedestrian collisions were associated with a pedestrian right of way violation, implying that a vehicle fails to yield when a pedestrian has the right of way. Twenty-five percent of pedestrian collisions were associated with a crossing the street against a traffic signal. Another 25 percent of pedestrian collisions were associated with improper turning (e.g., driver errors like turning right when right turns on red are restricted) and drivers traveling at unsafe speeds.

30% of pedestrian collisions were associated with a right of way violation

25% of pedestrian collisions were associated with a pedestrian violation

60% of

pedestrian collisions that occurred during dark conditions without streetlights resulted in a fatal or severe injury

Figure 26: Pedestrian Collision Trends

Thirty of the 52 pedestrian collisions occurred when a pedestrian was crossing the road, and over 40 percent of these crossing collisions occurred when a pedestrian was crossing the road at a location outside of a crosswalk. This suggests that there may be a need for additional designated pedestrian crossing locations.

The presence of lighting appears to influence the overall severity of pedestrian collisions. An analysis of lighting in all pedestrian collisions versus in fatal and severe pedestrian collisions shows that over 60 percent of pedestrian collisions that occurred during dark conditions without streetlights resulted in a fatal or severe injury. The safety benefits of lighting are documented in the Federal Highway Administration's (FHWA) Safe Transportation for Every Pedestrian (STEP) program and may be an effective strategy for improving roadway safety in parts of San Mateo County. In addition to infrastructure and roadway design improvements, programs and policies that target drivers and educate them on safe roadway behaviors are also important aspects of improving roadway safety. Refer to Chapter 5 for a discussion of recommended safety-related programs and policies.

Pedestrian collisions occur throughout the unincorporated areas of the county. The majority of collisions occur in bayside communities. Locations with higher pedestrian collisions per square mile, compared to other unincorporated areas, are North Fair Oaks, El Granada, and Harbor/Industrial.

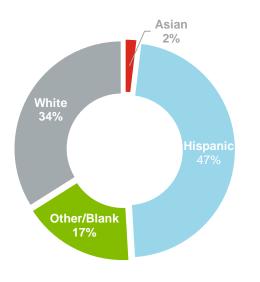


Figure 27: Race of Pedestrians Involved in Collisions

Figure 27, which details the race and hispanic origin of pedestrian victims involved in crashes, as noted in the collision reports, shows that almost half of pedestrian crash victims are Hispanic. In total, 31 of the 49 pedestrian victims with a designated race were people of color (63 percent).

Note that races included in the police reports for collisions do not cover the full range of ethnic and racial groups that individuals are able to self-report in the context of the U.S. Census, and may be based on officers' judgement, so a direct comparison to the distribution within the population is not possible. In addition, the Statewide Integrated Traffic Records system does not distinguish between race and ethnicity. We recommend interpreting this figure with caution.

The pedestrian collisions involving people of color are distributed throughout the unincorporated areas of San Mateo County. There are no clear trends in the distribution of pedestrian victims who are people of color except for a large cluster of collisions near North Fair Oaks.

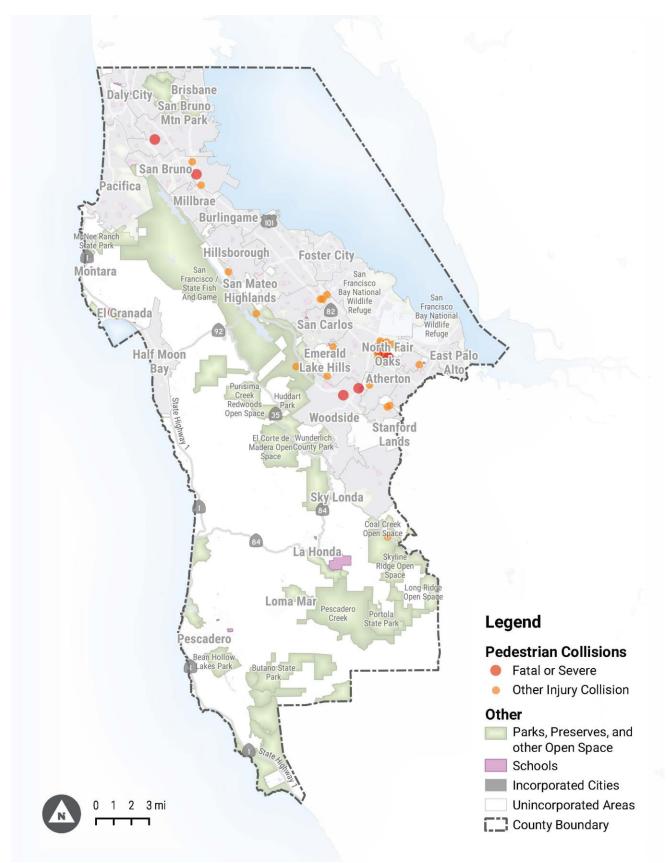


Figure 28: Pedestrian Collisions in Unincorporated San Mateo County (2013-2017)

PEDESTRIAN PROJECT RECOMMENDATIONS

County staff recognize the diversity of communities and community interests present across the unincorporated areas. As such, the pedestrian recommendations presented in this section take a less prescriptive approach than the bike network recommendations, and instead provide a selection of pedestrian facility information and planning tools which the County will use to improve walking conditions throughout the unincorporated areas of San Mateo County. Before installing any projects, County staff should engage with the community to determine which facilities (if any) are appropriate.

DEVELOPMENT OF RECOMMENDATIONS

Potential Demand Analysis

The potential demand analysis, presented in *Appendix B*, draws upon best practices from academic research to identify areas with high potential for pedestrian activity based on development patterns and demographic factors including population and employment density, land use mix and intersection density. Note that the analysis is not predictive of actual pedestrian activity and focuses on utilitarian trips (e.g., school, work, errands), even though recreational walking is very common in the San Mateo County.

The potential demand analysis indicates that there is varied demand throughout San Mateo County, with potential demand concentrated in three areas: in the north near Broadmoor, in the bayside communities in the southern part of San Mateo County, and in pockets on the midcoast, The analysis identified six unincorporated areas in San Mateo County with the highest potential demand for bicycling and walking. These areas include:

- Broadmoor and unincorporated Colma
- North Fair Oaks,
- Sequoia Tract,
- Emerald Lake Hills,
- West Menlo Park, and
- Midcoast communities north of Half Moon Bay, stretching from Montara to El Granada.

Gap Analysis

The gap analysis, presented in *Appendix B*, identifies areas in unincorporated San Mateo County where pedestrian facilities may be lacking or may not match the needs of the local environment and users. This analysis, combined with the potential demand analysis, provides a solid foundation for identifying locations where bikeways are needed and developing a connected bicycle network. The pedestrian network gap analysis presents:

- **Community-identified spot gaps in the pedestrian network**, key areas where community members feel uncomfortable or unsafe walking that can be improved by more robust pedestrian infrastructure. Many identified spot gaps relate to major insufficient arterial or highway crossings or sidewalk gaps and are within the vicinity of transit stations, schools, and other local destinations. These community-identified spot gaps illustrate one snapshot of needs across the county and can help to inform the overall themes and trends that will feed into the prioritization of pedestrian projects.
- **Gaps in pedestrian access to key destinations**, as identified by community members through the public engagement process and in conjunction with County staff.

PROPOSED PEDESTRIAN IMPROVEMENTS

Beyond sidewalks, a variety of treatments and facility types comprise pedestrian networks and are recommended for unincorporated areas of San Mateo County, depending on context. The design toolkit in *Appendix C* provides detailed design and implementation guidance for pedestrian treatments. For example, the design toolkit provides guidance for installing crosswalks at intersections as well as at mid-block locations, as well as guidance for installing treatments that can be used to enhance crossings, such as Rectangular Rapid Flashing Beacons and Pedestrian Hybrid Beacons, to help ensure that community members can walk to their intended destinations safely. The design toolkit also provides guidance to improve access to existing and proposed trails to help provide safe and complete connections to trailheads.

Table 4 lists the variety of pedestrian facilities that can be used to build and improve the pedestrian network. The design toolkit in *Appendix C* provides detailed design and implementation guidance for pedestrian treatments. For example, the design toolkit provides guidance for installing crosswalks at intersections as well as at mid-block locations, as well as guidance for installing treatments that can be used to enhance crossings, such as Rectangular Rapid Flashing Beacons and Pedestrian Hybrid Beacons, to help ensure that community members can walk to their intended destinations safely. The design toolkit also provides guidance to improve access to existing and proposed trails to help provide safe and complete connections to trailheads.

Treatment	Description	
ADA- compliant Sidewalk	 Provides a continuous, minimum four-foot clear path designated for pedestrians of all ages and abilities Meets ADA requirements for width at pinch points, cross slope, grade, etc. A firm, stable, and slip-resistant surface, typically concrete 	
Alternative Walkway	 Includes paved roadways shoulders with and without designated spaces for pedestrians Can provide designated, separated space for pedestrians through use of pavement markings, curbs, bollards, or other barrier materials such as wood 	
Shared Use Path (Class I Bikeway)	 Provides a continuous path for pedestrians, shared with bicyclists, that is physically separated from motor vehicles. A minimum paved width of 8 feet, preferably 10 to 12 feet wide, with a two-foot clear shoulder on each side, must be provided If adjacent to a roadway, often includes a landscaped buffer to increase comfort and safety 	
Pedestrian- scale Lighting	 Improves visibility and comfort of pedestrians Typically used in areas with high pedestrian activity such as in downtowns, retail areas, and parks Especially useful for improving visibility of all roadway users at designated mid-block crossings and underneath roadway overpasses 	
Median Crossing Island	 Allows pedestrians to cross a street in two stages Visually and physically narrows the roadway, which helps reduce vehicle speeds Used on multi-lane roadways or roadways with high traffic volume 	
Rectangular Rapid Flashing Beacon	 Combines a crossing warning sign with a bright flashing beacon that is activated on demand when a pedestrian or bicyclist is present Increases drivers' yielding compliance and pedestrian visibility Often used at midblock crossings or unsignalized intersections of lower speed, two-lane roadways. 	
Pedestrian Hybrid Beacon	 Traffic signal for major street activated on demand when a pedestrian or bicyclist is present Increases drivers' yielding compliance and pedestrian visibility Often used at midblock crossings on higher speed, multi-lane roadways 	

Table 4: Pedestrian Facilities for Rural, Urban, and Suburban Locations

Treatment	Description
Signal	 Pedestrian Signal Timing – Signal head displays "Walk", countdown, and "Don't Walk"; crossing time accommodates a normal walking pace Accessible Pedestrian Signals – Communicates information aurally to accommodate the visually impaired Leading Pedestrian Interval – Walk phase begins three to seven seconds before drivers are given the green light which increases pedestrian visibility and reduces conflicts
High- visibility Crosswalk Marking	 Improves visibility of crossing with bold, reflective striping which can increase yielding rates at intersections and midblock ADA-accessible curb ramps provide access and detectable warning for the physically and visually impaired (respectively), and are useful to people pushing strollers or baskets
Curb Extension	 Reduces pedestrian crossing distances at intersections or midblock crossings Visually and physically narrows the roadway which helps to reduce vehicle speeds and turning speeds
Raised Crosswalk	 Reduces vehicle speeds at intersection or midblock crossings Increases visibility of pedestrians
Advance Yield/Stop Lines and Signs	 Placed in advance of uncontrolled, marked crossings on multilane roads, including crossings with Rectangular Rapid Flashing Beacons or pedestrian hybrid beacons Reduces multiple-threat crashes and improves motorist visibility of pedestrians

PRIORITY AREAS

The Plan recommends focusing pedestrian projects in identified pedestrian focus areas and areas with community-identified pedestrian gaps. **Figure 38** presents an overview map of these locations for the County's use in identifying and implementing pedestrian projects. Refer to *Appendix D* for detailed maps showing these areas throughout the county.

Pedestrian Focus Areas

The pedestrian prioritization criteria listed in the Implementation Section of this Plan, as well as pedestrian focus areas identified in the C/CAG San Mateo County Comprehensive Bicycle and Pedestrian Plan can also be used to help prioritize locations for pedestrian infrastructure projects. These pedestrian focus areas were identified using an approach that builds on the Pedestrian Index of the Environment. **Table 5** presents the metrics used to identify pedestrian focus areas– locations likely to have high volumes of pedestrians and a high need for pedestrian infrastructure. Each metric was equally weighted.

Table 5: Pedestrian Focus Area Criteria

Metric	Source		
Demographic			
Population Density	U.S. Census, American Community Survey, 2018		
Employment Density	Longitudinal Employer-Household Dynamics, 2017		
Built Environment			
Density of Commercial and Entertainment Destinations	Open Streets Map		
Transit Accessibility	General Transit Feed Specific (includes SamTrans, Caltrain, BART, and VTA)		
Road Network Density	Open Streets Map		
High crash locations	Statewide Integrated Traffic Records System, 2014-2018		
San Mateo County Specific Inputs			
Priority Development Areas	Metropolitan Transportation Commission		
Equity Focus Areas	U.S. Census, Housing and Transportation Affordability Index		

Community-Identified Pedestrian Gaps

Community-identified spot gaps in the pedestrian network indicate key areas community members feel uncomfortable or unsafe walking that can be improved by more robust pedestrian infrastructure. Many identified spot gaps relate to major insufficient arterial or highway crossings or sidewalk gaps and are within the vicinity of transit stations, schools, and other local destinations. Some of these gaps are:

- A grade-separated bicycle and pedestrian crossing of Caltrain tracks in North Fair Oaks, connecting Westmoreland Avenue with either Berkshire or Pacific Avenue. The project closing this gap will provide a key connection for pedestrians and bicyclists of all ages and abilities, improving east-west connectivity in North Fair Oaks and beyond.
- Missing sidewalks and crosswalks, even in dense, urbanized areas. Community members repeatedly called out arterials and highways, such as Middlefield Road, El Camino Real, and Pescadero Creek Road, and many smaller streets.
- Safe access across Highway 1. The beaches along the Pacific Coast are some of the County's best natural resources, but access is blocked by traffic traveling up to 50 miles an hour. Some parallel and coastal trail projects in coastal communities will warrant the addition of controlled pedestrian crossings.
- Space to wait at bus stops. Where sidewalks are narrow or not present, transit riders often feel unsafe waiting for the bus.

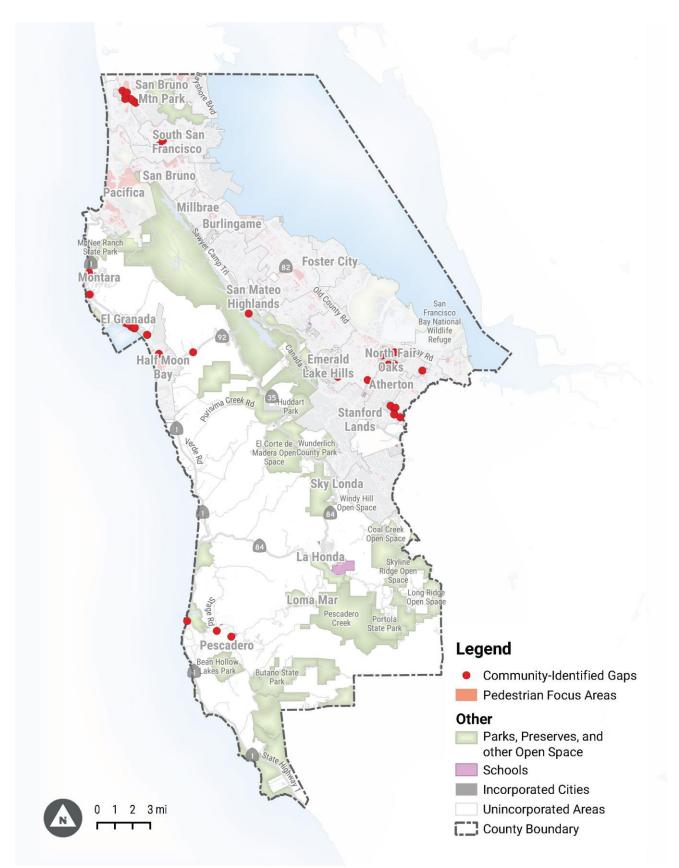


Figure 29: Pedestrian Focus Areas and Community-Identified Gaps

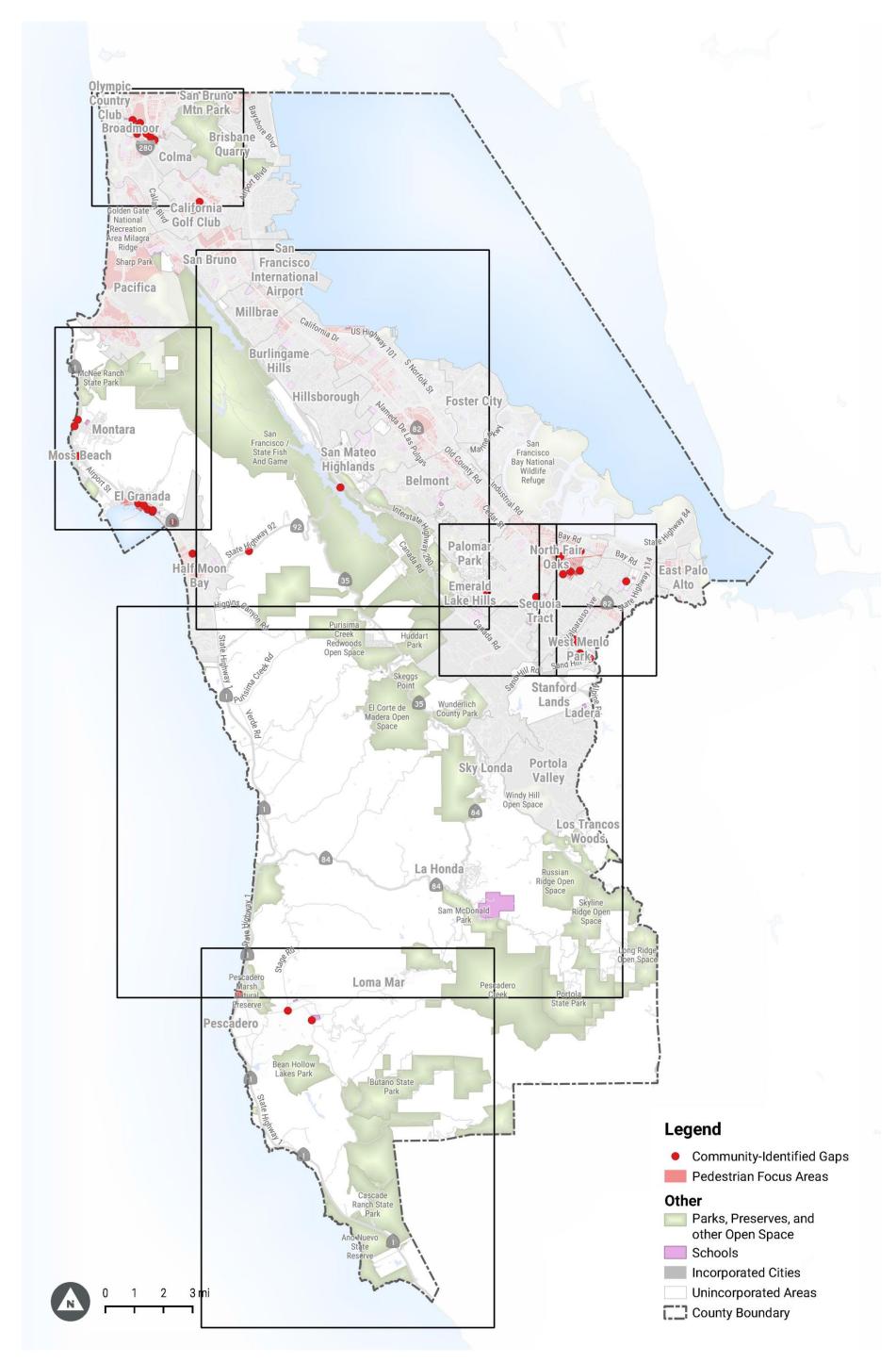


Figure 30: Pedestrian Focus Areas and Community-Identified Gaps - Inset Overview Map

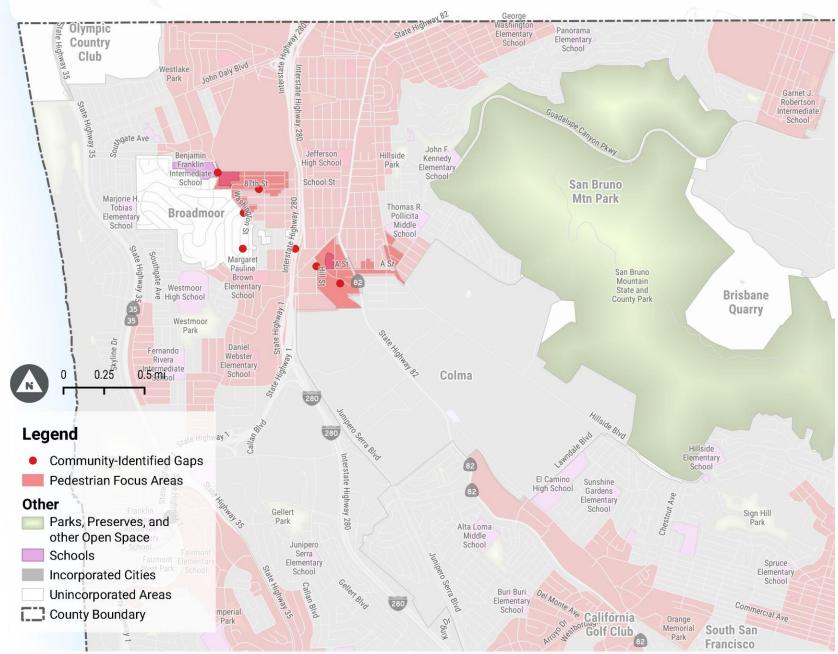


Figure 31: Pedestrian Focus Areas and Community-Identified Gaps – Broadmoor, Colma, San Bruno Mtn Park

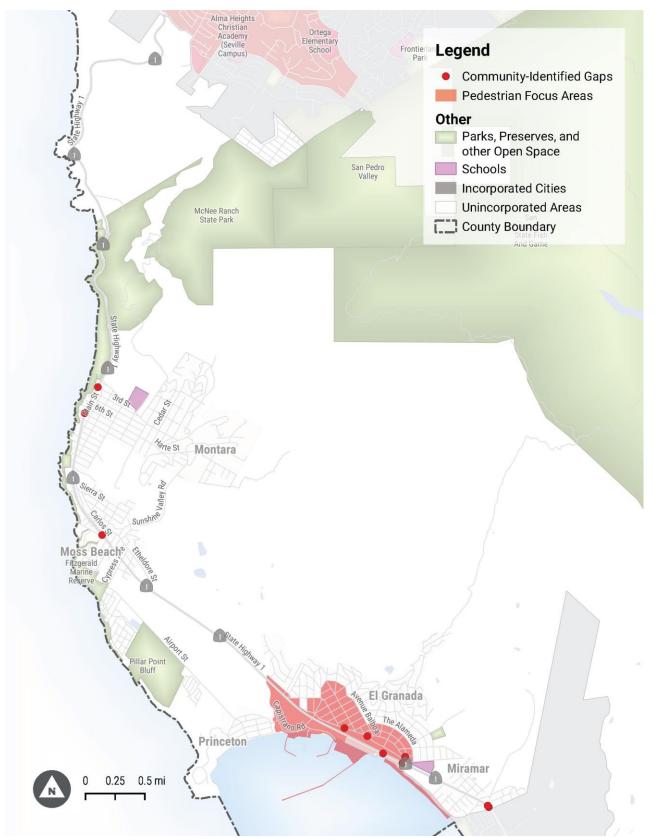


Figure 32: Pedestrian Focus Areas and Community-Identified Gaps – El Granada, Miramar, Montara, Moss Beach, Princeton



Figure 33: Pedestrian Focus Areas and Community-Identified Gaps – Burlingame Hills, Devonshire, Harbor/Industrial, Palomar Park, San Mateo Highlands

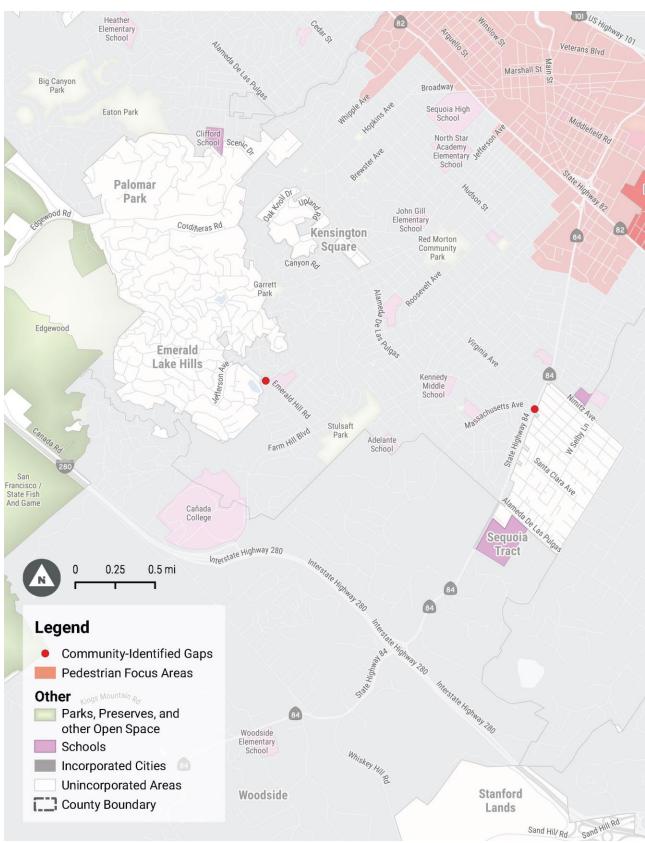


Figure 34: Pedestrian Focus Areas and Community-Identified Gaps – Emerald Lake Hills, Kensington Square, Palomar Park, Sequoia Tract

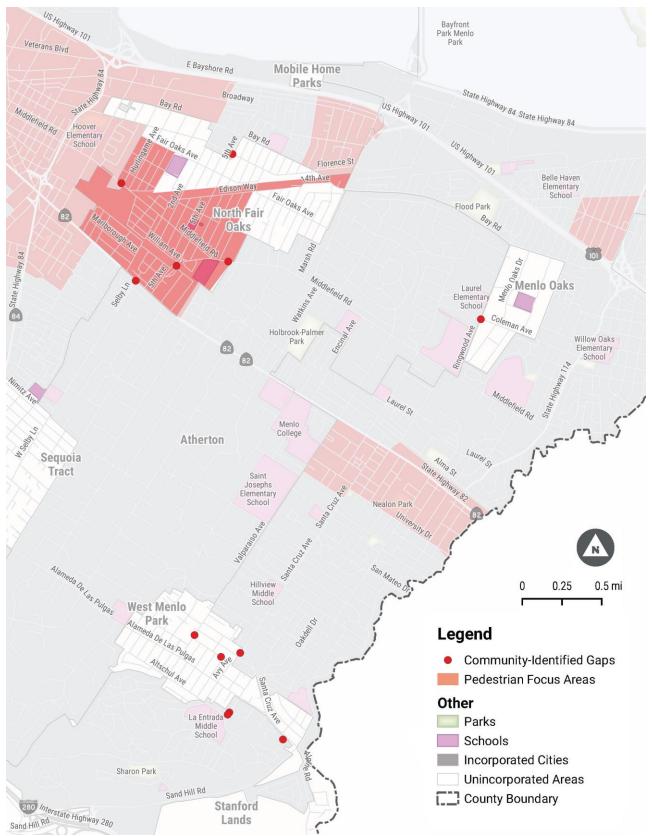


Figure 35: Pedestrian Focus Areas and Community-Identified Gaps – North Fair Oaks, Menlo Oaks, West Menlo Park



Figure 36: Pedestrian Focus Areas and Community-Identified Gaps – Ladera, La Honda, Sky Londa, Stanford Lands

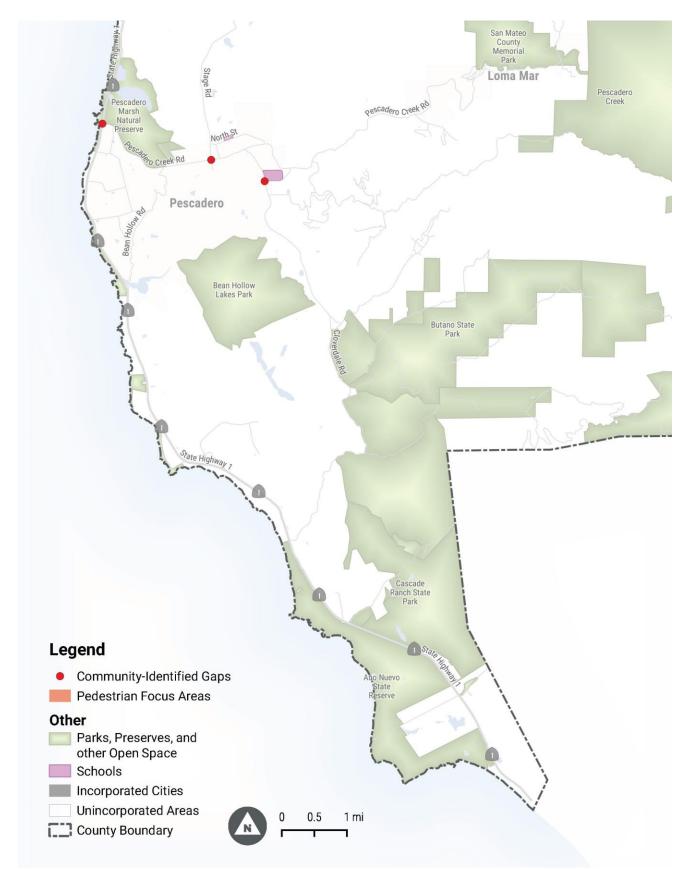


Figure 37: Pedestrian Focus Areas and Community-Identified Gaps – Loma Mar, Pescadero

Pedestrian Priority Destination Recommendations

Eleven locations that are representative of the different character areas within unincorporated San Mateo County were identified based on demand and gap analyses, walking and biking tours with Technical Advisory Committee members, and conversations with County staff and stakeholders, and assessed for pedestrian safety and access (**Figure 38**):

- 1. Benjamin Franklin Intermediate School and Garden Village Elementary School (Broadmoor)
- 2. Downtown Montara
- 3. Mavericks Event Center (Princeton)
- 4. Downtown El Granada
- 5. Downtown Pescadero
- 6. Downtown La Honda
- 7. Woodland School (Ladera)
- 8. Downtown West Menlo Park
- 9. Laurel School and Menlo-Atherton High School (Menlo Oaks)
- 10. Oak Knoll Drive/Canyon Road Intersection (Emerald Hills)
- 11. 5th Avenue from Park Road to Spring Street (North Fair Oaks)

The Plan team conducted a walk audit at each of these locations, focusing on opportunities to improve pedestrian safety and access. These walk audits had the specific purpose of identifying issues impacting the pedestrian environment and travel along the identified routes as well as identifying potential countermeasures to mitigate identified issues. Short- and long-term recommendations were developed for each location. Concept plans detailing these recommendations are presented in *Appendix D*.

Recommended treatment types for the pedestrian priority destinations are intended to serve as model applications of the pedestrian facilities presented earlier in this chapter and in the design toolkit in *Appendix* C, which may also be applied in other unincorporated locations, as appropriate. All pedestrian priority destination recommendations are subject to further study and further community conversations.

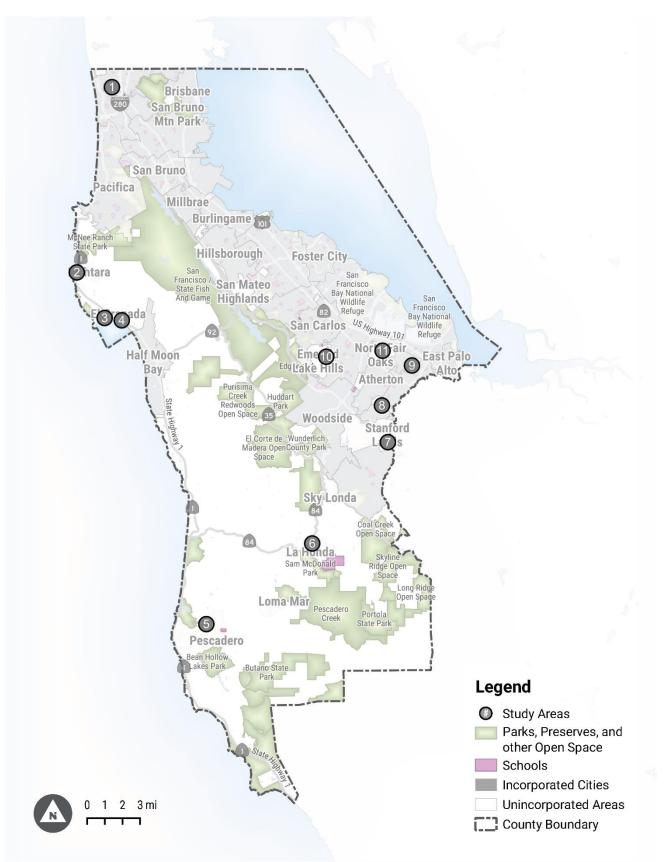


Figure 38: Pedestrian Key Destinations

ADDITIONAL PEDESTRIAN NETWORK ENHANCEMENTS

San Mateo County Safe Routes to School Recommendations

As part of the County's Safe Routes to School (SRTS) program, the County Office of Education (COE) has conducted walking audits at schools around the county. These walking audits resulted in recommendations to improve access and safety for walking and bicycling infrastructure near schools. *Appendix D* includes a list of walking and bicycling projects recommended for schools in unincorporated areas that have not yet been implemented. In addition to the pedestrian project recommendations developed as part of the Plan, it is recommended that the County implement these remaining Safe Routes to School projects.

Public Input Recommendations

In general, community members across the county want to see more, or wider sidewalks; crossing improvements at major intersections, and more street lighting. These trends were particularly pronounced among community members in North Fair Oaks. In a few rural communities, like Moss Beach, Pescadero, and Emerald Hills, residents want to maintain their community's rural character and are not interested in adding curbed, concrete sidewalks. In these communities, alternative walkways may be more appropriate than formalized sidewalks. In communities where walking in the street is common or desired, traffic calming can help create a safer and more comfortable environment for pedestrians, especially children and older adults.

Some communities, like North Fair Oaks and Broadmoor, have rolled curbs instead of vertical curbs, resulting in sidewalks that are often obstructed by drivers parking on the sidewalk. Design treatments like delineating the parking lane from the sidewalk can help more clearly define the separation of space and discourage parking on the sidewalk.

Additional location-specific recommendations that resulted from public feedback include:

- A pedestrian hybrid beacon at Selby Lane to cross El Camino Real in North Fair Oaks
- More designated pedestrian walkways and sidewalks in North Fair Oaks and Sequoia Tract
- Designated pedestrian facilities along Polhemus Road in the San Mateo Highlands
- High-visibility crosswalks and additional lighting at designated crossings in coastal communities
- Additional marked crossings of Highway 1 in midcoast communities, particularly Moss Beach

Coordination with Bicycle Infrastructure Recommendations

Bicycle projects are often just as beneficial for pedestrians as they are for bicyclists. Facilities that benefit both modes include the following:

- **Bicycle boulevard** traffic calming treatments can help create a safer and more comfortable environment not just for bicyclists but for pedestrians as well, especially children and older adults. This is especially beneficial in communities without formalized sidewalks.
- Shared use paths are intended for off-street travel by pedestrians, bicyclists, and other non-motorized users.
- **Crossing enhancements** and other pedestrian spot enhancements can often be coupled with the implementation of bicycle projects. This is especially true for minor pavement marking changes.

Although bicycle boulevard and shared use path recommendations are included in the bicycle network project list, it is important to recognize the benefit of these projects for pedestrians as well as bicyclists.

CHAPTER 5: SUPPORT PROGRAMS AND POLICIES

Programs and policies play a critical role in supporting active transportation infrastructure projects and encouraging more people to walk and ride a bicycle safely. San Mateo County's existing programs and policies, along with those recommended as part of this plan, will help the County achieve the goals set forth in this Plan.

EXISTING PROGRAMS AND POLICIES

San Mateo County coordinates a variety of programs throughout the urban and rural areas of the county. The existing programs focus on developing walking and bicycling facilities, encouragement and education events, data collection, and safety improvements.

COMPLETE STREETS

The County formally adopted a Complete Streets resolution in 2013. County staff consider elements of Complete Streets during road planning projects and review strategies and designs on a case-by-case basis.

TRAFFIC CALMING

The Department of Public Works has a residential speed control device program whereby residential streets that meet certain criteria (including a validated speeding issue and demonstrated neighborhood support) can qualify for speed humps. The traffic calming program is funded through general road project funds. Traffic calming requests are generally addressed on a first come, first served basis, with priority typically given to roads with higher volumes of vehicular, bicycle, and pedestrian traffic. An average of two traffic calming projects are implemented each year.

SAFE ROUTES TO SCHOOL

As noted on page 46, the COE currently operates a countywide SRTS program. It includes education and encouragement programs for students, such as bicycle rodeos and participation in International Walk and Roll to School Day, as well as walk audits to identify possible active transportation infrastructure improvements around schools. While some collaboration currently takes place between the COE's SRTS program, the Office of Sustainability and Department of Public Works, expansion of this partnership can generate additional benefits promoting active transportation and instilling healthy lifestyle choices early in childhood development.

ENCOURAGEMENT EVENTS

The County hosts a few annual encouragement activities focused on commute trips, such as the International Walk and Roll to School Day hosted by the COE and Bike to Work Day, which is supported by the Office of Sustainability, as well as weekly Bicycle Sundays, an Open Streets event during which Cañada Road is closed to motor vehicles and open only to non-motorized traffic like walking, bicycling, jogging, and roller skating.

BICYCLE AND PEDESTRIAN COUNT PROGRAM

San Mateo County participates in the National Bicycle and Pedestrian Documentation (NBPD) Project to collect bicycle and pedestrian count data for planning and for public use. Bicycle and pedestrian counts, using standardized NBPD guidelines, are collected annually throughout the county with the help of community volunteers.

RECOMMENDED PROGRAMS AND POLICIES

The Plan team identified a list of program and policy recommendations based on a review of existing efforts, discussions with key County Staff members, and a review of industry best practices. The recommended programs and policies are organized into four categories:

- **Planning, design, and management recommendations** to help the County improve practices around developing and maintaining their active transportation network and facilities.
- Education and encouragement recommendations to help the County build upon their existing programs to support safe travel by users of all modes, including those who walk or ride a bicycle.
- **Funding and implementation recommendations** to help the County pursue additional funding for active transportation projects.
- Additional policies and practices recommended for the County to adopt to improve active transportation conditions in San Mateo County.

Table 6 presents a list of recommended programs and policies. A complete, detailed list of San Mateo County's existing and recommended active transportation programs and policies is available in *Appendix E*. The Plan team spoke with key stakeholders to identify the top five recommendations that should be prioritized for implementation. These recommendations are emphasized in Table 6 and are discussed in greater detail below.

Торіс	Recommended Support Program or Policy			
	Planning, Design, and Management			
Complete Streets	Adopt and implement a Complete Streets design toolkit.			
Traffic Calming	 Employ traffic calming strategies in locations where traffic speeds are too high for pedestrian or bicyclist comfort and areas where anticipated active transportation demand is high. Consider establishing 15 mph school zones and other slow zones near parks, community facilities, or senior housing. 			
Maintenance Practices	 Develop a clear process for identifying and addressing active transportation facility maintenance needs. Identify policy solutions to mitigate garbage can or other obstructions in bikeways. 			
Connections to Transit	Work with BART, SamTrans and Caltrain, and neighboring jurisdictions to identify infrastructure and programmatic improvements to increase pedestrian, bicycle, and micromobility access to transit.			
Recreational Bicycling Amenities	Provide amenities for recreational bicyclists at key locations, for instance on the coastside.			
Equity	 Ensure that public involvement follows best practices for engaging with traditionally underrepresented communities. Develop and implement an equity framework for current and future transportation planning and practices. Develop a strategy to mitigate the potential impacts of active transportation projects on displacement in historically underserved communities Develop a strategy to address potential disproportionate impacts of enforcement on people of color and safety and security concerns among vulnerable populations. 			

Table 6: Summary of Supportive Program and Policy Recommendations

Торіс	Recommended Support Program or Policy	
Bicycle Parking	 Incorporate bicycle parking standards as a component of updates to the County's parking ordinance and zoning districts. 	
Americans with Disabilities Act (ADA) Design Standards	 Explore opportunities to bring existing facilities into compliance, as required by law. 	
Pedestrian and Bicycle Accommodations during Construction	 Explore the creation of clear guidelines for accommodating bicyclists and pedestrians in construction zones to build upon MUTCD guidance. 	
	Education and Encouragement	
Safe Routes to School	 Improve coordination between the County's Department of Public Works, Office of Education, Office of Sustainability, and Sheriff's Department to expand the existing Safe Routes to School Program. 	
Encouragement Events	Coordinate with County departments and other agencies to support and expand encouragement events.	
Transportation System Management Programs	 Explore opportunities to strengthen the existing Transportation Systems Management (TSM) program and incorporate bicycle and pedestrian facilities or amenities. 	
Diversion Program	 Implement an alternative to punitive traffic citations that teaches safe biking practices and traffic laws. 	
Outreach	 Develop materials such as neighborhood walking/bicycling maps to promote active transportation. Implement short-term interim, high-visibility bicycle demonstration or 'pop-up projects to serve as models that can be applied throughout the county. 	
	Funding and Implementation	
Active Transportation Project Funding	• Develop an active transportation project funding and implementation strategy.	
Active Transportation Team	• Evaluate staffing and staff capacity needed to establish and maintain an inter- departmental active transportation team to implement this Plan.	
Rapid Implementation and Pilot Projects	Develop strategies for rapid network implementation treatments.Identify funding for rapid network implementation treatments.	
	Additional Policies and Practices	
Vision Zero	 Develop a Vision Zero policy and program. Develop a systematic practice for reviewing collisions involving active transportation users and publish an annual report. Review best practices for intersection treatments and develop a strategy to systematically improve bicycle and pedestrian crossings. 	
Micromobility	 Communicate with C/CAG and other local jurisdictions to gauge interest in and develop micromobility programs. 	
Bicycle and Pedestrian Count Program	Update the existing bicycle and pedestrian count program.	

TOP FIVE RECOMMENDATIONS

Discussions with the Plan's Technical Advisory Committee led to the identification of a shortlist of five key recommendations that should be prioritized for implementation:

1. Develop an active transportation project funding and implementation strategy.

Active Transportation projects can be funded in a variety of ways. Communities that have well-established active transportation networks use a wide variety of funding sources. There is not one standard source that communities can draw from–funding should come from all different levels of government and the private sector.

- Develop work plans for prioritized projects identified in the ATP that summarize project purpose and benefits, scope, schedule, costs, and potential impacts/issues to be addressed.
- Create a line item in the Capital Improvement Program for implementation of the Active Transportation Plan recommendations.
- Pursue grant funding for active transportation projects. Refer to Chapter 6 for a list of potential funding sources for active transportation projects at the time of publishing of this plan.
- Establish a policy that requires new developments to build, or contribute fees toward, active transportation facilities, or consider the inclusion of these requirements as a part of zoning district updates.
- Coordinate County-led and other agency-led bicycle and pedestrian infrastructure projects with maintenance and street improvement projects, such as repaving, green infrastructure projects, bridge replacement, or lane reconfiguration.

2. Develop strategies for rapid network implementation.

Rapid network implementation projects can take many forms, but the primary goal is to build out comfortable bikeway and pedestrian networks using lower-cost installation options. Rapid implementation projects can be used as a permanent solution, or as an interim treatment while a more complex final design solution is developed. These types of programs can be implemented with support from non-profits, adjacent cities, or as part of repaving strategies. Even facilities such as Class IV Separated Bikeways or curb extensions can be implemented rapidly with paint and bollards, depending on context. Determine which facilities can be implemented with primarily signing and striping (e.g., Class II Bike Lanes) to create a simplified connected bicycle network.

3. Develop and implement an equity framework for current and future transportation planning and practices.

Transportation planning efforts and services should be evaluated to ensure the equitable distribution of transportation services and benefits. The equity framework should prioritize the allocation of funding and investment toward communities that are historically underserved. Since traditionally underserved populations may be especially dependent on public transit and active transportation facilities, it is important to ensure that these populations have equal or better access to active transportation networks suitable for people of all ages and abilities. Public services such as enforcement should be examined to assess their impact on people of color and programs and policies should be implemented to reduce any disparities or harmful impacts resulting from such services. For example, programs like the County's ticket diversion program can reduce disproportionate financial impacts that may arise from enforcement practices.

4. Develop a Vision Zero policy and program.

Vision Zero is a systemic approach to improving roadway safety. Identify opportunities to fund Vision Zero program and implementation efforts and conduct a comprehensive analysis to understand collision patterns and

determine where to focus safety improvements and education, for instance through the development and assessment of high-injury networks.

5. Employ traffic calming strategies in appropriate locations.

Review the County's current Traffic Calming Program (Residential Speed Control Program) and consider updating it to ensure the equitable distribution of investment, and to include a wide variety of context-sensitive traffic calming treatments. Traffic calming treatments, especially those used along bicycle boulevards, can include speed humps, traffic circles, chicanes, curb extensions, raised crosswalks, or other treatments proven to slow motor vehicle speeds. The County should prioritize and implement traffic calming on streets near parks, trails, and schools with risk factors for speeding, such as excess roadway width and long, straight viewsheds, streets with a history of bicycle and pedestrian collisions, or in areas with high concentrations of vulnerable populations, including low-income and transit-dependent communities. Education and outreach in neighborhoods along roadways with traffic calming treatments can increase public acceptance and support for traffic calming treatments and ensure that road users know how to navigate new or uncommon treatments.

CHAPTER 6: IMPLEMENTATION AND FUNDING

This chapter provides an overview of the prioritization metrics and methodology used to weigh infrastructure project recommendations to help the County determine which should be implemented in the short- and long-term. This chapter also summarizes implementation strategies and funding opportunities for implementing projects.

PRIORITIZATION

While every recommended project is of value, not every project is able to be implemented at once, due to a variety of spatial, monetary, environmental, and political constraints. The first step in considering which projects should be implemented is to prioritize those projects based on a set of criteria to help determine which projects may provide the greatest benefit. The prioritization criteria align with the Plan goals of access, safety, equity, mode share, and flexibility. This section provides an overview of the prioritization methods used for on-street bicycle projects (bicycle projects that are contained within a street right of way) and pedestrian projects.

BICYCLE PROJECT PRIORITIZATION

Bicycle Project Prioritization Categories

The following categories were used to score on-street bicycle projects:

- **Connectivity** Is the project within a certain radius of identified destinations? Does the project provide connectivity across a major barrier?
- Comfort Does the project meet All Ages and Abilities (AAA) criteria?³ Does the project connect to an existing or planned bicycle facility?
- **Safety** What is the existing crash frequency along the project alignment and, therefore, the potential to improve safety with the project?
- Equity Does the project meet defined statewide or local equity measures?
- **Potential Ridership** Based on geospatial analysis, is the project located in an area of high potential demand?

Bicycle Prioritization Criteria

Each category was used to develop one or more measures to score and rank projects. The scoring criteria for onstreet bicycle projects is presented in **Table 7**. Other factors that should be considered but may not be fully known until further study is conducted may include, but are not limited to community support, cost, and feasibility.

^{3 3} All Ages and Abilities criteria is based on an FHWA facility selection that determines if a bikeway is appropriate based on a given roadway's speed limit and volumes. This is detailed in Chapter 3.

Table 7: Bicycle Project Prioritization Scoring Criteria

Criteria	Measure	Points
Connectivity	Highest Number of Points Possible	13
	Number of Bart or Caltrain stations within 1 mile, normalized by project corridor length. Score applied as quartiles. Number of bus stops within 500, normalized by project corridor length. Score	2
Transit Access	applied as quartiles. Projects along a high frequency route will receive 1 point. Number of Bart or Caltrain stations within 1 mile, normalized by project corridor length. Score applied as quartiles.	1
School, Community Center, & Library Access	Number of schools, community centers, and libraries within ½ mile, normalized by project corridor length. Score applied as quartiles.	2
Park & Trailhead Access	Within ¼ mile Between ¼ and ½ mile	2 1
Retail Access	Number of commercial parcels within 500 feet, normalized by project corridor length. Score applied as quartiles.	2
Employment Access	Number of jobs within $\frac{1}{2}$ mile, normalized by project corridor length. Score applied as quartiles.	2
Connectivity Across Major Barriers ⁴	Provides connectivity across a major barrier	2
Comfort	Highest Number of Points Possible	5
All ages and abilities (AAA) bikeway ⁵	 Over ½ of the project corridor length: Meets AAA criteria and connects to existing facility Meets AAA criteria and connects to planned facility Meets AAA criteria and does not connect to existing or planned facility Does not meet AAA criteria but connects to existing facility Does not meet AAA criteria but connects to planned facility 	5 4 3 2 1
Safety	Highest Number of Points Possible	5
Collision History ⁶	Concentration of collisions along project corridor alignment, normalized by project corridor length. Score applied as quartiles.	5
Equity	Highest Number of Points Possible	8
Statewide Equity Measure ⁷	 Project is in one or more statewide eligible disadvantaged communities: CalEnviroScreen 3.0: top 25th percentile Median Household Income (MHI): less than 80% of statewide MHI National School Lunch Program: at least 75% of students eligible to receive free or reduced meals Healthy Places Index: top 25th percentile Regional Definition: in an MTC Community of Concern 	
San Mateo County-Specific Equity Measure	Over ½ of the project corridor length is within C/CAG-defined equity focus area and not within the statewide equity measure. ⁸	4
Potential Ridership	Highest Number of Points Possible	9
Potential Bicycle Demand	At least ½ of the project corridor length is within a census block ⁹ with a high potential demand score.	5
Urban Area	At least ½ of the project corridor length is within a Census-designated urban area or urban cluster.	4
	TOTAL POINTS POSSIBLE	40

⁴ Major barriers considered here are SR-1, SR-35, SR-82, SR-84, SR-92, I-280, US 101, rail alignments, and waterways

⁵ All Ages and Abilities criteria is based on an FHWA facility selection that determines if a bikeway is appropriate based on a given roadway's speed limit and volumes. This is detailed in Chapter 3.

⁶ A weighted crash total of bicycle crashes that occurred between 2013 and 2017 along each project will be calculated. Crashes to be weighted based on the severity of the most severe injury resulting from the crash: killed or seriously injured (KSI) crashes at 3 points, non-KSI crashes at 1 point.

crashes at 1 point.
 ⁷ If a project scores points for the Statewide Equity Measure, it is not awarded points for the County-specific Equity Measure. All statewide metrics use data at the Census tract level except for National School Lunch Program which provides data for each school.

⁸ Project is in top 20th percentile of an aggregate equity score. The equity score was calculated by aggregating the percentile ranks for each Census block group for median household income, non-white population, and the Housing and Transportation Affordability Index.

⁹ Census blocks, as defined by the U.S. Census Bureau, are statistical areas bounded by visible or nonvisible features. More information can be found here: <u>https://www.census.gov/newsroom/blogs/random-samplings/2011/07/what-are-census-blocks.html</u>.

Bicycle Project Phasing

The proposed phasing of the bicycle network is based on the bicycle project prioritization. The project segments are categorized into three tiers, based on data-driven prioritization criteria. Tier I projects are considered the highest priority for implementation in the short term, and Tier II and Tier III projects are considered for implementation in the medium and long term, respectively. Implementation methods and considerations are discussed in the following sections. The list of prioritized bicycle project segment, presented in *Appendix D*, is intended to be used as a starting point and is subject to change. As opportunities arise through other processes and are influenced by other factors (e.g., a new development or infrastructure project, a grant funding call, and community support), a lower-ranked project may become suitable for implementation sooner. In addition, some Tier I projects may be implemented over the longer term due to their complexity and cost. Lower-cost projects that do not require significant changes to the existing roadway cross section may also be prioritized.

- Tier I Projects Short-Term (1-5 years) Tier I projects, when possible, should be implemented in the short term, typically within five years.
- Tier II Projects Medium-Term (6-10 years) Tier II priority projects are intended to be implemented within six to ten years.
- Tier III projects Long-Term (11+ years) Tier III projects are intended for implementation after shortand medium-term projects.

Some projects, such as some Class I shared use paths, overcrossings/undercrossing of major barriers, and facilities facing other implementation constraints will necessitate a more sustained effort to come to fruition. While these projects may take longer to implement, the County should begin to consider the steps towards construction such as the development of work plans and initial studies/preliminary planning to increase implementation preparedness and public support. Implementation of these projects could occur through grants, funding allocation in capital improvement plans or proposed mitigation that corresponds to future development. If it's not possible to implement a Tier I project in the near term, consideration should also be given to providing an alternative, interim level of improvement that is more feasible to implement to improve the existing condition.

Ongoing High-Priority County Projects

Additional priority projects are those that were under consideration for development at the time of Plan adoption, given the importance of completing work already underway and the benefits of the projects to the County's active transportation network. The projects below have strong community support and will significantly improve conditions for walking and biking. The projects are in various stages of funding and implementation:

- The Alpine Road Traffic Corridor Study focuses on an approximate two-mile stretch of Alpine Road between Menlo Park and Portola Valley within unincorporated County. It identifies a series of near- and long-term improvements focusing on congestion reduction for regional commute trips off of I-280, as well as bicycle and pedestrian safety. This road is heavily utilized by recreational bicyclists, particularly on weekends.
- The Midcoast Multimodal "Parallel" Trail is a planned bicycle and pedestrian trail along the east side of Highway 1 through the unincorporated Midcoast communities connecting Montara, Moss Beach and El Granada to the Naomi Patridge Trail to the south in Half Moon Bay. The Parallel Trail, identified in the County's Connect the Coastside Plan, will provide a critical active transportation link for Midcoast residents and visitors. The first segment of the trail within the unincorporated County will be from Mirada Road to Coronado Street, and is slated to be under construction as of 2021.
- The Middlefield Road Improvement Project is a planned reconstruction of Middlefield Road from Pacific to 5th Avenue in North Fair Oaks. The design includes a road diet to calm traffic, reducing the number of motor vehicle through lanes from four to two, wider sidewalks, the addition of bike lanes, and the undergrounding of utilities. The project is funded and anticipated to begin construction in the summer of 2021.

- The Santa Cruz Ave/Alameda de las Pulgas Improvement Project is a planned reconstruction of Santa Cruz Avenue, from Sand Hill Road to the Alameda de las Pulgas, and from the Alameda De Las Pulgas between Santa Cruz Avenue to Avy Avenue. This project proposes a reduction in the number of motor vehicle through lanes from four to two on the Alameda de las Pulgas segment and from four to three lanes on the Santa Cruz segment, as well wider sidewalks, buffered bikes lanes and a number of other safety and access improvements. As of 2020, the County has secured grant funding to move this project through the environmental and final design phases prior to construction.
- A feasibility study for a new pedestrian and bicycle crossing of the Caltrain tracks, as identified in the North Fair Oaks Community Plan, is a project that the County is in the initial steps of pursuing funding to develop. The North Fair Oaks community is bifurcated by the Caltrain Corridor, with only one crossing of the Caltrain tracks at 5th Avenue. The feasibility study would explore options for a safe, grade-separated crossing in the vicinity of Pacific and Berkshire Avenues to Westmoreland Avenue in North Fair Oaks to increase accessibility and improve connections to community destinations on both sides of the train tracks. The study will also address options to improve walking and biking access along proposed connecting bicycle boulevards from the proposed crossing to Middlefield Road to the east and El Camino Real to the west.

PEDESTRIAN PROJECT PRIORITIZATION

Pedestrian Project Prioritization Categories

The following criteria, much of which is similar to the bicycle project prioritization criteria, will be used to evaluate pedestrian projects as they arise:

- Connectivity Is the project within a certain radius of key destinations? Consider proximity and access to destinations such as transit stops and stations, schools, community centers, libraries, parks and regional open space preserves, and retail and employment centers. Does the project provide connectivity across a major barrier? Consider the connections that the project provides across freeways, large intersections, rail alignments, and waterways.
- Safety What are the crash frequency trends along the project alignment and, therefore, the potential to improve safety with the project?
- Equity Does the project meet statewide equity measures? Determine if the project is in:
 - o a CalEnviroScreen Disadvantaged Community,
 - an area with a Median Household Income (MHI) less than 80% of the statewide MHI,
 - an area where at least 75% of students are eligible to receive free or reduced meals,
 - the top 25th percentile on the Healthy Places Index, or
 an MTC Community of Concern.
- **Potential Demand** Based on geospatial analysis, is the project located in an area of high potential pedestrian demand?
- Other considerations may include community support, cost, and feasibility.

Pedestrian Prioritization Criteria

Pedestrian projects were not prioritized as part of the Plan. Should the need arise to prioritize pedestrian projects in the future, the applicable bicycle project prioritization measures and weights can be applied to pedestrian projects.

Pedestrian Project Implementation

The discussion on implementation methods is bicycle-focused due to the more in-depth analysis of corridor trade-offs that typically occurs for bicycle projects. Pedestrian projects can typically be implemented as part of the following types of work:

Roadway Repaving & Restriping

- » Striped pedestrian walkways
- » High-visibility crosswalks

Roadway Reconstruction

- » Curb extensions
- Crossing treatments (PHBs, RRFBs, raised crosswalks, crossing islands)
- » Pedestrian-scale lighting

Construction

- » Shared use paths
- » Sidewalks
- » Upgrading curb ramps with detectable warning panels

Pedestrian Project Phasing

The eleven pedestrian priority destination recommendations are identified as high-priority pedestrian projects to be targeted for implementation in the short term within the different character areas of the unincorporated county. The Plan provides the framework for the County to identify and implement additional pedestrian projects that align with Plan priorities and goals. The County will prioritize these projects as they are identified.

IMPLEMENTATION STRATEGY

The recommended projects will be implemented over time as more detailed planning occurs, funding is acquired, and other implementation opportunities arise. On-street projects can often be implemented as part of other road resurfacing or construction projects as well as through mitigation associated with new development. Since shared use paths are off-street facilities, they are almost always constructed as standalone projects instead of in conjunction with resurfacing or roadway construction projects. Right of way and environmental and political constraints can also impact the type of facility that is provided and influence project phasing.

Implementation Methods

Bicycle and pedestrian project implementation will vary based on the recommended facility type and the location and nature of the project. This section discusses methods that will be used by San Mateo County to expand its active transportation network. While bicycle network projects often address linear changes along a corridor, pedestrian projects can typically be implemented as location-specific spot treatments, and depending on the project, may require less analysis of trade-offs along a corridor. The Plan's bicycle network recommendations are tailored to the streets on which they are located; however, there are multiple ways to implement these recommendations. Further analysis, including input from community engagement and traffic and parking studies in environmental impact assessments, may be required prior to the implementation of network recommendations. Facility types may be subject to change based on that analysis. Similarly, the County will endeavor to provide the highest quality facility that is feasible, context-sensitive, and furthers our goals in transportation, in alignment with the Plan's goal of flexibility.

Roadway Repaving and Restriping

One of the best opportunities to implement on-street bike facilities is through resurfacing and paving projects. In these cases, the addition of bike facilities may be accomplished simply through striping. Restriping projects, which involve removing and replacing existing roadway striping, are also opportunities to reconfigure the street for a bike facility. Reconfiguring the existing roadway space can take the form of narrowing travel lanes or reallocating travel lanes or parking lanes to accommodate Class II bicycle lanes or Class IV separated bicycle lanes, as mentioned in the Chapter 4 discussion on road and lane diets. Each individual street will need to be studied at the time of implementation, and a community discussion about reallocation of space may be needed. Existing County processes surrounding parking removal, for instance, incorporate community engagement. Class III bicycle boulevard markings, shared lane markings, bikeable shoulders, and vertical traffic calming measures (like speed humps and speed tables) can also be implemented in conjunction with repaving and restriping.

Repaving and restriping projects can also create opportunities to install crossing improvement projects like "paintand-plastic" curb extensions, refuge islands, no parking zones, or larger projects like installing Rectangular Rapid Flashing Beacons or pedestrian hybrid beacons. Planned repaving or restriping projects near schools offer an opportunity to install Safe Routes to School safety improvements.

Roadway Reconstruction

Reconstruction projects address a greater depth of the roadway, often fixing more significant structural or pavement issues than can be addressed through resurfacing. While restriping projects may only include changes like the striping of new bike facilities or the addition of vertical traffic calming elements, reconstruction projects may incorporate changes like moving curbs to accommodate bike facilities, implementing horizontal traffic calming measures (such as chicanes, curb extensions, tighter curb radii, or bulb-outs), and green infrastructure improvements. Reallocation of roadway

Many of the recommended projects will require further study and community engagement before they are finalized and implemented. For example, a bicycle boulevard is recommended along Coleman Avenue in Menlo Oaks due to existing constraints. However, San Mateo County recognizes that this is just one option for the design of this corridor and encourages additional community engagement and further study as this project progresses.

> Consider the benefit of implementing pedestrian and bicycle projects concurrently, where applicable, to improve safety, access, and connectivity for multiple modes.

space and construction of vertical traffic calming elements are also possible with reconstruction projects. Most of the on-street recommendations in this Plan are designed to be implemented without widening of the paved roadway; but where that is needed, a project may require full or partial reconstruction rather than resurfacing. In some cases, reconstruction offers the opportunity to reconfigure intersections for increased bicyclist and pedestrian safety and comfort. For example, removal of dedicated right-turn lanes can benefit pedestrians and bicyclists by removing a point of potential conflict with automobiles. Class IV separated bicycle lanes and Class I shared use paths could be considered for implementation in reconstruction projects where the roadway edge is being addressed.

Construction

Off-street projects are often constructed as standalone projects. These projects include Class I shared use paths constructed outside the existing roadway as well as new overpasses and underpasses with bicycle and pedestrian facilities or those intended for explicit pedestrian and bicycle travel. Class I shared use paths can also be implemented as part of mitigation measures in larger projects or constructed through local development projects. Minor construction may include roadway widening to accommodate bike lanes or shoulders along a roadway, without repaving or reconstructing the entire roadway width. This can occur along the entire length of the facility or at select locations with poor sight lines, where spot widening would provide dedicated space for bicyclists, helping lower the possibility of collisions.

Implementation Considerations

Consider the benefit of beginning with a core, connected network rather than implementing disconnected projects that may be more feasible or quick to implement. Prioritization is just a first step in the project implementation process. Beyond the initial prioritized project list, implementation considerations such as subsequent level of community engagement, topography and environmental constraints, available funds, and eligibility criteria associated with future funding opportunities will factor into the order of project implementation.

Answering the following questions about each project can help staff understand which projects are more readily implementable:

- Does a project require only striping and signage to be implemented?
- Does a project require the reallocation of street space, necessitating further community dialogue?
- Does a project require the acquisition of additional right-of-way?
- · Does a project require further feasibility or environmental studies?
- Does a project require significant funding that needs to be obtained through external sources?
- · Can a project be coordinated with a larger roadway or other public works project to reduce costs?

Public input received through the Plan process indicates greater interest in connecting to parks and trailheads, closely followed by libraries and community centers, and shopping and retail. Public input also shows a secondary desire to connect to employment centers, schools, and transit. These preferences are subject to survey respondents, but can be considered when selecting projects for earlier implementation.

Rapid Implementation

Projects that involve only striping and signage within the existing right-of-way can be implemented in a rapid, lowcost manner. Many Class II bicycle lane projects and Class III bicycle route projects fall into this category. Some project types can be implemented in either a high-cost or low-cost manner. Class IV separated bicycle lanes, for instance, can be implemented quickly with striped buffers and vertical elements like flexposts, parking stops, or planters, or they can be implemented with concrete curb or landscaped buffers, requiring higher cost and effort. Similarly, Class III bicycle boulevards can be implemented quickly with traffic calming elements like rubber speed cushions, curb extensions constructed of paint and flexposts, and quick-build traffic circles, or they can be implemented with higher cost and effort and include chicanes and curb extensions constructed of concrete curb and landscaping, and other more permanent elements. As off-street facilities requiring standalone construction, Class I shared use paths are unable to be implemented in a rapid manner. Rapid implementation projects present an opportunity for the County to test out slow and open streets projects, roadway closures, and other space reallocation for different modes. While limiting in many regards, the COVID-19 pandemic has resulted in communities successfully implementing changes of this manner. While many slow and open streets projects were initiated to allow greater opportunities for socially-distanced recreation in neighborhoods, there are other significant environmental benefits and lessons learned from these projects. The temporary nature of projects initiated in response to COVID-19 and the rapidly evolving public health priorities require that temporary street uses are adaptable. This offers opportunities to iterate and learn from each project that is implemented. Moving forward, the County can apply these lessons learned to reallocate roadway space to accommodate bicyclists, pedestrians, and public spaces.

The temporary nature of these street configurations, unique challenges brought by the pandemic, and, in some cases, reduced traffic volumes offer opportunities to iterate and use materials more creatively than normal circumstances allow for. Public health needs and priorities have been shifting at a rapid pace, and we don't know how long physical distancing requirements will be necessary. Temporary street uses need to be adaptable in the short term as guidance evolves but can also offer an opportunity to pivot towards long-term implementation of successful street changes. Further modifications to guidance and/or this document are likely as conditions change and San Mateo County learns from its experiences with temporary street repurposing.

Development Opportunities

New development often presents the opportunity to leverage an upcoming project to construct pedestrian and bicycle infrastructure and install support facilities like bicycle parking, given that a nexus can be demonstrated. California's Senate Bill 743, effective July 1, 2020, requires developments to be evaluated and mitigated based on vehicle miles traveled (VMT). The inclusion of pedestrian and bicycle infrastructure, or an in-lieu fee in support of it, as part of a development helps encourage a shift from driving to walking and bicycling and can serve as a transportation demand management (TDM) mitigation measure.

PLANNING-LEVEL COSTS

This section outlines planning-level infrastructure, operations and maintenance, and program costs.

INFRASTRUCTURE PROJECT COSTS

Pedestrian and bicycle project recommendations are divided into two categories for cost estimation: linear treatments on continuous roadway segments and spot treatments at specific locations. Per-mile cost estimates are provided for linear treatments since these vary in length but have consistent infrastructure throughout. Low-and high-end costs are provided for select recommendations to account for various implementation strategies and materials used. When applied to the list of bicycle projects, bicycle project cost estimates assume high-end costs for Class II facilities and low-end costs for Class IV facilities unless otherwise noted, as this aligns with how these facilities are typically implemented. This means that Class II cost estimates assume that implementation will result in lane reconfiguration (\$290,000 per mile); however, some Class II projects may be implemented as part of repaving projects and be less expensive (\$90,000 per mile). Facility cost assumptions along with the costs for each bicycle facility recommendation can be found in *Appendix D*. The cost to implement the complete bicycle network is \$158,866,425.

Table 8 and **Table 9** present the rounded costs for linear treatments and spot treatments, respectively. Linear costs are rounded to the nearest \$10,000 and spot treatment costs are rounded to the nearest \$1,000.

Table 8: Planning-Level Pedestrian and Bicycle Linear Treatment Per-Mile Costs¹⁰

Facility Type	Per-Mile Cost
Sidewalk	\$1,080,000
Alternative Walkways	\$200,000
Class I Shared Use Path	\$1,690,000
Class II Bike Lanes (part of repaving project) \$90,000	
Class II Bike Lanes \$290,000	
Class II Buffered Bike Lanes (part of repaving project)	\$130,000
Class II Buffered Bike Lanes (lane reconfiguration)	\$340,000
Class III Bike Boulevards	\$240,000
Class III Rural Bike Routes ¹¹	\$1,490,000
Class III Urban Bike Routes	\$70,000
Class IV Separated Bike Lanes (paint/post buffers) \$400,000	
Class IV Separated Bike Lanes (curb/landscaping buffers)	\$3,650,000

Table 9: Planning-Level Pedestrian SpotTreatment Costs10

Facility Type	Cost
Curb Ramp	\$5,000
Curb Extensions/ bulb-outs (paint/post)	\$25,000
Curb Extensions/ bulb-outs (concrete)	\$66,000
Crossing Islands (paint/post)	\$4,000
Crossing Islands (concrete)	\$10,000
Marked Crosswalks	\$8,000
Rectangular Rapid Flashing Beacons	\$43,000
Pedestrian Hybrid Beacons	\$210,000
Leading Pedestrian Interval	\$4,000
Pedestrian Lighting	\$20,000
Parking Restrictions (daylighting at intersections)	\$2,000

OPERATIONS & MAINTENANCE COSTS

In addition to the one-time capital costs associated with the installation of new pedestrian and bicycle infrastructure, it is important to note the ongoing costs that are required to operate and provide regular maintenance of infrastructure. Operations and maintenance include a variety of ongoing activities such as:

- Clearing trash and other debris
- Trimming vegetation
- Replacing and repairing out-of-date or damaged signage
- Restriping faded or eradicated pavement markings
- Preserving facility surface quality (paved or unpaved)
- Maintenance (and repair) of structures

¹⁰ These are rough order of magnitude estimated costs that were developed by identifying major pay items and establishing rough quantities typical of the listed facility type. Costs include materials, engineering and design, mobilization, traffic control, construction management, construction, utility contingency, drainage contingency, and environmental contingency. Contingencies are included to cover items that are undefined or are typically unknown early in the planning phase of a project. Unit costs are based on 2020 dollars and were as signed based on historical cost data from the Alameda CTC Cost Estimating Tool website and Caltrans Contract Cost Data. Cost opinions do not include easement and right-of-way acquisition; permitting; surveying, geotechnical investigation, environmental documentation, special site remediation, escalation, or the cost for ongoing maintenance. A general cost has been assigned to certain general categories such as utility relocations; however, these costs can vary widely depending on the exact details and nature of the work. The overall cost opinions are intended to be general and used only for planning purposes. Toole Design Group, LLC makes no guarantees or warranties regarding the cost estimate herein. Construction costs will vary based on the ultimate project scope, actual site conditions and constraints, schedule, and economic conditions at the time of construction.

¹¹ Costs for Class III rural bike routes are for facilities where wide shoulders are recommended.

• Illuminating facilities at night

Planning-level operations and maintenance costs are presented in **Table 10**. Maintenance costs of Class IV Separated Bike Lanes vary based on the specific design; however, important considerations for the maintenance of these facilities includes the need for smaller street sweeping vehicles. It is important to note that the deferral of maintenance over several years will result in an increase in corresponding costs, since bicycle and pedestrian infrastructure requires more substantial repairs after multiple years of disinvestment.

Operations/Maintenance Activity	Estimated Frequency	Estimated Cost Per Mile
Sweep sidewalks or bike lanes	As needed	\$90 ¹²
Vegetation management and litter removal	Annually	\$2,500 ¹²³
Sign repair or replacement	Annually	\$600 ¹²
Reapply pavement markings of bike lanes or paved shoulders (cost for a single coat of paint; double cost for two coats of paint, triple cost for thermoplastic)	Annually	\$3,000 ¹²
Pavement crack sealing (10-foot width)	Every 4-5 years	\$3,400 ¹²
Add 3 inches of aggregate to unpaved trails	Every 15-20 years	\$24,000 ¹²
Bridge, boardwalk, underpass, and crosswalk maintenance	Annually	\$350 ¹²
Power one streetlight	Annually	\$150 ¹³

*Exact costs for roadway resurfacing are unavailable, however, the costs are similar to that of resurfacing on-street bike lanes.

¹² Washington County Bikeway and Trail Network Plan. Cost estimate presented in 2020 dollars. This cost estimate is lower than what can be expected in San Mateo County.

http://www.co.washington.wi.us/uploads/docs/pln-preliminarydraftbikewayandtrailplan20190204.pdf

¹³ https://www.streetlights-solar.com/cost-comparison-between-solar-vs-traditional-lights.html

SUPPORT PROGRAM AND POLICY COSTS

Support programs and policies are vital to increasing the use and enjoyment of active transportation investments; however, they, too, have ongoing costs. **Table 11** presents planning-level cost estimates for the top five program and policy recommendations detailed in Chapter 5. As additional program and policy recommendations arise as priorities, the County will develop staff time and cost assumptions for implementation.

Table 11: Planning-Level Cost Estimates for Top Five Program and Policy Recommendations

Program/Policy	SMC Staff Time Assumptions	SMC Staff Cost*	Consultant/ Operating Cost
One-Time Recommendations			
Develop and implement an equity framework for current and future transportation planning and practices.	Consultant	\$55,000	< \$50,000
Develop a framework for employing neighborhood traffic calming strategies	Consultant	\$55,000	< \$50,000
Annual Recommendations			
Develop strategies for rapid network implementation treatments	Consultant	\$55,000	< \$50,000
Develop and implement a Vision Zero policy and program	Part-time	\$110,000	\$100,000-\$250,000
Develop an active transportation project funding and implementation strategy ¹⁴	Part-time	\$110,000	-

*Assumes \$200,000 annual salary for County staff.

The total assumed San Mateo County staff cost for these five one-time and annual programs and policies is \$385,000. Assuming an average \$200,000 annual salary for County staff including benefits and overhead, the proposed programs and policies would require one to two full-time staff to manage these operations.

¹⁴ No consultant cost assumed for active transportation project funding strategy, but could work with consultant to develop funding strategy.

FUNDING STRATEGY

Various jurisdictions can fund bicycle and pedestrian projects and programs in a variety of ways, and funding may come from all levels of government, the private sector, and non-profits. San Mateo County has implemented most existing bicycle and pedestrian infrastructure in unincorporated areas through street maintenance resources as part of resurfacing projects and its own funding sources. The County has received some financial assistance in the past through competitive funding calls administered by the City/County Association of Governments of San Mateo County (C/CAG) and the San Mateo County Transportation Authority (SMCTA).

To implement the Plan's recommendations and support programs, San Mateo County may wish to designate projects in its Capital Improvement Program (CIP), seek grant funds, and/or require new land use development to provide facilities or in-lieu fees for them and maximize opportunities for implementation with other capital infrastructure projects. The County should seek to leverage its own local funding sources to seek regional, state, and federal funding opportunities, which often require local match. The County should also conduct initial project planning work to develop a well-vetted scope, schedule and budget prior to submitting a grant application to better ensure grant application competitiveness and successful project delivery. Repaving and other roadway infrastructure projects also present an opportunity to implement and update bicycle and pedestrian infrastructure projects in a cost-effective manner.

Many federal, state, and regional funding sources are often locally administered by C/CAG and the Metropolitan Transportation Commission (MTC). The California Department of Transportation (Caltrans) often includes a mix of federal and state funding sources in the transportation programs it administers. The State of California has dedicated funding through the Senate Bill 1 gas tax, which provides grant funding through programs such as the Active Transportation, Sustainable Communities, and Urban Greening programs. The State also generates funding for pedestrian and bicycle projects through bond proceeds, the general fund, local planning assistance grants, vehicle registration fees, and vehicle transfer fees.

At the countywide level, C/CAG has established funds for active transportation projects via Measure M motor vehicle registration fees that help fund local roadway projects as well as the County Office of Education's Safe Routes to Schools competitive grant program. C/CAG also administers the County's share of State Transportation Development Act Article 3 funds and federal funds for active transportation through MTC's One Bay Area Grant Program (OBAG). The SMCTA administers funds through its Measure A and W transportation sales tax measures, where a portion of these funds are dedicated to support active transportation capital infrastructure, planning and promotional activities and it also contributes funding toward the County Office of Education's Safe Routes to Schools competitive grant program.

Other jurisdictions have successfully used funds from bond measures as well as voter-approved sales taxes to pay for bicycle and pedestrian infrastructure. San Francisco's general obligation bond, Proposition B, was passed by voters for street improvements including bikeways. Los Angeles County's sales tax ballot measure, Measure M, authorized a ½ cent sales tax to fund transportation initiatives, two percent of which is set aside for active transportation. The City of Long Beach used Proposition C funds and San Francisco used Proposition K funds to pay for on-street bicycle facilities.

Refer to *Appendix F* for a summary of Federal, State, Regional, and County funding programs applicable to bicycle and pedestrian projects and programs in San Mateo County available in 2021. It is important to note that funding programs can and do change over time.

NEXT STEPS

FEASIBILITY ASSESSMENT

Some projects may require additional analysis to assess impacts to traffic operations, parking, right of way and other constraints and trade-offs. County staff will work to implement bicycle and pedestrian projects in a manner that aligns with the Plan goals and prioritization, while carefully assessing impacts and trade-offs that may occur and weighing those against the Plan goals and community priorities.

COORDINATION

Interagency and interdepartmental coordination will play a key role in the cost-effective implementation of projects. The County will identify projects that can be installed in coordination with repaving and restriping schedules, road reconstruction projects, and the land use development review process. Coordination with the County's Green Infrastructure Plan and C/CAG's upcoming Sustainable Streets Master Plan will allow the County to integrate pedestrian and bicycle projects into identified street reconstruction projects, or to integrate Green Infrastructure components into bicycle and pedestrian projects. Additionally, County staff will work with staff from adjacent towns and cities, as well as staff from other agencies like Caltrans and the Midpeninsula Regional Open Space District (Midpen), to develop and maintain pedestrian and bicycle networks that are connected between jurisdictions and along state-owned roadways. This coordination is especially important for projects at the boundary of the unincorporated county.

COMMUNITY INPUT

As projects begin to move into design and installation phases, community members will be involved in the conversations that shape the process. As a project is being developed, community members will be invited to provide input and feedback on the proposed design and voice any preferences and concerns. For projects that include design elements that are new to a community, conversations or educational campaigns will occur after project implementation and will be aimed at educating the community on how to navigate the redesigned space. Feedback will also be collected after a project is installed, which might result in adjustments to the design and will help inform future projects in the same community.

San Mateo County recognizes that, due to COVID-19 restrictions on in-person community engagement, shifting the focus of the second two phases of Plan to online outreach, resulted in limitations on the number and demographic profile of people that were able to provide feedback. This Plan is by no means the end of the process, and the County is committed to conducting ongoing additional community engagement as we move forward with proposed projects, including in-person outreach when appropriate.

EVALUATION

The County will monitor the success of a project after it is implemented. This can involve counting the number of cars, pedestrians, and bicyclists on the road, surveying the community and stakeholders for feedback on the project, measuring vehicle travel speeds, and additional data collection. Data collected in this post-project evaluation might result in design adjustments like changes in signal timing or striping, or installation of permanent design features after a rapid implementation or pilot project is deemed successful.



UNINCORPORATED SAN MATEO COUNTY ACTIVE TRANSPORTATION PLAN





APPENDICES

A – PUBLIC OUTREACH OVERVIEW

Phase I Outreach Summary Phase II Outreach Summary Phase III Outreach Summary

B - TECHNICAL ANALYSIS SUMMARY MEMORANDUMS

Plans and Policies Review Existing Conditions Memorandum Existing Bicycle Network Maps Demand Analysis Memorandum Gap Analysis Memorandum

C – DESIGN TOOLKIT

D – DETAILED INFRASTRUCTURE RECOMMENDATIONS

Detailed Bicycle Network Project List Pedestrian Priority Destination Recommendations Cut Sheets for Priority Bicycle Projects Compiled Safe Routes to School Recommendations Facility Cost Estimates

E – DETAILED PROGRAM & POLICY RECOMMENDATIONS

F – FUNDING SOURCES

APPENDIX A: PUBLIC OUTREACH OVERVIEW

CONTENTS

Phase I Outreach Summary Phase II Outreach Summary Phase III Outreach Summary

UNINCORPORATED SAN MATEO COUNTY ACTIVE TRANSPORTATION PLAN

August 13, 2019

To: Julia Malmo-Laycock Organization: Office of Sustainability, County of San Mateo From: Sara Rauwolf, Toole Design, and Katie DeLeuw, Envirolssues Project: Unincorporated San Mateo County Active Transportation Plan

Re: Outreach Phase 1 Summary

The first phase of outreach for the Unincorporated San Mateo County Active Transportation Plan occurred from April to July 2019. During this period, the project team participated in six roadshow events and hosted two community workshops, and collectively received input from approximately 450 people.

Approximate Event Date No. Attendees Half Moon Bay Coastal Wildflower and Earth Day Festival April 13, 2019 88 North Fair Oaks Health Fair and Bike Rodeo April 27, 2019 167 Bike to Work Dav in West Menlo Park May 9, 2019 25 Bicycle Sunday on Cañada Road June 2, 2019 17 Half Moon Bay Yacht Club June 19, 2019 25 Fair Oaks Community Center June 25, 2019 15 Pescadero Farmer's Market July 11, 2019 25 Flood Park Movie Night July 19, 2019 20 Siena Youth Center July 15, 2019 75

Phase 1 Outreach Events

Roadshow Events

Through the roadshow series, the project team staffed booths at various festivals and other events through San Mateo County hosted by other organizations. The purpose of this outreach was to:

- Raise awareness of the county's efforts to prepare this plan.
- Inform communities about the plan and opportunities for involvement.
- Promote the plan website and engagement opportunities through the site.
- Solicit input on current bicycling and walking destinations, opportunities, and deficiencies in Unincorporated San Mateo County.

At the roadshow events, the project team asked participants to identify preferred biking or walking destinations and challenges for walking or biking on a map. See Attachment A for roadshow event displays, including the interactive map. The map invited participants to provide input using different colored dots and markers:

- Green dots or drawn lines: Spot locations or corridors where people like to bike.
- Yellow dots or drawn lines: Spot locations or corridors that are difficult for biking.
- Blue dots or drawn lines: Spot locations or corridors where people like to walk.
- Red dots or drawn lines: Spot locations or corridors where it is difficult to walk or cross the roadway.

Below are more details about each event and some of the key takeaways for walking and biking in unincorporated areas of San Mateo County.

(1) Half Moon Bay Coastal Wildflower and Earth Day Festival Summary – April 13, 2019

The Half Moon Bay Coastal Wildflower and Earth Day Festival took place on April 13, 2019. Approximately 88 attendees stopped by the booth. The greatest concentration of yellow dots (indicating barriers for biking) were in parts of Princeton. Other yellow dotconcentrated areas include Highway 1 between Pacifica and Montara and along State Route 92, also indicating barriers for biking.

Figure 2 shows the three marked-up maps from the Half Moon Bay Coastal Wildflower and Earth Day Festival, with colored dots and open-ended comments from members of the public that were recorded by project staff.

Comments from Half Moon Bay Wildflower Festival



Figure 1: A community member points out an important location at the Earth Day Festival

- 1. Bike facilities not needed in Montara fine as rural.
- 2. High-Intensity Activated Crosswalk (HAWK) beacon or Rectangular Rapid Flashing Beach (RRFB) needed on Highway 1
- 3. Highway 1, Moss Beach hard to cross on weekends.
- 4. Traffic calming Maverick Beach, Bluffs.
- 5. Like bike racks to provide parking in denser areas.
- 6. No safe bike lane on Coronado at Highway 1 to get kids to El Granada and Wilkinson Elementary from west of highway 1.
- 7. Highway 92 between Half Moon Bay and Highlands is stressful to bike, narrow shoulders.
- 8. Airport Street bicyclists on one side of road in both directions. Not a good location to bike.
- 9. E-bikes and scooters at beaches; sharing specifically.
- 10. Path near open space behind Half Moon Bay High.
- 11. Proposed path north where shown on map.
- 12. Improvements to existing Naomi Patridge Trail crossings for students.
- 13. Busy crossing near school; No bike facilities near school.
- 14. Need more events like Bicycle Sundays.

- 15. Charging stations on paths for bikes.
- 16. Not enough places for dogs to go off-leash (in San Mateo County generally).
- 17. Walking trail to Maverick's.
- 18. The coastal trail is amazing!
- 19. Aggressive motorcyclists on street.
- 20. Winding creek roads can be difficult to bike on, but are recreational routes.
- 21. Bike everywhere in County without sharing space with cars.
- 22. Main Street.
- 23. Need better/safer crossings.
- 24. Update GIS Sawyer Camp and Tunitas Creek.
- 25. El Granada to Cunha for school can take trail but need bike facilities.
- 26. Miramar at Highway 1 has crossing issue.
- 27. Love to see Coastal Trail extended north from Miramar to Devil's slide.



Figure 2: Map Images from the Half Moon Bay Coastal Wildflower and Earth Day Festival

(2) North Fair Oaks Health Fair and Bike Rodeo Summary – April 27, 2019

The North Fair Oaks Health Fair and Bike Rodeo took place on April 27, 2019 and the project team spoke to approximately 167 attendees throughout the day. Many red dots were placed throughout the North Fair Oaks area, specifically near or along Middlefield Road in Redwood City, indicating that there are a lot of barriers to walking in that area (see Figure 4). Other areas with a high concentration of red dots include 5th Street and Spring Street. Lastly, a high concentration of yellow dots was placed along El Camino Real at Selby Lane, indicating issues with biking at that intersection. Refer to Figure 4 for an image of the marked-up map with dots as well as individual comments that were collected by project staff.



Figure 3: The Project Team engaging with community members in North Fair Oaks

Comments from North Fair Oaks Health Fair and Bike Rodeo

- 1. Bay Road could be better for biking.
- 2. NFO [North Fair Oaks] has too many cars hard for biking.
- 3. Cars don't always stop or slow down and they get mad at kids when we're crossing.
- 4. Area near Target is better for kids.
- 5. I'm 10 years old and I wish I could bike by myself but it's not safe enough.
- 6. Really hard to cross El Camino Real from our neighborhood to Shelby Lane.
- 7. People drive too fast on Marlborough and there are a lot of kids.
- 8. Marlborough Ave. is unsafe for kids because of speeding cars.
- 9. Bay Road should be improved for people/students walking.
- 10. Middlefield is dangerous to cross (Spanish).
- 11. Improve crosswalks, build safe bike routes (Spanish).
- 12. Drivers should watch out for people walking.
- 13. Pedestrian bridge to Target.
- 14. I take my kids to Marshall Street to bike and walk.
- 15. More signals to cross the street.
- 16. Would like a bike path between Redwood City library and Jefferson against the railroad.
- 17. Need continuous path along railroad tracks. Appreciate green paint on intersections to increase visibility of bicyclists.



Figure 4: Map Images from the North Fair Oaks Health Fair and Bike Rodeo

Bike to Work Day in West Menlo Park Summary - May 9, 2019

Bike to Work Day took place on May 9, 2019. Around 25 people stopped by the West Menlo Park Energizer Station, and the project team discussed the Active Transportation Plan with seven of them. Comments recorded on the map and received verbally from those who engaged on the Plan at the energizer station were focused on Alameda de las Pulgas and the "Y" intersection, where Alameda de las Pulgas meets Santa Cruz Avenue, and various locations in North Fair Oaks where cycling and walking were seen as difficult.

Bicycle Sunday on Cañada Road Summary – June 2, 2019

The project team spoke with approximately 17 people about the Active Transportation Plan at Bicycle Sunday on Cañada Road on June 2, 2019. State Route 92 had the greatest concentration of yellow and red dots indicating challenging places to bike all along the route.

Two red dots were placed at the center of State Route 92, indicating an especially challenging location for walking, but Bicycle Sunday is a bicycle-focused event so this feedback may have intended to address conditions for bicycling.

Participants often noted that there is little to no space or infrastructure for cyclists, and that the shoulder of the road is too narrow for biking. Some participants used more than one dot to indicate and emphasize that this concern applies to the entirety of the corridor and is not limited to one spot.



Figure 5: The Project Team at Bicycle Sunday on Cañada Road

Participants identified the 3.8-mile segment of

Cañada Road near Crystal Springs Regional Trail where the event took place as a great place to bike and walk using green and blue dots. One visitor mentioned that they come to this area specifically because of its wonderful bike facilities.

Many visitors shared the same suggestion of increasing East-West access through Unincorporated San Mateo County by adding more route options along less trafficked roads. One such suggestion was opening access through the Phleger Estate part of the Golden Gate National Recreation Area to avoid riding along State Route 35, Skyline Boulevard. Similar sentiments were shared about avoiding State Route 84. **Figure 6** provides more detail, with dots placed on the same map used for previous events.

Comments from Bicycle Sunday Event

- 1. Watershed access for bikes.
- 2. Phleger Estate through access so don't have to ride Skyline.
- 3. Increased amount of trash along Cañada. Consider creating a trash pickup day for cyclists.
- 4. Congested from construction on Magellan Ave, hazardous. Bicycle Sunday as been shortened. Consider reclosing the street to Edgewood.
- 5. Connect sawyer camp trail to Cañada Road.
- 6. 84 and Bear Gulch needs more shoulder, bikes are there regardless. Keeping the road maintained and paved is important.
- 7. Great facilities out here, that's why I come.
- 8. Highway 101 overcrossings for bikes.
- 9. Crystal Springs gap.
- 10. Crossing HWY 92 to get to sawyer camp trail.
- 11. Should be able to bike anywhere!
- 12. Highway 92 approaching HMB [Half Moon Bay]- very difficult to bike.

13. San Bruno Mtn- open fire roads for bike access.

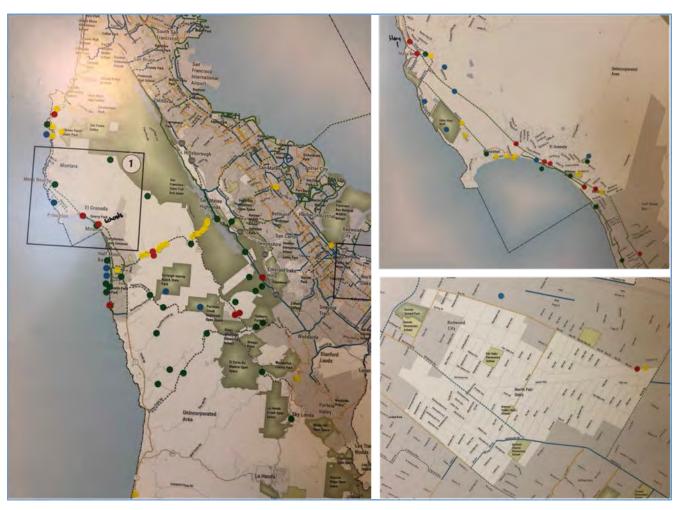


Figure 6: Map Images from Bicycle Sunday

Pescadero Farmer's Market Summary – July 11, 2019

The project team attended the Pescadero Farmer's Market on Thursday, July 11, 2019, and spoke to approximately 25 individuals about the Plan. Bicycle routes with a high concentration of comments and orange markings on the project map, referring to uncomfortable bike routes, included Highways 1, Highway 84 and Pescadero Creek Road. Cloverdale Road was indicated as a great bike route by some, and an uncomfortable bike route by others. In terms of walking routes, difficult intersections identified on the project map included Highway 1 and Pescadero Creek Road and Stage Road and North Street, as shown in **Figure 7**.

Feedback Summary

This section summarizes the feedback received at the Farmer's Market. Participants were invited share feedback on open-ended questions. The following table summarizes responses to those questions.

What is it like to walk and bike in San Mateo County Today?

Verbatim Comments	 Mostly recreational spandex people bike Not any scarier than other locations San Gregorio isn't very walkable or bikeable: narrow shoulders, on 84 people drive fast Everywhere west of La Honda towards the ocean is hard It's very dangerous to turn left from Highway 1 South onto Pescadero Road on the weekend (<i>from map</i>) Main strip hectic on weekends (<i>from map</i>) Stage Road is nice to ride on, then to Cloverdale to avoid the parallel section of Highway 1 (<i>from map</i>) Driveways are tough on Pescadero Creek Road – suggest reducing speeds? Section of Cloverdale near Highway 1 is tough (<i>from map</i>) Pescadero Creek Road is not comfortable/safe for drivers (<i>from map</i>) Not all that much traffic on Alpine Road (<i>from map</i>) Alpine Road: Lots of cyclists, not a ton of cars, but maybe busy down the line (<i>from map</i>)
Key Takeaways	 Walking and biking on the south coast is difficult due to a lack of safe infrastructure People on bikes are often visiting recreational cyclists

What are the barriers that make walking and bicycling a challenge in your community?

Verbatim Comments	 El Camino Real is challenging Gaps on Cloverdale Road in terms of infrastructure Highway 84 needs to be safer Everything is very far apart People don't know there are dog beaches and beaches with free parking
Key Takeaways	 Walking and biking on the south coast is difficult due to a lack of safe infrastructure Distances between destinations makes utilitarian cycling difficult

Verbatim Comments	 People don't want sidewalks (funky, charming) Coordinate with Pescadero planning process, rental/coop in town, Pescadero Creek to the high school – safer for walking No bikes on 84 Parking on Stage Road needs to be marked Stop the bike races A bike/walk trail separate from the road from Memorial Park to town and to the beach Signs for cyclists to pull over at pull-outs on Cloverdale Designate space for cyclists More signage Having well-marked bicycle paths is critical for safety, especially Highway 1, Pescadero Creek Road Highest priority @ town planning process was trail to the beach; fire station to beach – there is an existing Creekside trail Pescadero Creek Road needs a bike lane In Pescadero there should be a bike rental/ coop - create loop connecting Main st. / Harely Farms Passing lanes needed on Highway 1 between Half Moon Bay and Pescadero (from map) Proper bike lanes and ways to cross beach access and turn ins and turn outs needed (from map) Highway 1 is a deathtrap! Need another lane. Beach parking pullouts are tough (from map) Highway 1 is a cleaning it - broken glass and gravel (from map) Morado Road in Half Moon Bay: close to cars (from map) Maintain right of way on Highway 84: plant/ fallen tree clearance on sides (from map) Maintain Pescadero culture: avoid catering to tourists. Fear of gentrification but want accessibility (from map) Old La Honda Road; paralell route – what is the status? Only 3 houses; could be local route for traffic and bikes (from map)
Key Takeaways	 Connecting key destinations is important (schools, center of town, beach, commercial farms) Separating bicycles from cars would make both cycling and driving safer Maintenance of the right of way where cycling occurs on shoulders is important

What types of walking and bicycling improvements would you like to see in your neighborhood?

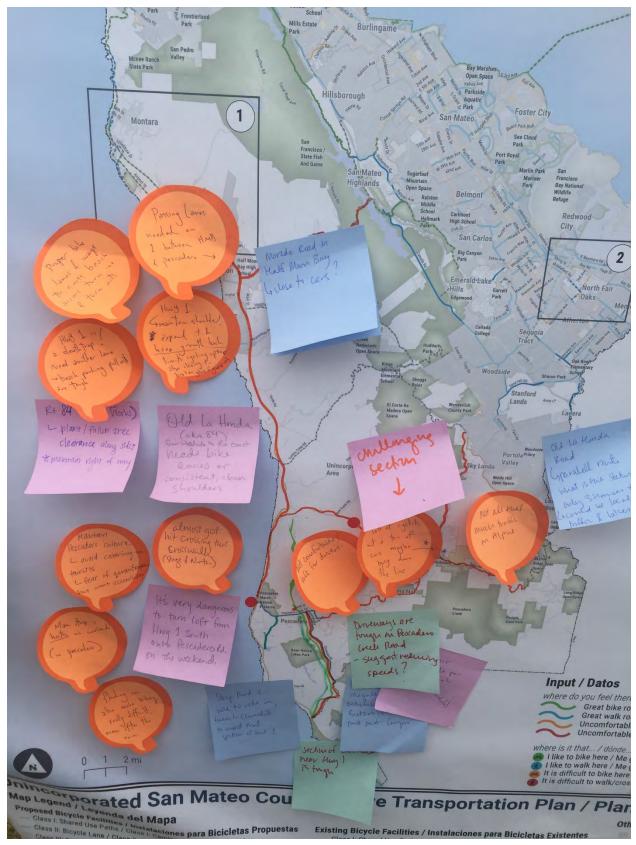


Figure 7: Map Comments at the Pescadero Farmer's Market

Flood Park Movie Night Summary – July 19, 2019

The project team attended the Flood Park Movie Night hosted by San Mateo County Parks on Friday, July 19, 2019, and spoke to approximately 20 attendees throughout the evening. No comments were recorded on the project map.

Feedback Summary

This section summarizes the feedback received at the Flood Park Movie Night. Participants were invited to share feedback on open-ended questions. The following table summarizes responses to those questions.

What is it like to walk and bike in San Mateo County Today?

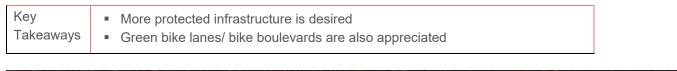
Verbatim Comments	 Old County Road is ok Middlefield Road very unsafe: to get to Marsh on Middlefield is hard Walkable and safe Drivers drive into bike lanes Make exterior streets (close to busy streets) more bikeable
Key Takeaways	 Sentiments regarding the safety of cycling are mixed Streets parallel to busy streets (for example Old County Road, which is parallel to El Camino Real) can be alright for cycling

What are the barriers that make walking and bicycling a challenge in your community?

Verbatim Comments	 Small bike lanes Mountains Affordable bike repair – can't find it! Bike got stolen
Key Takeaways	Narrow bike lanes aren't appealingGeography within the County makes cycling difficult

What types of walking and bicycling improvements would you like to see in your neighborhood?

Verbatim Comments	 SMCO biking app for resources and route maps We need a path from RWC to Menlo Dog friendly paths Bikeshare! We love the green striping on bike lanes Bike paths Need more paths More protected bike lanes Bike Lane business sponsorship opportunities Bike Boulevards Expand the Coastal Trail



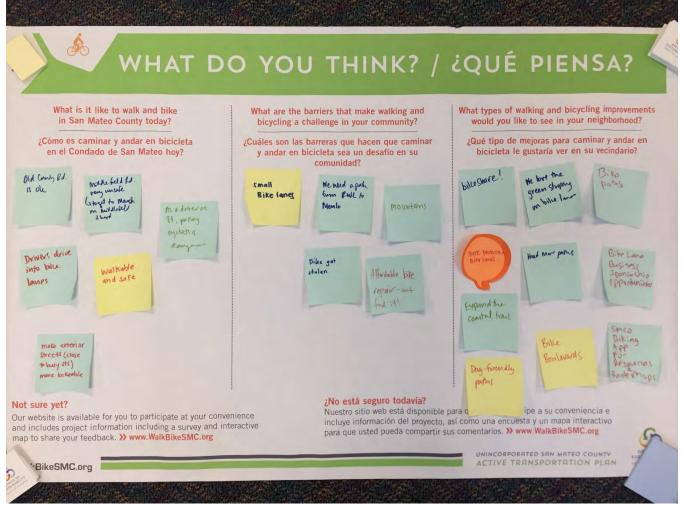


Figure 8: Flood Park Movie Night Comments

Siena Youth Center Summary – July 22, 2019

The project team visited the Siena Youth Center in North Fair Oaks on July 22, 2019 to gather input on the Plan from approximately 75 elementary and middle school-aged children. Participants gathered into groups of 5-8 and were asked to participate in a group exercise to discuss what would encourage group members to walk and bike more, and the types of places participants would like to be able to walk and bike to. Popular answers to the question "what would encourage you to bike more?" included more bike lanes, more separation from vehicle traffic, better maintained roads and bike lanes, access to a bicycle, and more secured bike parking. Popular answers to the question "what would encourage you to bike more?" included better crossings at major intersections and more or wider sidewalks. In terms of locations participants would like to walk and bike to, parks, homes and friends' homes, community centers and shopping centers/ dining establishments were favored among many groups.

Groups were also invited to mark up maps of North Fair Oaks, indicating challenging or dangerous walking and biking routes. Middlefield Road, 5th Avenue and Bay Road were identified as challenging for both walking and biking in a number of groups. Other challenging walking and biking routes included Marlborough Road, Fair Oaks Lane, the northern side of the Caltrain tracks, Spruce Street, and Selby Lane. Refer to **Attachment C** for images of the marked-up maps, where red marks indicate difficult walking routes, and green indicate difficult biking routes, unless otherwise stated.



Figure 9: Sidewalk stencils at the Siena Youth Center event

Community Workshops

In June 2019, the project team hosted two community workshops – one on the coast and one on the bay side of San Mateo County. The goals of the two community workshops were to:

- Inform the public on the plan so far, where we are in the process, and what the next steps are.
- Receive feedback from public on the work that's been done so far and on current local transportation challenges.

The County notified people about the workshops throughout the month of June through:

- Emails distributed to the County email list and shared with partners and community organizations, such as the Silicon Valley Bike Coalition
- Social media posts Nextdoor, Facebook and Twitter
- Flyers distributed to the Technical Advisory Committee and posted at community venues
- Press release to San Mateo Daily Journal

Workshop materials were provided in both English and Spanish and are included in Attachment B. The following section shares a summary of feedback from these events.



Figure 10: Community members participate at the workshop in Princeton



Figure 11: Community members sign in at the workshop in North Fair Oaks

Half Moon Bay Yacht Club Summary – June 19, 2019

The project team spoke with approximately 20 people about the Plan at the Half Moon Bay Yacht Club in Princeton on Wednesday, June 19 from 6:30 – 8:30 PM. Compiled Feedback is provided under Workshop 1 in the Feedback Summary section.

Fair Oaks Community Center Summary – June 25, 2019

The project team spoke with approximately 15 people about the Plan at the Fair Oaks Community Center in North Fair Oaks on Thursday, June 25 from 6:30 – 8:30 PM. Compiled Feedback is provided under Workshop 2 in the Feedback Summary section. In-person Spanish translation was provided, although no community members required that assistance.

Feedback Summary

This section summarizes the feedback received at the workshop. Participants were invited to view project documents, including findings from the draft Existing Conditions Report, and then share feedback on open-ended questions. The following table summarizes responses to those questions.

The following tables report on feedback received on the open-ended feedback boards, shown below in Figure 12.

	Workshop 1 – Princeton	Workshop 2 – North Fair Oaks
Verbatim Comments	 No way to cross the highway Lack of biking and walking paths along highway Great, I love it It's hard to cross the road on a bike because cars drive fast It's very difficult and at times dangerous to walk/bike in El Granada area, especially on holidays or weekends San Mateo hasn't cultivated a pedestrian and bike access culture or infrastructure Pedestrians do not have the right-ofway in Montara- no bike or ped lanes, very scary! SUVs, big trucks, narrow roads, speeding 	 Sidewalks in NFO are either non- existent or too narrow for strollers or wheelchairs. We need ADA-approved and compliant sidewalks Walking and bicycling is very dangerous in NFO
Key Takeaways	 It's difficult to cross Highway 1 It's difficult to bike on the coast due to lack of infrastructure, high vehicular travel speeds, lack of bike/ped culture 	Unsafe bicycle and pedestrian facilitiesNarrow sidewalksLack of sidewalks

What is it like to walk and bike in San Mateo County Today?

What are the barriers that make walking and bicycling a challenge in your community?

	Workshop 1 – Princeton	Workshop 2 – North Fair Oaks
Verbatim Comments	 The highway! Pot holes Caltrans is messy, leaves debris How do people get more confident biking on dirt/volunteer trails? Heavy traffic- not enough stop signs 	 Vehicle speeds Connectivity Availability Fitness Safety factors There are NO bike lanes in NFO, and we need those, not only on Middlefield

	 Lack of bike path markings below Sam's. I'm not sure visitors know it's a bike path. Traffic near restaurants on Capistrano Road Trash cans in bike lanes Increased garbage/ broken glass from increased use Significant barrier is cars traveling above 45 mph – up to 70 mph from Montara to El Granada 	 Road, but around other main roads and points Maintaining neighborhood identify without creating increased vehicle speeds
Key Takeaways	 Improve walking and biking both along and across Highway 1 High vehicular travel speeds Physical barriers in bike lanes (trash, trash cans, etc.) 	High vehicular travel speedsLack of safe bike facilities

What types of walking and bicycling improvements would you like to see in your neighborhood?

	Workshop 1 – Princeton	Workshop 2 – North Fair Oaks
Verbatim Comments	 Working with shared micromobility companies like Jump Bike lanes are helpful Protected bike lanes make it easier for cars and bikes I like the traffic calming on Potrero A bike lane on Highway 1 Traffic calming and lower speed limit from Montara to Half Moon Bay Would also like solutions to include sustainable landscape practices (drainage, greenery) and not all asphalt and concrete. Keep the rural character of the place Need a safe place (traffic light) to cross Highway 1 by Montara/ Moss Beach Safe crossings on Highway 1 are urgently needed, especially in Moss Beach Increase the number of bike/ped paths and lanes Longer bike rides (5, 10, 15, 20 miles) Use narrower traffic lanes (9' or 9.5') for 35 mph and lower roads. Narrow lanes by adding bike lane or bike buffer and/or making the center line wider 	 Separate lanes Flat terrain Bike-car rules Electric bikes Street lighting Neighborhood traffic calming that allows for street trees to not be removed Tons of stop signs on bike boulevards makes them flow and frustrating to use- bollards or yield signs instead? Protected bike lanes Use the Hetch-Hetchy right of way as an area of transportation for bikes and pedestrians by opening routes on that land Protected bike facility on Ringwood Redesign bike network around Middlefield Where appropriate, talk about scooters and multiple sign patterns (bikes, scooters, skateboards) so lanes are multi-use Middlefield Rd dashing crossings at Pacific and 3rd HAWK on redesign plans? High-visibility crosswalks

	 Narrow lanes by adding parking and curb extensions Bike trail from Montara to Highway 1 Accommodations for e-bikes, etc. Trails are the principal answer here. Roads are narrow and dangerous Slow car traffic – reduce speed limits, traffic calming, enforcement. Remember that slower traffic means less carbon pollution More bike parking spots More bike/walk trails Use stop limit lines at crosswalks to keep cars away from crosswalk and create a visible safety zone Interim treatment before final trail Add street greenery- trees at curb extensions, green chicanes, green medians, greenery along walkways Paved path between coastal trail and Highway 1 trail by Sweetwood camp and Frenchman's creek Bike lanes and protected bike lanes are a good idea Would like to see traffic calming that is sensitive/appropriate to local context Filling sidewalk gaps is good for scooters, roller skating, biking, and more. Good idea! Intersection improvements are better if you want to bike- safer when crossing 	 Better bike lane signage ADA ramps on Middlefield Parklets and plants in NFO Trees, shade Benches for seniors Sidewalk pinch points Need bike parking, especially once we get bike lanes
	you want to bike- safer when crossing the roads!	
Key Takeaways	 Traffic calming in neighborhoods Improvements that incorporate greenery Narrower vehicle lanes to make room for bike infrastructure and slow traffic Consideration of e-bikes More trails Bike parking Safer crossings (Signalized Highway 1 crossings, especially near) Montara/Moss Beach Bike lanes and protected bike lanes 	 Traffic calming in neighborhoods Improvements that incorporate greenery Consider other modes – electric bikes, scooters, skateboards, etc. High-visibility crossings Bike parking Protected bike lanes

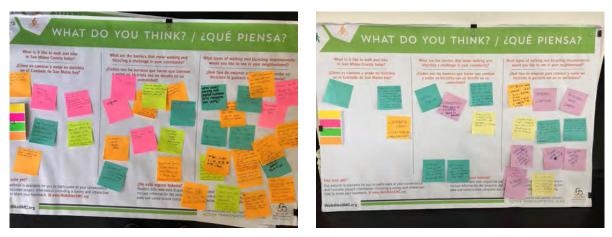


Figure 12: Feedback boards from the first two public workshops

Map Feedback

This table summarizes feedback received on the maps. Participants were invited to place dots of different colors on a map of San Mateo County, with unincorporated areas highlighted. This exercise was identical to those provided in the road show events, but new, unmarked maps were provided. This map contained insets for the mid-coast region between Montara and Half Moon Bay and for North Fair Oaks. In addition to placing dots on the map, participants were also invited to write open-ended responses on post-it notes or directly on the map. These maps are shown in **Figure 13**.

	Workshop 1 – Princeton	Workshop 2 – North Fair Oaks	
"I like to bike here" (green)	 California Coastal Trail (multiple comments) Old San Pedro Mountain Road Franklin St (Montara) Ocean Blvd Montara near Farallone View Elementary School 	 E Bayshore Rd Canada Rd Sand Hill Rd Ringwood and Coleman Middlefield Rd Rail corridor in NFO Some comments in Atherton (not unincorporated) 	
"It is difficult to bike here" (yellow)	 South of tunnel coming into Montara Airport Blvd (multiple comments) El Granada Montara Highway 1 (multiple comments) Alpine Rd Sunshine Valley Rd Mirada Rd Frontage Rd 	 Ringwood Ave – parking/drop-off/pick- up is common on Ringwood for high school, generating more conflict in the bike lane Canada Rd/ Crystal Springs Trail Cloverdale Rd Cloverdale Rd/Pescadero Creek Rd Skyline Blvd Sand Hill Rd/ Whiskey Hill Rd 5th Ave/ Williams Ave Marsh Rd/ Fair Oaks Ave Middlefield Rd/ Semicircular Rd E Bayshore Rd 	

"I like to walk here" (blue)	 Mirada Rd Montara near Farallone View Elementary School 	 Mirada Rd Some comments in San Carlos and Redwood City (incorporated)
"It is difficult to bike here" (red)	Between 92 and Frenchman RdHighway 1 (multiple comments)	 Green Valley Middlefield Rd Sidewalks at Pescadero Middle/High School
Other comments	 Continue bike lanes on Santa Cruz/Alameda for consistency with Santa Clara County Sidewalks in West Menlo Park are not useable. There is signage not to use the sidewalks near many schools. Stripe trails to show two directions and indicate sharing Need a path and/or traffic calming along Airport Blvd Would like a walking/biking route through Montara Deep ditch next to Airport Blvd and close proximity of cards and lack of continuous sidewalk make it difficult to walk here Highway 1 bike lane from Montara to Half Moon Bay – people drive too fast Can't get off coastal path/ into neighborhoods north of HMB Separate pedestrian path/ bike lane 	 Add upgrades through Atherton on State Hwy El Camino Real Bay Rd and Ringwood Ave with 5-way stop control: Menlo Park Transportation wants to make this 4-way. Want to protect sidewalk and bike lanes for SBR from Bay Rd onto Ringwood Canada Rd intersections at end of Crystal Springs. Bikes should be allowed on hiking path Old Colma Rd – Trail would allow cyclists to stay off Mission Street Car clubs/motorcycles go really fast on Hastings Hill, make tight turns. Education? Speed enforcement? Add bike lanes on Woodside Angled curb right up to curb/intersection to help with visibility and blocking Bridge over train tracks (in NFO) Connect east and west NFO near new housing project and Dunbarton Corridor future transit hub Rails with Trails – build continuous grade-separated bike and ped trail along Caltrain and mandate any station rebuilds and future grade separation projects along trail

Comment Cards

Eight comment cards were received at the Half Moon Bay workshop and four comment cards were received at the North Fair Oaks workshop. The full text of these comments is included in Attachment A. This feedback was categorized according to geographic areas and topic themes. Need for low-stress connectivity along Highway 1 was a prominent theme of this input, with several participants requesting a bike path from Montara to Half Moon Bay.

Other Feedback

Participants suggested that the project team perform outreach at St. Anthony's church after church services, as well as attend the Pescadero Farmer's Market.



Figure 13: Map feedback at the two workshops

Next Steps

Community input on the current walking and bicycling experience in San Mateo County is crucial to this planning effort given that community members are the experts on biking and walking in San Mateo County on a daily basis. Technical analyses like the Pedestrian and Bicycle Gap analysis can be challenging to perform at a countywide scale and the infrastructure challenges identified by community members will help to focus on key locations that are important to the community.

ATTACHMENT A: COMMENT CARDS

Event	Comment	Geographic Theme	Topic Area
НМВ	It's not easy to ride your bike from ocean Colony to downtown Half Moon Bay without riding on Highway 1. There's a bike lane off the highway part of the way to downtown not all the way. Cars go fast. It's tricky crossing the highway but most peple don't want there to be more signals and crosswalks on Highway 1 because they see it as slowing traffic. There always seems to be conflict. There's also not a great walking path from ocean colony to downtown. It stops at cameron's, then you have to walk on the bluff or highway. Thanks for the community engagement	Highway 1	Low Stress Connectivity
HMB	We need a bike trail from Montara to Half Moon Bay. It doesn't have to be paved! But it needs to be safe. Interim would be better than nothing.	Highway 1	Low Stress Connectivity
HMB	Make more lights/crosswalks in El Granada because it is extremely dangerous for me to walk my dog (near El Granada post office)	Highway 1	Crossing Improvements
HMB	I bike recreationally and to do errands. I live in Moss Beach but keep my bike in Half Moon Bay because safe and convenient biking is less available on the MidCoast	Highway 1	Low Stress Connectivity
HMB	Make a more obvious bike path for idiot tourists because they walk around like chickens with their heads cut off	El Granada	Wayfinding
HMB	Can tourists stop going through El Granada as a shortcut? It is really annoying, and I can't get off the bus at the bus stop because of how many people there are.	Avenue Alhambra	Traffic management
HMB	Pedestrian/Bike Path from Montara to connect with path in El Granada	Highway 1	Low Stress Connectivity
HMB	Pedestrian path along Airport Blvd between Princeton and Moss Beach	Airport Blvd	Low Stress Connectivity
NFO	Easy fix: Canada Road hazard. Open southernmost section of Crystal Springs Trail/SMC property to bikes. Lightly used gravel road would allow bikes to avoid two 280 intersections and a dangerous Canada Rd. Resistance from Woodside is unreasonable and not supported by data. It's time to move beyond them. Liability?	Crystal Springs	Spot Improvement
NFO	Please consider Menlo Park Area - 5 schools. Menlo-Atherton High School, Laurel Goode School, Peninsula School, Encinal Middle School, and Hillview School - west of El Camino for controlled traffic around Menlo-Atherton during drop-off and pick-up times Mon - Fri. Current no parking anytime signs on noth side of Ringwood ignored. Bicyclists don't stay on correct side of street and run through stop signs. Make 1/4 mile zone around the school - no driving for non-parking lot drop-offs (other than disabled). Have students walk.	Menlo Oaks	Safe routes to School
NFO	Bikes - electric bikes. Bring Tour de France, Safety rules (cars - bikes - vans), Separate Lanes, Helmet with torch lights, Health Factors - Fitness, Availability		Education and Encouragement
NFO	Jeff Clark - Maverick's, Sailing Team, Athletics – Swim/Run/Bike, invite US Olympic Biking, Tour de France		Education and Encouragement

ATTACHMENT C: SIENA YOUTH CENTER MAPS



P

 \square

1

Ť

UNINCORPORATED SAN MATEO COUNTY SUSTAINABILITY ACTIVE TRANSPORTATION PLAN

1. Do you walk and bike in San Mateo County? Number of people who bike _____ • Number of people who walk _ 2. What would encourage you to bike more? Check all that apply to your group. Hoover Access to a bicycle School Park More bike lanes Hoover Flementary School More secured bike parking More street lighting More separation from vehicle traffic Better maintained roads and bike lanes Lessons on how to ride a bike More infor about routes I should take on a bike Seeing more people who look similar to me biking Other _____ 3. What would encourage you to walk more? Check all that apply to your group. Linden Park More or wider sidewalks More street lighting Slower vehicle traffic Better crossings at major intersections (i.e., cross walks, countdown timers) Other 4. What types of places would you like to walk and bike to in San Mateo County? Check all that apply to your group.

Bus stop or train station

- and the second Park
- 1 Home/ Friends' homes
 - Community center/library (e.g. Siena Youth)





M

V

Ø

D

17

N

M

 \square

N

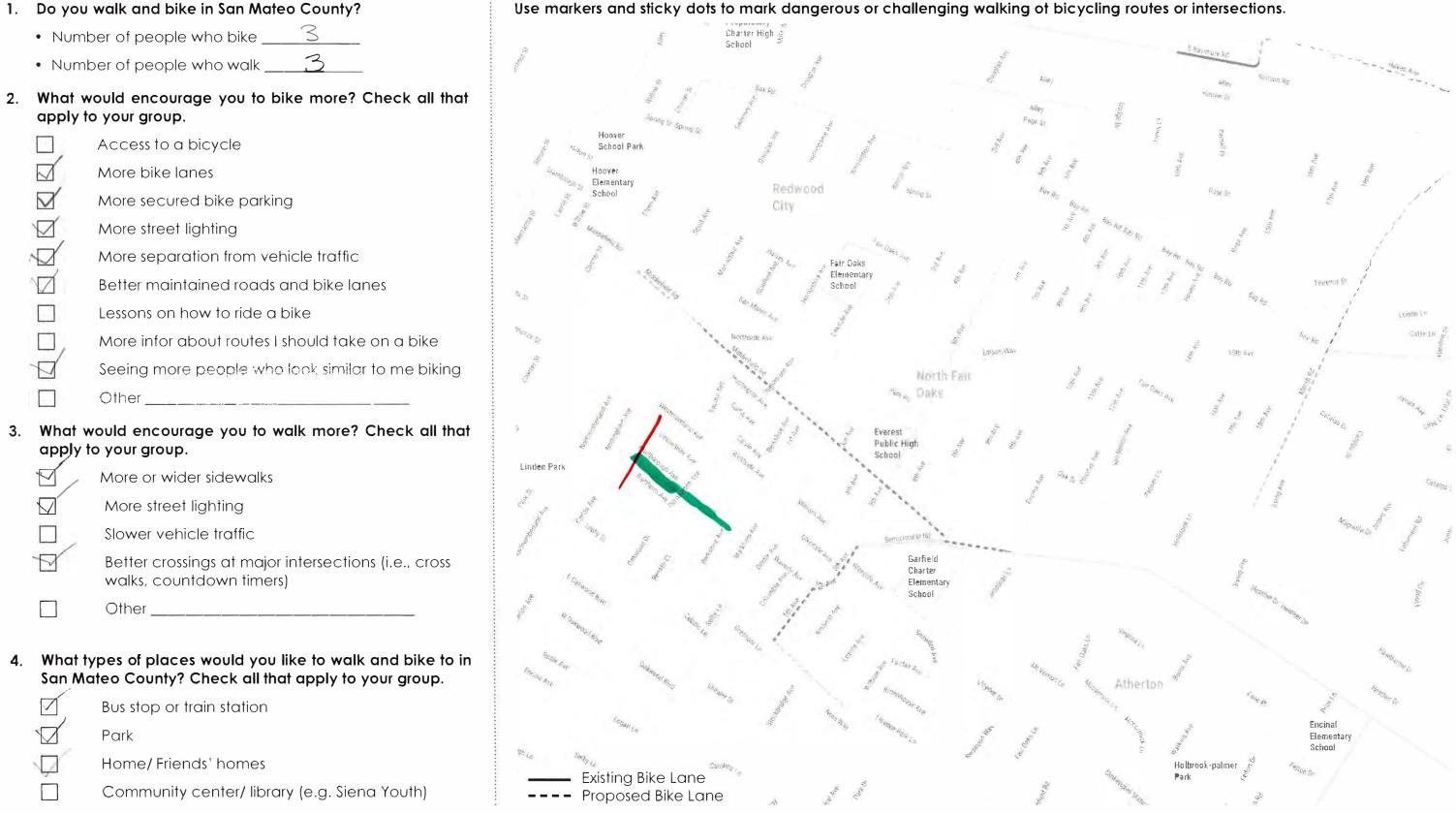
 \square

V

1

4.

=walking







UNINCORPORATED SAN MATEO COUNTY OFFICE OF SUSTAINABILITY ACTIVE TRANSPORTATION PLAN

- 1. Do you walk and bike in San Mateo County?
 - Number of people who bike _____
 - Number of people who walk
- 2. What would encourage you to bike more? Check all that apply to your group.
 - Access to a bicycle More bike lanes
 - More secured bike parking
 - More street lighting
 - More separation from vehicle traffic
 - Better maintained roads and bike lanes
 - Lessons on how to ride a bike
 - More infor about routes I should take on a bike
 - Seeing more people who look similar to me biking
 - Other_____

 \Box

 \square

- 3. What would encourage you to walk more? Check all that apply to your group.
 - More or wider sidewalks
 - More street lighting
 - Slower vehicle traffic
 - Better crossings at major intersections (i.e., cross walks, countdown timers)
 - Other _____
- 4. What types of places would you like to walk and bike to in San Mateo County? Check all that apply to your group.



- Bus stop or train station
- Park
- Home/ Friends' homes
- Community center/library (e.g. Siena Youth)



Use markers and sticky dots to mark dangerous or challenging walking ot bicycling routes or intersections.









UNINCORPORATED SAN MATEO COUNTY OFFICE OF SUSTAINABILITY ACTIVE TRANSPORTATION PLAN

- 1. Do you walk and bike in San Mateo County?
 - Number of people who bike ______
 - Number of people who walk _____
- 2. What would encourage you to bike more? Check all that apply to your group.
 - \Box Access to a bicycle
 - More bike lanes
 - $\sqrt{}$ More secured bike parking
 - \square More street lighting
 - \sim More separation from vehicle traffic
 - \square Better maintained roads and bike lanes
 - \square Lessons on how to ride a bike
 - \square More infor about routes I should take on a bike
 - Seeing more people who look similar to me biking
 - Other_____
- 3. What would encourage you to walk more? Check all that apply to your group.
 - More or wider sidewalks More street lighting
 - Slower vehicle traffic
 - Better crossings at major intersections (i.e., cross walks, countdown timers)

Other_

 $\overline{\mathbf{v}}$

- 4. What types of places would you like to walk and bike to in San Mateo County? Check all that apply to your group.
 - J Bus stop or train station
 - , Park
 - J Home/ Friends' homes
 - Community center/library (e.g. Siena Youth)



Use markers and sticky dots to mark dangerous or challenging walking of bicycling routes or intersections.





1. Do you walk and bike in San Mateo County? • Number of people who bike \mathcal{O} • Number of people who walk 2. What would encourage you to bike more? Check all that apply to your group. Z Access to a bicycle \checkmark More bike lanes \square More secured bike parking \square More street lighting \mathbf{N} More separation from vehicle traffic \square Better maintained roads and bike lanes Lessons on how to ride a bike \square More infor about routes I should take on a bike Seeing more people who look similar to me biking Other Berer ICCES What would encourage you to walk more? Check all that 3. apply to your group. Linden Park More or wider sidewalks More street lighting Slower vehicle traffic $\overline{\mathbf{A}}$ Better crossings at major intersections (i.e., cross walks, countdown timers, \square Other MM What types of places would you like to walk and bike to in 4. San Mateo County? Check all that apply to your group.

Bus stop or train station

Home/ Friends' homes

Community center/library (e.g. Siena Youth)

V

V

Park



Existing Bike Lane Proposed Bike Lane

Section 12



Encinal Elementary School

Atherion

Holbrook-palmer Park



OFFICE OF SUSTAINABILITY ACTIVE TRANSPORTATION PLAN

- 1. Do you walk and bike in San Mateo County?
 - Number of people who bike _____
 - Number of people who walk _____
- 2. What would encourage you to bike more? Check all that apply to your group.
 - Access to a bicycle
 - More bike lanes
 - More secured bike parking
 - More street lighting
 - More separation from vehicle traffic
 - Better maintained roads and bike lanes
 - Lessons on how to ride a bike
 - More infor about routes I should take on a bike
 - Seeing more people who look similar to me biking Other _____
- 3. What would encourage you to walk more? Check all that apply to your group.



- More or wider sidewalks
- More street lighting
- Slower vehicle traffic
- Better crossings at major intersections (i.e., cross walks, countdown timers)
- Other _
- 4. What types of places would you like to walk and bike to in San Mateo County? Check all that apply to your group.

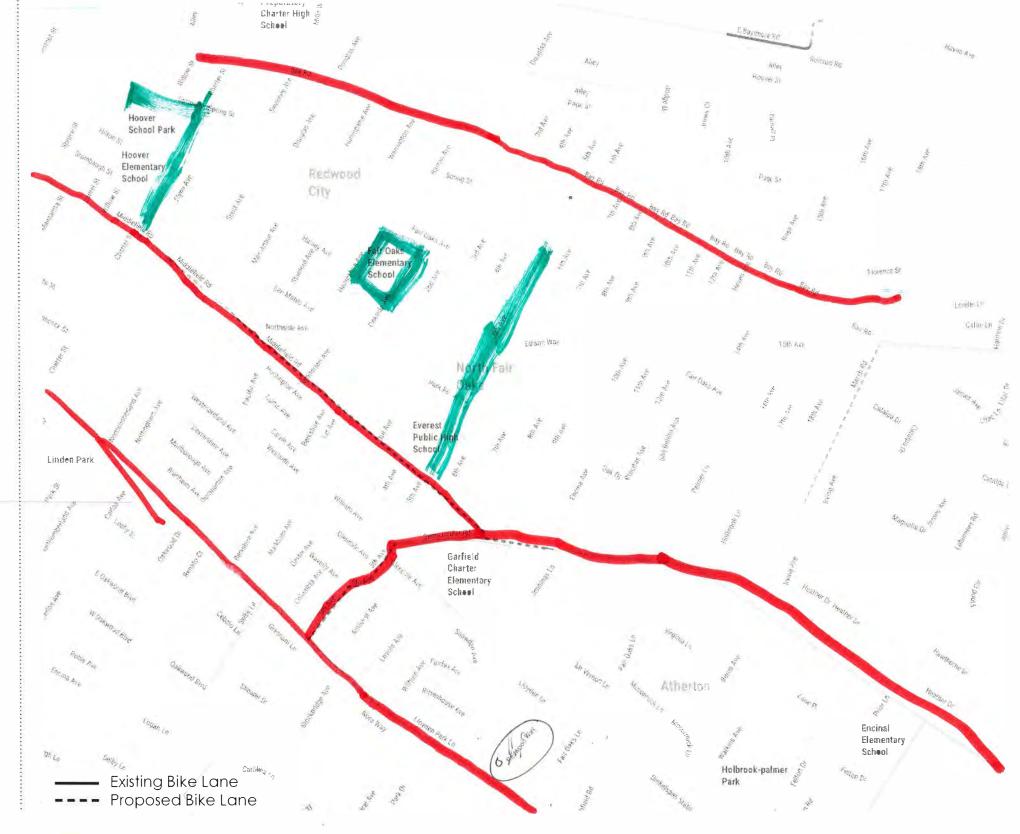


Bus stop or train station

Park

Home/ Friends' homes

Community center/library (e.g. Siena Youth)



Use markers and sticky dots to mark dangerous or challenging walking ot bicycling routes or intersections.



UNINCORPORATED SAN MATEO COUNTY TY ACTIVE TRANSPORTATION PLAN

- 1. Do you walk and bike in San Mateo County? • Number of people who bike • Number of people who walk 2. What would encourage you to bike more? Check all that apply to your group. Access to a bicycle More bike lanes More secured bike parking More street lighting V More separation from vehicle traffic V Better maintained roads and bike lanes N Lessons on how to ride a bike V More infor about routes I should take on a bike Seeing more people who look similar to me biking Other MURR Stop slaps for cars V 3. What would encourage you to walk more? Check all that apply to your group. More or wider sidewalks More street lighting Slower vehicle traffic Better crossings at major intersections (i.e., cross walks, countdown timers) Other Bemarce Fine Vala 4. What types of places would you like to walk and bike to in San Mateo County? Check all that apply to your group. Bus stop or train station Park Home/ Friends' homes
 - Community center/ library (e.g. Siena Youth)

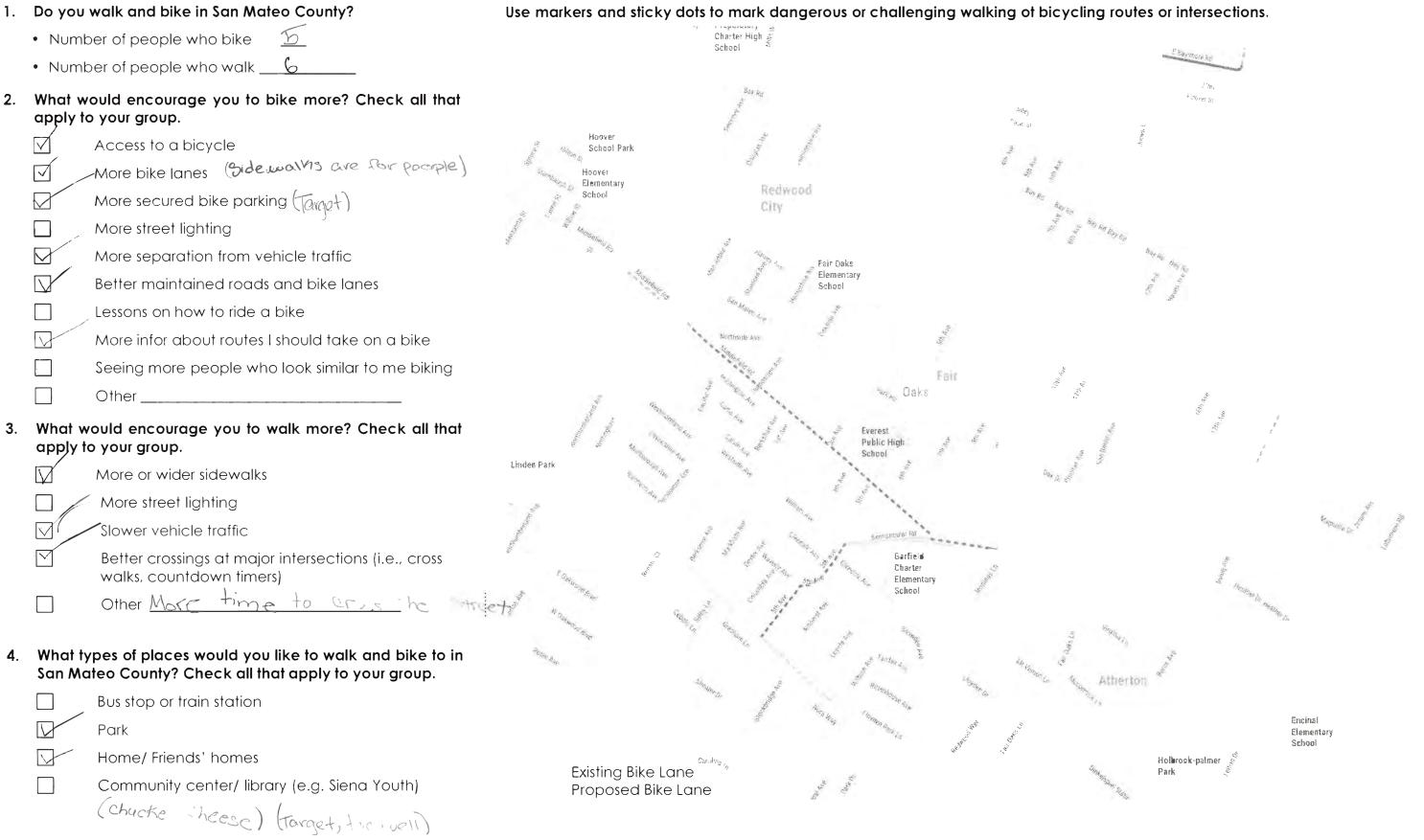
D



Use markers and sticky dots to mark dangerous or challenging walking ot bicycling routes or intersections.









UNINCORPORATED SAN MATEO COUNTY SUSTAINABILITY ACTIVE TRANSPORTATION PLAN CORTE OF SAN WATER

1.	Do yo	u walk and bike in San Mateo County?	Use markers and
	• Nur	nber of people who bike \square	
	• Nur	nber of people who walk $\underline{2}$	Maria I
2.		would encourage you to bike more? Check all that to your group.	· /
		Access to a bicycle	Hoover School Pa
	1	More bike lanes	Sign Barris
	\mathbf{N}	More secured bike parking	School
	,	More street lighting	S Marine Su
	,	More separation from vehicle traffic	
	\bigtriangledown	Better maintained roads and bike lanes	To su
	,	Lessons on how to ride a bike	
		More infor about routes I should take on a bike	ancost St
		Seeing more people who look similar to me biking	Competence of
		Other	Fr
3.		would encourage you to walk more? Check all that to your group.	Romannan Andrews
		More or wider sidewalks	Linden Park
		More street lighting	the state of the second
	\square	Slower vehicle traffic	Contraction of the second
		Better crossings at major intersections (i.e., cross walks, countdown timers)	t Odracio bina
		Other	Thing the second state
4.		types of places would you like to walk and bike to in Nateo County? Check all that apply to your group.	Rome Ree Streing Ave

sticky dots to mark dangerous or challenging walking ot bicycling routes or intersections.

Bus stop or train station . Park

Home/ Friends' homes

Community center/ library (e.g. Siena Youth)





1. Do you walk and bike in San Mateo County?

- Number of people who bike
- Number of people who walk _
- 2. What would encourage you to bike more? Check all that apply to your group.



Access to a bicycle More bike lanes

More secured bike parking

More street lighting

More separation from vehicle traffic

Better maintained roads and bike lanes

Lessons on how to ride a bike

More infor about routes I should take on a bike

Seeing more people who look similar to me biking

Other ____

3. What would encourage you to walk more? Check all that apply to your group.



 \square

More or wider sidewalks

More street lighting

Slower vehicle traffic

Better crossings at major intersections (i.e., cross walks, countdown timers)

Other _

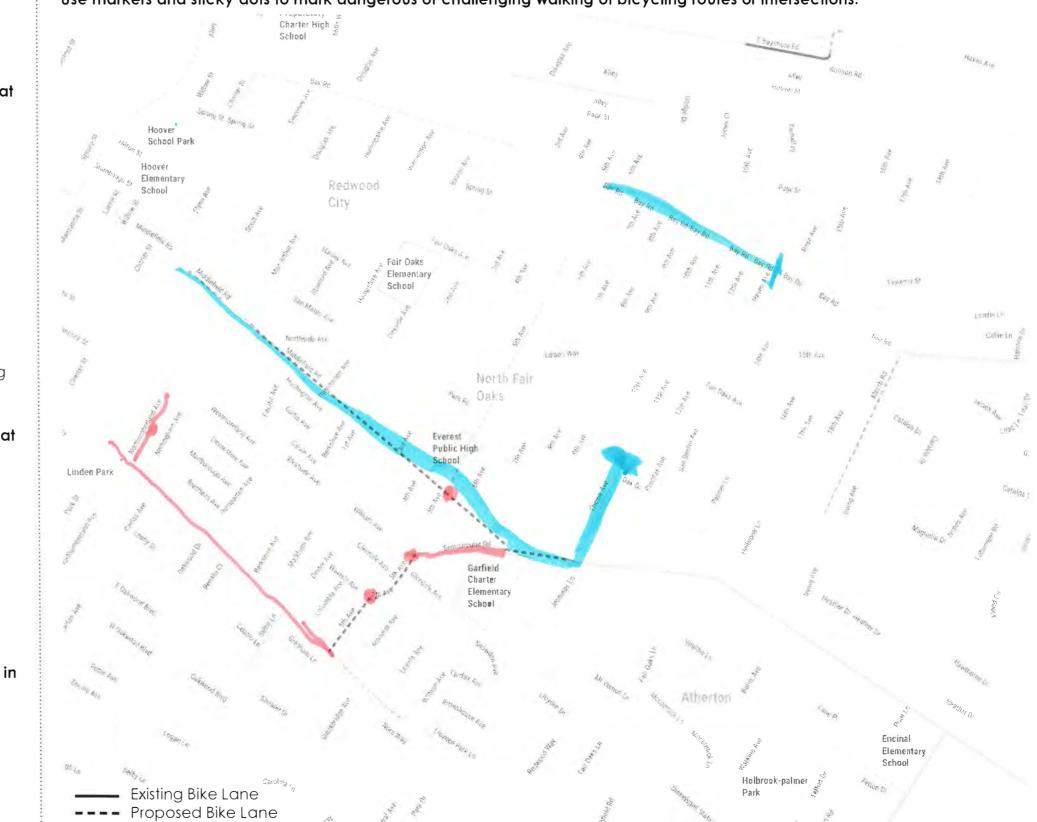
What types of places would you like to walk and bike to in 4. San Mateo County? Check all that apply to your group.

Bus stop or train station

Park

Home/ Friends' homes

Community center/library (e.g. Siena Youth)



Use markers and sticky dots to mark dangerous or challenging walking of bicycling routes or intersections.

15

UNINCORPORATED SAN MATEO COUNTY ACTIVE TRANSPORTATION PLAN

To: Julia Malmo-Laycock

Organization: Office of Sustainability, County of San Mateo From: Sara Rauwolf, Toole Design, and Katie DeLeuw, Envirolssues Project: Unincorporated San Mateo County Active Transportation Plan

Re: Outreach Phase 2 Summary

The second phase of outreach for the Unincorporated San Mateo County Active Transportation Plan occurred between February and May, 2020. During this period, the project team participated in three roadshow events and hosted a virtual open house. Phase II outreach was initially intended to consist of eight in-person events (six road shows and two workshops), but the COVID-19 pandemic resulted in this outreach being moved online in early March.

The purpose of this outreach was to:

- Raise awareness of the County's efforts to prepare this plan.
- Educate people on the need for the plan, the work completed so far, and what we heard in Phase 1 of our outreach.
- Share the benefits and potential outcomes of the plan, including how recommended projects and programs aim to improve safety, access and comfort within specific communities.
- Solicit input on the draft recommendations for the Active Transportation Plan.

Roadshow Events

Through the roadshow series, the project team set up tables at three events/locations in unincorporated San Mateo County:

- Bicycle Sunday on Cañada Road, February 23, 2020
- Siena Youth Center Family Sports Night, February 27, 2020
- El Granada Post Office, February 29, 2020

At the roadshow events, the project team asked participants to provide feedback on preliminary bicycle network recommendations, types of pedestrian facilities they'd like to see implemented, and implementation priorities. See page 6 for photo documentation of the roadshow event displays, including the map, which asked participants to indicate which proposed projects they would or would not like to see implemented:

- Green dots: Proposed projects that people would like to see implemented.
- Red dots: Proposed projects that people would not like to see implemented.

Below are some key comments received during the roadshow events.

Comments from Siena Youth Center Family Sports Night Roadshow:

Bicycle

- Streetlights are needed near the Siena Youth Center since it is so dark
- Add more bike lanes to complete connections throughout the county

- Want more physically separated bike lanes for safety
- Train tracks are dangerous for many cyclists due to tire widths on most road bikes being thin enough to get stuck in the tracks
- There are many kids bike without helmets and lights in the area

Pedestrian

- Streetlights are needed near the Siena Youth Center since it is so dark
- More sidewalks are needed to protect pedestrians
- More physically separated sidewalks are desired for safety

Automobile

- Many comments on how fast people drive in the area and how uncomfortable it is
- People drive through the Chuck E. Cheese parking lot at 2541-43 El Camino Real, Redwood City, CA 94063 as a short cut, which presents conflicts with cyclists who bike through there to get to North Cumberland Avenue

Comments from El Granada Post Office Roadshow:

Bicycle

- Need to sweep gravel debris along the airport
- Use permeable surfaces instead of concrete
- Make it bike-able from Montara -> HMB
- Prefer to have it on the path off of Hwy 1
- Want to see separated bike paths
- Extend bike facilities to the ritz area
- Want safer NB biking routes on HWY 1
- Consider a separate bike path on median
- Bike education for kids
- We need a wide enough bike lake from the tunnel Montara -> HMB
- Connect all of the bike lanes. Places by the edge are too skinny

Pedestrian

- Add underpass at Whale Beach
- Lack of sidewalks and poor maintenance of existing sidewalks are a problem
- Street lighting needed along Ave Cabrillo
- Palo Alto: El Camino to Miramont example of very good sidewalks
- Pedestrian tunnels desired

Automobile

•

- No roundabouts
- Add roundabouts
- Parking at the gym in Montara
- No parking along airport fence
 - o Park so a truck can go around you
 - Frontage road should be one-way going N
 - o Southbound traffic diverted to another street
- AM traffic makes it difficult for firemen to get out

- Add roundabouts
- 2 paths: one faster path or Bike highway and one side a walking meandering path
- Add roundabouts (use visuals, use testimonials from real people to dispel myths)
- They eliminated the school busses.

Virtual Open House

The virtual open house included a short video presentation, an interactive webmap, and online survey. The interactive webmap asked participants to "like", "dislike", and provide comments on bike projects based on projects that they would or would not like to see implemented. This feedback was used to refine the proposed bicycle network, and projects that received strong support here are indicated in the project list in Appendix D. Two hundred ninety-four people participated in the online survey. A summary of survey responses is provided below.

Priorities in completing the network

In terms of implementation of the proposed bike network, most survey respondents would prefer to see a more robust and extensive countywide bicycle network, even if facilities consist of paint, flexposts, and signs, versus a network consisting of fewer, higher-quality facilities:

Understanding your bicycle network priorities will help us focus our implementation efforts. How would you like the County to focus on improving the bike network? Let us know which is most important to you:

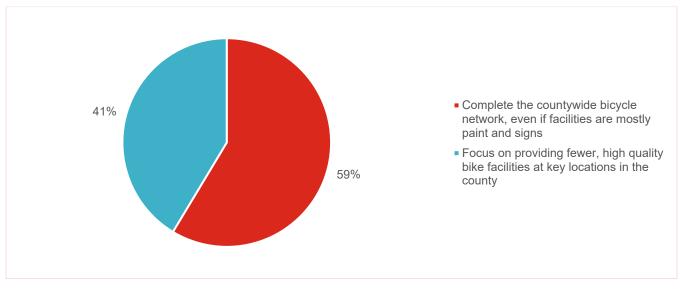


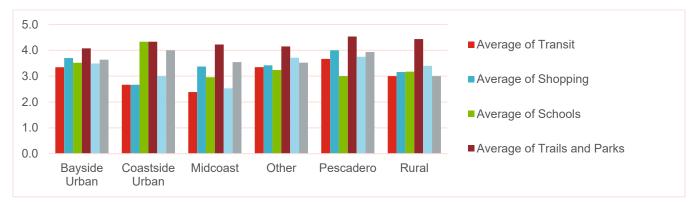
Figure 1: Network Buildout Question Response

Priorities in connecting to destinations

In order of priority, survey participants would like bikeways to connect to the following destinations:

- 1. Trails and parks
- 2. Libraries and community centers; shopping
- 3. Schools; jobs
- 4. Transit

This question was also analyzed by unincorporated county area, based on the community that each participant indicated they live, work, or spend the most time in. On this scale, 5 indicates that one is very likely to bike to a given destination; 4 indicates that one is somewhat likely to bike to a destination; 3 indicates that one is neutral to



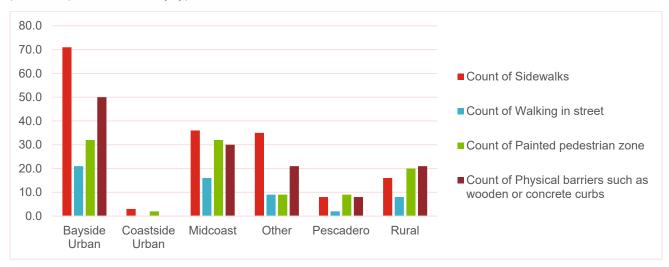
bike to a given destination; 2 indicates that one is somewhat unlikely to bike to a given destination, and 1 indicates that one is very unlikely to bike to a given destination.

Figure 2: Destination Priority by Community¹

Preferred Pedestrian Facilities

When asked about the types of pedestrian facilities they'd like to see in their communities, most participants preferred sidewalks, followed by alternative pedestrian facilities with physical barriers like wooden or concrete curbs. Painted pedestrian facilities and no pedestrian facilities were much less preferred.

This question was also analyzed by unincorporated county area, based on the unincorporated community that each participant indicated they live, work, or spend the most time in. In "Bayside Urban" and "Other" communities, survey respondents had a fairly strong preference for sidewalks. In the "Rural" communities, respondent's preferences are mixed and painted pedestrian zones and alternative sidewalks with physical barriers are the preferred pedestrian facility types.



¹ Bayside Urban includes North Fair Oaks, Menlo Oaks, West Menlo Park, Sequoia Tract, and Emerald Lake Hills; Coastside Urban includes Broadmoor and Unincorporated Colma; Midcoast includes Montara, Princeton, Miramar, Moss Beach, and El Granada; Pescadero includes Pescadero; Rural includes Loma Mar, La Honda, Sky Londa, and other unincorporated communities; and Other includes responses from areas that are not within unincorporated San Mateo County.

Figure 3: Pedestrian Facility Preferences by Community

Presence of Sidewalks

When asked where they'd like to see sidewalks, 55% of survey respondents would like to see sidewalks provided along key corridors, 30% of survey respondents would like to see full sidewalk coverage, and 15% of survey respondents would not like to see sidewalks at all.

This question was also analyzed by unincorporated county area, based on the unincorporated community that each participant indicated they live, work, or spend the most time in. Not surprisingly, more urban communities would like more complete sidewalk coverage (at least along key corridors), while the more rural areas would like to see sidewalks in key locations.

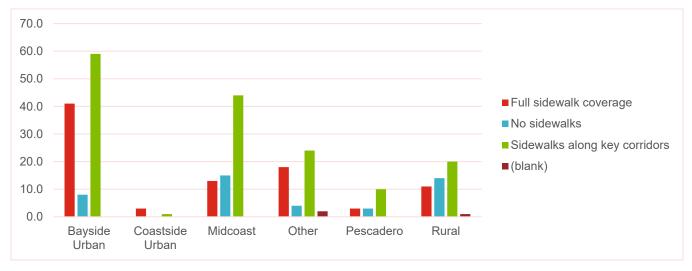
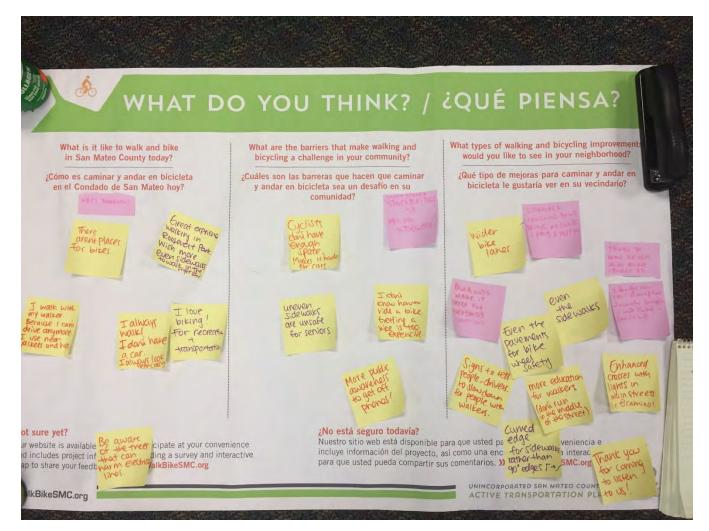


Figure 4: Sidewalk Preferences by Community

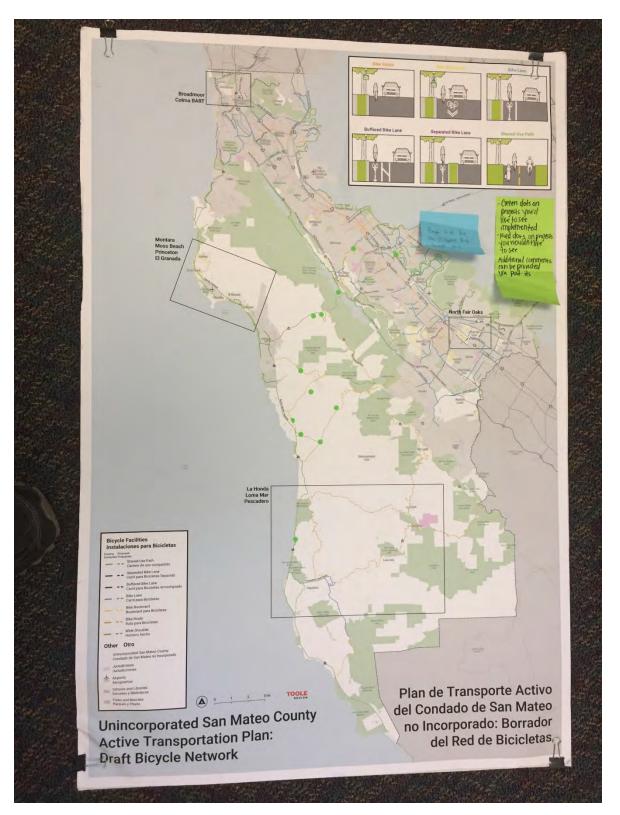
Roadshow Event Feedback



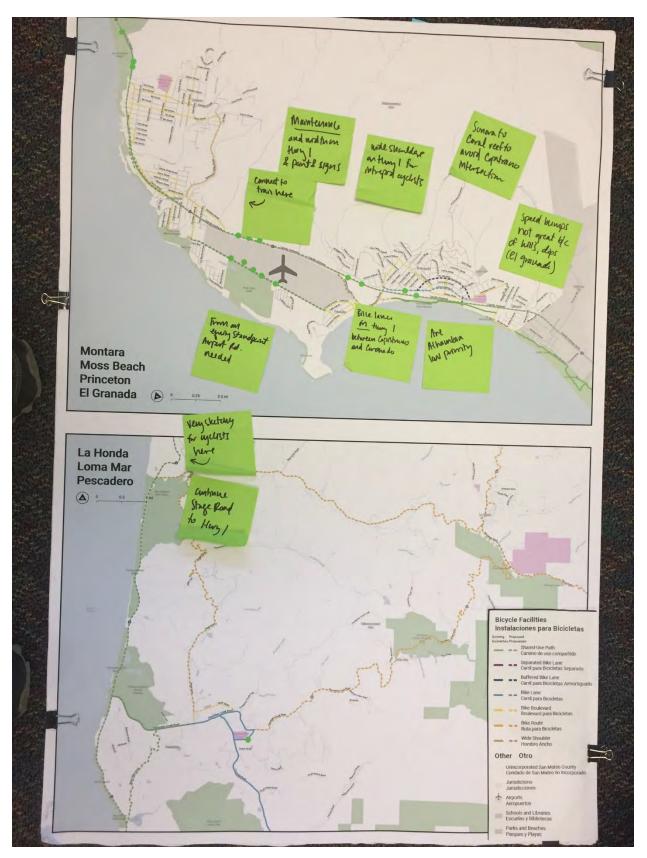
Roadshow Event Comments



Roadshow Event Comments



Roadshow Map Comments



Roadshow Map Comments

UNINCORPORATED SAN MATEO COUNTY ACTIVE TRANSPORTATION PLAN

December 10, 2020

The third phase of outreach for the Draft Unincorporated San Mateo County Active Transportation Plan occurred between September and December 2020, including a month-long public comment period running from October 9, 2020 through November 9, 2020. During the third phase of outreach, the project team hosted a virtual open house, as well as two virtual pop-in meetings, and two virtual Facebook Live events. In addition, presentations were made to community councils and committees, such as the County's Bicycle and Pedestrian Advisory Committee. Phase III outreach was initially intended to include in-person events (road shows and workshops), however due to the COVID-19 pandemic outreach was conducted virtually.

The purpose of this outreach was to:

- Raise awareness of and increase community interest in the County's efforts to prepare this Plan.
- Educate people on the need for the Plan, what we heard in Phases I and II of our outreach, and work completed so far.
- Share benefits and anticipated outcomes of the Plan, including how implementation of elements of the plan would benefit, align with community priorities, and improve safety within specific communities
- Generate long-term support for the Plan and encourage community members to share their support with the Board of Supervisors.
- Provide an opportunity for the community to provide final comments on the Draft Plan.

Virtual Pop-In Meetings

Two virtual pop-in meetings were held during the Draft Plan public comment period, with one occurring on Wednesday, October 22 from 6:00 PM to 7:30 PM and the other on Saturday October 24th from 10:00 AM to 11:30 AM. Nine members of the public participated in detailed discussions about the Draft Plan over the two meetings. The pop-in meetings served as informal virtual gatherings where members of the public could check in and out at any time, provide comments and ask questions about the Plan. The following is a summary of feedback received during the two pop-in meetings:

Location-specific bicycle and pedestrian Improvements

- Desire to see a higher level of proposed bikeway facilities on many streets, including the Alameda de las Pulgas, Edgewood, Selby Lane, Avy and Altshul
- Desire to see underpasses for pedestrians to cross Highway 1
- Need for an ADA accessible crossing of Highway 1 in Miramar
- Need for a better pedestrian crossing of Santa Cruz Avenue between the Alameda de las Pulgas and Sand Hill Road, which is part of the Santa Cruz Corridor Study

Desire for more bike lanes

- Desire to know what the political climate is like with regard to removing on-street parking for bikeways
- Reduce space for cars and add bike lanes
- Interest in installing bicycle lanes because they can be relatively inexpensive
- Need to designate more miles of bike lanes in the Plan
- Concern that bicycle boulevard treatments may be more expensive than bike lanes

- On rural roads, why are wide shoulders better than bike lanes?
- Consider advisory bike lanes in rural areas

Need for network connectivity

- Need to ensure that good infrastructure recommendations in the unincorporated Country continue with connections in adjacent cities
- It's important to build out complete networks
- Desire for bicycle connections over the Santa Cruz Mountains, including State Route 92
- Speed up implementation of the Bay to Sea Trail
- Support for the completion of a missing segment on the Crystal Springs Trail
- Who is responsible for building facilities on El Camino Real, what is the timeline and who has to make it happen?

Safe Routes to School

- Selby Lane could be a good alternative safe route to school to Woodside Road
- More bicycle infrastructure is needed to connect kids to school
- Kids suffer from inactivity during the pandemic, once it's over we need to get the kids out and encourage them to bike more

Additional Comments

- General comments about the need for sidewalk improvements and the need for traffic calming
- Concern that there is a lack of infrastructure in North Fair Oaks

Facebook Live Events

In October and December of 2020, the project team also participated in two Facebook Live events – one in both English and Spanish hosted by the San Mateo County Office of Sustainability, destined for audiences countywide, and one in Spanish only hosted by the San Mateo County Sherriff Office's Community Alliance to Revitalize Our Neighborhood (CARON) Program, aimed at residents and workers in North Fair Oaks. Both events were intended to provide participants with a better understanding of the Draft Unincorporated San Mateo County Active Transportation Plan, and to provide a space for participants to leave written questions or comments for staff.

Countywide Facebook Live – October 22, 2020

The first Facebook Live event was held on October 22, 2020 from 12:00 – 1:00 PM, with the first 30 minutes in English, and the second 30 minutes in Spanish. Facebook estimated that more than 1,300 individuals were reached by the video (saw thecontent), including over 700 video views, 15 video shares, and 39 comments. Members of the public who participated during the live event indicated they were tuning in from the following communities: Redwood City, Menlo Oaks, Broadmoor, El Granada, West Menlo Park, and San Bruno. Other participants may have tuned in and declined to indicate their place of residence. A summary of the comments received during this event are included below:

Location-specific improvements:

- Need to improve the bicycle and pedestrian proposal on Coleman
- Cross walks at Menlo Atherton high school across Ravenswood are needed
- Cross walk with lights at the proposed crosswalk between the middle school and Garden Village Elementary School is needed
- El Camino could have better sidewalk accessibility

Safe Routes to School

- ADA improvements on crosswalks especially near schools

Barriers to walking and biking:

- Pedestrian safety. In Broadmoor it's difficult in some areas to walk down the sidewalk due to cars that park with two wheels on the sidewalk. It makes it almost impossible to walk down the sidewalk with a stroller
- Lack of continuity of our bike lanes across jurisdictions



Figure 1: Countywide Facebook Live held on October 22, 2020

North Fair Oaks Facebook Live – December 2, 2020

County staff participated as panelists in a second Facebook Live held on October 22, 2020 from 6:00 – 7:00 pm in Spanish on the topic of active transportation in North Fair Oaks. The event was hosted and moderated by the San Mateo County Sherriff Office's Community Alliance to Revitalize Our Neighborhood (CARON) Program, and other panelists included the chair of the North Fair Oaks Community Council and representatives from Redwood City 2020 and the Multicultural Institute. During the event, panelists discussed active transportation needs in North Fair Oaks, and County staff provided an overview and solicited feedback on the Draft Unincorporated San Mateo County Active Transportation Plan from panelists and community members.

A week after the event, Facebook analytics indicated that more than 1,500 individuals had been reached by the recorded video (number of individuals who saw the content), including over 800 video views, 18 video shares, and 193 comments, many of which were shared during the live event. A summary of the comments received as part of this event are included below:

General Walking and Biking needs in North Fair Oaks

- Needs are not met with sufficient infrastructure; currently no bike lanes
- Many accidents involving both pedestrians and cyclists observed; vehicles do not stop for these modes
- Riding a bike and walking in North Fair Oaks is very risky
- There is a notable change in safe facilities between North Fair Oaks and adjacent jurisdictions
- Right now cars are given the priority, when we should be prioritizing pedestrians and cyclists
- Bicycles are often stolen from community members; locks and bike parking are needed, for example at 5th and Middlefield
- There is very little green infrastructure in North Fair Oaks today, which discourages walking on a hot day
 - Suggestion to integrate trees and other green infrastructure into active transportation design elements, for instance trees in traffic circles as in the Menlo Park-adjacent portion of North Fair Oaks
 - Suggestion to utilize the SFPUC Hetch-Hetchy right of way to provide green spaces and allow public walking and biking paths

Pedestrian Safety Needs

- More lighting is needed for pedestrian crossings, and more street lights generally
- Speed limits are needed so that vehicles can stop in time for pedestrians
- Ramps/ curb cuts are needed for ADA access
- The Middlefield Road sidewalk widening project is great it creates more space for people with strollers

Bicycle Safety Needs

- Programs on bicycle and bicycle facility education or parent/child bike clubs would be appreciated
- More sharrows and green streets are needed
- Dedicated spaces for bicycles are needed
- Bike lights are needed for visibility at night

Location-specific improvements:

- A light is needed urgently at the pedestrian crossing of El Camino Real at Selby Lane it is very dangerous
- On Bay Road there are lots of old cars parked that belong to the auto repair shops on the same street
- There is also a crossing on 5th Avenue near Semicircular that's dangerous because cars can't see people crossing. A signal placed in advance indicating there is a crossing is needed
- A separated bike lane would be best on Middlefield Road given the level of car traffic there

- On the 5th Ave overcrossing there is very little light and now that it's getting dark earlier and we want to walk in that area given that here is no park to walk in or to walk our dogs in it's dangerous
- On Middlefield Road pedestrians are not respected
- Green spaces are needed for children to recreate

Outreach and Engagement

- This plan is the result of community voices, the fruit of the community's labor in attending events and participating in these conversations
- It is crucial that the community be involved in these processes, and that the County be flexible
- The County should share the information and lift up voices of those who don't always find out about these events



Figure 2: North Fair Oaks Facebook Live held on December 2, 2020

Written Comments received on the Draft Plan

The Draft Unincorporated San Mateo County Active Transportation Plan was accessible to the public via an interactive online format on walkbikesmc.org, the project website, from October 9 through November 9, 2020. Members of the public were invited to provide comments directly on the interactive Draft Plan, via a comment form on the project website, or by email. Nearly 300 comments were received on the interactive Draft Plan documents, and dozens more were received via the comment form on the website and by email. The most prevalent themes in the comments pertained to: crosscounty bicycle connectivity, concerns regarding safety and high speeds, pedestrian-specific improvement requests, and comments regarding specific corridors. A summary of key themes and comments received are included below:

Cross-county bicycle connectivity

- Need for end-to-end dedicated walk/bike routes, north/south and east/west connector projects
- Support for regional trails, including the Bay to Sea Trail, Bay Area Ridge Trail, San Francisco Bay Trail, and the Dumbarton Trail
- Support for the Parallel Trail and wider shoulders on State • Route 1 between the Midcoast and Pacifica

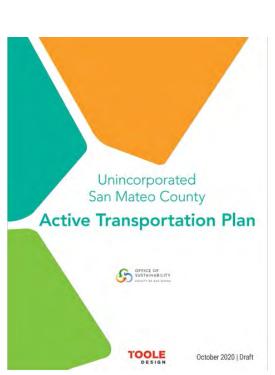


Figure 3: Draft Unincorporated San Mateo **County Active Transportation Plan**

Support for bikeways on El Camino Real

Safety and High Speeds

- Desire for a higher level of bike facility on certain corridors including Selby Lane, San Carlos Avenue, • Edgewood Road, Santa Cruz Avenue, Altschul Avenue, and Crystal Springs Road
- Speeding on State Route 35, State Route 84 and Kings Mountain Road need for safe infrastructure such as uphill bike lanes and traffic enforcement
- Safe routes to school should be prioritized

Pedestrian-specific improvement requests

- Desire for more sidewalks and better lighting in various areas throughout the County, as well as green infrastructure
- Support for a separate bicycle and pedestrian crossing of the Caltrain railroad tracks in North Fair Oaks, which is currently a major barrier
- A lot of unincorporated areas in San Mateo County have no sidewalks but allow spill-over street parking; encourage driveway use and create bike/ped paths on county streets instead.
- Pedestrian infrastructure gaps exist near schools including Roy Cloud and La Entrada schools
- Many sidewalk gaps exist in Midcoast communities, including between Quarry Park and El Granada Elementary and Wilkinson School in El Granada
- More crosswalks are needed by Miramar, there is a bus stop and cars don't stop •
- Improvements needed surrounding the Half Moon Bay Yacht Club
- Provision of a delineated pedestrian pathway free of parked vehicles, from where the sidewalk ends on Prospect at Denniston Creek, to the west end of Princeton Ave at West Point (or at least to Vassar) needed
- Sidewalk gaps in Moss Beach on Carlos Street, and on the west side if State Route 1 from California to Cypress

Comments regarding specific corridors

- Coleman Avenue (Menlo Oaks): need for safer facilities to walk & bike
- More walking & biking infrastructure needed in North Fair Oaks, especially on major corridors such as Middlefield Road and El Camino Real
 - Need to provide essential facilities in lower income areas and not just focus on those used for recreation
 - Middlefield Road should have a separated bike lane
 - o 5th Avenue underpass needs improvement so that people feel safe walking
- Better street lighting, and bike and pedestrian facilities on Airport Road are needed
- Build facilities on Santa Cruz Avenue and the Alameda de las Pulgas (West Menlo Park)
- A safe path along Highway 1 is needed on the Midcoast, and from Moonridge Apartments to Half Moon Bay
- Coronado and Avenue Alhambra is a dangerous intersection for pedestrians and bicyclist
- Need for safe bikeway on State Route 84
- Need path from Sawyer Camp Trail to State Route 92 for bikes and pedestrians
- Multimodal access to parks and preserves should be prioritized
- Safe bike lanes are needed along Lakeview Way for children to travel to go to elementary schools: Clifford and Roy Cloud (Emerald Hills)

Bicycle and Pedestrian Advisory Committee Review

Feedback on the Draft Plan was solicited from the County's Bicycle and Pedestrian Advisory Committee (BPAC) at the BPAC's October 15th and November 17th meetings. The following is a brief summary of comments received from the BPAC at these meetings as well as from written correspondence received from individual members:

Need to Increase the Prominence of Key Projects in the Plan

- The Dumbarton Corridor should be a prominent component of the Plan and shown on the proposed bikeway network as it is a transformative, project for the underserved communities of North Fair Oaks and Belle Haven
- Concern that the Crystal Springs Gap along Lower Skyline Road, which has substantial support and is a major north/south corridor, should be rated higher
- Addition of a shared use path to the proposed bicycle network along Lower Skyline and State Route 92 between the existing southern terminus of the Sawyer Camp Trail and Canada Road to complete a key missing segment of the Crystal Springs Trail gap
- Support for the proposed grade separated pedestrian/bicycle crossing of the Caltrain Corridor in North Fair Oaks and to better highlight it in the Plan
- For the section describing the Grand Boulevard Initiative and El Camino Corridor Studies, specifically call out sections located in the unincorporated County

Prioritization Criteria

- Concern that some popular projects were given a low prioritization
- Concern that connectivity project evaluation criteria normalized by project length could reflect a bias that bikes are only useful for short trips

Additional Bicycle-related Comments

- Collision statistics can be misleading, some places have few accidents because cyclists avoid these areas
- Concern about language that states a desire to preserve motor vehicle parking as a constraint in the consideration for bikeway selection recommendations
- The unincorporated County bike network needs to connect with multiple jurisdictions in the County
- When resurfacing streets with existing bike lanes where parking is allowed, consider narrowing the traffic lane to eliminate door zone bike lanes
- Need to add high stress facilities such as Lower Skyline from Bunker Hill Road and the part of State Route 92 that is part of the Crystal Springs Gap, the Santa Cruz/Alameda de las Pulgas Corridor and the high stress Portola/Sand Hill intersection should be identified as spot gaps

Next Steps

Community input on the Draft Unincorporated San Mateo County Active Transportation Plan informed subsequent revisions to the Draft Plan, leading to the development of the final Unincorporated San Mateo County Active Transportation Plan to be considered by the San Mateo County Board of Supervisors for adoption.

The County recognizes that digital-only engagement due to COVID-19 restrictions has limited the number and demographic of people that are able to provide feedback. There will be additional opportunities for communities to provide input as the projects identified in the Plan are funded and implemented. We are committed to ongoing additional community engagement as we move forward, including in-person outreach when safe and appropriate.

As projects begin to move into design and installation phases, community members will be involved in the conversations that shape the process. As a project is being developed, community members will be invited to provide input and feedback on the proposed design and voice any preferences and concerns.

For projects that include design elements that are new to a community, conversations or educational campaigns will occur after project implementation and will be aimed at educating the community on how to navigate the redesigned space. Feedback will also be collected after a project is installed, which might result in adjustments to the design and will help inform future projects in the same community.

APPENDIX B: TECHNICAL ANALYSIS SUMMARY MEMORANDUMS

CONTENTS

Plans and Policies Review Existing Conditions Memorandum Existing Bicycle Network Maps Demand Analysis Memorandum Gap Analysis Memorandum

Review of Existing Plans

Many parts of unincorporated San Mateo County have been the focus of planning and design studies in the past. Below is a table summarizing existing planning documents that support the Unincorporated San Mateo County Active Transportation Plan. While many of these planning documents focus on land use, operations, or environmental protection, the key takeaways for walking and bicycling in unincorporated parts of San Mateo County are listed in an additional column. Plans are organized by scale (local, county, regional, state), then alphabetically.

Plan Name	Date	Goals Related to Active Transportation	Key Active Transportation Findings	
	Local Plans			
Bicycle and Pedestrian Plans for neighboring jurisdictions	Various	 Coordination between the Active Transportation Plan and bicycle and pedestrian plans in adjacent communities. 	 Several cities and towns adjacent to unincorporated parts of the County have adopted pedestrian and bicycle plans During the development of plan recommendations, connections that would help to make walking and bicycling networks continuous between jurisdictions will be identified 	
North Fair Oaks Community Plan	2011	 Improve connectivity and reduce mobility barriers for all modes Improve health and safety Improve travel and transit connections between North Fair Oaks and surrounding communities within the region Provide safe and affordable housing to meet current and future needs Maintain a vital and viable mix of land uses Provide adequate infrastructure to support current uses and facilitate future development Promote development and redevelopment opportunities Require and encourage appropriate developments to support housing- and employment-generating land uses Improve access to park and recreational facilities Support the creation of new public transit routes and stations 	 Presents design guidelines and standards for roadway and streetscape design, including lane widths, bicycle lane widths, sidewalks, landscaping, crosswalks, bulb-outs, street furniture, lighting, and art Proposes additional railroad track crossing locations Identifies expanded bicycle network and pedestrian network improvements Identifies pedestrian network improvements along Middlefield Road, El Camino Real, and 5th Avenue 	

Plan Name	Date	Goals Related to Active Transportation	Key Active Transportation Findings
Plan Princeton	Under- way	 Enhance coastal access, recreation, research, and education opportunities Support and expand coastal-dependent and coastal-related uses Provide facilities needed by the commercial fishing industry and recreational boaters Promote economic development Abate neighborhood blight and zoning violations Address parking, circulation, and infrastructure needs Identify and evaluate potential solutions to shoreline erosion problems Protect and restore water quality and sensitive habitats Maintain compliance with the California Coastal Act and state airport compatibility requirements 	 Proposes updates to the land use policies, plans, and regulations in the area Identifies Princeton Avenue as an important on-street pedestrian and bicycle route Cypress Avenue connects parts of the community to trails to the North Identifies access to Pillar Point Bluff as an important consideration for active transportation planning
Stanford Bicycle Commuter Access Study	2017	 Examine opportunities and challenges for current bicycle commuters Present projects in neighboring communities that will increase the number of people who commute by bike 	 Considers access to Stanford University from certain "bicycle sheds." Entrances on Stock Farm Road and Junipero Serra Boulevard may have implications for Unincorporated San Mateo County Identifies need for partnership with San Mateo County on Alameda de las Pulgas and Santa Cruz Avenue improvements
		County Plans	
C/CAG Countywide Bicycle and Pedestrian Plan	2011	 A comprehensive countywide system of facilities for pedestrians and bicyclists More people riding and walking for transportation and recreation Improved safety for bicyclists and pedestrians Complete streets and routine accommodation of bicyclists and pedestrians Strong local support for non-motorized transportation 	 Identifies pedestrian focus areas and bicycle facilities of countywide significance Design guidance for bicycle and pedestrian facilities that may need updating Recommends numerous on-street facilities for inland parts of the County, without classifying whether these would be bike lanes or bike routes
C/CAG Countywide Transportation Plan 2040	2017	 Provide people with viable travel choices and encourage use of healthy, active transportation through a safe continuous, convenient, and comprehensive bicycling network that reduces reliance on the automobile for short trips Promote safe, convenient, and attractive pedestrian travel that promotes healthy, active communities while reducing reliance on the automobile for short trips Provide guidance on self-help transportation funding measures and other funding sources administered by C/CAG 	 Identifies crossings of major highway barriers as a challenge for walking and bicycling Calls for increased bicycle infrastructure and support facilities Identifies key focus areas for walking, including schools, transit stations, shopping centers, and neighborhoods

Plan Name	Date	Goals Related to Active Transportation	Key Active Transportation Findings
Climate Action Plans for San Mateo County	2012, 2013. Update underway	 Reduce County greenhouse gas (GHG) emissions by 17 percent below 2005 levels by 2020 Reduce San Mateo's GHG emissions to 80 percent below current (2012) levels by 2050 Includes a goal to Design for Mobility and Connectivity Includes a goal to provide opportunities for non-motorized and alternative travel 	 Government Operations Climate Action Plan includes a commute alternatives program Recommends a traffic impact fee to fund active transportation improvements Recommends that new projects in North Fair Oaks, urban communities, and business districts to include improved design elements to enhance walkability and connectivity while balancing impacts on vehicle congestion. Recommends that new construction be required to install traffic calming and complete streets, including pedestrian and bicycle infrastructure and bicycle parking Recommends that large employers be required to implement a Commute Trip Reduction program Recommends Safe Routes to School programs
Community- Based Transportation Plans for San Mateo County's communities	Various	 Integrate infrastructure and policy recommendations from Community-based transportation plans into the Active Transportation Plans as appropriate. 	 Plan for Daly City and Combined plan for Redwood City, North Fair Oaks, and East Palo Alto is underway Improved pedestrian and bicycle safety and amenities are identified as strategies in the low-income transportation plan Recommends free or discounted bicycles to low-income persons Painted crosswalks desired at intersections Pedestrian and Bicycle improvements desired on El Camino Real (countywide), including bike lanes, longer crosswalk times, widened sidewalks, improved landscaping and slower traffic Lighting desired at El Camino Real and 5th Avenue
Connect the Coastside: Evaluation of Recommended Alternative to Address Potential Future Transportation Deficiencies	Under- way	 Evaluate the impacts of future developments on future transportation systems and infrastructure Identify transportation improvements to address future deficiencies 	 Comprehensive Transportation Management Plan (CTMP) that encompasses active transportation and other areas Recommends 10 proposed bicycle and pedestrian improvements in the Coastside area, totaling \$49 million Identifies several pedestrian crossings of Highway 1 in the Coastside area Highlights some feasibility and design considerations for proposed projects
Green Infrastructure Plan	2019	 Implement infrastructure that uses natural features to capture and treat stormwater as it flows into bodies of water 	 Identifies several green infrastructure elements that can be integrated into active transportation facilities. Recommends updates to several planning and policy documents to include provisions for green infrastructure Includes design guidelines and prioritized project locations for GI along streets in the public right of way.

Plan Name	Date	Goals Related to Active Transportation	Key Active Transportation Findings
Highway 1 Congestion & Safety Improvement Project: Final Preliminary Planning Study	2015	 Provide safer access to the beaches, coastal areas, and local communities along Highway 1 between Gray Whale Cove and Mirada Road in Miramar for vehicles, pedestrians, and bicyclists Alleviate traffic congestion along Highway 1 Improve pedestrian and bicycle crossings for the residents and visitors along Highway 1 	 At five locations, proposes both a cost effective and comprehensive alternative to account for possible funding limitations General improvements include pavement resurfacing, drainage improvements, raised medians, pedestrian refuges, highway lighting, pavement markings, and signage States that the primary cause of historical collisions in the project area is speeding, and most proposed alternatives have design aspects to slow vehicles
Highway 1 Safety and Mobility Improvement Study San Mateo County Midcoast Communities: Princeton, El Granada and Miramar, CA	2010	 Increase pedestrian, bicycle, and vehicle safety along Highway 1 Provide more transportation options for those that cannot, or choose not to use cars for local trips and commuting Reduce congestion and maintain road capacity Design a consistent highway corridor that supports the character and vitality of adjoining villages, recreation and natural surroundings Address the challenge of shoreline erosion, remaining sensitive to the dynamic coastal environment Reduce greenhouse gas emissions through the reduction of vehicle miles traveled 	 Proposes a network of secondary alternatives for pedestrian and bicycle circulation, built upon existing and planned trails and other opportunity sites, such as El Granada's historic medians States that visitors to Highway 1 often park on the shoulder and cross the roadway at unmarked locations States that bicyclists often ride on the shoulder of Highway 1, as well as on completed portions of the Coastal Trail Proposes improvements to define roadway edges, improve intersection visibility, improve gateway design and wayfinding, construct roundabouts, manage access, and add walkways and bikeways Proposes short-, mid-, and long-term action plans for policies and infrastructure improvements
Highway 1 Safety and Mobility Improvement Study: Phase 2	2012	 Increase pedestrian, bicycle, and vehicle safety along Highway 1 Identify more transportation options for local and commuting trips for non-drivers Ensure safe and efficient traffic circulation Ensure that Highway 1 is a corridor that responds to both natural and built contexts 	 Proposes improvements to medians in community areas, designated bicycle and pedestrian crossing locations, roundabouts, bicycle and pedestrian improvements on parallel routes in communities, and parking configurations for beach and trail access
Individual Plans for Countywide Trail Projects	Various	 Goals vary, but specific facility recommendations will be implemented into the Active Transportation Plan as appropriate 	Trails include: • Bay Area Ridge Trail • California Coastal Trail • Ohlone Portol'a Heritage Trail • San Francisco Bay Trail • San Francisco Public Utilities Commission Ridge Trail • Skyline to Sea Trail
Local Coastal Program Policies	2013	 Generate an understanding of the County's Local Coastal Program, the policies and amendments of which are summarized through August 2012 	 Provides mandatory and recommended guidance on trail planning and design consistent with development policies for the Coastal Zone in unincorporated areas of San Mateo County

Plan Name	Date	Goals Related to Active Transportation	Key Active Transportation Findings
San Mateo County General Plan (Infrastructure Volume)	1986	 Promote the provision and maintenance of public and private services and facilities that are basic to human habitation, including water supplies, wastewater management, transportation systems, and solid waste management Promote the provision and maintenance of infrastructure improvements at all levels commensurate with the type and density of development anticipated in adopted land use plans Promote the provision of infrastructure improvements in a manner that minimizes their environmental impacts, conserves energy, protects communities, and efficiently uses public funds 	 Touts the inexpensive, non-polluting, and healthful nature of biking and walking Provides standards for Class I, II, and III bikeway updates Calls for both short- and long-term bike parking and notes the success of bike lockers Identifies barriers to walking such as freeways, railroads, and the expansion of automobile facilities Supports improved sidewalk design and maintenance
San Mateo County Sea Level Rise Vulnerability Assessment	2018	 Increase the resilience of the County's economy, environment, and communities through collaborative planning and projects Map assets and future risk scenarios Assess vulnerability by identifying the impacts of flooding, sea level rise, and erosion on people, structures, and community functions Provide solutions that will lead to actionable results Build awareness by sharing information Build a collaborative Countywide network to support joint actions and solutions 	 Promotes the protection of transportation corridors to provide a buffer for sea level rise by elevating, fortifying, or relocating roadways to protect public transportation and roadway systems in the future Proposes to, in the near term, develop emergency response plans in the County that includes active transportation Encourages investing in public transit, the bicycle facility network, and pedestrian safety
San Mateo County Trails Master Plan	2001	 Provide an updated Trails Plan with the latest detailed alignments Link trails among existing and proposed trails in San Mateo County cities and parks, and to adjacent Counties Develop a set of policies and guidelines that can be used during detailed trail planning to ensure adequate trails are constructed within constraints presented by the environment Provide a plan for access for recreational and educational purposes to portions of the County where no access is currently available Improve access to and along the coast Provide recreational opportunities to area residents Provide commuter routes for alternative types of transportation (e.g. bicycles) 	 States that most of the Bay Area Ridge Trail in San Mateo County is in unincorporated parts of the County and the Plan should look for opportunities to support it Identifies 166 miles of existing trails and 139 miles of proposed trails across jurisdictions in the unincorporated County, categorized as County Trail Routes and Regional Trail Routes. Not all of these trails are County Park improvements. Lists several design elements and policies for trails that have been considered and evaluated to maintain safety and minimize disturbance to the natural environment Mandates that new trail routes should include Management Plans, described in detail in the document Trail design and management guidelines were developed to address compliance with County General Plan and Local Coastal Plan policies.

Plan Name	Date	Goals Related to Active Transportation	Key Active Transportation Findings		
Regional Plans					
Grand Boulevard Initiative	Ongoing	 Collaborate between cities, counties, and other local and regional agencies to improve the performance, safety, and aesthetics of El Camino Real. El Camino Real will achieve its full potential as a place for residents to work, live, shop and play 	 The largest component of El Camino Real in unincorporated San Mateo County is located in North Fair Oaks. Significant focus on mixed-use development and urban design Calls for a pedestrian-oriented environment and improved streetscapes Calls for stronger pedestrian and bicycle connections with the corridor Provides Transportation Demand Management toolkit 		
Plan Bay Area 2040	2017	 Identify transportation and land use strategies to enable a more sustainable, equitable, and economically vibrant future Reduce per-capita carbon dioxide emissions Plan for adequate housing Reduce adverse health impacts Direct development within urban footprint Provide equitable access in terms of housing, jobs, and transportation Ensure current and future economic vitality Increase the non-auto mode share Reduce vehicle operating and maintenance costs due to pavement conditions Reduce per-rider transit delay due to aged infrastructure 	 Details a regional transportation investment strategy States that growth in Priority Development Areas is critical for the region to meet its housing and sustainability goals. North Fair Oaks is the only Priority Development Area in unincorporated San Mateo County States that housing costs are so high that even with improved low-cost transportation options, like walking, bicycling, and transit, combined housing and transportation costs for Bay Area residents is expected to increase States that, to reach and maintain a state of good repair of transportation infrastructure, the Bay Area will need to spend about \$254 billion over the next 24 years. Coordination with State of Good Repair projects will help to stretch active transportation dollars further 		
	State Plans				
Caltrans District 4 Bike Plan	2018	 Reduce the number, rate, and severity of bicycle and pedestrian involved collisions Increase walking and bicycling in California Maintain a high-quality active transportation system Invest resources in communities that are most dependent on active transportation and transit 	 States that most State highways allow bicycling, but the lack of low-stress facilities and crossings results in most bicycling happening on local streets and bikeways Reports that Caltrans has established a target to triple bicycling by 2020 to reach a mode share of 4.5%, compared to 1.5% in 2000 Recommends increasing bicycle parking at transit and park-and-ride locations because end-of-trip facilities are a critical element in supporting bicycling Provides a ranked list of recommended bicycle infrastructure projects for each county Proposes projects that include numerous segments of Class I trail along Highway 1 Includes intersection improvements at 10 intersections along Highway 1 		



1635 BROADWAY Suite 200 Oakland, ca 94612

August 12, 2019

To: Julia Malmo-Laycock Organization: County of San Mateo From: Lucas Woodward and Sara Rauwolf, Toole Design Project: Unincorporated San Mateo County Active Transportation Plan

Re: Existing Conditions Memorandum

This memo presents an overview of existing walking and bicycling conditions in unincorporated San Mateo County. The purpose of this memo is to describe the area's physical and planning context, describe typical features of its existing active transportation system, and set the stage for infrastructure and programmatic recommendations that will expand the active transportation network and support its use by residents, workers, and visitors. A summary of key findings in this memo may be included as a chapter in the eventual Unincorporated San Mateo County Active Transportation Plan document (the Plan). Opportunities and challenges identified here will be evaluated in greater detail and addressed through infrastructure, policy, and programmatic recommendations in future phases of the Plan.

Existing conditions discussed in this memo include:

- Planning context
- Existing pedestrian and bicycle network, and transit access
- Connections to regional trails
- Bicycle and pedestrian counts
- Collision trends
- Existing plans and policies
- Opportunities

Planning Context

Plan Study Area

Unincorporated San Mateo County excludes incorporated cities and towns, encompassing diverse communities, each with its own priorities that result in varied bicycling and walking infrastructure countywide. These communities, located on both bay and ocean sides of the county, range in population from 210 people in Loma Mar to 15,454 in North Fair Oaks.¹ **Figure 1** shows the unincorporated communities listed below. The map highlights the most populated unincorporated communities in San Mateo County, specifically North Fair Oaks and the Coastside communities, which include Montara, Moss Beach, Princeton, El Granada, and Miramar totaling approximately 14,000 people. These areas are shown in greater detail on project maps with insets. In addition, the County has three large golf courses and tens of thousands of acres of rural lands used for parks, open space, agriculture and rural residential purposes.

¹ American Community Survey Five-year Estimates, 2017.



UNINCORPORATED COMMUNITY AREAS



Figure 1: Unincorporated Areas of San Mateo County

The Planning Department recognizes 33 unincorporated areas in San Mateo County, and this plan will address walking and bicycling within them:

- Broadmoor
- Burlingame Hills
- California Golf Club
- Colma (unincorporated)
- Country Club Park
- Devonshire
- El Granada
- Emerald Lake Hills
- Harbor/Industrial
- Kensington Square

- Ladera
- La Honda
- Loma Mar
- Los Trancos Woods*
- Menlo Oaks
- Miramar
- Mobile Home Parks
- Montara
- Moss Beach

- North Fair Oaks
- Olympic Country Club
- Palomar Park
- Peninsula Golf and Country Club
- Pescadero
- Princeton-by-the-Sea
 - San Bruno Mountain Park

- San Francisco International Airport
- San Gregorio
- San Mateo Highlands
- Sequoia Tract
- Sky Londa
- Stanford Lands
- West Menlo Park
- Other Unincorporated Areas

Land Use and Character

With inviting beaches, lush redwood groves, varied topography, a mild climate, and San Francisco and Silicon Valley nearby, San Mateo County enjoys many natural assets that support active transportation. Over 750,000 residents live in San Mateo County, mostly in cities and towns in northern and eastern parts of the county. While these cities and towns each have their own distinct character, San Mateo County's unincorporated areas also encompass a wide range of communities, each with unique physical challenges, engineering constraints, and community priorities.



Figure 2: Two women enjoy a bike ride along the San Mateo County coast

Unincorporated San Mateo County includes two densely populated communities – Broadmoor and North Fair Oaks, unincorporated pockets of suburban areas, such as West Menlo Park and Emerald Lake Hills, coastal communities like El Granada and Montara, and more remote inland communities like La Honda and Pescadero. While there are few major employment centers in unincorporated parts of San Mateo County, there are pockets of

industrial land near the Half Moon Bay Airport and unincorporated Belmont, neighborhood commercial areas in some communities, and large agricultural areas between Highway 1 and the Santa Cruz Mountains.

Parks and Open Space

San Mateo County has numerous open space areas, with over 60 percent of the County's land area categorized as Forest, Open Space, Parks, or Recreation.² These areas, owned and managed by either the County or State, provide an excellent setting for recreational walking and bicycling. San Mateo County also has numerous beaches, attracting many people to walk and bike along the coast.

Demographics

This section draws on the U.S. Census American Community Survey to provide basic demographic information on unincorporated San Mateo County. Demographic data for unincorporated San Mateo County were determined by analyzing data for all of San Mateo County and subtracting that from the incorporated cities and towns.³

While Census generally provides the most consistent data available on demographic characteristics, it has some limitations. First, Census data for transportation is for work trips only, which is less than 20 percent of all trips statewide. Work trips tend to be the longest trips, and the often shorter trips made for shopping, dining, and socializing, may pose great opportunities for active transportation.⁴ Also, some tables that report data for households, such as household income and vehicle ownership, can misrepresent income or vehicle ownership by person in higher cost-of-living areas where it is common for people to live with roommates. Finally, due to the low populations of Census-designated places in San Mateo County except North Fair Oaks, margins of error can be high.

Age

The population in unincorporated San Mateo County has been steadily increasing. The population has increased by 5.3 percent over five years from 62,000 people in 2012 to over 65,000 people in 2017.⁵ The oldest and youngest residents of an area are often less comfortable walking and bicycling than those in other age groups⁶, and 41 percent of the County's population is older than 65 or younger than 20. The age distribution is presented in **Figure 3**.

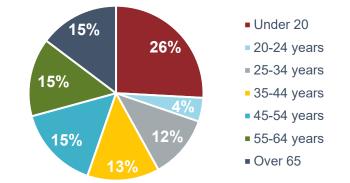


Figure 3: Age of residents in unincorporated San Mateo County

Race and Ethnicity

The racial breakdown of unincorporated parts of San Mateo County is similar to that of the county as a whole. About 68 percent of the population is White, 13 percent Asian, one percent Black, and 14 percent Some Other Race, with about four percent identifying as two or more races. But there are significant differences among communities. In Broadmoor, about half the population identifies as Asian, and in North Fair Oaks, 37 percent identify as Some Other Race.

² San Mateo County GIS Enterprise Data

³ Other communities are Census-designated places and can be studied directly.

⁴ California Household Travel Survey

⁵ American Community Survey Five-year Estimates, 2017.

⁶ NACTO, Designing for All Ages and Abilities, 2017.

The US Census describes people of Hispanic or Latino descent as an ethnicity, not a race. Therefore, people who identify as Hispanic may also describe themselves with one or more racial categories. Throughout the county, people of Hispanic ethnicity are generally evenly split between those identifying as White and those identifying as Some Other Race; 70 percent of the population in North Fair Oaks is Hispanic. **Figure 4** presents the racial and ethnic breakdown in North Fair Oaks versus in all unincorporated areas of San Mateo County.

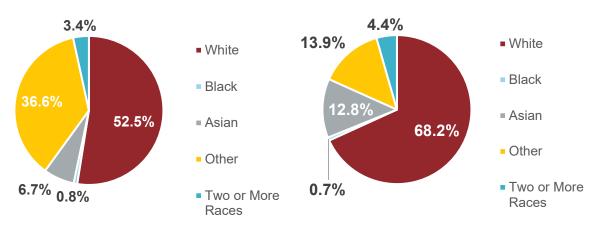


Figure 4: Racial breakdown of North Fair Oaks and all unincorporated areas

Travel Patterns

Vehicle Ownership

Only three percent of households in unincorporated San Mateo County do not own a vehicle, while 75 percent of households own two or more vehicles (

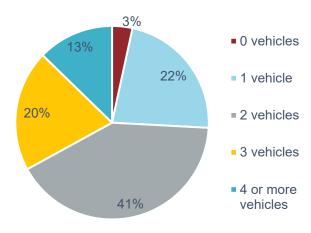


Figure 5: Vehicle Ownership in Unincorporated San Mateo County

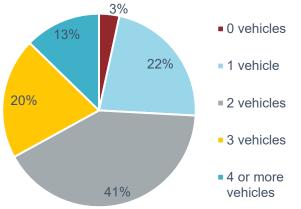


Figure 5). Of Census-designated places, North Fair Oaks

has the highest rate of car-free households in the County at 3.4 percent. While vehicle ownership is often correlated with income, it can also reflect communities where walking, biking, and transit infrastructure is insufficient to provide other transportation options.

Commute Characteristics

Approximately 11 percent of unincorporated San Mateo County residents walk, bike, or take transit to work: five percent of people commute on transit, four percent of people walk to work, and two percent bike to work (**Figure 6**). Commute trips only comprise around 15 percent of household trips, per the California Household Travel Survey (CHTS), but they are nonetheless important to understand. Commute data are very rich with high sample size, and commute trips tend to be longer than other trips, with a significant impact on residents' quality of life. As shown in **Figure 6**, most residents drive to work.

Today's commuting patterns, presented in **Figure 7**, indicate the possibility of mode shift for those whose commute travel time is less than 10 minutes.⁷ This is an important commuting characteristic for active transportation planning, as most driving trips of less than 10 minutes are within a comfortable distance for walking or bicycling, as well as some trips from 10-24 minutes. These data suggest that at least 9 percent, and possibly up to 47 percent commute trips could be made walking and bicycling.

Non-work trips are made to visit friends and family or for trips to school, errands, entertainment, outings, recreation, and medical trips.⁸ While California Household Travel Survey (CHTS) data cannot be

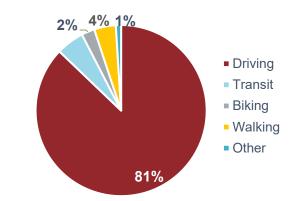


Figure 6: Mode Share for Unincorporated San Mateo County

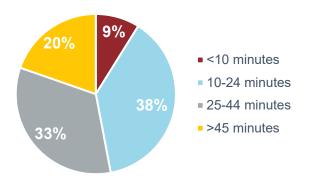


Figure 7: Commute Length for Unincorporated San Mateo County

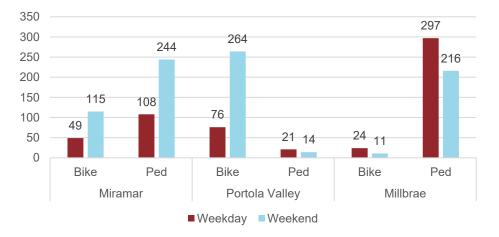
⁷ Per the 2017 U.S. Census American Community Survey 5-year Summary, 9 percent of unincorporated San Mateo County residents have a commute of less than 10 minutes.

⁸ 85-90% range references the National Household Travel Survey (15 percent) and California Household Travel Survey (9.9 percent).

analyzed separately for unincorporated San Mateo County, non-work trips are more likely to be made using active transportation. This is because non-work destinations, such as an errand or a friend's house, are likely to be located closer to home. This Plan will reflect recommendations for active transportation for all trip purposes.

Tourism and Recreation Trips

While walking and bicycling for transportation are important to plan for, recreational walking and bicycling likely account for a large portion of trips in unincorporated San Mateo County. Recreational trips are not among those presented in the mode split above, but recreational walking and biking are common in unincorporated San Mateo County, especially along the coast and in the hills on weekends. The importance of recreational trips is borne out in the County's Count data, which show that pedestrian and bicycle counts in coastal communities like Miramar and towns like Portola Valley that are adjacent to unincorporated areas are higher on weekends than weekdays. By contrast, weekend pedestrian and bicycle counts at locations within more urbanized areas of San Mateo County, such as Millbrae, are not generally any higher than weekday counts.





Recreational bicyclists include both avid cyclists who are comfortable sharing roadways with higher-volume or speed traffic and more casual bicyclists who ride for exercise and enjoyment but who may be less comfortable riding in mixed traffic. Off-street facilities like the Crystal Springs Trail and the Coastal Trail are welcoming for the latter group. Most recreational walks include trips on other modes to reach a trail, park, or other walking destination. Recommendations as part of the Plan will include gap closure projects to expand the existing bicycle and pedestrian networks to better serve off-street facilities.

Connections to Regional Trails

The County Trails plan identifies 166.5 miles of existing recreational trails in San Mateo County and identifies over 300 more miles of proposed trails. While this Active Transportation Plan is focused on sidewalks, on-street facilities, and shared use paths, it may include recommendations to improve access to trailheads and design guidance for recreational trail facilities. Many trailheads are in the hills where access includes travel on higher-speed roadways, and this planning effort can develop policies to improve connections to them.

Existing Bicycle, Pedestrian, and Transit Facilities

Existing Pedestrian Network

Pedestrian networks are comprised of sidewalks, trails, streets and roads, roadway crossings, and overcrossings. These facilities should be connected, protected, and properly designed to accommodate the needs of people

walking. Due to the large geographic area of San Mateo County, the types of issues typical to pedestrian networks are often highly localized, relating to sidewalks and crossing opportunities nearest particular destinations.

Typical Challenges

Several types of issues affect the walking environment in San Mateo County.

Lack of sidewalks and sidewalk amenities:

The need for sidewalks depends on the land use context. In denser, more urban areas like Broadmoor and North Fair Oaks, sidewalks may be appropriate on all streets. But there are gaps in many of these locations. This plan will recommend priority locations for sidewalk investments.

In other areas, quiet streets may actually be the type of pedestrian infrastructure that is needed; **Figure 8** provides a possible example in the Coastside.

Lack of crossing opportunities: In some parts of the County, busy roadways, railroads, and other features are barriers for pedestrians. Highway 1, which is maintained by Caltrans, is one example. Traveling south from Pacifica, the first signalized intersection is at Capistrano Road, beyond the communities of Montara and Moss Beach, and the next is not until Coronado Street, almost a mile to the south. Instead of walking, people may cross midblock or drive short distances just to avoid barriers. Providing traffic control devices such as signals, pedestrian signals, and roundabouts may be options recommended for further study in the Plan.

Lack of street trees: Trees can enhance the walking experience by providing shade and scenic interest, especially in warm, sunny locations.



Figure 9: In areas without sidewalks, quiet streets to walk on can be an Important – and safe – part of the pedestrian network



Figure 10: People crossing with the help of a rectangular rapid flashing beacon (RRFB) in North Fair Oaks

High speed traffic: High traffic speeds can negatively impact people walking and bicycling. Whether people are walking, biking, or driving, high vehicle speeds give less time to notice and respond appropriately to other roadway users or changing roadway conditions. Collisions that do occur at high speeds are also more severe. Also, even with separation, walking and bicycling next to high-speed traffic can create a loud and uncomfortable environment for people walking and bicycling. For these reasons, speed is an important determinant of the appropriate type of bicycle facility for a given street.

Lighting and Visibility: As discussed in the Collision Analysis, pedestrian collisions disproportionately occur during evening hours. Lighting can be a complicated issue for the County to address, due to its management by several public and private agencies, but improved lighting in appropriate settings may help to improve pedestrian safety. This plan will also identify policy and infrastructure recommendations to improve visibility.

Condition of existing facilities: The Plan will make recommendations for areas where pedestrian facilities do not meet the Americans with Disabilities Act (ADA) standards, as identified through outreach and existing data sources.

Considerations for the Active Transportation Plan

In order to create a safe and comfortable pedestrian network for all users, the Plan will consider, among other things:

- Existing sidewalks and walking paths: While sidewalks may not be appropriate at every location in unincorporated San Mateo County, the Plan will propose closing sidewalk gaps where appropriate to ensure that people can walk freely on connected facilities.
- **Connections to existing and proposed trails:** Trails are used by people walking, and are an important aspect to the quality of life in San Mateo County. This Plan should help to provide safe and complete connections to trailheads, so people may not need to use their vehicles for each outing.
- **Crosswalk locations:** The Plan will consider crosswalks at intersections as well as mid-block locations to help ensure that people can walk to their desired destinations without compromising their safety. Recommendations may include enhanced crossing infrastructure, like Rectangular Rapid Flashing Beacons (RRFBs) where appropriate.
- Access to important destinations: Due to the countywide scale of this planning effort, and the importance of highly localized features to the pedestrian network, it will be important to focus improvements on locations that the community identifies as important destinations during the Plan's public engagement activities.

Existing Bicycle Network

San Mateo County's bicycle network consists of bike lanes, bike routes, and trails. Some facilities, such as the California Coastal Trail, are enjoyable for people of all ages and abilities to use. Other facilities, such as bike lanes along major arterials with high traffic volumes and speeds, can be stressful for even the most experienced riders.

The existing bicycle network in San Mateo County is comprised of the following facilities.

Class I Trails

Class I trails are two-way facilities that are physically separated from motor vehicle traffic and used exclusively by bicyclists, pedestrians, and other nonmotorized users. Trails provide low-stress facilities for bicyclists and pedestrians but still interact with motor vehicles at driveways and intersections. Class I trails in unincorporated San Mateo County include the California Coastal Trail near El Granada and the Sawyer Camp Trail west of I-280.



Figure 11: The California Coastal Trail, a Class I trail, in El Granada

Class II Bicycle Lanes

Class II bicycle lanes provide an exclusive space for

bicyclists in the roadway. Bicycle lanes are established by painting lines and symbols on the roadway surface. Bicycle lanes are for one-way travel and are normally provided in both directions on two-way streets and/or on one side of a one-way street. Bicycle lanes may be used temporarily by vehicles accessing parking spaces and entering and exiting driveways and turn pockets at some intersections. Some "buffered bicycle lanes" include a painted buffer zone to further separate the bicycle lane from the adjacent vehicular travel lane.

Class III Bicycle Routes

Class III bike routes have signage that indicate that the roadways are shared with motor vehicle traffic. These facilities can be comfortable for people of all ages and abilities to ride on if traffic speeds and volumes are low. These low-stress facilities are called bicycle boulevards in some communities. However, some bike routes exist on higher speed roadways and may be demarcated with signage or shared lane markings.

Class IV Separated Bicycle Lanes

Class IV bicycle lanes are separated from motor vehicle traffic with both vertical and horizontal features such as planters or parked vehicles and are distinct from the sidewalk. These facilities provide the greatest separation of the on-street facility types and are generally comfortable for people of all ages and abilities. There is currently one Class IV separated bicycle lane on Chilco Street in in Menlo Park but none in unincorporated areas of the county.

Choosing appropriate bicycle facilities

The appropriate bicycle facility depends on land use and transportation context. In general, as traffic speeds and volumes increase, more separation from traffic is needed to accommodate bicyclists of all ages and abilities. When appropriate bicycle facilities are not provided, people may resort to bicycling on the sidewalk.

Through the Active Transportation Plan, San Mateo County seeks to create a bicycle network that can serve users of all skill levels and build upon the successes of the current network. **Table 1** provides an overview of the existing bicycle network in unincorporated San



Figure 12: A bicyclist in North Fair Oaks opts for the sidewalk instead of the street

Mateo County, as well as the proposed network from C/CAG's 2011 Comprehensive Bicycle and Pedestrian Plan (CBPP). That plan's recommendations for unincorporated areas were developed in partnership with the County of San Mateo. Many on-street facilities proposed in the CBPP were left unclassified and may be suitable for bike lanes or bike routes. This planning effort will help to define these unclassified routes and assess the recommendations in the 2011 plan to ensure that they are still relevant for the County. The Comprehensive Bicycle and Pedestrian Plan will soon be updated and recommendations from this planning effort will inform the update.

Facility Type	Existing Mileage	Mileage Proposed in 2011 C/CAG Plan
Class 1 Trail	8.3	16.3
Class 2 Bike Lane	13.7	4.7
Class 3 Bike Route	2.0	31.0
Class 4 Separated Bikeway		
Unclassified On-Street Facility		50.1

Table 1: Existing and Proposed Bikeways

Considerations for the Active Transportation Plan

A bicycle network should be safe, comfortable, and connected to successfully serve all bicyclists. To accomplish this, the Plan will consider, among other things:

- Existing connectivity issues: Jurisdictional boundaries are unimportant to the experience of a person bicycling. This plan should address connectivity issues within unincorporated parts of the county and identify issues that may exist within incorporated areas to ensure that bicycle facilities don't disappear at any point and are fully connected.
- Low-stress facilities: While some people are confident bicycling on any street, any increases in bicycling in the county will likely come from those people who are less comfortable sharing traffic with fast-moving traffic. Facilities should be designed so people of all ages and abilities can confidently bike in San Mateo County.
- **Safe routes to schools:** Walking and bicycling to school is associated with many positive outcomes for children, and community members mentioned the importance of school connections.
- **Priorities for other bicycle planning efforts in the County:** Other planning documents like the CBPP and the Caltrans District 4 Bicycle Plan have established many priorities for bicycling in San Mateo County.

Recommendations will include infrastructure, program, and policy recommendations.

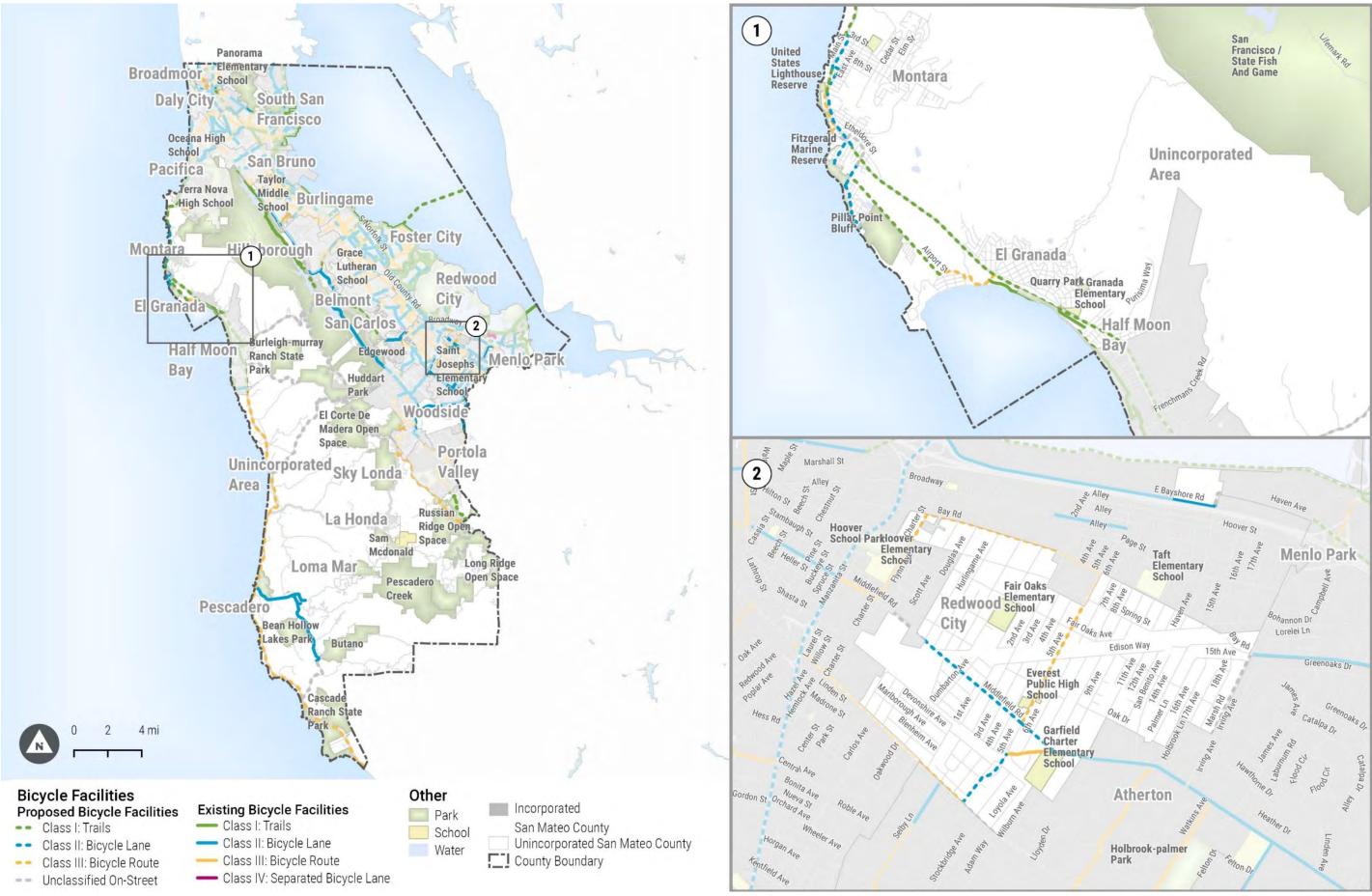


Figure 13: Existing and proposed bikeways in San Mateo County

Existing Transit Network

Ensuring safe and convenient access to transit is an integral component of a successful active transportation plan. San Mateo County is served by Caltrain, SamTrans, and BART. All of these modes of transportation accommodate bicycles, and their transit stations are important focal points of pedestrian activity.

Caltrain

There are no Caltrain stations located within unincorporated parts of the County, but many stations are close enough to unincorporated communities to serve unincorporated areas. In particular, the Atherton and Redwood City Caltrain stations are located within one mile of parts of North Fair Oaks and can easily be accessed on a bicycle or feeder buses. Over 7,000 of Caltrain's approximately 65,000 weekday passengers ride their bikes to a station, and bicycles are accommodated on specific train cars with facilities to secure bicycles. Caltrain has developed a Bicycle Parking Management Plan, which identified a need for both additional bike parking and bike parking that is better suited to user preferences. The agency is currently working to implement the plan's recommendations.

SamTrans

SamTrans' 17 bus route serves the Coastside communities, as well as the school day-only 18 route. North Fair Oaks is served by several bus routes, most notably the frequent ECR, 296, and 397 routes. SamTrans also operates service in other unincorporated parts of the County; many of these routes connect neighborhoods with Caltrain stations. All SamTrans buses are equipped with bicycle racks, which hold two bicycles, except for the 60-foot articulated buses which hold up to three bicycles. Two additional bicycles are allowed inside the bus, depending on passenger loads.



Figure 14: SamTrans Buses Accommodate Bicycles on Front Racks

BART

The Colma BART station is located within an

unincorporated pocket of San Mateo County, though it is a very small area with few residents or businesses. Nonetheless, this station serves Broadmoor, one of the more populous Census-designated places in San Mateo County. Eight on-demand BikeLink lockers are available at this BART station, and bicycles are permitted on all BART trains. The San Francisco International Airport BART station is also located in unincorporated San Mateo County and serves passengers traveling to and from SFO. **Figure 15** presents a map of existing transit routes in the county. Transit has the potential to extend the range of active transportation trips to make them a reasonable alternative to driving, even for longer trip distances. This Plan should develop recommendations to ensure that people walking and biking can safely access transit stops and stations, focusing on established walk and bicycle sheds. The Plan should also consider the need for bike parking at transit stations.

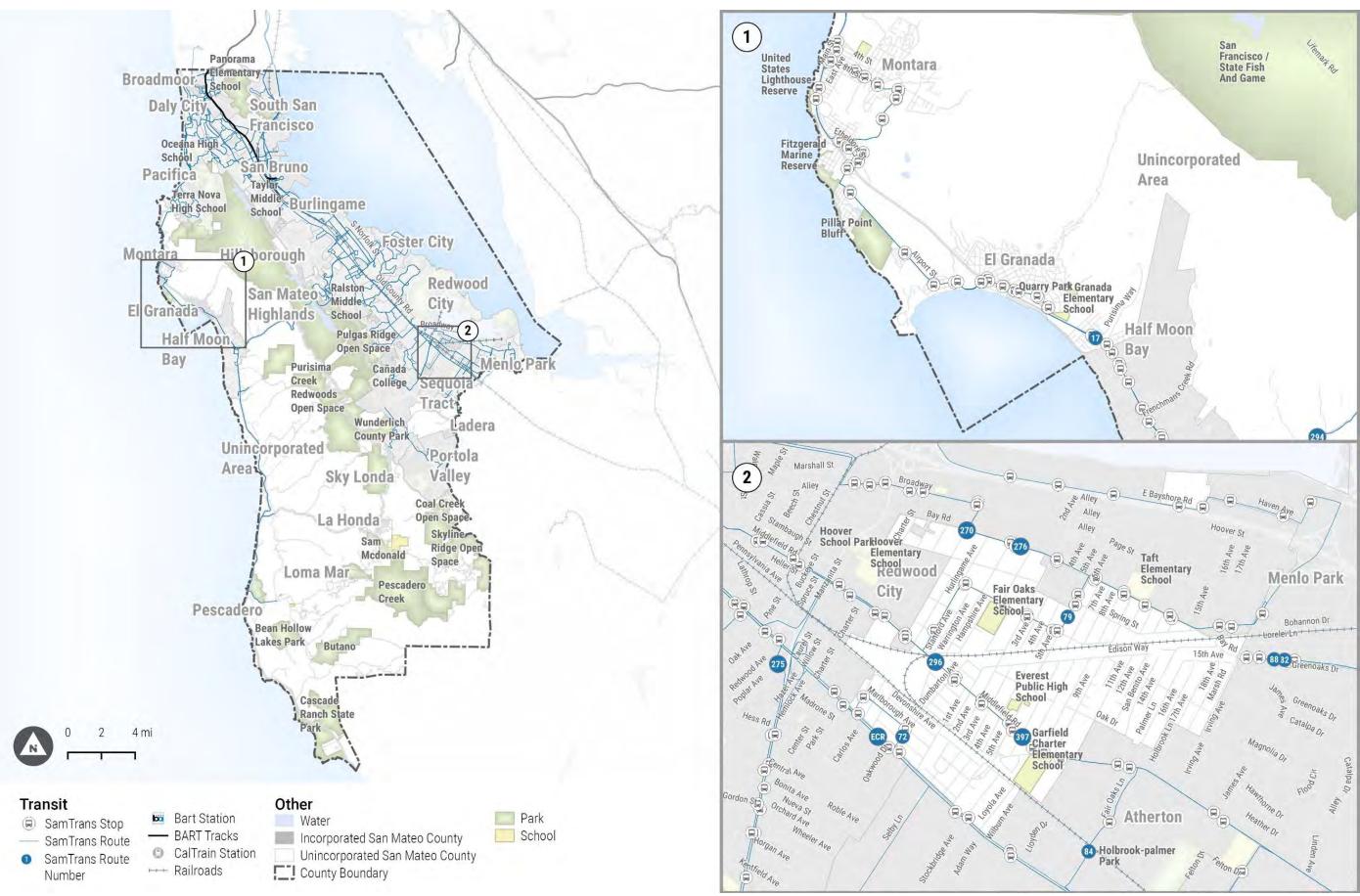


Figure 15: Transit Routes in San Mateo County

Bicycle and Pedestrian Counts

Each year, San Mateo County collects bike and pedestrian counts at key locations throughout the county. These data, presented in **Figure 16** and **Figure 17**, inform where bicycle and pedestrian infrastructure should be evaluated to determine if improvements are needed to serve existing volumes and support bicycling and walking increases. Counts are taken either at weekdays during peak commute hours, weekends between 12:00 and 2:00 pm, or at both times, consistent with methodology from the National Bicycle and Pedestrian Documentation Project.

Examples of high-volume locations include Middlefield Road in North Fair Oaks, which has relatively high pedestrian volumes, and Mirada Road in El Granada, which has relatively high bicycle volumes. The policy and program recommendations for this planning effort will include an assessment of current count practices to identify opportunities for the countywide count to help address active transportation goals.

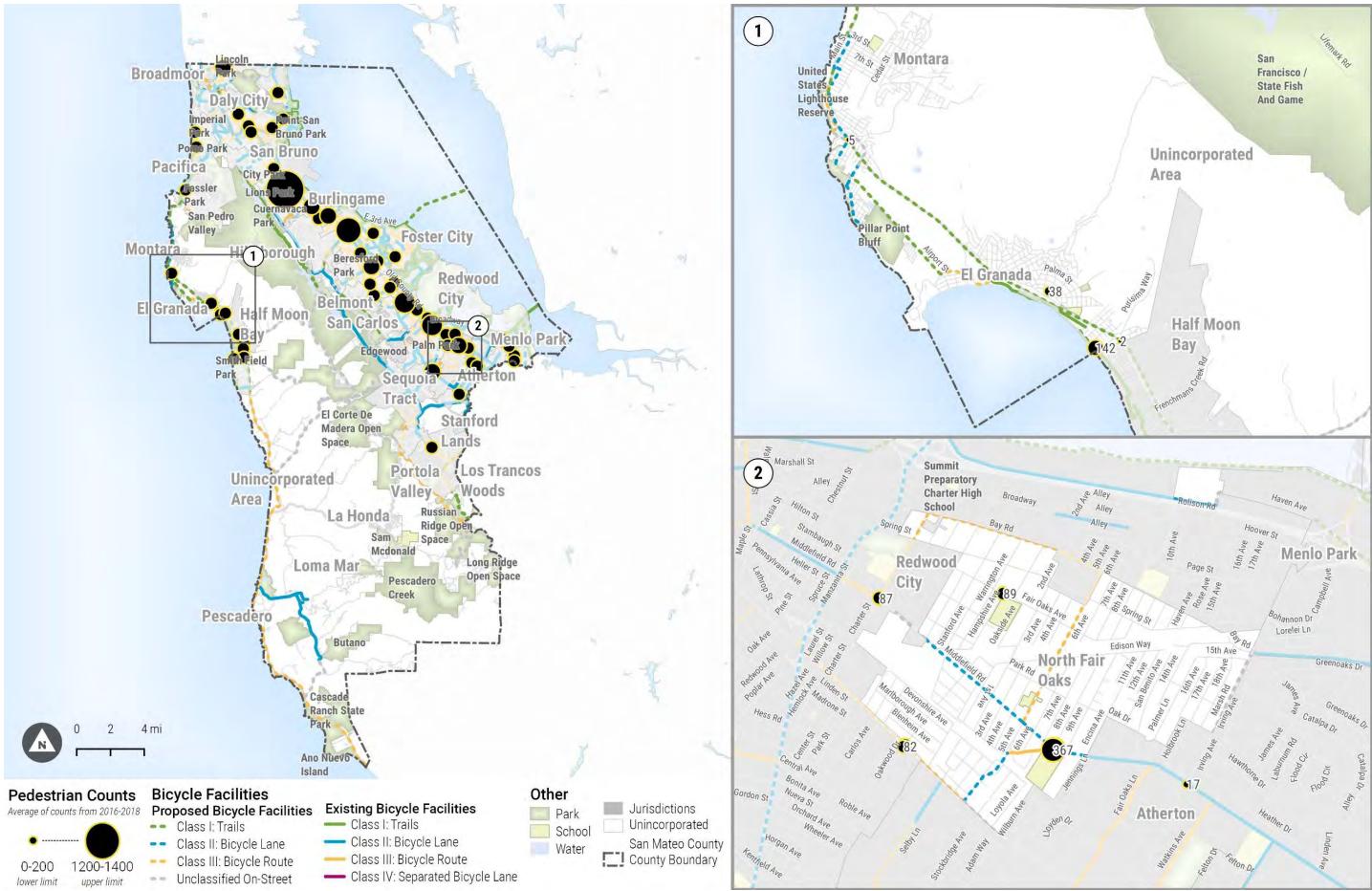


Figure 16: Pedestrian Counts in San Mateo County, 2016-2018

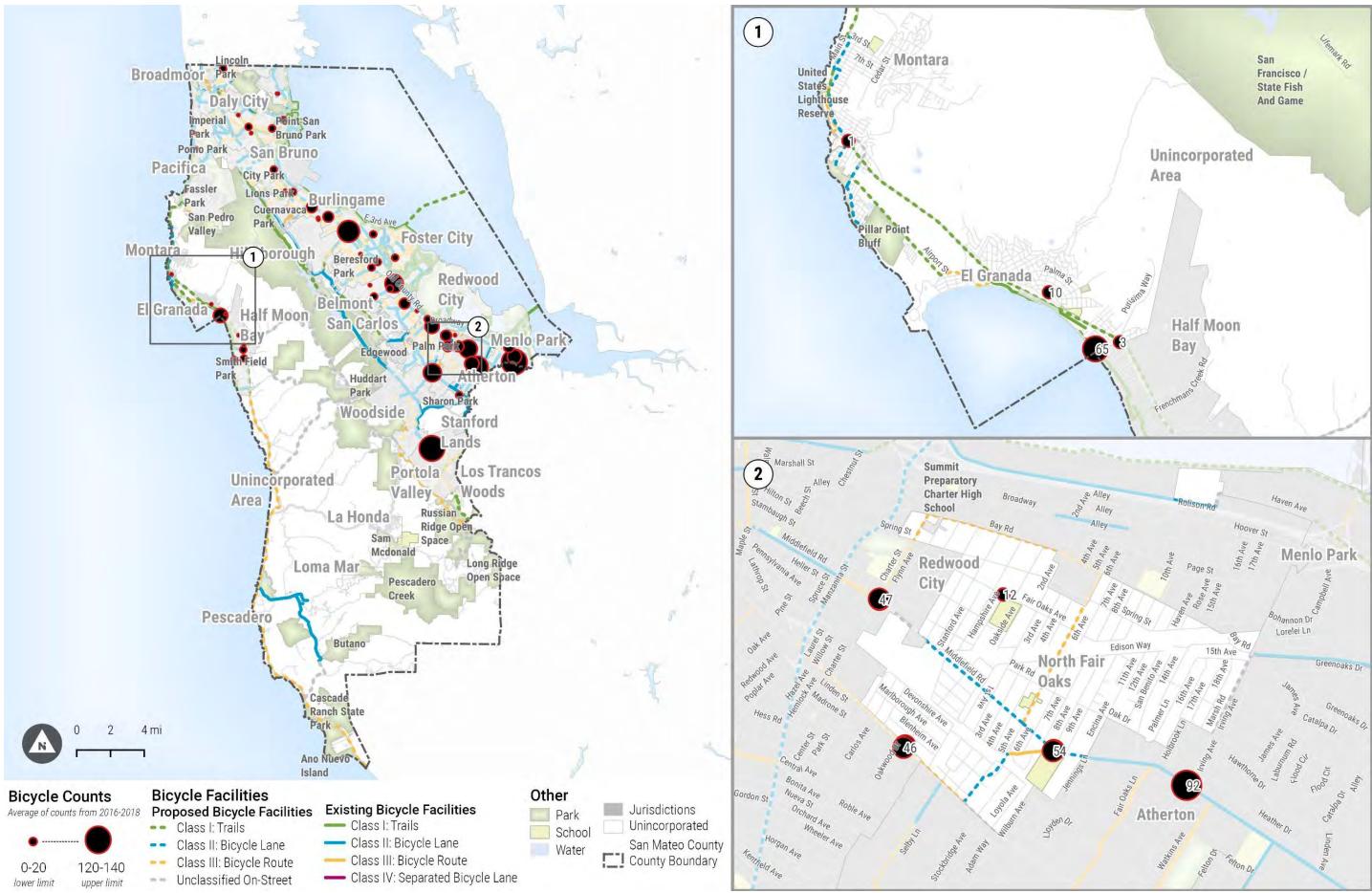


Figure 17: Bicycle Counts in San Mateo County, 2016-2018

Collision Trends

This plan will identify strategies to reduce the frequency and severity of collisions involving bicycles and pedestrians. The first step to addressing these collisions is understanding where, when, why, and how they occur. The following analysis aims to help County staff and the community better understand the bicycle and pedestrian collision history in San Mateo County. The analysis reports patterns over time, crash severity, primary collision factors, and other trends. These data were gathered from the University of California's Transportation Injury Mapping System (TIMS). This analysis of collision trends draws on five years of collision data (2013 – 2017), presented in **Figure 19**.

The following sections discuss several aspects of bicycle and pedestrian collisions. Sections detailing pedestrian collisions and bicyclist collisions follow separately, as their patterns are quite different. Bicyclists and pedestrians use different facilities, travel at different times of day, and travel at different speeds. When considering TIMS data, it is important to recognize that collision records rely on an officer's assessment of what occurred in a collision and how they interpret California law. This analysis does not include any collisions not reported to law enforcement or any near misses.

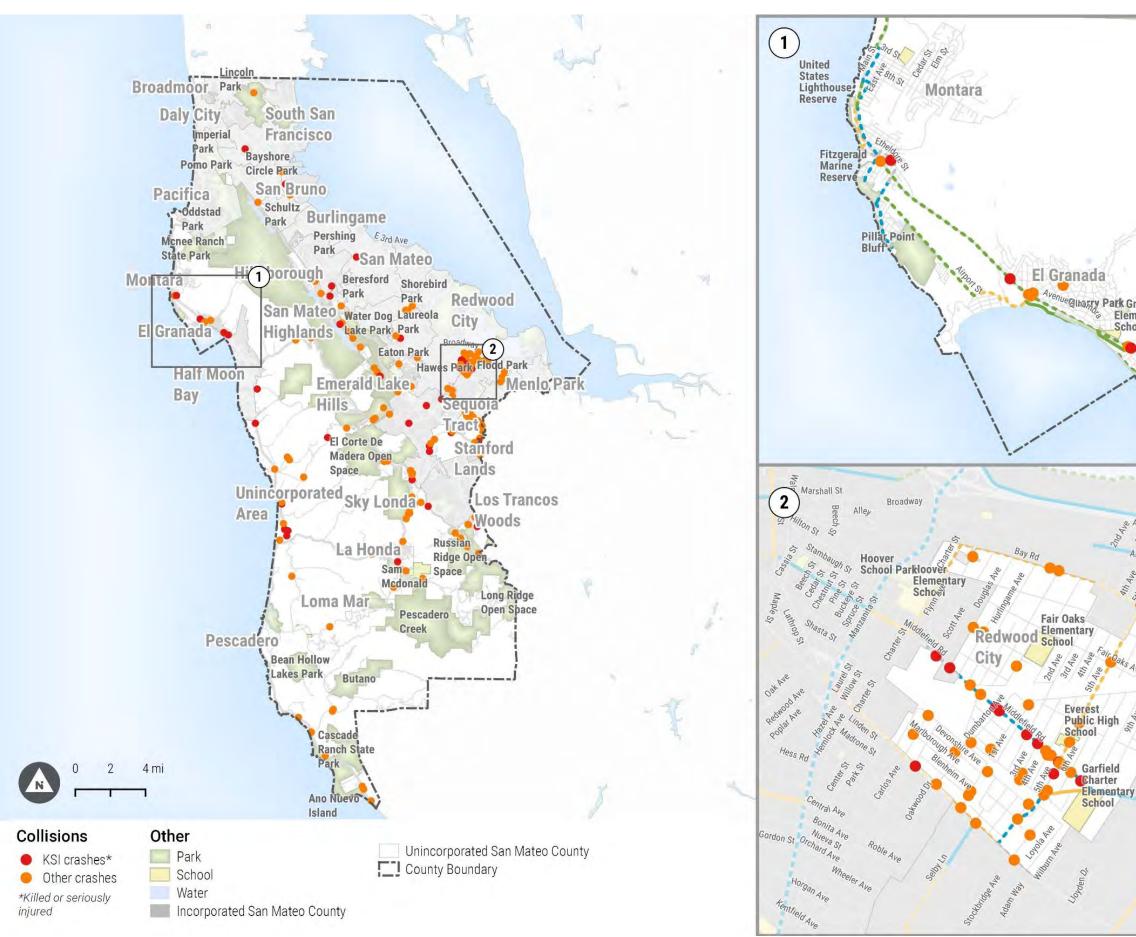
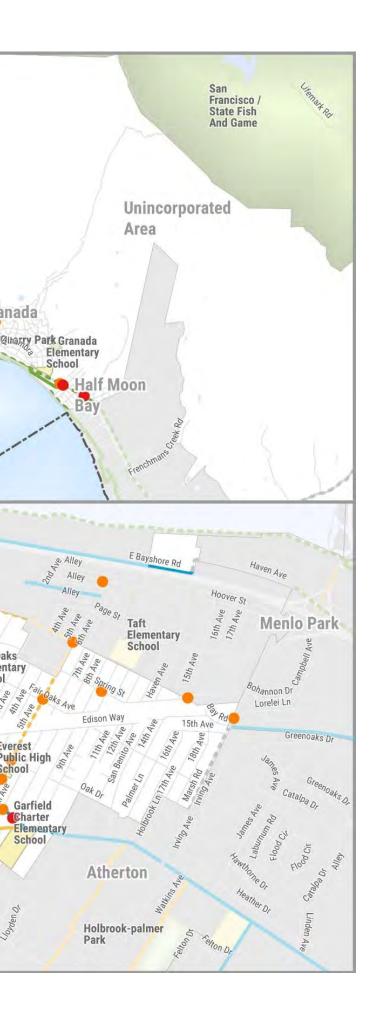
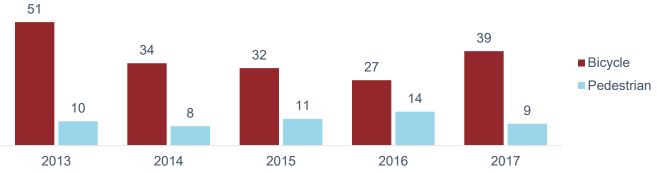


Figure 18: Distribution of Bike and Pedestrian Collisions in Unincorporated San Mateo County



Trends though Time

After an initial decrease in bicycle collisions from 2013 to 2014, the number of bicycle collisions increased by over 10% from 2014 to 2017. In comparison, the number of pedestrian collisions has fluctuated from year to year, slowly growing from 2014 to 2016 and then dropping from 14 to nine from 2016 to 2017. See **Figure 18** for collision locations.





Day of Week

While the number of pedestrian collisions remained consistent regardless of day of the week, 47 percent of bicycle collisions occurred on a Saturday or Sunday (**Figure 20**). This high percentage of weekend bicycle collisions suggests that many of these can be attributed to recreational bicycling. The prevalence of collisions during recreational bike rides suggests that safety education and outreach, potentially in partnership with organizers of group rides may be effective strategies to improve bicyclist safety. This also suggests that safety enhancements on popular recreational facilities may be as important as physical safety improvements on streets that connect to destinations.





Pedestrian Collisions

Crash Severity

As shown in **Figure 20**, there were 52 pedestrian collisions over the five-year period analyzed, resulting in 46 visible injuries and six deaths. The TIMS database only focuses on collisions where injuries are recorded, so there are likely more unreported non-injury collisions, as well as undocumented near misses.

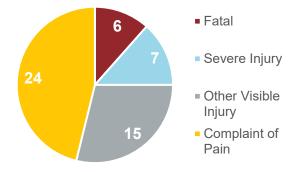


Figure 21: Pedestrian Crash Severity

Primary Collision Factors and Locations

Table 2 indicates the most common primary collision factors for pedestrian collisions in unincorporated San Mateo County. The most common pedestrian collision factors were violations of the pedestrian right of way and pedestrian violations. 30% of pedestrian collisions were caused by a pedestrian right of way violation, implying that a bike or motor vehicle fails to yield when a pedestrian has the right of way. 25% of pedestrian collisions were caused by a pedestrian series against a traffic signal. Another 13% of pedestrian collisions were caused by improper turning, referring to driver errors like turning right when right turns on red are restricted.

Figure 22 presents pedestrian locations when a collision occurred. Thirty of the 52 pedestrian collisions occurred when a pedestrian was crossing the road, and over 40% of these crossing collisions occurred when a pedestrian was crossing the road at a location outside of a crosswalk. This implies that the need for additional pedestrian crossing locations.

Lighting

The presence of lighting appears to influence the overall severity of pedestrian collisions. Analysis of lighting in all pedestrian collisions (**Figure 23**) versus in fatal and severe pedestrian collisions. **Figure 24** shows that over

Table 2: Primary Pedestrian Collision Factors

Primary Collision Factor	Number
Pedestrian Right of Way	16
Pedestrian Violation	13
Improper Turning	7
Unsafe Speed	6
Unsafe Starting or Backing	4
Unknown	3
Automobile Right of Way	2
Improper Passing	1

Source: TIMS, 2013-2017

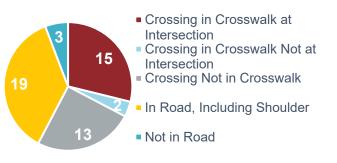


Figure 22: Location of Pedestrian During Collision

60% of pedestrian collisions occurring without streetlights result in severe or fatal injury. Safety benefits of lighting are documented in the Federal Highway Administration's (FHWA) Safe Transportation for Every Pedestrian (STEP) program and may be an effective strategy for parts of San Mateo County.

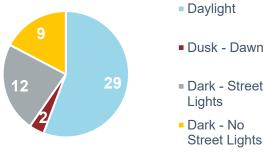


Figure 23: Lighting in Pedestrian Collisions

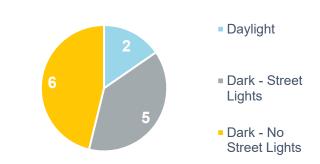


Figure 24: Lighting in Fatal and Severe Pedestrian Collisions

Pedestrian Collisions in Urbanized Areas

Urbanized areas in unincorporated San Mateo County include, among others, North Fair Oaks and Broadmoor, with North Fair Oaks being the largest. **Figure 25** presents the bicycle and pedestrian collisions that occurred in North Fair Oaks versus in the rest of unincorporated San Mato County. About 18 percent of bicycle collisions in unincorporated areas of San Mateo County occurred in North Fair Oaks, roughly proportional to its share of the unincorporated County's population. While the North Fair Oaks community makes up a relatively small area of the larger unincorporated San Mateo County, half the pedestrian collisions occur there.

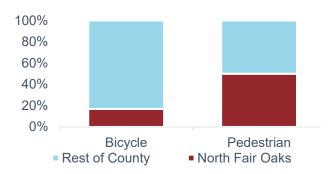


Figure 25: Collisions in North Fair Oaks and Other Unincorporated Areas

Bicycle Collisions

Crash Severity

Over the five-year period, there were 183 bicycle collisions, resulting in 179 injuries and four deaths (**Figure 25**). Overall, while fatalities are rare, bicycle collisions were likely to be more severe than pedestrian collisions: 73% of bicycle collisions resulted in visible injury or death, compared to 54% of pedestrian collisions. As with pedestrian collisions, it should be noted that the TIMS database only includes collisions where an injury was recorded, so there are likely more non-injury bicycle collisions that occurred and were not reported, as well as near misses.

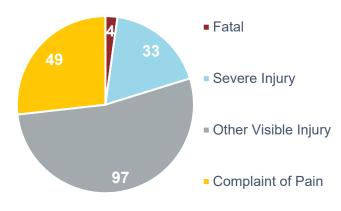


Figure 26: Bicycle Crash Severity

Primary Collision Factors

Table 3 indicates the most common primary collision factors for bicycle collisions in unincorporated San Mateo County. The most common bicycle collision factors were "improper turning" and "unsafe speed", accounting for over 60 percent of bicycle collisions. Other common violations include violations of the automobile right of way and riding on the wrong side of the road. Over 35% of bicycle collisions were caused by "improper turning", such as a "right hook" when a driver turns right without checking and/or yielding to bicyclists in the bike lane. An additional 29% of bicycle collisions were caused by unsafe speeds, and another 12.5% were caused by "automobile right of way", referring to when a bicyclist is in the path of an oncoming vehicle because they have not yielded correctly.

Table 3: Primary Bicycle Collision Factors

Primary Collision Factor	Number
Improper Turning	65
Unsafe Speed	53
Automobile Right of Way	23
Wrong Side of the Road	13
Improper Passing	8
Source: TIMS, 2013-2017	

Bicycle and Motor Vehicle Collisions

Of the 182 collisions analyzed, 101 (55.5%) involved a motor vehicle. While all four fatal collisions involved a motor vehicle, severe injuries are common for bicycle-only collisions, such as those occurring on weekends, when the high speed of recreational rides on San Mateo County's hilly roads may contribute to the severity of injuries. **Figure 26** presents the severity of bicycle collisions that do and do not involve motor vehicles.

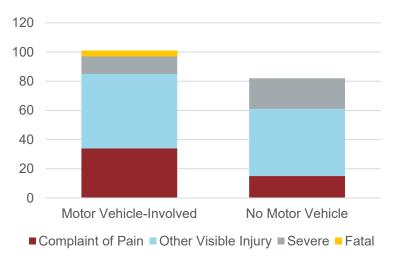


Figure 27: Motor Vehicle Involvement in Bicycle Collisions

Considerations for the Active Transportation Plan

Key takeaways from the collision analysis include a need for the following strategies:

- **Prioritize investments for high-collision locations**: People are already walking and riding at these locations, and investments could improve safety. These streets will be included in the recommended improvements and could be prioritized for implementation.
- Use collision factors for pedestrian infrastructure and education programs or campaigns: Each of the high-frequency collision factors points to a need for both infrastructure and education. Suitable infrastructure can help make the movements of bicyclists, pedestrians, and drivers more predictable. Education can help all parties understand rules and responsibilities, safe ways to share the public right-of-way, and proper use of infrastructure to help avoid collisions.
- Leverage existing Vision Zero policies and programs: Vision Zero is a policy that aims to eliminate all traffic fatalities and severe injuries. It treats collisions as preventable occurrences and identifies strategies that reduce both the likelihood and severity of collisions. Many communities within the Bay Area have adopted Vision Zero policies and are developing action plans, and this could be a policy recommendation of this planning effort. These policies set communities on a path toward safer roadways for all users and may be a beneficial framework for reducing fatal and severe bicycle and pedestrian collisions.

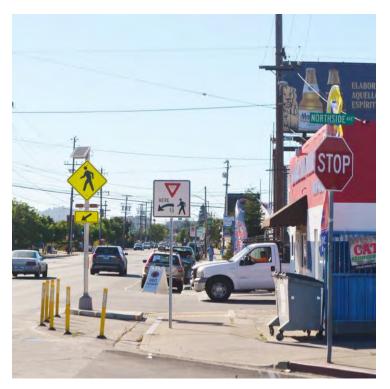


Figure 28: Simulating curb extensions at a crosswalk with safehit posts and enhancing the crossing with an RRFB are enhancements that a vision zero program might recommend

Considerations for the Active Transportation Plan

The following items are considerations for developing the Active Transportation Plan drawn from the findings and recommendations from the studies reviewed.

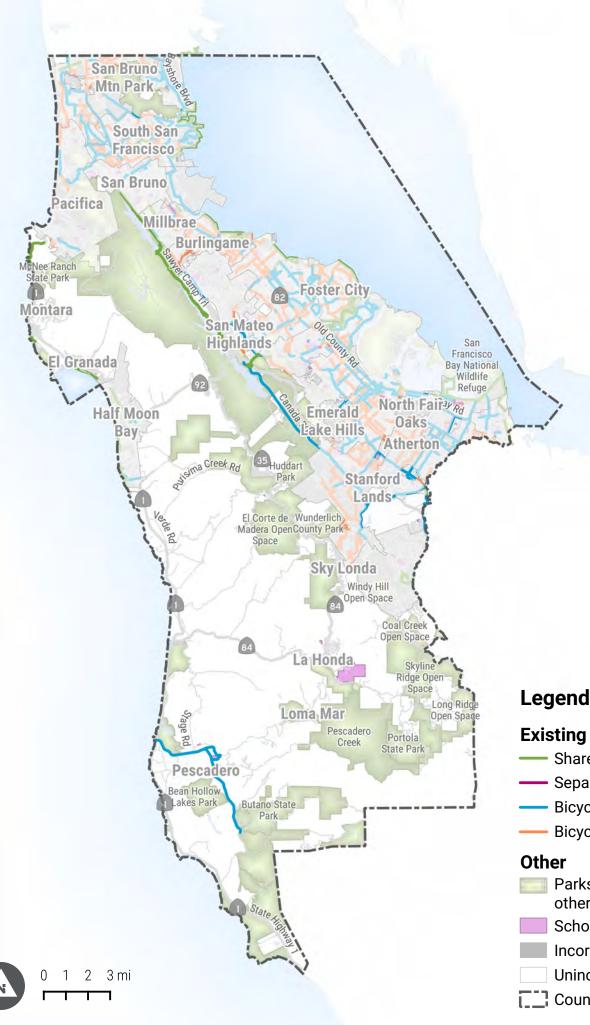
- Active transportation is a key strategy to help several other planning efforts achieve goals in numerous areas including health, sustainability, and safety.
- Recommendations that mitigate challenging crossings of State Route 1 have been identified in numerous planning studies. An important outcome of this Plan should be to support the implementation of these recommendations.
- Key side street routes that provide alternatives to State Route 1 should be identified and studied for possible improvements to the walking and bicycling environment.
- Coordinating with Caltrans is needed to solve many issues for walking and bicycling along and across state highways in unincorporated parts of San Mateo County. Three state highways of note are State Route 1 on the Coastside, important locations for pedestrians and bicyclists along State Route 92 within the Coastside and other parts of the County, and State Route 82 in North Fair Oaks.
- Pedestrian and bicycle facilities' design is governed by national and statewide standards, but also certain local policies like the Local Coastal Program.
- This Plan should consider a variety of destination types in its recommendations. Many issues identified in the Coastside and State Route 1 studies relate to people accessing beaches, parks, and trails.
- While there are other planning efforts like the Trails Master Plan that identify new trails, the Active
 Transportation Plan should include recommendations that make these trails work better with improved
 crossings and on-street access to trails. Connections should be made with the Regional Trail Network –
 both North to South and East to West
- This plan should identify important connections with adjacent communities to support the development and prioritization of recommendations within unincorporated areas and support continuity between jurisdictions.
- The plan should help to connect urban areas on the east side of the county to open space on the west side, which would also foster connections between low-income communities and open space amenities.
- The plan should develop policy and infrastructure recommendations to address "last mile" connections with transit

Opportunities

This review of Existing Conditions demonstrates the progress that San Mateo County has made in developing its active transportation networks as well as the support for active transportation in other planning documents. San Mateo County's pedestrian and bicycle infrastructure and programs can be further strengthened through these opportunities:

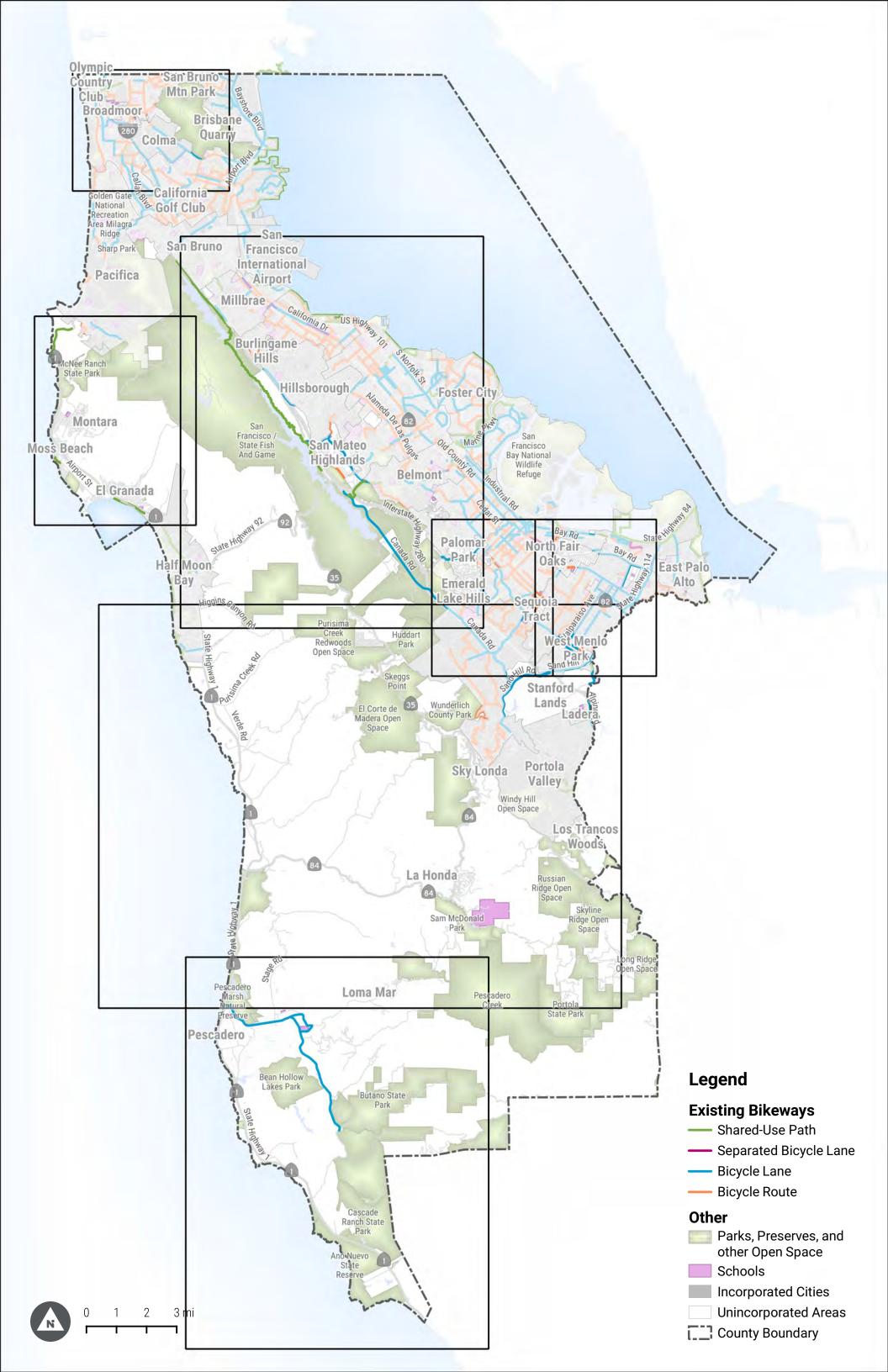
- Increasing connectivity between existing pedestrian and bicycle facilities
- Upgrading high-stress facilities and/or identifying lower-stress routes
- Focusing on addressing the historical causes of bicycle and pedestrian collisions
- Recommending policies such as lighting, enhanced crossing treatments, and red curb areas for visibility – that depend on land use context to provide relevant recommendations for a large geographic area
- Highlighting key focus areas with high volumes or projected volumes of people walking and bicycling to ensure that the Plan makes recommendations where they are most needed
- Increasing access to transit
- Enhanced active transportation encouragement and education programming

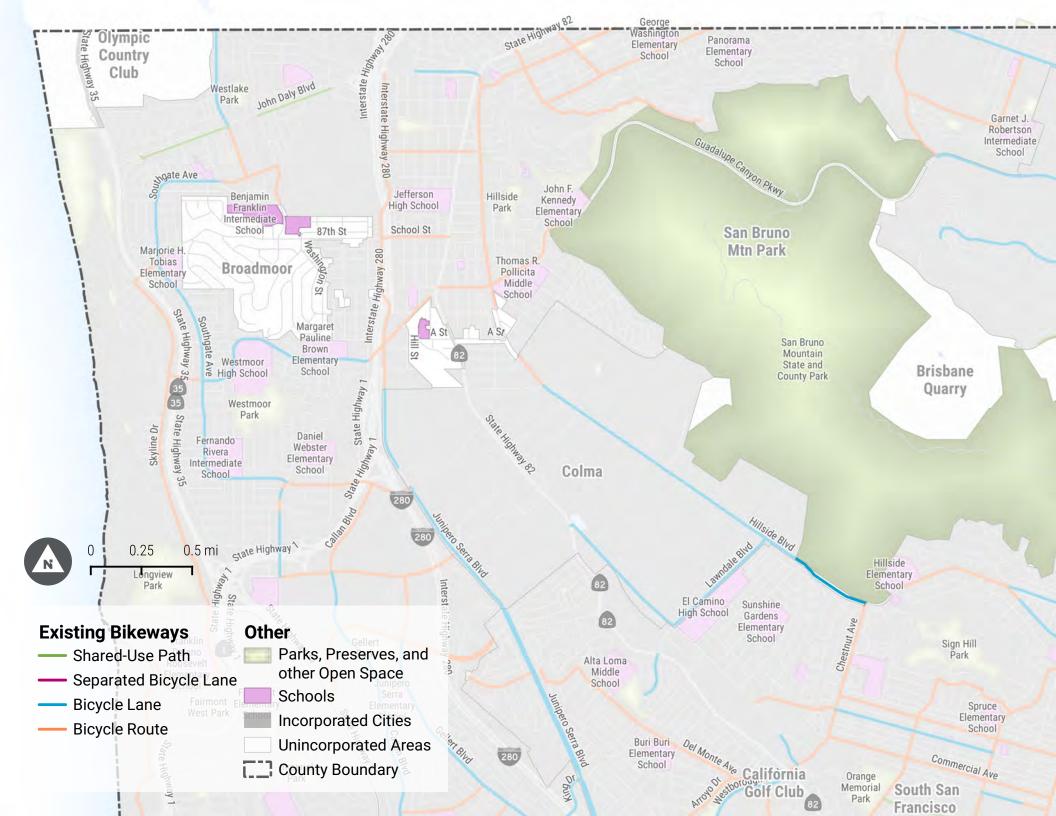
Subsequent phases of the Unincorporated San Mateo County Active Transportation Plan will provide infrastructure and programmatic recommendations to address these opportunities.

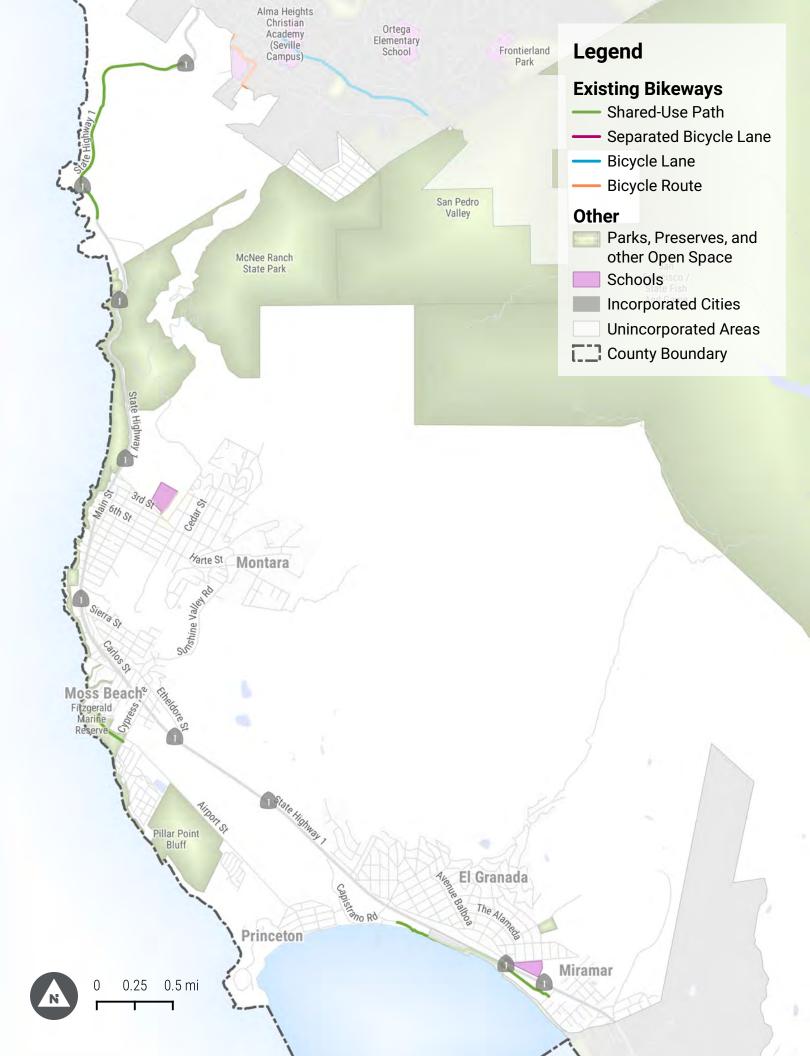


Existing Bikeways

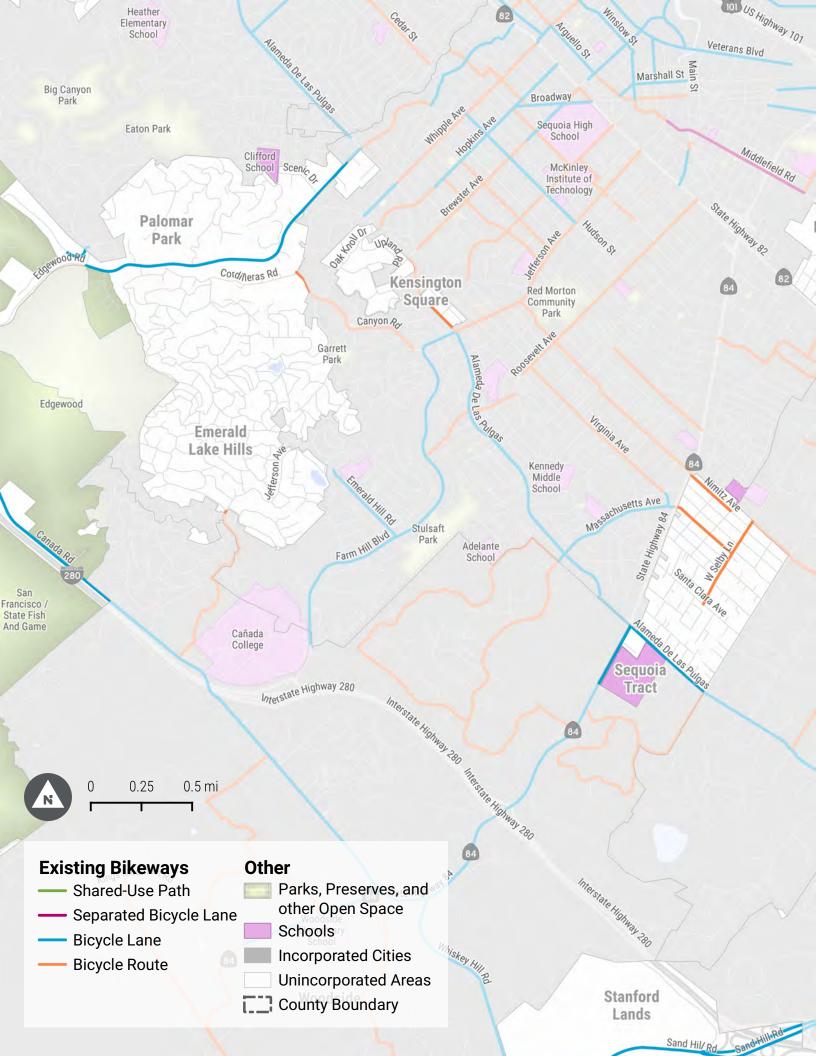
- Shared-Use Path
- Separated Bicycle Lane
- **Bicycle Lane**
- **Bicycle Route**
- Parks, Preserves, and other Open Space Schools
 - **Incorporated Cities**
- **Unincorporated Areas**
- County Boundary

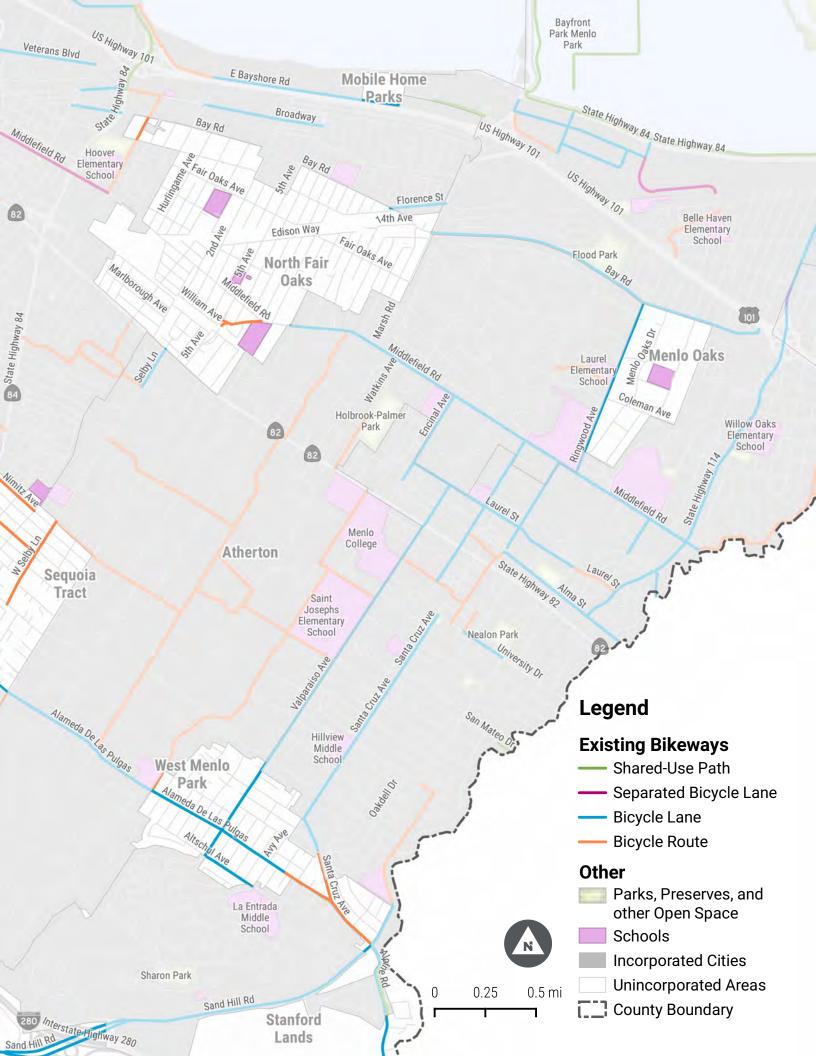


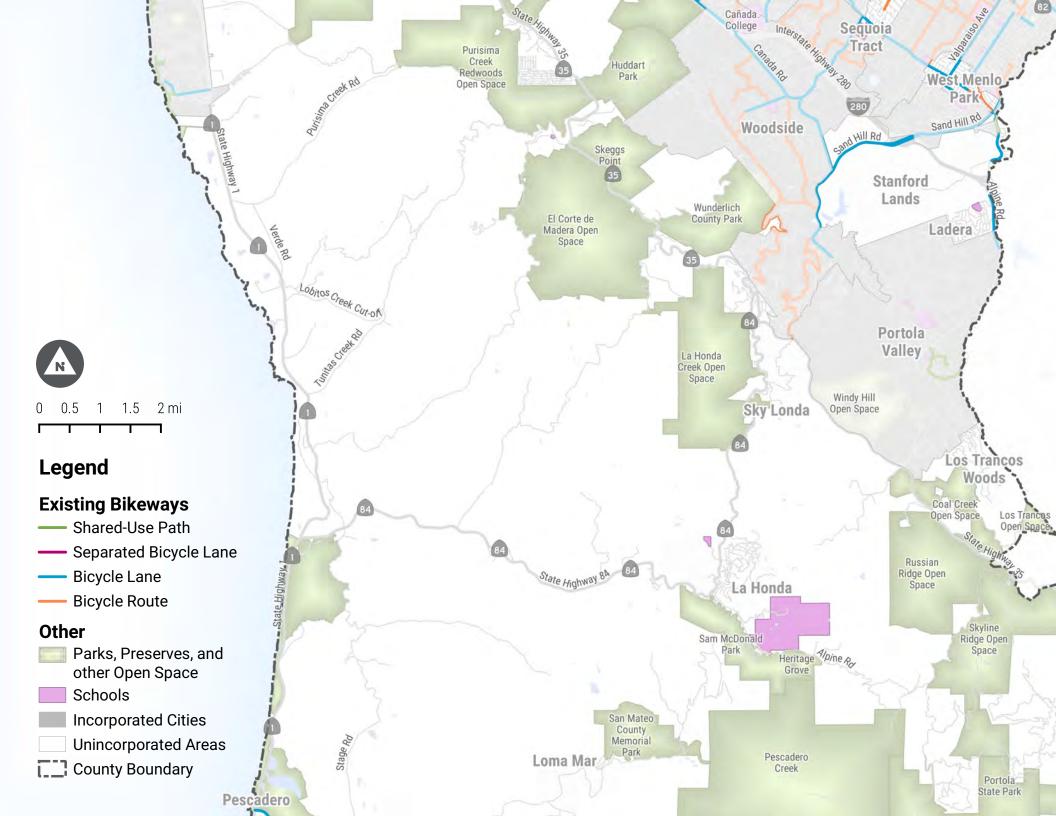


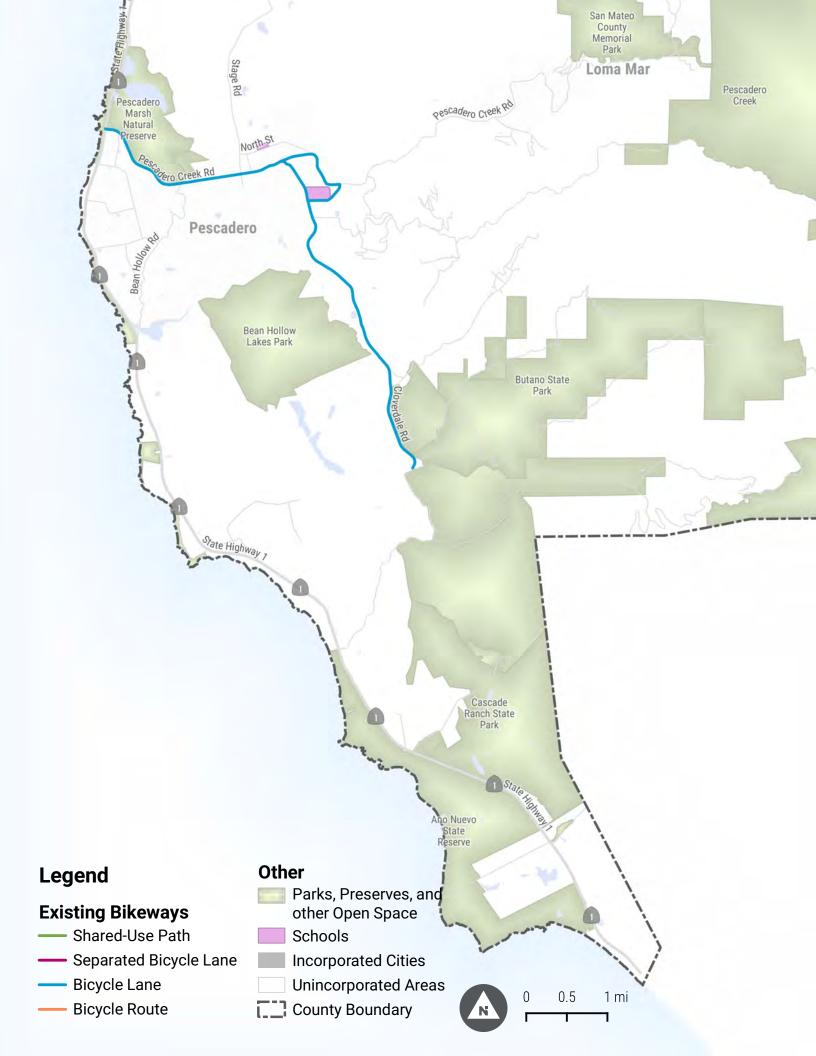














1635 BROADWAY SUITE 200 OAKLAND, CA 94612 510.298.0740 TOOLEDESIGN.COM

MEMORANDUM

August 13, 2019

To: Julia Malmo-Laycock Organization: San Mateo County Office of Sustainability From: Lucas Woodward and Laura Krull, Toole Design Group Project: Unincorporated San Mateo County Active Transportation Plan

Re: Potential Demand Analysis Memorandum

As a part of the Unincorporated San Mateo Active Transportation Plan development, Toole Design conducted a demand analysis to identify areas in unincorporated San Mateo County with potential for bicycle and pedestrian activity. Potential Demand Analysis is used to determine where there is a high potential for people to walk and bike. This memo presents the findings from this analysis and is intended as an internal-facing product that supports subsequent recommendations development and prioritization tasks in the Plan.

This analysis focuses on walking and bicycling for utilitarian trips, understanding that recreational walking and bicycling is very popular in San Mateo County.

METHODOLOGY

This analysis draws upon best practices from academic research to estimate areas with a high potential number of walking and bicycling trips. The goal of the Potential Demand Analysis is to identify patterns and areas with high potential for bicycle and pedestrian demand based on development patterns and demographic factors. However, the analysis is not meant to be predictive of actual bicycle activity.

The geographic scale of analysis is at the census block level; these geographies have the richest population and employment data gathered in the U.S. Census. The demand analysis is a sum of four factors:

- Population density
- Employment density
- Land use mix
- Intersection density

DEMAND ANALYSIS FACTORS

Researchers have shown how the built environment influences travel demand along three dimensions; density, diversity, and design. Specifically, density, land-use diversity and pedestrian-oriented design reduces trip rates and encourages non-auto travel.¹ Given that bicycle and pedestrian trips are generally short and thus bicycle and pedestrian activity is context specific, there is not one industry standard for which variables to include when

¹ Cervero, R., & Kockelman, K. (1997). Travel demand and the 3 ds: density, diversity, and design. Transportation Research Part D: Transport and Environment 2(3). 199-219. <u>https://doi.org/10.1016/S1361-9209(97)00009-6</u>

estimating demand. Therefore, the analysis uses broader variables that have been statistically significant in many demand models. While it will not be possible to calibrate the model to the County's existing count data, we will provide a qualitative assessment of how patterns may differ between locations with existing count data and the overall demand model.

Population Density

Population density is a major determinant for both recreational and utilitarian trips. The more people are in an area, the higher the probability people are walking or biking, both due to the proximity of origins and destinations and to the raw additional number of people located within it.²

Calculation: population in census block / area of census block

Employment Density

Employment density is also a major determinant for utilitarian trips, since it serves as a bicycle or walking trip generator and attractor. Job data is provided by the 2015 Origin-Destination Employment Statistics (LODES) dataset from the Longitudinal Employer-Household Dynamics (LEHD). While employment has increased since 2015, this is the most recent comprehensive data available for employment density.

Calculation: Jobs in census block group / area of census block group

Land use mix

Land use diversity is also associated with pedestrian and bicycle activity. Having more land uses co-located can reduce the distance between destination, reducing vehicle miles traveled and correlating positively with active transportation usage³. Non-motorized mode choices and the likelihood to choose a walking trip is most strongly associated with local land use patterns⁴⁵. Transit oriented development (TOD) is an example of high land use diversity, where transit, housing, and retail are co-located.

<u>Calculation:</u> Total number of different land uses within the census block. Land uses from County data were consolidated into seven different categories. For example, different scales of residential development such as single-family residential and multi-unit residential would all fall under the residential category.

Intersection Density

Research into travel mode choice has shown that intersection density is highly correlated with increased active transportation trips. ⁶ Areas with a high number of intersections with three or more legs tend to have better connectivity and high densities and diversities of utilitarian destinations and are therefore locations in which walking and bicycling are more likely to occur.

<u>Calculation</u>: Total number of intersections with 3 or more legs within the census block / total area of the census block.

² Nielsen, Thomas & Skov-Petersen, Hans. (2018). Bikeability – Urban structures supporting cycling. Effects of local, urban and regional scale urban form factors on cycling from home and workplace locations in Denmark. Journal of Transport Geography. 69. 36-44. 10.1016/j.jtrangeo.2018.04.015.

³ Boer, R., Zheng, Y., Overton, A., Ridgeway, G., & Cohen, D. (2007). Neighborhood design and walking trips in ten U.S. metropolitan regions. American Journal of Preventive Medicine, 32(4), 298-304.

⁴ Ewing, R., & Cervero, R. (2001). Travel and the built environment: A synthesis. Transportation Research Record: Journal of the Transportation Research Record. 1780, 87, 114

Transportation Research Board, 1780, 87-114.

⁵ Ewing, R., & Cervero, R. (2010). Travel and the built environment: A meta-analysis. Journal of the American Planning Association, 76(3), 265-294.

⁶ Winters, M., Brauer, M., Setton, E., Teschke, K. (2010) Built Environment Influences on Healthy Transportation Choices: Bicycling Versus Driving. Journal of Urban Health, 2010.

CALCULATION

The total demand score is a summation of population density, employment density, land use mix and intersection density. Each factor is calculated separately and then the factors are weighed equally to create a composite score, as shown in Table 1 below.

Table 1,	, Potential	Demand	Factors
----------	-------------	--------	---------

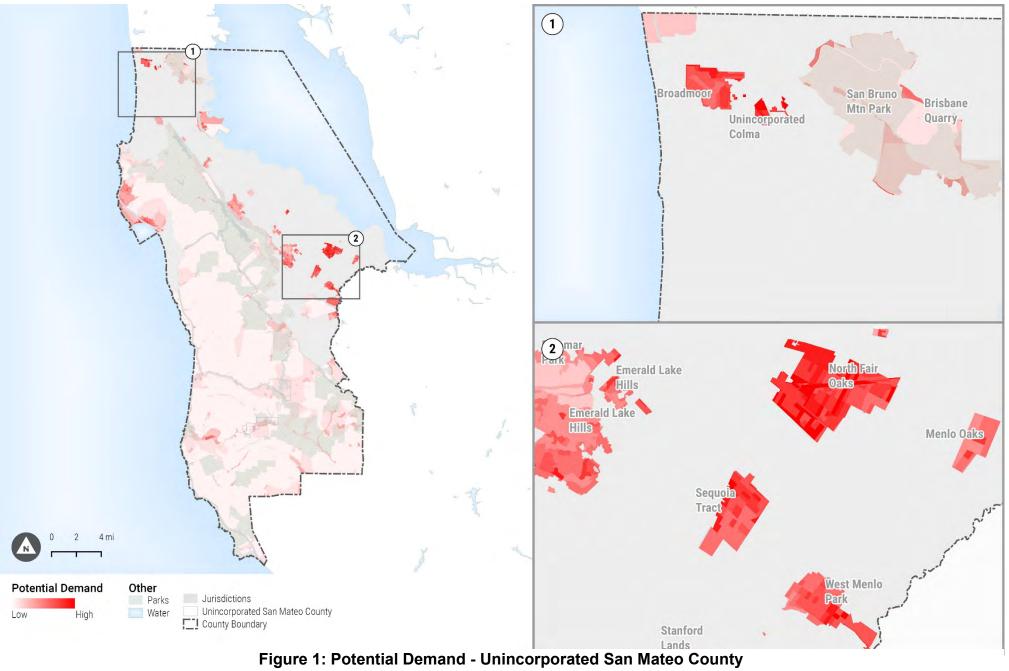
Factor	Calculation	Data Source	Weight
Intersection Density	# intersections with > 3 legs	Street network	25%
Population Density	Total population / census block area	2016 ACS 5-year estimates	25%
Job Density	Total employment/census block area	2014 Origin-Destination Employment Statistics (LODES), from the Longitudinal Employer-Household Dynamics (LEHD)	25%
Land Use Mix Density	Total land use types within ¼ mile/census block area	County land use data	25%
Total			100%

RESULTS

Figures 1-4 highlight the six unincorporated areas with the highest potential demand for bicycling and walking. These include:

- » North Fair Oaks
- » Unincorporated Colma/Broadmoor
- » Sequoia Tract
- » Emerald Lake Hills
- » West Menlo Park
- » Coastside communities, stretching from Montara to El Granada.

Figure 2 displays only census blocks above the 90th percentile in demand countywide. Most of these census blocks are located within North Fair Oaks, consistent with the community's high population density, mix of land uses, and relatively small blocks.



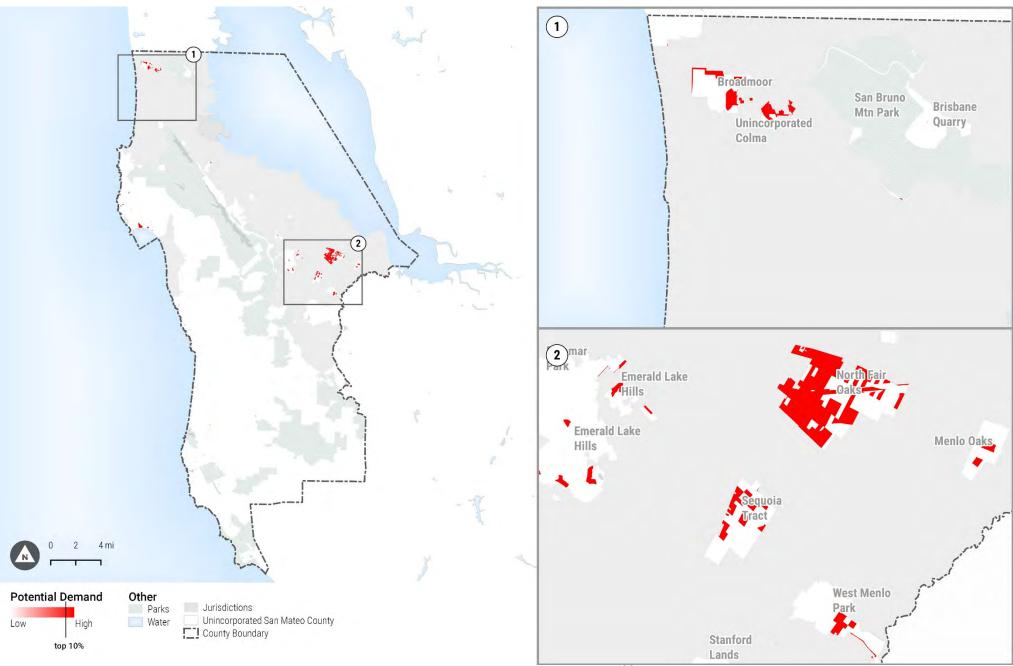


Figure 2: Potential Demand - Top 10%

While this plan focuses on unincorporated areas within the county, demand is not static and demand from neighborhood jurisdictions can pass through unincorporated areas. **Figure 3** illustrates the varied demand throughout San Mateo County, with the high potential demand areas concentrated along the peninsula, with a pocket of high demand near Half Moon Bay.

Figure 4 overlays some of the highest demand areas in San Mateo County with the existing and proposed bicycle network. The existing bicycle network is sparse within some of these areas. Improvements like the Middlefield Road Improvement Project will significantly improve connectivity in North Fair Oaks. Other high-demand areas in unincorporated San Mateo County include proposed bicycle facilities as per C/CAG's 2011 Comprehensive Bicycle and Pedestrian Plan. These proposed facilities would connect with existing bicycle facilities to improve accessibility between unincorporated communities and destinations in San Mateo County's cities and towns.

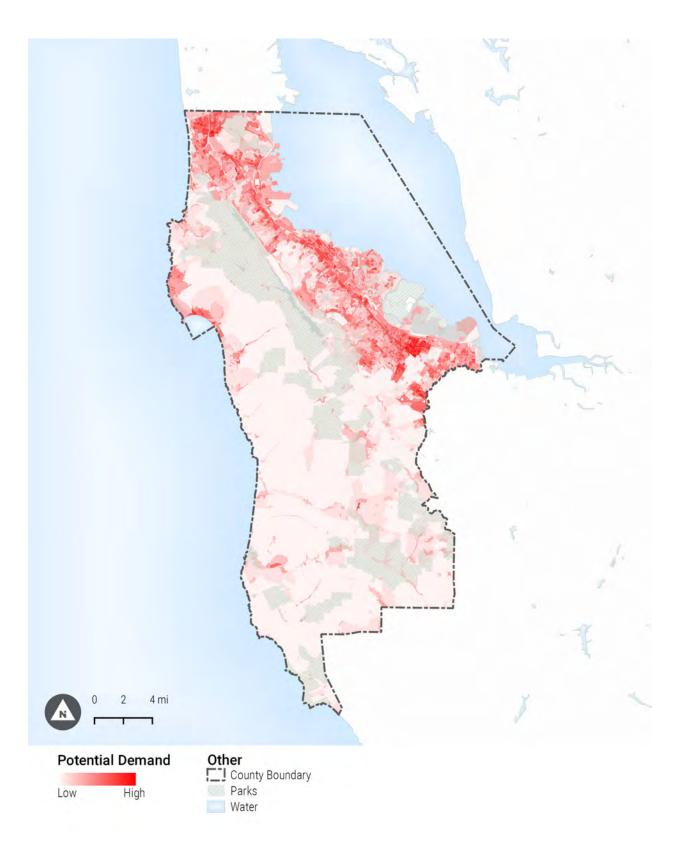


Figure 3: Countywide Potential Demand

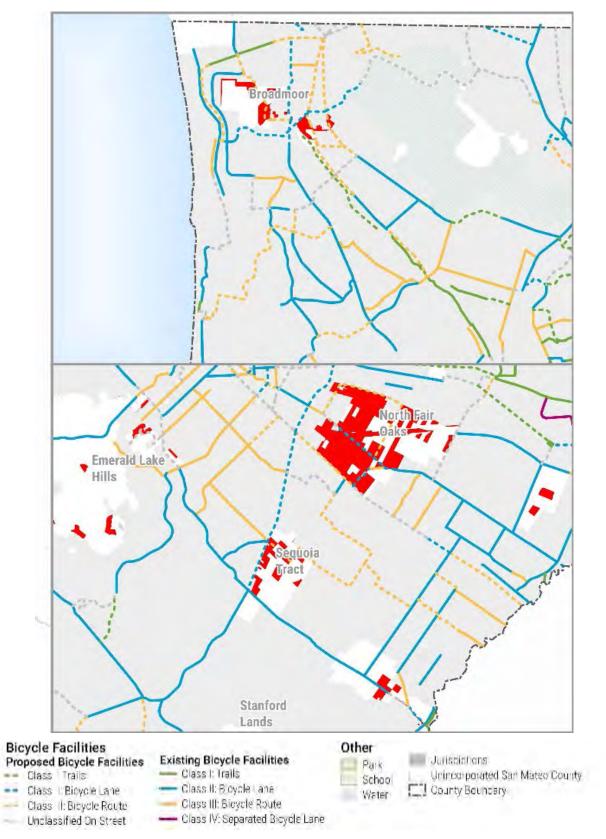


Figure 4: Potential Demand and Bicycle Network

COMPARISON WITH COUNT DATA

The demand analysis studies areas with high potential for walking and bicycling. These can be compared qualitatively with areas where the County has collected pedestrian and bicycle data.

Bicycle and Pedestrian Counts are shown in **Figure 5** and **Figure 6**. These maps show similar patterns, with higher volumes of pedestrian and bicycle activity generally found in incorporated cities and towns. Consistent with the demand analysis for unincorporated areas, high levels of pedestrian and bicycle activity were observed in North Fair Oaks and in the Coastside communities. There are also locations with high potential for walking and bicycling where counts were not performed between 2016-2018, like Broadmoor, unincorporated Colma, and Montara. These may be locations for future counting efforts.

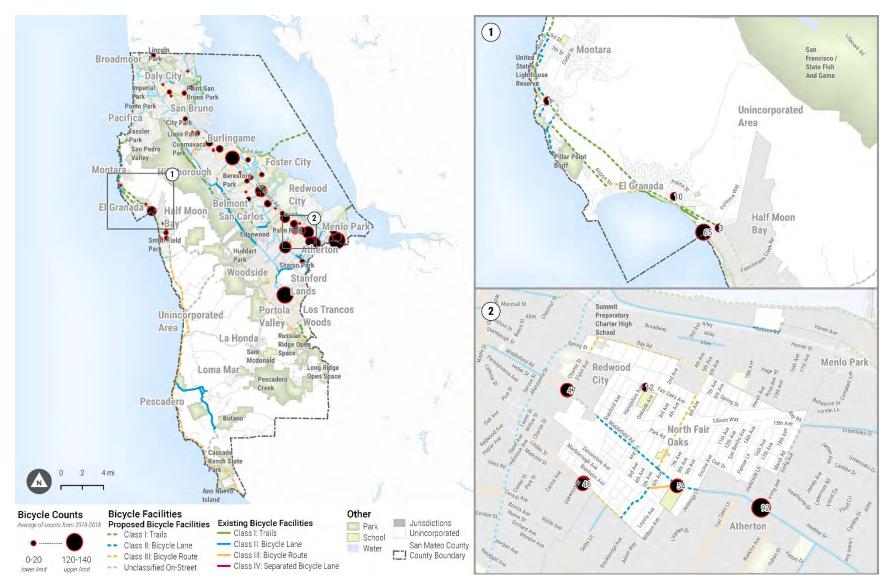


Figure 5: Peak period bicycle counts⁷ in San Mateo County (2016-2018)

⁷ Manual bicycle counts were taken during AM Peak (7-9AM) or PM Peak (5-7PM) during weekdays and midday (12-2PM) on weekends between 2016-2018. Counts represent the total cyclists during that two hour window. If counts were done over multiple days during the time period, the total was averaged.

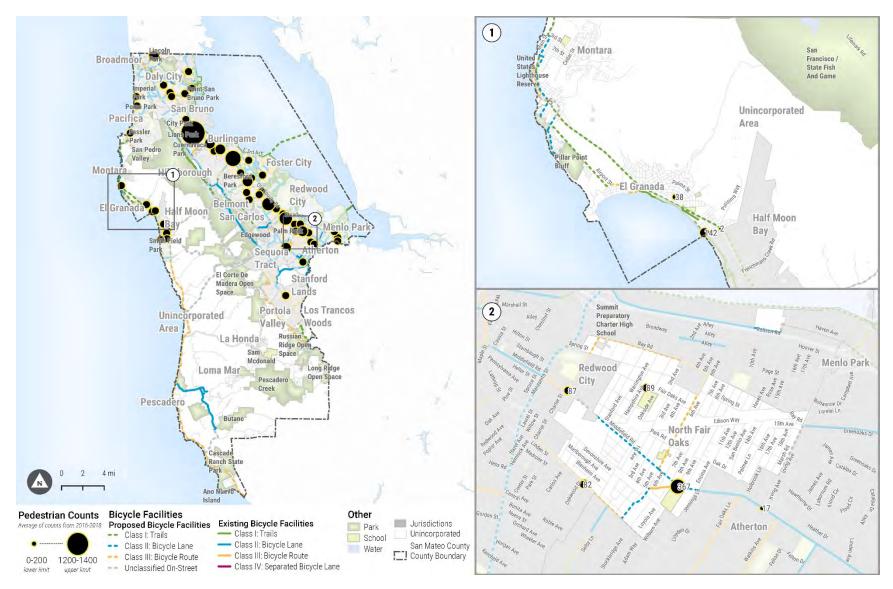


Figure 6: Peak Period Pedestrian Counts⁸ for San Mateo County

⁸ Manual pedestrian counts were taken during AM Peak (7-9AM) or PM Peak (5-7PM) during weekdays and midday (12-2PM) on weekends between 2016-2018. Counts represent the total pedestrians during that two hour window.

CONCLUSIONS

Potential demand in Unincorporated San Mateo County is concentrated in three areas: in the north near Broadmoor, further south along the coast, and in the bayside communities in the southern part of San Mateo County. Identifying the six communities that represent some of the highest areas of demand can help focus connections to and within these areas to further build out the bicycle and pedestrian networks.

In the recommendations task, we may recommend new pedestrian and bicycle facilities in high-demand areas that are not served well by existing infrastructure. Demand scores for census blocks in San Mateo County can be incorporated into the prioritization process, where bicycle and pedestrian facilities that serve higher-demand areas are prioritized. This information can also support projects in competitive funding applications.



1635 BROADWAY Suite 200 Oakland, ca 94612

November 7, 2019

To: Julia Malmo-Laycock Organization: County of San Mateo From: Sara Rauwolf and Laura Krull, Toole Design Project: Unincorporated San Mateo County Active Transportation Plan

Re: Gap Analysis Memorandum

This memo presents an overview of the pedestrian and bicycle network gaps in Unincorporated San Mateo County. The purpose of this memo is to identify areas in Unincorporated San Mateo County where pedestrian and bicycle facility types may be lacking or may not match the needs of the users and local environment. These gaps will be used to create the recommended study network in the next phase of the project.

The bicycle network gap analysis identifies:

- 1) Spot and segment gaps in the bicycle network
- 2) Existing high stress bicycle facilities
- 3) High demand areas that are not connected to the bicycle network
- 4) Gaps in bicycle access to key destinations, as identified by community members through the public engagement process and in conjunction with County staff

The pedestrian network gap analysis identifies:

- 1) Spot gaps in the pedestrian network
- 2) Gaps in pedestrian access to key destinations, as identified by community members through the public engagement process and in conjunction with County staff

The findings of the gap analysis will help inform network recommendations for improved pedestrian and bicycle accessibility and will help the County prioritize investments in areas that will reduce network gaps and improve overall network connectivity.

Bicycle Network Gap Analysis

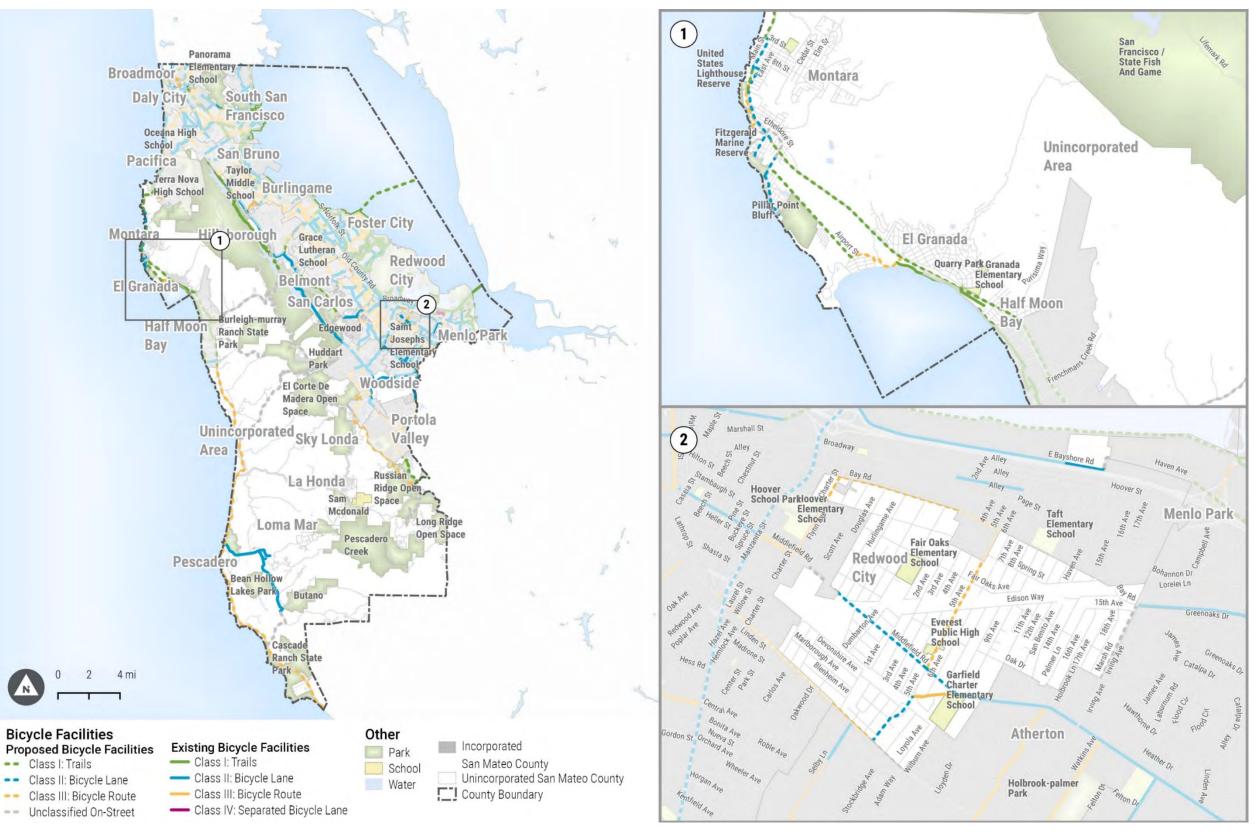


Figure 1. Existing and Proposed Bicycle Network

Existing and Proposed Bicycle Network

The existing bike network and proposed network from the 2011 C/CAG San Mateo County Bicycle and Pedestrian Plan are used as the baseline for this analysis, so it is important to understand the location of these existing and proposed facilities.

San Mateo County's bicycle network consists of bike lanes, bike routes, and trails. Some facilities, such as the California Coastal Trail, are enjoyable for people of all ages and abilities to use. Other facilities, such as bike lanes along major arterials with high traffic volumes and speeds, can be stressful for even the most experienced riders.

The existing and proposed facilities in Unincorporated San Mateo County are concentrated near North Fair Oaks, the midcoast communities north of Half Moon Bay and Pescadero. Unincorporated San Mateo County provides facilities in more urbanized areas, as well as trails for recreational users.

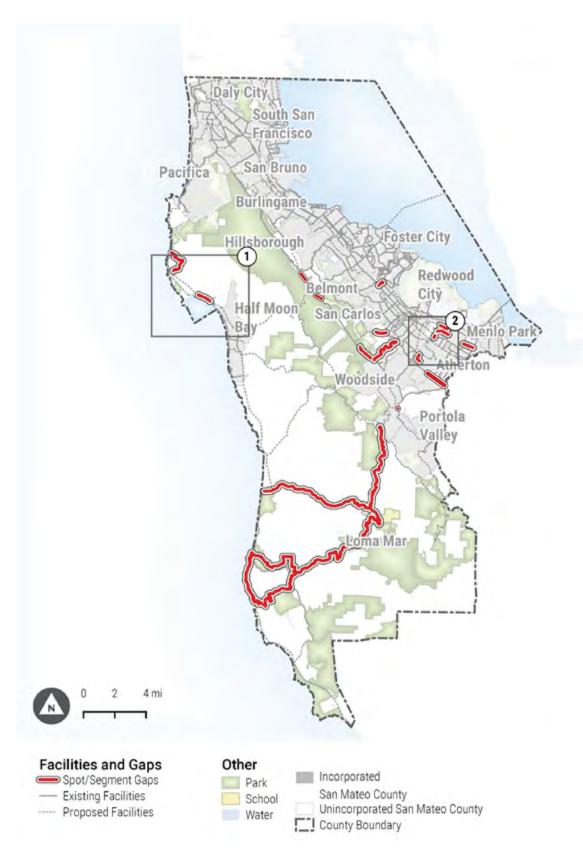
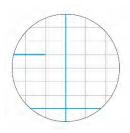




Figure 2. Bicycle Network Spot and Segment Gaps

Bicycle Network Spot and Segment Gaps



Spot and segment gaps are sections in the network where there are breaks in dedicated bikeway connectivity. These locations occur where there are already missing links between network facilities and are meant to highlight areas that would improve overall connectivity and access.

These gaps are primarily located in the central and south part of the unincorporated areas, including Statemanaged highways. The gaps in the southern part of the county represent missing links between the east and west sides of the county and would increase access to the coast and recreation areas.

Spot and segment gaps identified include many longer recreational routes in the more rural areas of the county, and shorter gaps in the more urbanized areas.

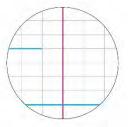




Figure 3. High Stress Bicycle Facilities

abilities.

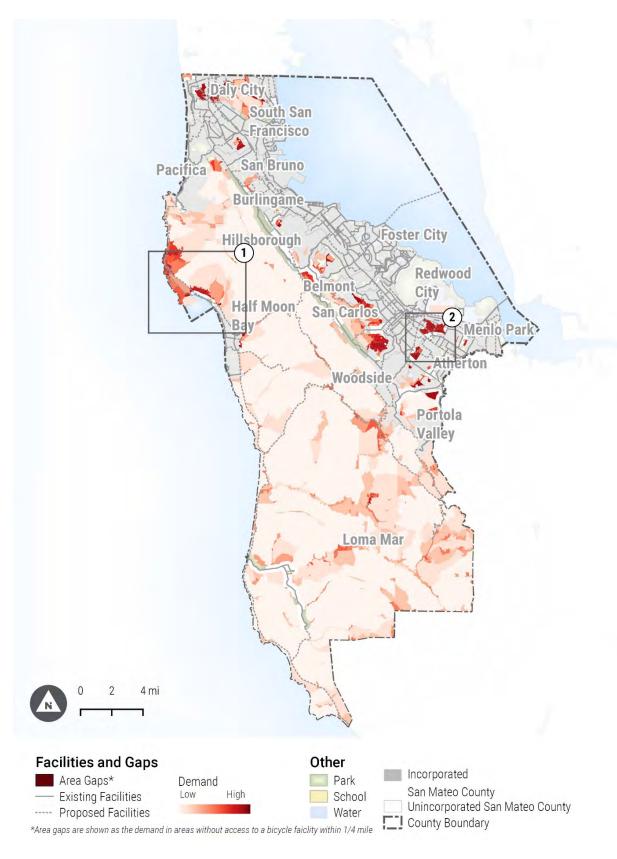
Existing High Stress Bicycle Facilities



Using Federal Highway Administration (FHWA) facility recommendations and California Manual of Uniform Traffic Control Devices (CA MUTCD) guidelines, the existing bicycle network was assessed to determine if the existing facility is appropriate for bicyclists of all ages and abilities. Bicycle facilities that were identified as high stress are shown in the map.

The longest existing high stress bicycle facility runs along Canada Road from just north of Woodside through the San Mateo Highlands along Polhemus Road to Crystal Springs Road. This represents a key northsouth connection. Additional facilities represent smaller gaps throughout the east side of the county.

Upgrading high stress facilities to all ages and abilities facility types can reduce high stress segments and improve network connectivity for all users of ages and



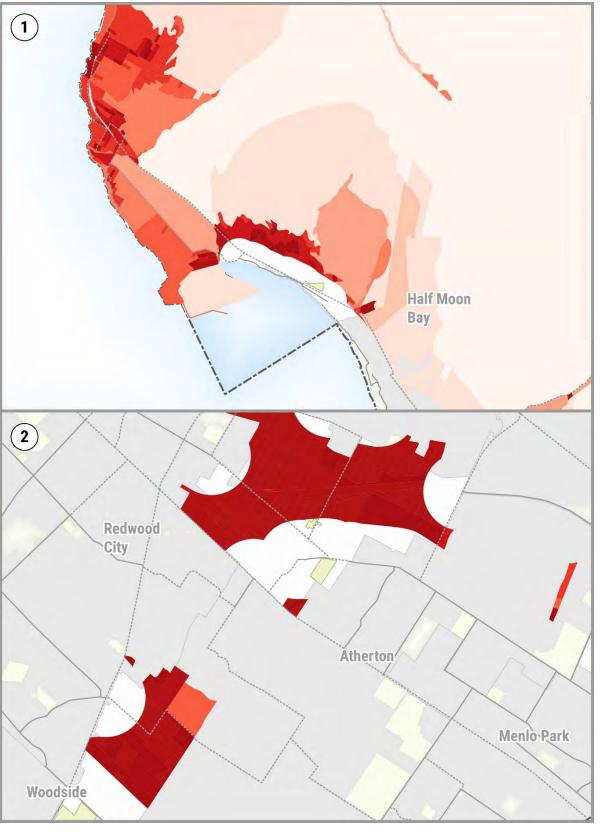


Figure 4. Bicycle Network Area Gaps

Bicycle Network Area Gaps



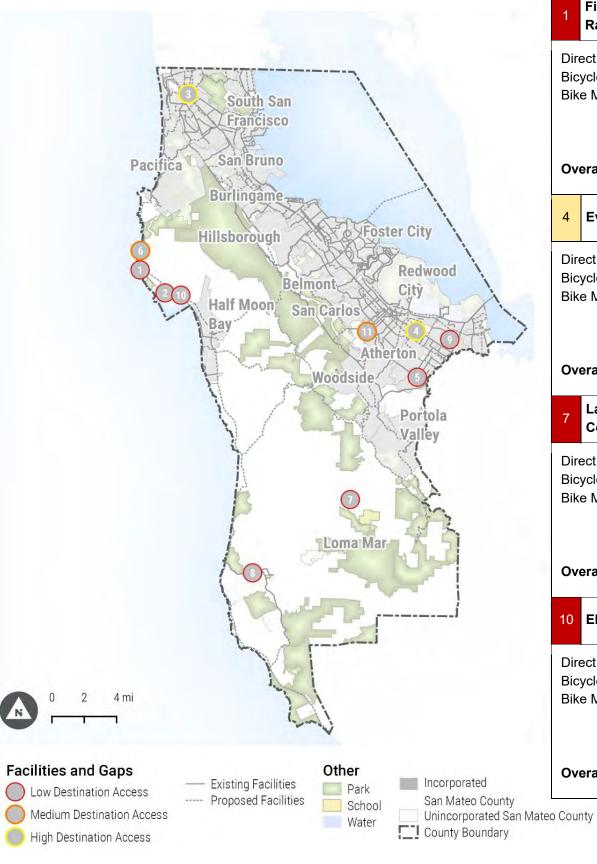
Area gaps were identified by assessing the areas without access to bicycle facilities (within ¼ mile) and determining the demand for these areas. The goal of identifying these area gaps is to ensure that areas with relatively higher demand have access to bicycle facilities.

High Demand Areas without Bicycle Access

There are many high demand areas without bicycle access in the north of the county, as well as in areas adjacent to Redwood City, midcoast communities north of Half Moon Bay, North Fair Oaks, Sequoia Tract, and in areas adjacent to San Carlos including Devonshire and Emerald Lake Hills. Additionally, there are some segments in the south of the county that have lower, but contiguous, demand without a facility. The analysis only assesses connections via existing facilities, so some area gaps have a previously proposed facility in the area, which is a good indicator that the previously identified facilities are located in appropriate places.

Relative Higher Demand Areas without Bicycle Access

When analyzing demand, it's important to assess areas with relatively high demand in addition to those with absolute high demand. Relatively high demand may include medium demand areas surrounded by very low demand areas in rural or lower density contexts. For example, it would be surprising for Loma Mar to have as high a demand as the midcoast are, where multiple small communities are adjacent to each other, but the areas around Loma Mar with relatively higher demand may still be important to the network for that portion of the county.

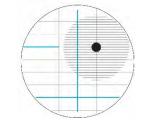


1 Fitzgerald Mari Ranger Station		2 Maverick's Ever	nt Center	3	Colma BART
Direct Access Yes		Direct Access None		Direct Access	
Bicycle Amenities Low		Bicycle Amenities	Low	w Bicycle Amenitie	
Bike Mileage	0.15 mi	Bike Mileage	0.26 mi	Bik	e Mileage
Overall	Low	Overall	Low	Ov	erall
4 Everest Public	High School	5 West Menlo Par Post Office	k	6	Highway 1 and 8 Intersection, Mor
Direct Access	Yes	Direct Access	None	Dir	ect Access
Bicycle Amenities	Medium	Bicycle Amenities	Low	Bic	ycle Amenities
Bike Mileage	0.40 mi	Bike Mileage	0.25 mi	Bik	e Mileage
Overall	High	Overall	Low	Ov	erall
7 La Honda Community Ma	arket	8 Pescadero Post	Office	9	Peninsula Schoo
Direct Access	Yes	Direct Access	None	Dir	ect Access
Bicycle Amenities	Low	Bicycle Amenities	Low	Bic	ycle Amenities
Bike Mileage	0 mi	Bike Mileage	0.25 mi	Bik	e Mileage
Overall	Low	Overall	Low	Ov	erall
10 El Granada Post Office		11 Oak Knoll Dr and Canyon Rd Intersection			
Direct Access	None	Direct Access	Yes		
Bicycle Amenities	Low	Bicycle Amenities	Low		
Bike Mileage	0.33 mi	Bike Mileage	0.26 mi		

Figure 5. Bicycle Access to Key Destinations

Yes Medium 0.15 mi High Bth St ontara Yes Low 0.30 mi Medium ol Yes Low 0 mi Low

Bicycle Access to Key Destinations



Eleven key destinations were identified by County staff and at public engagement events. Three criteria were used to assess bicycle access:

- **Direct Access**: Evaluates if there is direct bicycle access (a connecting bicycle facility) to the key destination.
- **Bicycle Amenities**: Evaluates the presence of bicycle amenities within 1/8 mile of the key destination and are generally scored into low, **medium** or high categories. Amenities include bike racks, bike repair stations, bike shops, bicycle wayfinding.
- **Bike Mileage**: The sum of bicycle facilities within a 1/8 mile.

A composite overall score was created by considering the above three criteria, assessing if each destination has low, medium, or high bicycle access. Most key destinations have low bicycle access. The destinations with the most bicycle access are Colma BART and Everest High School. The destinations with low and medium bicycle access are distributed fairly equally across the county.

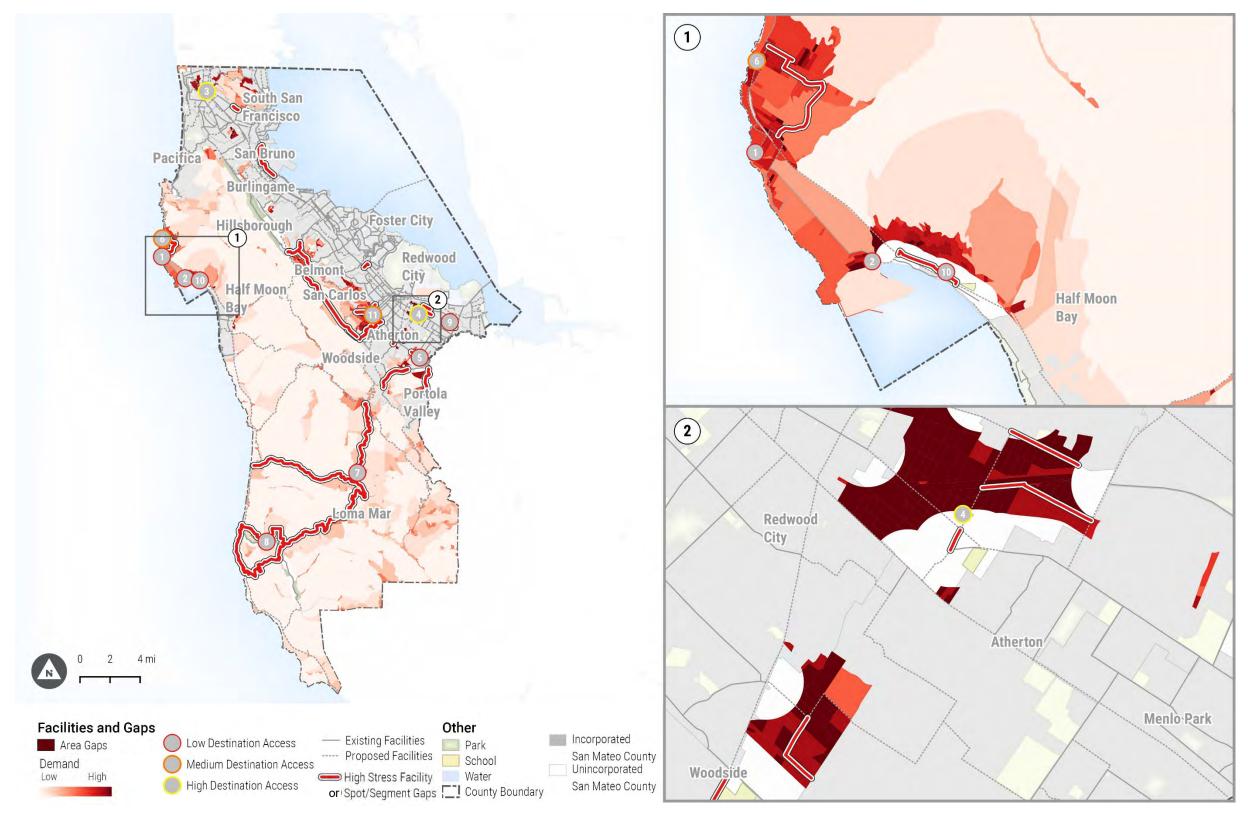


Figure 6. Bicycle Network Overall Gaps

Bicycle Network Overall Gaps

The map illustrates existing high stress facilities, spot and segment gaps, and area gaps (high demand areas without access to a bike facility within 1/4 mile). This helps show how all the bicycle gap analyses can be overlaid to justify potential gap closure recommendations during the development of the updated proposed bikeway network.

The identified gaps are a mixture of utilitarian and recreational gaps. Key gaps include connections from the coast and Pescadero to Portola Valley and north-south connections from Belmont to Emerald Hills. Many of the spot and segment gaps and high-stress facilities are located within area gaps, although there are some high demand areas without bicycle facility access near Daly City as well as some pockets in the central county.

The gaps identified in this analysis will serve as the foundation for the bicycle network. Filling existing network gaps will create a more robust, consistent, and connected network.

Pedestrian Network Gap Analysis

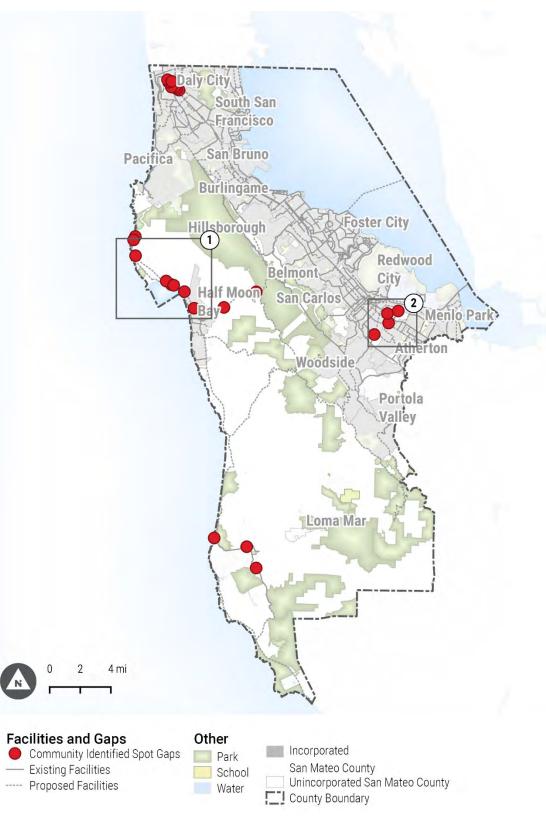
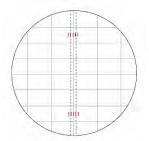


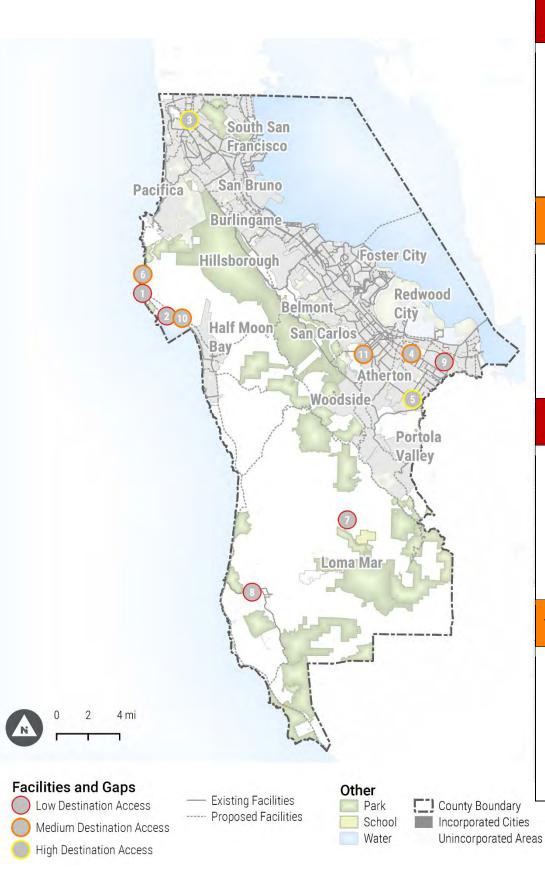


Figure 7. Community-Identified Spot Gaps

Community-Identified Pedestrian Spot Gaps



Pedestrian spot gaps were identified through public engagement activities and walking tours in the Colma/Broadmoor and Coastside areas. Pedestrian spot gaps are key areas where community members feel unsafe walking and can therefore be improved by more robust pedestrian infrastructure. Many identified spot gaps relate to major insufficient arterial or highway crossings or sidewalk gaps and are within the vicinity of transit stations, schools, and other local destinations. These community-identified spot gaps illustrate one snapshot of needs across the County and can help to inform the overall themes and trends that will feed into the prioritization of pedestrian improvements.



1	Fitzgerald Marine Ranger Station	Reserve	2	Maverick's Event	Center	3	Colma BART	
Sid	ewalk Coverage	Low	Sic	lewalk Coverage	Low	Sid	ewalk Coverage	Med
Direct Access None		Dir	ect Access	None	Dire	ect Access		
Crossing Treatments Low		Cro	ossing Treatments	Low	Cro	ssing Treatments	Mee	
Lig	hting	None	Lig	hting	None	Lig	hting	
Peo	destrian Amenities	Low	Pe	destrian Amenities	Low	Peo	destrian Amenities	Ме
Ov	erall	Low	Ov	erall	Low	Ov	erall	ł
4	Everest Public Hi	gh School	5	West Menlo Park Post Office		6	Highway 1 and 8th Intersection, Mon	
Sid	ewalk Coverage	High	Sic	lewalk Coverage	High	Sid	ewalk Coverage	
Dir	ect Access	Yes	Dir	ect Access	Yes	Dire	ect Access	
Cro	ssing Treatments	Low	Cro	ossing Treatments	High	Cro	ssing Treatments	
Lig	hting	None	Lig	hting	Yes	Lig	hting	Ν
Peo	destrian Amenities	Low	Pe	destrian Amenities	Low	Peo	destrian Amenities	
Ov	erall	Medium	Ov	erall	High	Ov	erall	Med
7 La Honda Community Market		8 Pescadero Post Office						
7		et	8	Pescadero Post (Office	9	Peninsula School	
		et Low		Pescadero Post C	Dffice Low		Peninsula School	
Sid	Community Mark		Sic			Sid		
Sid Dire	Community Mark ewalk Coverage	Low	Sic Dir	lewalk Coverage	Low	Sid Dire	ewalk Coverage	
Sid Dire Cro Lig	Community Mark ewalk Coverage ect Access ossing Treatments hting	Low None	Sic Dir Cro	lewalk Coverage ect Access	Low None	Sid Dire Cro	ewalk Coverage ect Access	N
Sid Dire Cro Lig	Community Mark ewalk Coverage ect Access ossing Treatments	Low None Low	Sic Dir Cro Lig	lewalk Coverage ect Access ossing Treatments	Low None Low	Sid Dire Crc Lig	ewalk Coverage ect Access ossing Treatments	Ν
Sid Dire Cro Lig Peo	Community Mark ewalk Coverage ect Access ossing Treatments hting	Low None Low None	Sic Dir Cro Lig Pe	lewalk Coverage ect Access ossing Treatments hting	Low None Low None	Sid Dire Cro Lig Peo	ewalk Coverage ect Access ossing Treatments hting	Ν
Sid Dire Cro Lig Peo	Community Mark ewalk Coverage ect Access ossing Treatments hting destrian Amenities	Low None Low None Low	Sic Dir Cro Lig Pe	lewalk Coverage ect Access ossing Treatments hting destrian Amenities	Low None Low None Low	Sid Dire Cro Lig Peo	ewalk Coverage ect Access ossing Treatments hting destrian Amenities	Ν
Sid Dire Crc Lig Peo Ov	Community Mark ewalk Coverage ect Access ossing Treatments hting destrian Amenities erall	Low None Low None Low	Sic Dir Cro Lig Pe Ov	lewalk Coverage ect Access ossing Treatments hting destrian Amenities erall Oak Knoll Dr and	Low None Low None Low	Sid Dire Cro Lig Peo	ewalk Coverage ect Access ossing Treatments hting destrian Amenities	Ν
Sid Dire Crc Lig Peo Ov 10	Community Mark ewalk Coverage ect Access ossing Treatments hting destrian Amenities erall El Granada Post	Low None Low Low Low	Sic Dir Cro Lig Pe Ov 11	lewalk Coverage ect Access ossing Treatments hting destrian Amenities erall Oak Knoll Dr and Rd Intersection	Low None Low Low Low	Sid Dire Cro Lig Peo	ewalk Coverage ect Access ossing Treatments hting destrian Amenities	Ν
Sid Dire Crc Lig Peo Ov 10	Community Mark ewalk Coverage ect Access ossing Treatments hting destrian Amenities erall El Granada Post ewalk Coverage	Low None Low Low Low Office	Sic Dir Cro Lig Pe Ov 11	lewalk Coverage ect Access ossing Treatments hting destrian Amenities erall Oak Knoll Dr and Rd Intersection	Low None Low Low Low Canyon	Sid Dire Cro Lig Peo	ewalk Coverage ect Access ossing Treatments hting destrian Amenities	Ν
Sid Dire Crc Lig Peo Ove 10 Sid Dire Crc Lig	Community Mark ewalk Coverage ect Access ossing Treatments hting destrian Amenities erall El Granada Post ewalk Coverage ect Access ossing Treatments hting	Low None Low Low Low Office Medium Yes	Sic Dir Cra Lig Pe Ov 11 Sic Dir Cra Lig	lewalk Coverage ect Access ossing Treatments hting destrian Amenities erall Oak Knoll Dr and Rd Intersection lewalk Coverage ect Access ossing Treatments hting	Low None Low Low Canyon Medium Yes	Sid Dire Cro Lig Peo	ewalk Coverage ect Access ossing Treatments hting destrian Amenities	Ν
Sid Dire Crc Lig Peo Ove 10 Sid Dire Crc Lig	Community Mark ewalk Coverage ect Access ossing Treatments hting destrian Amenities erall El Granada Post ewalk Coverage ect Access ossing Treatments	Low None Low Low Low Office Medium Yes Low	Sic Dir Cra Lig Pe Ov 11 Sic Dir Cra Lig	lewalk Coverage ect Access ossing Treatments hting destrian Amenities erall Oak Knoll Dr and Rd Intersection lewalk Coverage ect Access ossing Treatments	Low None Low Low Low Canyon Medium Yes Low	Sid Dire Cro Lig Peo	ewalk Coverage ect Access ossing Treatments hting destrian Amenities	Ν
Sid Dire Crc Lig Peo Ov 10 Sid Dire Crc Lig Peo	Community Mark ewalk Coverage ect Access ossing Treatments hting destrian Amenities erall El Granada Post ewalk Coverage ect Access ossing Treatments hting	Low None Low Low Low Office Medium Yes Low None	Sic Dir Cra Lig Pe Ov 11 Sic Dir Cra Lig Pe	lewalk Coverage ect Access ossing Treatments hting destrian Amenities erall Oak Knoll Dr and Rd Intersection lewalk Coverage ect Access ossing Treatments hting	Low None Low None Low Canyon Medium Yes Low None	Sid Dire Cro Lig Peo	ewalk Coverage ect Access ossing Treatments hting destrian Amenities	Ν

Figure 8. Pedestrian Access to Key Destinations

Pedestrian Access to Key Destinations

edium Yes edium Yes edium

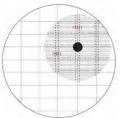
High

Low Yes Low None Low

dium

Low None Low None Low

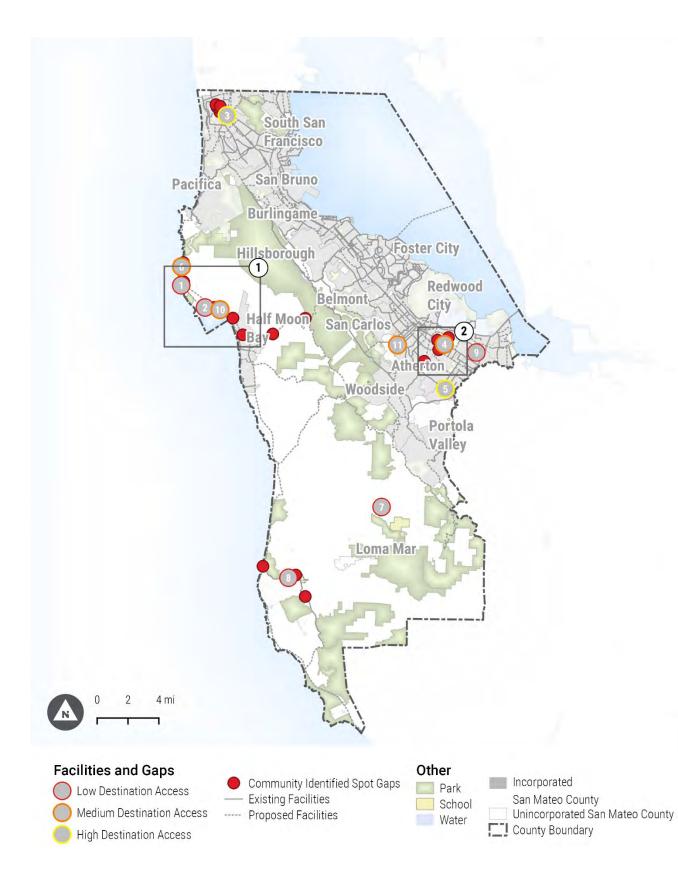
Low



Eleven key destinations were identified by County staff and at public engagement events. Six criteria were used to assess pedestrian access:

- **Sidewalk Coverage:** Evaluates sidewalk coverage within 1/8 mile of the destination.
- **Direct Access**: Evaluates if there is direct pedestrian access to the key destination via a sidewalk.
- **Crossing Treatment Adequacy**: Evaluates if the nearest crossings have context-appropriate crossing treatments.
- **Lighting**: Assesses the presence of lighting within a 1/8 mile of the key destination.
- **Pedestrian Amenities**: Evaluates the presence of pedestrian amenities within 1/8 mile of the key destination. Amenities include seating, drinking fountains, trash receptacles, shade and signage.

As assessed, the Colma BART Station area and West Menlo Park Post Office have the highest overall pedestrian access. The remaining destinations were overall low and medium and were disbursed throughout the county.





Overall Pedestrian Gaps

Community-identified pedestrian spot gaps and key destinations with low pedestrian access are concentrated in four areas throughout the county: Coastside, North Fair Oaks, Pescadero, and Broadmoor. These identified gaps and key themes around safe crossings, recreational access and school access will be the baseline for network improvements. These identified gaps do not necessarily capture all pedestrian needs but are rather a means to help understand and generate solutions to key pedestrian issues in the County.

Summary and Next Steps

This gap analysis identifies areas where the existing bicycle and pedestrian networks may not be meeting the needs of all users. These gaps are concentrated in urbanized areas like North Fair Oaks and midcoast communities as well as in more rural areas like Pescadero and Woodside. This range of gaps is indicative of the range of needs of bicyclists and pedestrians throughout the County, suggesting that recommendations will need to take these differences into consideration. Another key takeaway is that most pedestrian gaps are along roadways with existing or proposed bicycle facilities, showing that bicycle and pedestrian networks are very related, potentially necessitating larger complete streets projects. Addressing these projects together where possible can be an effective and efficient method for project implementation.

The gaps identified in this analysis will feed directly into the bicycle and pedestrian study networks, which will serve as the base for project recommendations.

APPENDIX C: DESIGN TOOLKIT

Bicycle and Pedestrian Facilities Toolkit

UNINCORPORATED SAN MATEO COUNTY ACTIVE TRANSPORTATION PLAN





October 2020

TABLE OF CONTENTS

Pedestrian Facilities	4
Elements of a Streetscape	
Sidewalk Zone Preferred Widths	
Curb Ramps	
Marked Crosswalks	8
Corners and Curb Radii	9
Curb Extensions	10
Crossing Islands	
Pedestrian Signals	12
Rectangular Rapid Flashing Beacon	13
Pedestrian Hybrid Beacon	14
Transit Stops	15
Alternative Walkways	16
Bicycle Facilities	
Potential Bicvcle Users	
Bicycle Facility Selection	20
Rural Bicycle Facility Selection	
Bicycle Facility Overview	
Multi-Use Paths (Class I)	
Separated Bike Lanes (Class IV)	
Buffered Bike Lanes (Class II)	
Bike Lanes (Class II)	
Bicycle Boulevard (Class III)	
Rural Bicycle Route (Class III)	31
Bicycle Intersection Design And Spot Treatments	
Crossing Treatments	33
Bike Boxes	
Two-Stage Turn Queue Box	35
Mixing Zones	
Conflict Area Marking	
Separated Bike Lanes at Intersections	
Separated Bike Lanes at Driveways	39
Enhancements and Supporting Treatments for Bicycle Facilities	
Traffic Diversion	
Shared Lane Markings	
Bicycle Routing / Wayfinding	
Bicycle Signals, Detection, Actuation	
Trailheads	
Rest Stops	
Additional Considerations	
Lane Narrowing	
Lane Reconfiguration	
Maintenance of Multi-Use Paths	
Maintenance of Separated Bike Lanes	
Short-Term Bicycle Parking	52
Long-Term Bicycle Parking	53

NATIONAL STANDARDS AND RESOURCES

The publications listed here are excellent resources for planning and design guidance in implementing safe, comfortable accommodations for pedestrians and bicyclists in a variety of environments. Many of these resources are available on-line at no cost.







American Association of State Highway and Transportation Officials (AASHTO)

- + Guide for the Development of Bicycle Facilities (2012) (Updated anticipated in 2020)
- + Guide for the Planning, Design, and Operation of Pedestrian Facilities (2004)
- + A Policy on Geometric Design of Highways and Streets, 6th Edition (2011)





Federal Highway Administration (FHWA)

- + Achieving Multimodal Networks: Applying Design Flexibility and Reducing Conflicts (2016)
- + Separated Bike Lane Planning and Design Guide (2015)
- + Bikeway Selection Guide (2019)



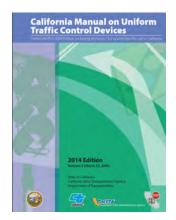
National Association of City Transportation Officials (NACTO)

- + Urban Street Design Guide (2013)
- + Transit Street Design Guide (2016)
- + Urban Bikeway Design Guide (2014)



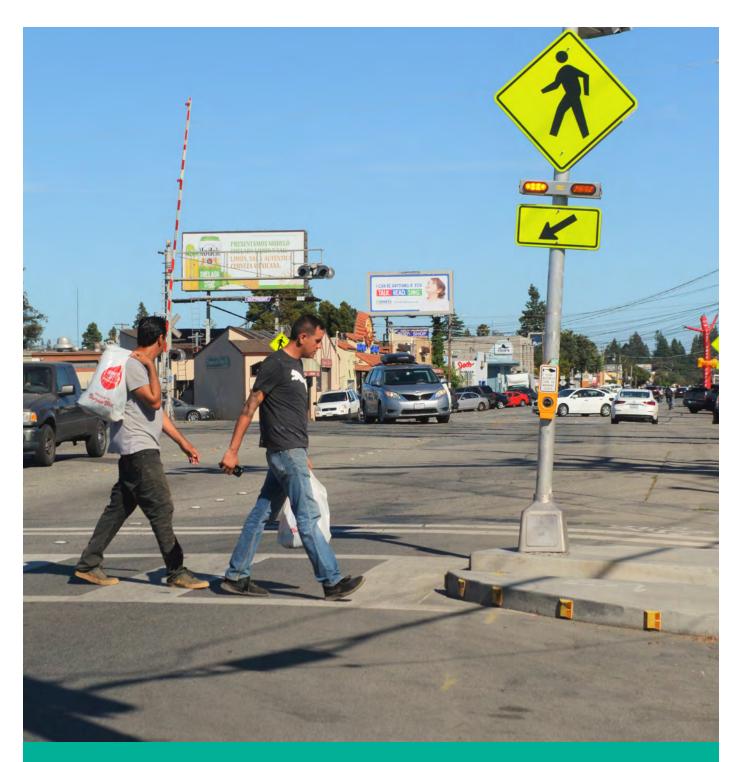
Massachusetts Department of Transportation (MassDOT)

+ Separated Bike Lane Planning & Design Guide (2015)



California Department of Transportation (Caltrans)

 California Manual on Uniform Traffic Control Devices (CAMUTCD) (2014) BICYCLE AND PEDESTRIAN FACILITIES TOOLKIT



PEDESTRIAN FACILITIES

ELEMENTS OF A STREETSCAPE

Sidewalks play a critical role in the character, function, enjoyment, and accessibility of neighborhoods, main streets, and other community destinations. In addition to providing space for pedestrians separated from motor vehicles, the space between property lines and curbs also accommodates street trees and other plantings, stormwater infrastructure, street lights, and bicycle racks. This section defines those zones and provides considerations for better activating the streetscape to enhance peoples' experiences.

ZONES

Frontage Zone:

The Frontage Zone is the area of sidewalk that immediately abuts buildings along the street. In residential areas, the Frontage Zone may be occupied by front porches, stoops, lawns, or other landscape elements that extend from the front door to the sidewalk edge. The Frontage Zone of commercial properties may include architectural features, outdoor displays, café seating, awnings, signage, etc. Frontage Zones may vary widely in width from just a few feet to several yards.

Pedestrian Zone:

Also known as the "walking zone," the Pedestrian Zone is the portion of the sidewalk space used for active travel. For it to function, it must be kept clear of any obstacles and be wide enough to comfortably accommodate expected pedestrian volumes (as anticipated by density and adjacent land use) including those using mobility assistance devices, pushing strollers, or pulling carts.

Amenity Zone:

The Amenity Zone, or "landscape zone," lies between the curb and the Pedestrian Zone. This area is occupied by fixtures such as street lights, trees, bicycle racks, parking meters, signposts, signal boxes, benches, trash and recycling receptacles, and other amenities. In commercial areas, it is typical for this zone to be hardscape pavement, pavers, or tree grates. In residential, or lower intensity areas, it is commonly a planted strip.

CONSIDERATIONS

- Vibrant street walls with active uses adjacent to the sidewalk are particularly valuable and are essential to Main Street contexts. Where an active use adjacent to the sidewalk is not feasible, visually engaging walls should be provided adjacent to the street.
- Outdoor dining opportunities contribute to a lively street environment and add economic value by enabling private commercial activity to spill into the public environment of the street. Sidewalk cafés are encouraged in Main Street contexts and other areas with commercial activity.
- Planting in the public right-of-way typically occurs in the Amenity Zone; however, this is not the only place that can accommodate planting. Wherever there is an opportunity for landscape features,



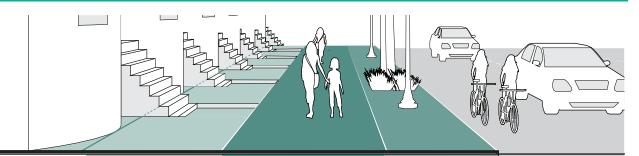
Frontage, Pedestrian and Amenity Zones

street or development projects should also look for opportunities to incorporate best management practices (BMPs), such as rain gardens. The preferred BMPs for use in the right-of-way are above-grade systems located within the sidewalk that treat stormwater runoff from adjacent roads and sidewalks.

- While there are some exceptions, most street furniture is installed in the Amenity Zone. For example, bicycle parking may occasionally be installed in the frontage zone if it is sufficiently wide enough to accommodate it. Regardless, street furniture should not impede movement in the Pedestrian Zone.
- Seating is most commonly located in the Amenity Zone of the street, but may also be placed in the Frontage Zone. Seating in the Amenity Zone should generally face away from the street and toward the sidewalk or be aligned perpendicular to the curb. Seating in the Frontage Zone should face the street.
- Placement of micromobility devices such as bikeshare and scooters should not obstruct the pedestrian zone. These uses are best placed in the amenity zone.

SIDEWALK ZONE PREFERRED WIDTHS

The width of the various sidewalk zones will vary given the street type, the available right-of-way, scale of the adjoining buildings and the intensity and type of uses expected along a particular street segment. A balanced approach for determining the sidewalk width should consider the character of the surrounding area and the anticipated pedestrian activities. For example, is the street lined with retail that encourages window shopping or does it connect a residential neighborhood to a commercial area where pedestrians frequently need to pass one another? Does the scale of the buildings and the character of the street indicate a need for a wider sidewalk?



Street Type	Frontage Zone	Pedestrian Zone	Amenity Zone	Preferred Total Width
	door swings, awnings, café seating, retail signage and displays, building projections	zone should be clear of any and all fixed obstacles; clear space for pedestrian travel only.	street lights and utility poles, street trees, bicycle racks, parking meters, transit stops, stormwater facilities, street furniture and signage	
Transit Station Areas	2 to 5 feet	6 to 15 feet	6 to 10 feet	14 to 30 feet
School Zones	2 to 6 feet	6 to 10 feet	6 to 10 feet	14 to 22 feet
Downtown/Urban Centers/Main Streets	2 to 6 feet	6 to 18 feet	6 to 10 feet	14 to 30 feet
Suburban Commercial	2 to 6 feet	6 to 8 feet	6 to 7 feet	14 to 17 feet
Suburban Areas/Residential Developments	2 to 6 feet	6 feet	5 to 7 feet	11 to 13 feet
Rural Areas	N/A	6 to 10 feet	5 to 10 feet	11 to 20 feet

CONSIDERATIONS

- In locations with severely constrained rightsof-way, it is possible to provide a narrower Frontage Zone and Pedestrian Zone. Sidewalk width is based on local context. For example, 5-foot sidewalks may be adequate in a retrofit location where no development is occurring and existing buildings are anticipated to remain.
- Frontage Zones used for sidewalk cafés are a special condition and should generally be no less than 6 feet in width.
- + Where on-street parking is not present, the wider dimensions in the above table should be provided.
- The provision of tree wells or landscape strip within the Amenity Zone will be based on the existing or planned character of the neighborhood.

- Tree plantings in the amenity zone should consider sufficient space for root growth, as well as location of existing utilities.
- Sidewalk stormwater facilities (including rain gardens) require a minimum of 7 feet of width for the Amenity Zone. The final dimensions will be established based on the context of each landscape area. Where stormwater facilities are not provided in the Amenity Zone, this area may be at the lower end of the range.
- Some rural areas may not have a dedicated pedestrian zone or amenity zone. When possible, a pedestrian zone should always be provided. The preferred total widths are often not feasible, particularly on County roads. However, these widths should be used as targets for design.

NACTO Urban Street Design Guide (2013) Proposed Accessibility Guidelines for Pedestrian Facilities in the Public Right-of-Way (PROWAG) (2011)

CURB RAMPS

The transition for pedestrians from the sidewalk to the street is provided by a curb ramp. The designs of curb ramps are critical for all pedestrians, but particularly for people with disabilities. The ADA Standards require all pedestrian crossings be accessible to people with disabilities by providing curb ramps at intersections and midblock crossings as well as other locations where pedestrians can be expected to enter the street. Curb ramps also benefit people pushing strollers, grocery carts, suitcases, or bicycles.



CONSIDERATIONS

Amenity zones (the space between the curb and sidewalk) of 7' of width provide just enough space at intersections for curb ramps to gain sufficient elevation to a sidewalk.

Separate curb ramps should be provided for each crosswalk at an intersection rather than a single ramp at a corner for both crosswalks. The separate curb ramps improve orientation for visually impaired pedestrians by directing them toward the correct crosswalk.

Curb ramps are required to have landings. Landings provide a level area with a cross slope of 2% or less in any direction for wheelchair users to wait, maneuver into or out of a ramp, or bypass the ramp altogether. Landings should be 5' by 5' and shall, at a minimum, be 4' by 4'.

Consider providing wider curb ramps in areas of high pedestrian volumes and crossing activities.

Flares are required when the surface adjacent to the ramp's sides is walkable, however, they are unnecessary when this space is occupied by a landscaped buffer. Excluding flares can also increase the overall capacity of a ramp in high-pedestrian areas.

GUIDANCE

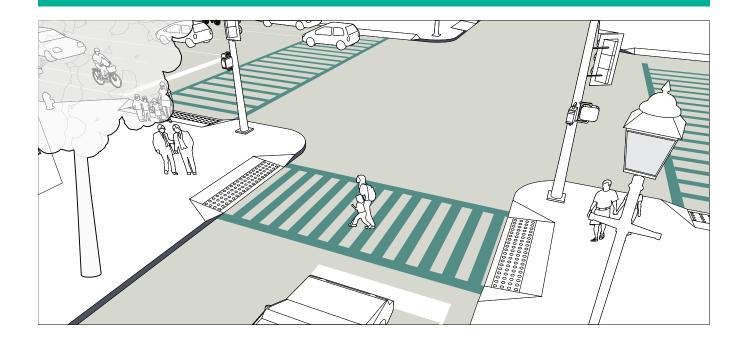
REFERENCES

- + Maximum slope: 1:12 (8.33%).
- + Maximum slope of side flares: 1:10 (10%).
- + Maximum cross-slope: 2% (1–2% with tight tolerances recommended).
- Should direct pedestrians into the crosswalk. The bottom of the ramp should lie within the area of the crosswalk.
- Truncated domes (the only permitted detectable warning device) must be installed on all new curb ramps to alert pedestrians to the sidewalk and street edge.

Proposed Guidelines for Pedestrian Facilities in the Public Rightof-Way (PROWAG). 2011.

MARKED CROSSWALKS

Legal crosswalks exist at all locations where sidewalks meet the roadway, regardless of whether pavement markings are present. Drivers are legally required to yield to pedestrians at intersections, even when there are no pavement markings. Providing marked crosswalks communicates to drivers that pedestrians may be present, and helps guide pedestrians to locations where they should cross the street. In addition to pavement markings, crosswalks may include signals/beacons, warning signs, and raised platforms.



CONSIDERATIONS

- There are different styles of crosswalk striping with varying levels of effectiveness. Highvisibility crosswalks with continental markings are recommended for increased visibility.
- Signal phasing is very important. Pedestrian signal phases must be timed based on the length of the crossing. If pedestrians are forced to wait longer than 30 seconds, non-compliance is more likely.
- + Raised crossings can calm traffic and increase the visibility of pedestrians.
- Curb extensions, also known as bulbouts or bump-outs, reduce the distance pedestrians have to cross and calm traffic.

GUIDANCE

- Place crosswalks on all legs of signalized intersections, in school zones, and across streets with more than minimal levels of traffic.
- Crosswalks should be at least 10 feet wide or the width of the approaching sidewalk if it is greater. In areas of heavy pedestrian volumes (such as transit station areas, school zones, and main streets) crosswalks can be up to 25 feet wide.
- Stop lines at stop-controlled and signalized intersection approaches should be striped no less than 4 feet and no more than 30 feet from the edge of crosswalks.
- + For enhanced crossing treatments, refer to the section of this guide addressing Rectangular Rapid Flashing Beacons and Pedestrian Hybrid Beacons.
- Crosswalks should be oriented perpendicular to streets, minimizing crossing distances and therefore limiting the time that pedestrians are exposed.

 NACTO Urban Street Design Guide (2013)

 ADA Accessibility Guidelines (2004)

 California Manual on Uniform Traffic Control Devices (2014)

 Proposed Accessibility Guidelines for Pedestrian Facilities in the Public Right-of-Way (PROWAG) (2011)

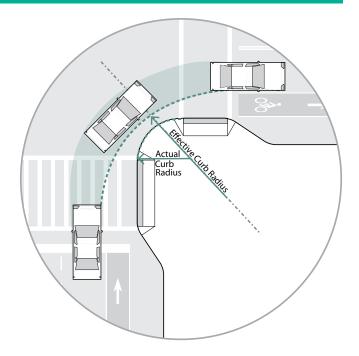
 Safety Effects of Marked Versus Unmarked Crosswalks at Uncontrolled Locations: Final Report and Recommended Guidelines (2005)

CORNERS AND CURB RADII

Pedestrian safety and comfort is enhanced by smaller curb radii, which shorten crossing distances for pedestrians and reduce turning vehicle speeds. However, streets must accommodate large turning vehicles, including school buses and transit vehicles. One of the most challenging aspects of intersection design is to determine methods of accommodating large vehicles while keeping intersections as compact as possible. This requires a great deal of design flexibility and engineering judgment, as each intersection is unique in terms of the angles of the approach and departure, the number of travel lanes, the presence of a median, and a number of other features that fundamentally impact corner design.

CONSIDERATIONS

- On-street parking and bicycle lanes may provide larger effective radii to accommodate the appropriate design vehicle.
- At signalized intersections where additional space is needed to accommodate turning vehicles, consideration can be given to recessing the stop bar on the receiving street to enable the vehicle to use the entire width of the receiving roadway (encroaching on the opposing travel lane).
- A compound curve can be used to vary the actual curb radius over the length of the turn so that the radius is smaller as vehicles approach a crosswalk and larger when making the turn.
- In some cases where there are alternative access routes, it may be possible to restrict turning movements by large vehicles (via signage) at certain intersections and driveways to enable tighter curb radii. Turn restrictions and alternate access routes should be properly signed and locally approved.
- On low-volume (less than 1,500 vehicles per day), two-lane streets, corner design should assume that a large vehicle will use the entire width of the departing and receiving travel lanes, including the oncoming traffic lane.
- + At signalized intersections, corner design should assume that a large vehicle will use the entire width of the receiving lanes on the intersecting street.
- In some cases, it may be possible to allow a large turning vehicle to encroach on the adjacent travel lane on the departure side (on multi-lane roads) to make the turn.
- For truck routes, bus routes, garbage routes, and emergency routes, consider the inner turning radius of larger vehicles. To make turns at its tightest radius, the vehicle must slow significantly. This can cause run-time delays for buses, especially if turns are frequent along a route.
- Mountable truck aprons can be used to deter passenger vehicles from making higher-speed turns, but accommodate the occasional large vehicle without encroachment or off-tracking into pedestrian areas. Mountable truck aprons should be visually distinct from the adjacent travel lane and sidewalk.



GUIDANCE

- The design vehicle should be selected according to the types of vehicles using the intersection with considerations to relative volumes and frequencies. In most cases, the curb radii are based on a Single Unit vehicle with a 42-foot turning radius. If accommodations are needed for a larger design vehicle, a radius evaluation based on this larger vehicle would be required. Examples of typical turning templates would include SU-30, WB-40, WB-50, WB-60 and WB-62.
- Intersection design should strive for the minimum curb radius that accommodates a frequent design vehicle. The maximum curb radii are shown below.

Functional Classification	Local	Collector	Arterial
Local	20 feet	30 feet	30 feet
Collector	30 feet	40 feet	40 feet
Arterial	30 feet	40 feet	50 feet

REFERENCES

NACTO Urban Streets Design Guide (2013) NACTO Transit Street Design Guide (2016)

CURB EXTENSIONS

Curb extensions, also known as bulb-outs or bump-outs, are created by extending the sidewalk at intersections or mid-block. Curb extensions are intended to increase safety, calm traffic, and provide extra space along sidewalks for users and amenities. In addition to shortening crossing distances, curb extensions can be used to change the geometry of intersections resulting in smaller corner radii and slowing turning motor vehicles.



CONSIDERATIONS

- + The turning needs of emergency and larger vehicles should be considered in curb extension design.
- Care should be taken to maintain direct routes across intersections by aligning pedestrian desire lines on either side of the sidewalk. Curb extensions often make this possible as they provide extra space for grade transitions.
- Consider providing a 20' long curb extension to restrict parking within 20' of an intersection to enhance visibility.
- When curb extensions conflict with turning movements, reducing the width and/or length of the curb extension should be prioritized over elimination.
- Emergency access is often improved through the use of curb extensions because intersections are kept clear of parked cars.

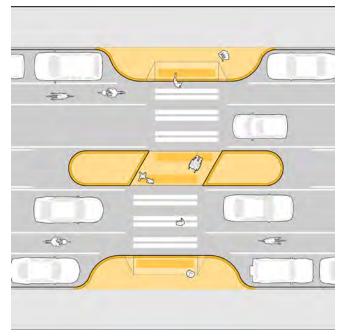
AASHTO Guide for the Development of Bicycle Facilities (2012) NACTO Urban Street Design Guide (2013) - Curb Extensions

GUIDANCE

- Curb extensions should be considered only where parking is present or where motor vehicle traffic deflection is provided through other curbside uses such as bicycle share stations or parklets.
- Curb extensions are particularly valuable in locations with high volumes of pedestrian traffic, near schools, at unsignalized pedestrian crossings, or where there are demonstrated pedestrian safety issues.
- + A typical curb extension extends approximately the width of a parked car (or about 6' from the curb).
- The minimum length of a curb extension is the width of the crosswalk, allowing the curvature of the curb extension to start after the crosswalk, which should deter parking; NO STOPPING signs should also be used to discourage parking. The length of a curb extension can vary depending on the intended use (i.e., stormwater management, transit stop waiting areas, parking restrictions).
- + Curb extensions should not reduce a travel lane or a bicycle lane below minimum design width.
- + Low-cost, quick-build "curb extensions" can be constructed with paint and vertical elements like posts or planters.

CROSSING ISLANDS

Crossing islands are raised islands that provide a pedestrian refuge and allow multi-stage crossings of wide streets. They can be located mid-block or at intersections and along the centerline of a street, as roundabout splitter islands, or as "pork chop" islands where right-turn slip lanes are present.



Mid-block Crossing Island with Curb Extensions

Intersection Crossing Islands (Left Turns Prohibited)

CONSIDERATIONS

- There are two primary types of crossing islands. The first type provides a cut-through of the island, keeping pedestrians at street-grade. The second type ramps pedestrians up above street grade and may present challenges to constructing accessible curb ramps unless they are more than 17' wide (accommodating for ramp width and landing area).
- Crossing islands should be considered where crossing distances are greater than 50 feet or traffic volumes exceed 15,000 vehicles per day. For long distances, islands can allow multi-stage crossings, which in turn allow shorter signal phases.
- Crossing islands can be coupled with other traffic calming features, such as partial diverters and curb extensions at mid-block and intersection locations.
- At mid-block crossings where width is available, islands should be designed with a stagger, or in a "Z" pattern, encouraging pedestrians within the median to face oncoming traffic before crossing.

NACTO Urban Street Design Guide (2013) California Manual on Uniform Traffic Control Devices (2014)

GUIDANCE

- + Minimum width: 6 feet
- Preferred Width: 10 feet (to accommodate bicyclists with trailers and wheelchair users)
- Cut-through openings should equal the width of the crosswalk. Cut-throughs may be wider in order to allow the clearing of debris and snow, but should not encourage motor vehicles to use the space for U-turns.
- Curb ramps with truncated dome detectable warnings and 5-foot by 5-foot landing areas are required when the pedestrians are taken above the street level. When pedestrians remain at street level but the crossing island is 6 feet or wider, two 2' by 5' truncated dome detectable warnings must be provided on each end of the refuge area.
- A "nose" that extends past the crosswalk is not required, but is recommended to protect people waiting on the crossing island and to slow turning drivers.
- + Vegetation and other aesthetic treatments may be incorporated, but must not obscure visibility.

11

PEDESTRIAN SIGNALS

Pedestrian signal heads display the three intervals of the pedestrian phase: (1) The Walk Interval, signified by the WALK indication (or the walking person symbol) alerts pedestrians to begin crossing the street. (2) The Pedestrian Change Interval, signified by the flashing DON'T WALK indication (or the flashing hand symbol accompanied by a countdown display) alerts pedestrians approaching the crosswalk that they should not begin crossing the street. (3) The Don't Walk Interval, signified by a steady DON'T WALK indication (or the steady upraised hand symbol) alerts pedestrians that they should not cross the street.

CONSIDERATIONS

One of primary challenges for traffic signal design is to minimize conflicts between motor vehicle and pedestrian movements. Intersection geometry and traffic controls should encourage turning vehicles to yield the right-of-way to pedestrians. Traffic movements should be analyzed at intersections in order to utilize non-conflicting phases to implement one or more WALK intervals per cycle.

Signal design should minimize the time that pedestrians must wait. Requiring pedestrians to wait for extended periods can encourage crossing against the signal. The 2010 Highway Capacity Manual states that pedestrians have an increased likelihood of risk-taking behavior (crossing against the signal) after waiting longer than 30 seconds for a WALK indication.

Free-flowing right-turn lanes are discouraged at signalized intersections. Where they are present, the pedestrian signal and pushbutton should be located on the channelization ("pork chop") island. A yield or crosswalk warning sign should then be placed in advance of the crosswalk.

GUIDANCE: TIMING & ACTIVATION

- Pedestrian signals should allocate enough time for pedestrians of all abilities to safely cross the roadway. The MUTCD specifies a pedestrian walking speed of 3.5 feet per second to account for an aging population. The pedestrian clearance time, which is the total time for the pedestrian change interval plus the buffer interval, is calculated using the pedestrian walking speed and the distance a pedestrian has to cross the street.
- Countdown pedestrian displays inform pedestrians of the amount of time in seconds that is available to safely cross during the flashing DON'T WALK (or upraised hand) interval. All new pedestrian signal heads should contain a countdown display provided with the DON'T WALK (or upraised hand) indication.
- In areas with higher pedestrian activity, such as near transit stations, main streets, and school zones, push button actuators may not be appropriate.
 People should expect to get a pedestrian cycle on every signal cycle, rather than having to push a button to call for a pedestrian phase.
- Where especially long crossing distances exist, particularly near locations with a large population of people using mobility devices, elderly people, or school children, consider putting push buttons in pedestrian refuge islands.

NACTO Urban Street Design Guide (2013)

California Manual on Uniform Traffic Control Devices (2014)

GUIDANCE: ACCESSIBLE PEDESTRIAN SIGNALS (APS)

Accessible pedestrian signals and accessible detectors are devices that communicate information in non-visual formats about the pedestrian phase to pedestrians with visual and/or hearing disabilities. APS and detectors may include features such as audible tones, speech messages, detectable arrow indications and/or vibrating surfaces.

- Pushbutton locator tones are used for locating the pedestrian pushbutton needed to actuate the WALK interval. Detectable arrows should be located on pushbuttons to point in the same direction as the crosswalk. At corners of signalized locations where two pushbuttons are present, they should be separated by at least 10'.
- Audible walk indications should have the same duration as the pedestrian walk indication unless the pedestrian signal rests-in-walk (the parallel vehicle phase remains green until a vehicle approaching a conflicting movement is detected), in which case the audible indication should be provided in the first seven seconds of the Walk interval.
- For automatically-called pedestrian phases, pushbuttons can be used to activate accessible pedestrian signal features such as detectable arrow indications and/or speech messages.
- When new pedestrian signals are installed, APS with pushbuttons are required. For existing pedestrian signals, the APS and pedestrian pushbuttons should be provided when the signal controller and software are altered, or the signal head is replaced.

GUIDANCE: LEADING PEDESTRIAN INTERVAL (LPI)

The Leading Pedestrian Interval initiates the pedestrian WALK indication three to seven seconds before motor vehicles traveling in the same direction are given the green indication. This signal timing technique allows pedestrians to enter the intersection prior to turning vehicles, increasing visibility between all modes.

- The LPI should be used at intersections with high volumes of pedestrians and conflicting turning vehicles or at locations with a large population of people using mobility devices, elderly people, or school children, who tend to walk slower.
- + A lagging protected left arrow for vehicles should be provided to accommodate the LPI.

RECTANGULAR RAPID FLASHING BEACON

At some uncontrolled crossings, particularly those with four or more lanes, it can be difficult to achieve compliance with laws that require motorists to yield to pedestrians. Vehicle speeds and poor pedestrian visibility combine to create conditions in which very few drivers are compelled to yield. One type of traffic control device proven to be successful in improving yielding compliance at these locations is the Rectangular Rapid Flash Beacon (RRFB). RRFBs combine a pedestrian crossing sign with a bright flashing beacon that is activated only when a pedestrian is present.



CONSIDERATIONS

- RRFBs are usually implemented at high-volume pedestrian crossings, but may also be considered for priority bicycle route crossings or locations where bike facilities cross roads at mid-block locations.
- RRFBs should be limited to locations with critical safety concerns, and should not be installed in locations with sight distance constraints that limit the driver's ability to view pedestrians on the approach to the crosswalk.
- RRFBs can be used when a signal is not warranted at an unsignalized crossing. They are not appropriate at intersections with signals or STOP signs.
- RRFBs are considerably less expensive to install than mast arm-mounted signals. They can also be installed with solar power panels to eliminate the need for an external power source.
- + RRFBs can be more effective and have less impact on street maintenance than in-ground flashing systems.

GUIDANCE

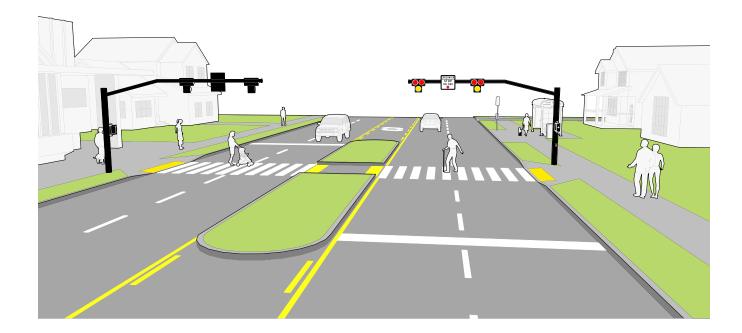
- The design of RRFBs should be in accordance with FHWA's Interim Approval 21 for Operational Use of Pedestrian-Actuated Rectangular Rapid-Flashing Beacons at Uncontrolled Marked Crosswalks.
- + RRFBs should be used in conjunction with advance yield markings and "Yield Here to Pedestrians" signs.
- RRFBs are installed on both sides of the roadway at the edge of the crosswalk. If there is a pedestrian refuge or other type of median on roadways with multi-lane approaches, an additional beacon should be installed in the median.
- See FHWA's Guide for Improving Pedestrian Safety at Uncontrolled Crossing Locations and the Manual of Uniform Traffic Control Devices to determine warrants for traffic control at midblock crossings.

REFERENCES

NACTO Urban Street Design Guide (2013) California Manual on Uniform Traffic Control Devices (2014) FHWA Guide for Improving Pedestrian Safety at Uncontrolled Crossing Locations (2018) **BICYCLE AND PEDESTRIAN FACILITIES TOOLKIT**

PEDESTRIAN HYBRID BEACON

Pedestrian hybrid beacons, including the High-intensity Activated Crosswalk Beacon (HAWK), are a type of traffic control device intended to allow pedestrians and bicyclists to stop traffic to cross high-volume arterial streets. This type of signal may be used when warrants are met as provided in the California MUTCD. The California MUTCD provides that "A conventional traffic control signal operation with a standard signal face displaying green, yellow and red (steady and/or flashing red) indications, at a mid-block crosswalk is an alternative to the pedestrian hybrid beacon."



CONSIDERATIONS

- While this type of device is intended for pedestrians, it may also benefit bicyclists.
- This type of device should be considered for all arterial crossings in a bicycle network and for path crossings if other engineering measures are found inadequate to create safe crossings.

GUIDANCE

- The MUTCD recommends minimum volumes of 20 pedestrians or bicyclists an hour for major arterial crossings (volumes exceeding 2,000 vehicles/hour).
- Push button actuators should respond immediately when pressed, be placed in convenient locations for all users, and abide by other ADA standards. Passive signal activation, such as video or infrared detection, may also be considered.
- See FHWA's *Guide for Improving Pedestrian Safety at Uncontrolled Crossing Locations* and the *Manual of Uniform Traffic Control Devices* to determine warrants for traffic control at midblock crossings.

NACTO Urban Street Design Guide (2013) California Manual on Uniform Traffic Control Devices (2014) FHWA Guide for Improving Pedestrian Safety at Uncontrolled Crossing Locations (2018)

TRANSIT STOPS

Any marked or signed location where transit vehicles stop and service passenger boarding and alighting is a transit stop. The most basic transit stops have only a pole-mounted "header" sign indicating the transit provider and route(s). High frequency routes and higher volume stops generally have more passenger amenities such as benches, shelters, traveler information, trash receptacles, bicycle parking, and other features.

CONSIDERATIONS

Transit stops on urban streets are typically located at the natural curb line or on a bus bulb or transit island. Dedicated transit facilities may use medians. Transit operations, curbside uses, posted speed limits, traffic volumes, transit frequency and typical bus dwell time all influence location decisions for transit stops. See Transit Accommodations at Intersections for bus bulb design guidance.

Transit stops may be located on the near-side of an intersection before a signal or cross street, on the far-side after a bus has passed through an intersection, or at a mid-block location between intersections.

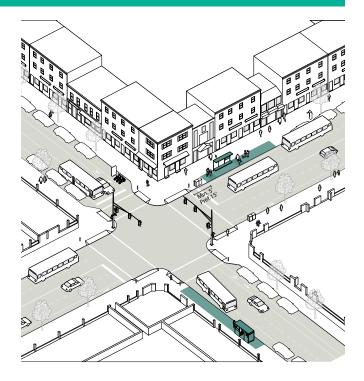
Transit stop locations are determined based on a number of factors including intersection operations, bus routing, curbside conditions, transfer points, intersection geometry and sightlines, consideration of other street users, and major generators or destinations. The location of a transit stop can affect transit travel time, passenger safety, and roadway operations.

Generally, transit agencies prefer far-side stops when traffic flows are heavy, where there are sight distance problems, and where buses turn left. Near-side located bus stops may be appropriate where traffic flow is lower or where transit riders can more easily transfer without crossing the street. Stops can also be placed mid-block where there are major passenger generators or where space next to an intersection is insufficient.

Regardless of location, all transit stops must be ADA compliant, and should be safe, convenient, wellilluminated, and clearly visible. Transit stops should be connected to the larger pedestrian network with continuous sidewalks, curb ramps, and safe pedestrian crossings. Mid-block stops should provide access to midblock crosswalks.

Bus bulbs may be considered where additional pedestrian space is needed or where it is challenging for transit vehicles to re-enter traffic.

Seating at or near transit stops can improve passenger comfort, as can shade in the form of street trees or awnings. Seating need not be a unique and dedicated element, but may include leaning rails, planters, ledges, or other street elements.



GUIDANCE

- The landing zone at each transit vehicle door should be a clear zone 5 feet long (parallel to the curb) by 8 feet deep (beginning immediately adjacent to the curb). Newly constructed sidewalks should have a 10-foot by 8-foot landing zone to provide an accessible space for loading and unloading. If the sidewalk is not wide enough to support an 8-foot landing zone and on-street parking is present, a curb extension (bus bulb) should be built to accommodate the minimum width. Bus bulbs should extend to within 1 to 2 feet of the edge of the travel lane.
- Landing zones should be provided at all doors of the transit vehicle. For articulated buses, the distance between the front and rear landing zones is 18'. Buses can vary in length and will have different door configurations. Landing zones should be designed in coordination with all transit providers.

ALTERNATIVE WALKWAYS

Often, traditional sidewalks are either not feasible or may be undesirable, particularly in rural communities. In these cases, people are frequently left walking on the side of the road with little to no protection from fast moving vehicles. Alternative walkways aim to provide a more comfortable space for people walking and rolling where a sidewalk may not be feasible. These walkways typically cost less money to construct and preserve the rural character of a street.



CONSIDERATIONS

- The method of separation should depend on motor vehicle speeds and volumes. For speeds below 25 mph, and volumes below 2,000 ADT, a striped edge line can be sufficient. For roadways with higher vehicle speeds and volumes, vertical elements such as wood, concrete, or asphalt curbing or flexible posts should be used to separate people walking and rolling from vehicle traffic.
- + Provide traffic calming elements to slow vehicle speeds when speed and volume thresholds cannot be met.
- On streets where there are no bicycle facilities, bicyclists may be inclined to use the pedestrian walkway. Where bicyclists are expected to use the facility, provide wider walkways to accommodate people passing one another.
- + Consider drainage when constructing alternative walkways to ensure pooling doesn't occur within the path of the walkway.



GUIDANCE

- Alternative walkways should be a minimum of 6 feet in width, with a preferred width of 8 feet. Facilities anticipated to be used by bicyclists should be a minimum or 8 feet, with a preferred width of 10 feet.
- Walkways should be designed to be accessible for people using mobility devices, following guidance in the ADA Accessibility Guidelines and PROWAG. Paved surfaces with accessible slopes are preferred whenever possible.
- If located adjacent to parallel parking, provide intermittent gaps in vertical barriers to provide unobstructed access for pedestrians.
- Provide tactile warning indicators at all crossing locations to ensure that people with low or no vision can detect that they are about to enter the roadway.
- On streets with vehicle speeds below 25mph and volumes below 2,000 ADT, bicyclists should be expected to travel in the roadway with vehicles. Shared lane markings should be provided to encourage bicyclists to ride outside of the walkway area.
- + Signage and pavement markings should be used to prohibit vehicles from parking in the walkway.

ADA Accessibility Guidelines (2004) California Manual on Uniform Traffic Control Devices (2014) Proposed Accessibility Guidelines for Pedestrian Facilities in the Public Right-of-Way (PROWAG) (2011)



BICYCLE FACILITIES

POTENTIAL BICYCLE USERS

TYPES OF CYCLISTS

The figure below illustrates a typical range of cyclists, ranging from least to most comfortable sharing the road with motor vehicles. It is important to understand which type of cyclist is most likely or most desired to use any given facility, as this will affect the design and degree of separation from vehicle traffic necessary. See the Bikeway Facilities Selection Chart to determine which facility types best serve the different types of cyclists. All Ages and Abilities bikeway facilities are designed so all bicyclists, even the Interested but Concerned, can safely and comfortably travel in a given bikeway. Note that 37% of the population is either unwilling or unable to ride a bicycle.



Who are they?

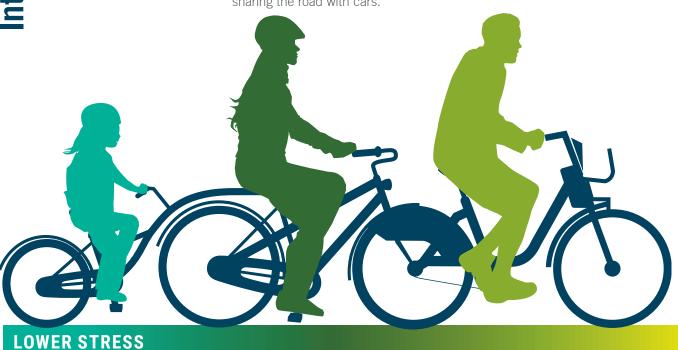
A mother and daughter who enjoy Saturday rides to the park along the trail that runs near their house. Concern over crossing a busy road prevents them from riding together to elementary school during the week.

Who are they?

A 45-year-old father of two who was just diagnosed with pre-diabetes. His doctor encouraged him to be more active, so he's been thinking about commuting to work by bike. As a motorist, he feels uncomfortable passing bicyclists, so he isn't sure he'd feel comfortable as a bicyclist sharing the road with cars.

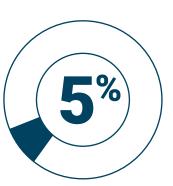
Who are they?

A worker who just started a new job. He enjoys riding as long as he stays on quiet streets or the sidewalk. He'd like to be able to ride to more destinations, but he's uncomfortable crossing busy roads and intersections along the way.



POTENTIAL BICYCLE USERS

Enthusiastic and Confident



Who are they?

A North Fair Oaks resident who rides her bike in downtown Redwood City every morning to run errands. She prefers to ride on neighborhood streets, but doesn't mind riding a few blocks on a busy street since there's a bike lane.

Who are they?

A lower-income resident who rides a bicycle to save money for other household expenses. He's comfortable riding on streets as long as they have bike lanes.

Strong and Fearless

%

Who are they?

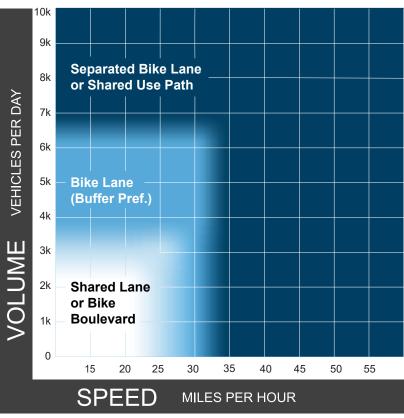
A recent Cal State East Bay grad who can't wait to hit the road this weekend for a 100mile ride on his brand new road bike. He helped pay his way through college as a bike messenger, and loves the rush that he gets from racing.



BICYCLE FACILITY SELECTION

Designing for Interested but Concerned and Enthusiastic and Confident Bicyclists

"Interested but Concerned" bicyclists prefer physical separation as traffic volumes and speeds increase. The bikeway facility selection chart below identifies bikeway facilities that improve the operating environment for this bicyclist type at different roadway speeds and traffic volumes. The "enthusiastic and confident" bicyclist will also prefer bikeway treatments noted in this chart. If a community's goal is to attract new users to bicycling, it is appropriate to select facility types based on this chart.



Notes

- Chart assumes operating speeds are similar to posted speeds. If they differ, use operating speed rather than posted speed.
- 2 Advisory bike lanes may be an option where traffic volume is <3K ADT.

Source: 2019 FHWA Bikeway Selection Guide

FACILITY DETAILS

Physically separated facility:

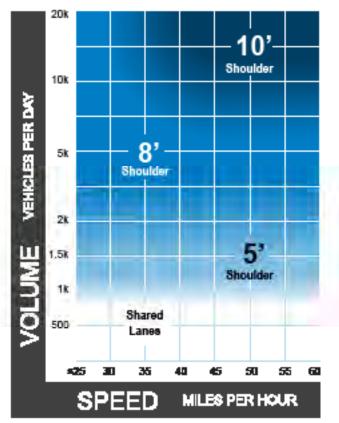
- + Separated bike lane or shared-use path, separated from traffic by parking, posts, curb, etc.
- For two-way facility: 10 to 12 ft preferred, 8 ft minimum

Bike lane: 5 to 7 ft Buffered bike lane: 8 to 9 ft total To determine whether to provide a shared-use path, separated bike lane, or buffered bike lane, consider pedestrian and bicycle volumes or, in the absence of volume, consider land use.

RURAL BICYCLE FACILITY SELECTION

Shoulder Widths for Rural Roadways

Often, the needs and constraints of rural roadways are very different from those of a more urban facility. Rural roadways most typically serve strong and confident riders, who can adequately be accommodated with narrower shoulders. Providing shoulders of the recommended width, and placing intermittent rumble strips between the travel lane and shoulder, helps accommodate less confident bicyclists. When selecting a minimum shoulder width to accommodate bicyclists, the decision should be based on traffic volumes and posted speeds in the rural context. For the purposes of determining the appropriate shoulder width, it is assumed that posted speeds are approximately the same as operating speeds. If operating speeds differ from posted speeds, then operating speed should be used instead of posted speed.



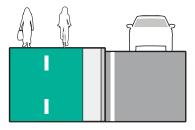
Notes

- This chart assumes the project lovalves reconstruction or rebailt to constructions conditions. For new construction, follow recommended shoulder middles in the AASHTO Green Book.
- A separated stared use pathway is a solicitle alternative to providing paved structures.
- Chart assures operating speeds are similar to pasted speeds. If they diller, see operating speed rather than pasted speed.
- If the percentage of beauty vehicles is greater than 10%, consider produing a white shoulder or a separated pathway.

Source: 2019 FHWA Bikeway Selection Guide

MUP

Multi-Use Path Class I



MOST SEPARATED

TYPICAL APPLICATION

Multi-use paths will generally be considered on any road with one or more of the following characteristics:

- + Total traffic lanes: 3 lanes or greater
- Posted speed limit: 30 mph or greater
- Average Daily Traffic: 9,000 vehicles or greater
- Parking turnover: varies
- Bike lane obstruction: likely to be frequent
- Streets that are designated as truck or bus routes

Multi-use paths are shared with pedestrians and may be preferable to separated bike lanes in low density areas where pedestrians volumes are anticipated to be fewer than 200 people per hour on the path. Separated bike lanes will generally be considered on any road with one or more of the following characteristics:

Separated Bike Lane

Class IV

- + Total traffic lanes: 3 lanes or greater
- Posted speed limit: 30 mph or more
- + Average Daily Traffic: 9,000 vehicles or greater
- + Parking turnover: frequent
- Bike lane obstruction: likely to be frequent
- Streets that are designated as truck or bus routes

Preferred in higher density areas, adjacent to commercial and mixeduse development, and near major transit stations or locations where observed or anticipated pedestrian volumes will be higher. Buffered bike lanes will generally be considered on any road with one or more of the following characteristics:

Buffered Bike Lane

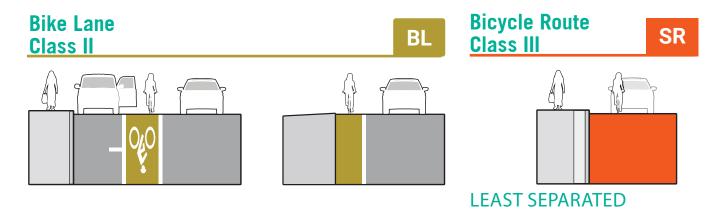
Class II

BBL

SBL

- + Total traffic lanes: 3 lanes or fewer
- Posted speed limit: 30 mph or lower
- Average Daily Traffic: 9,000 vehicles or fewer
- + Parking turnover: infrequent.
- Bike lane obstruction: likely to be infrequent
- Where a separated bike lane or sidepath is infeasible or not desirable

BICYCLE FACILITY OVERVIEW



TYPICAL APPLICATION

Conventional bike lanes will generally be considered on any road with one or more of the following characteristics:

- + Total traffic lanes: 3 lanes or fewer
- Posted speed limit: 30 mph or lower
- Average Daily Traffic: 9,000 vehicles or fewer
- + Parking turnover: infrequent
- Bike lane obstruction: likely to be infrequent
- Where a separated bike lane or sidepath is infeasible or not desirable

Bicycle routes will generally be considered on any road with one or more of the following characteristics:

- + Total traffic lanes: 2 lanes or fewer
- Posted speed limit 25 mph or lower
- Average Daily Traffic: 3,000 vehicles or fewer
- + Parking turnover: very infrequent
- + Bike Lane Obstruction: N/A

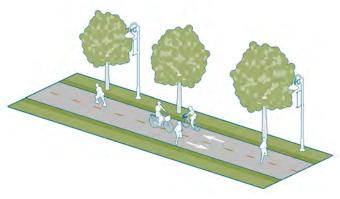
When paired with traffic calming measures this facility type is known as a bicycle boulevard and can provide a low stress environment.

MULTI-USE PATHS (CLASS I)

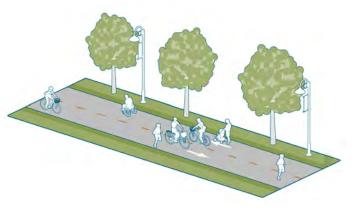
A multi-use path is a two-way facility physically separated from motor vehicle traffic and used by bicyclists, pedestrians, and other non-motorized users. Multi-use paths are often located in an independent alignment, such as a greenbelt or abandoned railroad. However, they are also regularly constructed along roadways; often bicyclists and pedestrians will have increased interactions with motor vehicles at driveways and intersections on these multi-use paths.

CONSIDERATIONS

- According to the AASHTO, "multi-use paths should not be used to preclude on-road bicycle facilities, but rather to supplement a network of on-road bike lanes, bicycle boulevards, and paved shoulders." In other words, in some situations it may be appropriate to provide an on-road bikeway in addition to a multi-use path along the same roadway.
- Many people express a strong preference for the separation between bicycle and motor vehicle traffic provided by paths when compared to on-street bikeways. Multi-use paths may be desirable along high-volume or high-speed roadways, where accommodating the targeted type of bicyclist within the roadway in a safe and comfortable way is impractical. However, multi-use paths may present increased conflicts between path users and motor vehicles at intersections and driveway crossings. Conflicts can be reduced by minimizing the number of driveway and street crossings present along a path and otherwise providing high-visibility crossing treatments.
- Paths typically have a lower design speed for bicyclists than on-street facilities and may not provide appropriate accommodation for more confident bicyclists who desire to travel at higher speeds. In addition, greater numbers of driveways or intersections along a multi-use path corridor can decrease bicycle travel speeds and traffic signals can increase delay for bicyclists on off-street paths compared to cyclists using in-street bicycle facilities such as bike lanes. Therefore, paths should not be considered a substitute to accommodating more confident bicyclists within the roadway.



Path Width for One-way Passing

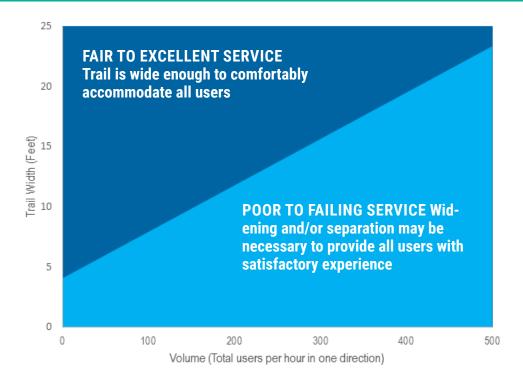


Path Width for Two-way Passing

AASHTO Guide for the Development of Bicycle Facilities (2012) FHWA Shared-Use Path Level of Service Calculator (2006) California Manual on Uniform Traffic Control Devices (2014)

PATH WIDTH CONSIDERATION

Path width should be determined based on three main characteristics: the number of users, the types of users, and the differences in their speeds. For example, on a path that is used by higher-speed bicyclists and children walking to school, users may experience conflicts due to their speed differences. By widening the path to provide space to accommodate passing movements, conflicts can be reduced.



CONSIDERATIONS

- Typical path width is 12 feet wide with 3 foot shoulders on each side. This width allows users to pass one another with minimal conflict.
- Widths as narrow as 8 or 10 feet are acceptable for short distances under physical constraint or where volume is expected to be low.
- If there is frequent conflict between bicyclists and other users, separate bicyclists from pedestrians by constructing separate paths for each mode. The separate facilities may include two hard surface paths, or one hard surface path and one soft surface path.
- + See above chart for path width recommendations based on volume. Soft surface paths are also preferred by some users, such as runners or equestrians.
- + MUTCD warning signs showing the path narrowing should be considered at locations where the path narrows.

GUIDANCE

 Multi-use paths should be designed according to state and national standards. This process includes establishing a design speed (typically 18 mph) and designing path geometry accordingly.

Minimizing user conflicts:

- Vertical objects close to the path edge can endanger users and reduce the comfortable usable width of the path. Vertical objects should be set back at least three feet from the edge of the path, for a height of 8 feet.
- 3 foot wide (minimum) shoulders provide space for users who step off the path to rest or to allow users to pass one another.
- Equestrian users and bicyclists may be integrated on the same multi-use path route. Ideally, a separate bridle path is desirable as horses prefer a soft surface to walk on and the horizontal separation keeps the horse from being startled by bicyclists.
- Include signage that dictates yielding responsibilities reduces conflict between equestrian users and other users.

SEPARATED BIKE LANES (CLASS IV)

Separated Bike Lanes are an exclusive bikeway facility type that combines the user experience of a multi-use path with the onstreet infrastructure of a conventional bike lane. They are physically separated from motor vehicle traffic and distinct from the sidewalk. Two-way separated bike lanes are sometimes referred to as "cycle tracks".



One-way street level with Flexible Delineator posts



Two-way Street level with raised buffer



One-way Raised with buffer



Two-way Raised with buffer

CONSIDERATIONS

Separated bike lanes are more attractive to a wider range of bicyclists than striped bikeways on higher volume and higher speed roads. They eliminate the risk of a bicyclist being hit by an opening car door and prevent motor vehicles from driving, stopping or waiting in the bikeway. They also provide greater comfort to pedestrians by separating them from bicyclists riding at higher speeds.

Separated bike lanes can provide different levels of separation:

- Separated bike lanes with flexible delineator posts ("flex posts") alone offer the least separation from traffic and are appropriate as an interim solution.
- + Separated bike lanes that are raised with a wider buffer from traffic provide the greatest level of separation from traffic, but will often require road reconstruction.
- + Separated bike lanes that are protected from traffic by a row of on-street parking offer a high-degree of separation.

NACTO. Urban Bikeway Design Guide. 2nd Edition.

GUIDANCE

Separated bike lanes can generally be considered on any road with one or more of the following characteristics:

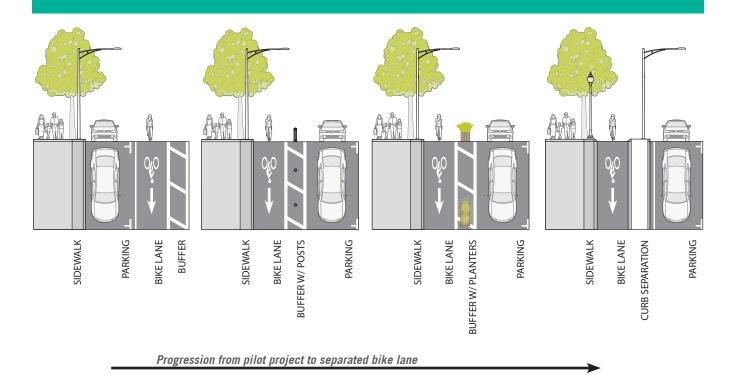
- Traffic lanes: 3 lanes or greater
- + Posted speed limit: 30 mph or more
- + Traffic: 9,000 vehicles per day or greater
- On-street parking turnover: frequent
- Bike lane obstruction: likely to be frequent
- + Streets that are designated as truck or bus routes

Separated bike lanes are preferred over multi-use paths in higher density areas, commercial and mixed-use development, and near major transit stations or locations where pedestrian volumes are anticipated to exceed 200 people per hour on a multi-use path. Parking removal may be required to construct separated bike lanes.

MassDOT. Separated Bike Lane Planning and Design Guide. 2015 Caltrans. Class IV Bikeway Guidance (Separated Bikeways/Cycle Tracks). 2015.

LIFE OF A SEPARATED BIKE LANE

Separated bike lanes have been implemented in many cases as low-cost retrofit projects (e.g. using flex posts and paint within the existing right-of-way). More permanent forms of separation, such as curb-separated bike lanes, cost more and are less flexible once implemented. A phased implementation approach, where "pilot" projects transition to permanent separated bike lanes may solve both of these problems, by implementing the facility slowly and troubleshooting before permanent materials and high costs are necessary.



CONSIDERATIONS

Lower-cost retrofits or demonstration projects allow for quick implementation, responsiveness to public perception and ongoing evaluation. Separation types for short-term separated bike lane designs often include nonpermanent separation, such as flexible delineator posts, planters or parking stops. Pilot projects allow the agency to:

- Test the separated bike lane configuration for bicyclists and traffic operations
- Evaluate public reaction, design performance, and safety effectiveness
- + Make changes if necessary
- + Transition to permanent design

GUIDANCE

- Permanent separation designs provide a high level of protection and often have greater potential for placemaking, quality aesthetics, and integration with features such as green stormwater infrastructure.
- Agencies often implement permanent separation designs by leveraging private development (potentially through developer contribution), major capital construction, and including separated bike lanes in roadway reconstruction designs.
- + Examples of permanent separation materials include rigid bollards, raised medians and grade-separated bike lanes at an intermediate or sidewalk level.

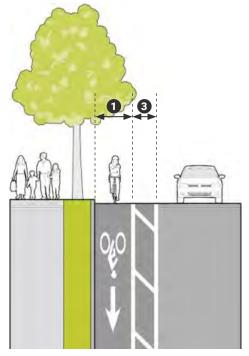
NACTO Urban Street Design Guide. 2013.

FHWA Protected Bike Lane Planning and Design Guide. 2015.

Caltrans. Class IV Bikeway Guidance (Separated Bikeways/Cycle Tracks). 2015.

BUFFERED BIKE LANES (CLASS II)

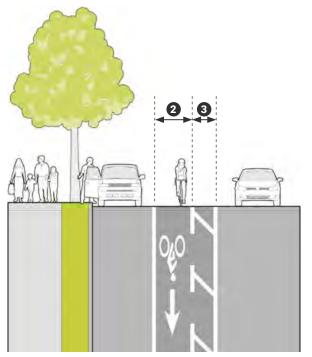
Buffered bicycle lanes are created by painting or otherwise creating a flush buffer zone between a bicycle lane and the adjacent travel lane. While buffers are typically used between bicycle lanes and motor vehicle travel lanes to increase bicyclists' comfort, they can also be provided between bicycle lanes and parking lanes in locations with high parking turnover to discourage bicyclists from riding too close to parked vehicles.



Buffered Bike Lane Adjacent to a Curb

CONSIDERATIONS

- Preferable to a conventional bicycle lane when used as a contra-flow bike lane on one-way streets.
- + Typically installed by reallocating existing street space.
- + Can be used on one-way or two-way streets.
- Consider placing buffer next to parking lane where there is commercial or metered parking.
- Consider placing buffer next to travel lane where speeds are 30 mph or greater or when traffic volume exceeds 6,000 vehicles per day.
- Where there is 7 feet of roadway width available for a bicycle lane, a buffered bike lane should be installed instead of a conventional bike lane.
- Buffered bike lanes allow bicyclists to ride side by side or to pass slower moving bicyclists.
- + Research has documented buffered bicycle lanes increase the perception of safety.



Buffered Bike Lane Adjacent to Parking

GUIDANCE

- The minimum width of a buffered bike lane adjacent to parking is 5 feet, a desirable width is 6 feet.
- 2 Buffers are to be broken where curbside parking is present to allow cars to cross the bike lane.
- 3 The minimum buffer width is 18 inches. There is no maximum. For buffers less than two feet in width, no cross hatching should be used. For buffers between 2 and 4 feet in width, diagonal cross hatching should be used. For buffers over 4 feet in width, chevron cross hatching should be used.

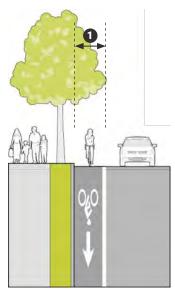
AASHTO. Guide for the Development of Bicycle Facilities. 2012.

NACTO. Urban Bikeway Design Guide. 2nd Edition.

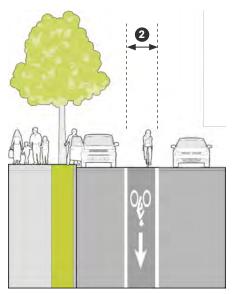
Portland State University, Center for Transportation Studies. Evaluation of Innovative Bicycle Facilities: SW Broadway Cycle Track & SW Stark/Oak Street Buffered Bike Lanes FINAL REPORT. 2011.

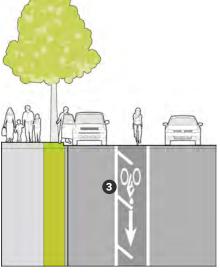
BIKE LANES (CLASS II)

Bicycle lanes provide an exclusive space for bicyclists in the roadway. Bicycle lanes are established through the use of lines and symbols on the roadway surface. Bicycle lanes are for one-way travel and are normally provided in both directions on twoway streets and/or on one side of a one-way street. Bicyclists are not required to remain in a bicycle lane when traveling on a street and may leave the bicycle lane as necessary to make turns, pass other bicyclists, or to properly position themselves for other necessary movements. Bicycle lanes may only be used temporarily by vehicles accessing parking spaces and entering and exiting driveways and alleys. Stopping, standing and parking in bike lanes is prohibited.



Bike Lane Adjacent to a Curb





Bike Lane Adjacent to Parking

Bike Lane with Door Zone Marking

CONSIDERATIONS

- + Typically installed by reallocating existing street space.
- + Can be used on one-way or two-way streets.
- Contra-flow bicycle lanes may be used to allow two-way bicycle travel on streets designated for one-way travel for motorists to improve bicycle network connectivity.
- Stopping, standing and parking in bike lanes may be problematic in areas of high parking demand and deliveries, especially in commercial areas.
- Wider bike lanes or buffered bike lanes are preferable at locations with high parking turnover.

GUIDANCE

- The minimum width of a bike lane adjacent to a curb is 5 feet exclusive of a gutter; a desirable width is 6 feet.
- 2 The minimum width of a bike lane adjacent to parking is 5 feet; a desirable width is 6 feet. The minimum combined width of a parking lane and bicycle lane is 14 feet.
- Parking T's or hatch marks can highlight the door zone on constrained corridors with high parking turnover to guide bicyclists away from doors.

BICYCLE BOULEVARD (CLASS III)

Bicycle boulevards are applied on quiet streets, often through residential neighborhoods. These treatments are designed to prioritize bicycle through-travel, while calming motor vehicle traffic and maintaining relatively low motor vehicle speeds. Treatments vary depending on context, but often include elements of traffic calming, including traffic diverters, speed attenuators such as speed humps or chicanes, pavement markings, and signs.

TREATMENT	VOLUME MANAGEMENT	SPEED MANAGEMENT	
HORIZONTAL DEFLECTION			
Curb Extension	-	\bigcirc	
One-Lane Pinch Points	\bigcirc	\bigcirc	
Chicanes	0	•	
Neighborhood Traffic Circles	—	•	
Median Islands	—	•	
VERTICAL DEFLECTION			POTENTIAL
Speed Humps/Cushions	\bigcirc		EFFECTIVENES
Raised Crosswalks	\bigcirc		High
TRAFFIC DIVERTERS			
Signs and Markings	0	—	🔵 Medium
Diagonal Diverter		\bigcirc	O Low
Major Street Refuge Island		—	None
Forced Turn		•	- None

Effectiveness of Bicycle Boulevard Treatments

CONSIDERATIONS

Many cities already have signed bike routes along neighborhood streets that provide an alternative to traveling on high-volume, high-speed arterials. Bicycle boulevard treatments make these streets more suitable for bicyclists of all abilities and can reduce crashes.

Stop signs or traffic signals should be placed along the bicycle boulevard to prioritize the bicycle movement, minimizing stops for bicyclists whenever possible.

Bicycle boulevard treatments include traffic calming measures such as street trees, traffic circles, chicanes, and speed humps. Traffic management devices such as diverters or semi-diverters can redirect cut-through vehicle traffic and reduce traffic volume while still enabling local access to the street.

Communities should begin by implementing bicycle boulevard treatments on one pilot corridor to measure the impacts and gain community support. The pilot program should include before-and-after crash studies, motor vehicle counts, and bicyclist counts on both the bicycle boulevard and parallel streets. Findings from the pilot program can be used to justify bicycle boulevard treatments on other neighborhood streets.

Additional treatments for major street crossings may be needed, such as median refuge islands, rectangular rapid flashing beacons, bicycle signals, and HAWK or half signals.

GUIDANCE

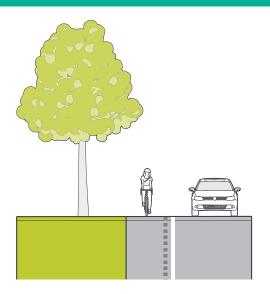
REFERENCES

Bicycle boulevards can generally be considered on any road with one or more of the following characteristics:

- + Maximum Average Daily Traffic (ADT): 3,000
- + Preferred ADT: up to 1,000
- Target speeds for motor vehicle traffic are typically around 20 mph; there should be a maximum < 15 mph speed differential between bicyclists and vehicles.

RURAL BICYCLE ROUTE (CLASS III)

Paved shoulders are often the recommended bicycle facility on rural routes, except on low-volume streets where shared streets may be recommended. See the Rural Route Selection Chart for additional guidance. Paved shoulders provide a range of benefits: they reduce motor vehicle crashes, reduce long-term roadway maintenance, ease short-term maintenance such as snow plowing, and provide space for bicyclists and pedestrians (although paved shoulders typically do not meet accessibility requirements for pedestrians).





CONSIDERATIONS

- For roads that are unable to provide consistent and standard size bikeable shoulders in both directions, prioritize:
 - The uphill direction on hilly roads to reduce conflicts between slow-moving bicyclists and fast-moving motor vehicles.
 - The inside of a horizontal curve and/ or the downgrade of a vertical curve where sight distance is restricted.
- Paved shoulders should be considered on roadways popular with recreational bicyclists that have significant motor vehicle traffic during periods when recreational bicycling is known to occur.
- Bicyclists will not use a shoulder if it is covered in gravel, glass and other road debris, so regular street sweeping is important.
- In rural areas, paved shoulders can also provide space for pedestrians on roadways without sidewalks. In situations where a shoulder is intended for pedestrian use, it must meet Americans with Disabilities Act requirements to the maximum extent possible.

AASHTO Guide for the Development of Bicycle Facilities (2012)

FHWA. Achieving Multimodal Networks: Applying Design Flexibility and Reducing Conflicts (2016)

GUIDANCE

- Shoulder width should be at least 4 feet if the roadway is curbless and there are no vertical obstructions. If curbs or vertical obstructions are present, shoulder width should be 5 feet minimum exclusive of the gutter if present. See Rural Route Selection Chart for additional guidance.
- Shoulders should be wider on roads with high levels of bicycle traffic to accommodate bicyclist passing and facilitate side-by-side bicycling.
- + When posted speed limits or 85th percentile speeds exceed 50 mph and/or if heavy vehicles frequently use the road, shoulders should exceed minimum widths to enhance bicyclist comfort.
- Edge line rumble strips can provide additional bicyclist space on paved shoulders. The width of a shoulder with rumble strips should be measured from the rightmost side of the rumble strip to the edge of the roadway. Where rumble strips are present, gaps of at least 12' should be provided every 40-60'.



Photo: Castro Valley, CA

BICYCLE INTERSECTION DESIGN AND SPOT TREATMENTS

CROSSING TREATMENTS

While the street segments of a bicycle boulevard or other traffic-calmed street may be generally comfortable for bicyclists without significant improvement, major street crossings must be addressed to provide safe, convenient and comfortable travel along the entire route. Treatments provide waiting space for bicyclists, control cross traffic, or ease bicyclist use by removing traffic control for travel along the bicycle boulevard route.



Median Diverter



Pedestrian Hybrid Beacon

CONSIDERATIONS

- Adjustments to traffic control such as a Pedestrian Hybrid beacon or stop sign adjustments may necessitate a traffic study.
- Median islands may be constructed to require right-in/ right-out turns by motor vehicles while still allowing left turns by bicyclists at off-set intersections.
- Numerous treatments exist to accommodate offset intersection crossings for bicyclists, and the full range of design treatments should be considered in these situations. These treatments include left turn queue boxes, two-way center left turn lanes (optionally designed solely for bicyclists), median left turn pockets and short sidepath segments.



Bicycle Box with Lead-In Bike Lane



Offset Crossing Left Turn Box with Lead-In Bike Lane

GUIDANCE

Medians should be a minimum of 6 feet in width, though 8 feet is desirable to allow adequate space for a bicycle.

Intersections along a bicycle boulevard route may need treatment in the following situations:

- + Unsignalized crossings of arterial or collector streets with high traffic volumes and speeds.
- + Offset intersections where the bike route makes two turns in short succession.

Fundamentals of Bicycle Boulevard Planning & Design (2009) NACTO Urban Bikeway Design Guide (2014) Portland's Neighborhood Greenway Assessment Report (2015)

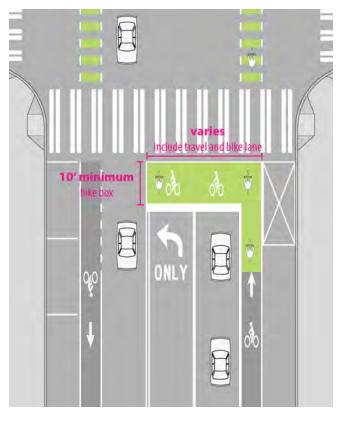
BIKE BOXES

A bicycle box provides dedicated space between the crosswalk and vehicle stop line where bicyclists can wait during the red light at signalized intersections. The bicycle box allows a bicyclist to take a position in front of motor vehicles at the intersection, which improves visibility and motorist awareness, and allows bicyclists to "claim the lane" if desired. Bike boxes aid bicyclists in making turning maneuvers at the intersection, and provide more queuing space for multiple bicyclists than that provided by a typical bicycle lane.

CONSIDERATIONS

In locations with high volumes of turning movements by bicyclists, a bicycle box should be used to allow bicyclists to shift towards the desired side of the travel way. Depending on the position of the bicycle lane, bicyclists can shift sides of the street to align themselves with vehicles making the same movement through the intersection.

In locations where motor vehicles can continue straight or cross through a right-side bicycle lane while turning right, the bicycle box allows bicyclists to move to the front of the traffic queue and make their movement first, minimizing conflicts with the turning vehicles. When a bicycle box is implemented in front of a vehicle lane that previously allowed right turn on red, the right turn on red movement must be restricted using signage and enforcement following installation of the bike box.



GUIDANCE

- Bicycle boxes are typically painted green and are a minimum of 10 feet in depth and are the width of the entire travel lane(s).
- Bicycle box design should be supplemented with appropriate signage according to the latest version of the California MUTCD.
- Bicycle box design should include appropriate signalization adjustment in determining the minimum green time if needed.
- Where right-turn lanes for motor vehicles exist, bicycle lanes should be designed to the left of the turn lane. If right turns on red are permitted, consider ending the bicycle box at the edge of the bicycle lane to allow motor vehicles to make this turning movement.



NACTO Urban Bikeway Design Guide - Bike Boxes (2014) FHWA Separated Bike Lane Planning and Design Guide (2015) MassDOT Separated Bike Lane Planning & Design Guide (2015)

TWO-STAGE TURN QUEUE BOX

A two-stage turn queue box should be considered where bike lanes are continued up to an intersection and a protected intersection is not provided. The two-stage turn queue box designates a space for bicyclists to wait while performing a two-stage turn across a street at a location outside the path of traffic.

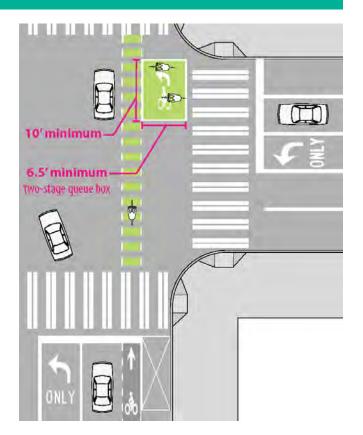
CONSIDERATIONS

FHWA granted interim approval to two-stage turn queue boxes on July 13, 2017.

Two-stage turn queue box dimensions will vary based on the street operating conditions, the presence or absence of a parking lane, traffic volumes and speeds, and available street space. The turn box may be placed in a variety of locations including in front of the pedestrian crossing (the crosswalk location may need to be adjusted), in a 'jug-handle' configuration within a sidewalk, or at the tail end of a parking lane or a median island.

GUIDANCE

- + A minimum width of 10 feet is recommended.
- + A minimum depth of 6.5 feet is recommended.
- Dashed bike lane extension markings may be used to indicate the path of travel across the intersection.
- + NO TURN ON RED (R10-11) restrictions should be used to prevent vehicles from entering the queuing area.
- + The use of a supplemental sign instructing bicyclists how to use the box is optional.
- The box should consist of a green box outlined with solid white lines supplemented with a bicycle symbol and a turn arrow to emphasize the crossing direction.
- Two-stage turn queue boxes should only be used at signalized intersections.





REFERENCES

NACTO Urban Bikeway Design Guide (2014) MassDOT Separated Bike Lane Planning and Design Guide (2015) FHWA Separated Bike Lane Planning and Design Guide (2015) FHWA Bicycle Facilities and the Manual on Uniform Traffic Control Devices - Two-Stage Turn Box (2015)

MIXING ZONES

A mixing zone requires turning motorists to merge across a separated bike lane at a defined location in advance of an intersection. Unlike a standard bike lane, where a motorist can merge across at any point, a mixing zone design limits bicyclists' exposure to motor vehicles by defining a limited merge area for the turning motorist. Mixing zones are compatible only with one-way separated bike lanes.

CONSIDERATIONS

Protected intersections are preferable to mixing zones. Mixing zones are generally appropriate as an interim solution or in situations where severe right-of-way constraints make it infeasible to provide a protected intersection.

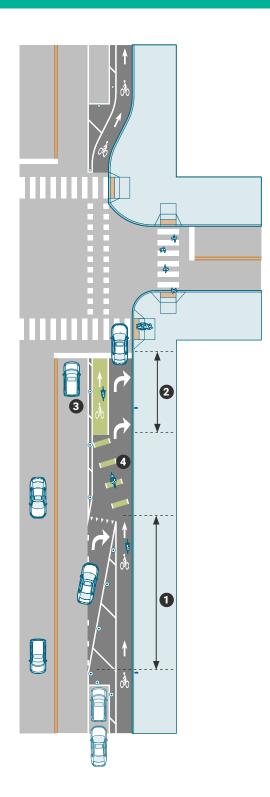
Mixing zones are only appropriate on street segments with one-way separated bike lanes. They are not appropriate for two-way separated bike lanes due to the contra-flow bicycle movement.

GUIDANCE

- Locate merge points where the entering speeds of motor vehicles will be 20 mph or less by minimizing the length of the merge area and locating the merge point as close as practical to the intersection.
- 2 Minimize the length of the storage portion of the turn lane.
- Provide a buffer and physical separation (e.g. flexible delineator posts) from the adjacent through lane after the merge area, if feasible.
- Highlight the conflict area with green surface coloring and dashed bike lane markings, as necessary, or shared lane markings placed on a green box.
- Provide a "Begin right (or left) turn lane yield to bikes" sign (R4-4) at the beginning of the merge area.
- + Restrict parking within the merge area.
- At locations where raised separated bike lanes approach the intersection, the bike lane should transition to street elevation at the point where parking terminates.
- Where posted speeds are 35 mph or higher, or at locations where it is necessary to provide storage for queued vehicles, it may be necessary to provide a deceleration/ storage lane in advance of the merge point.

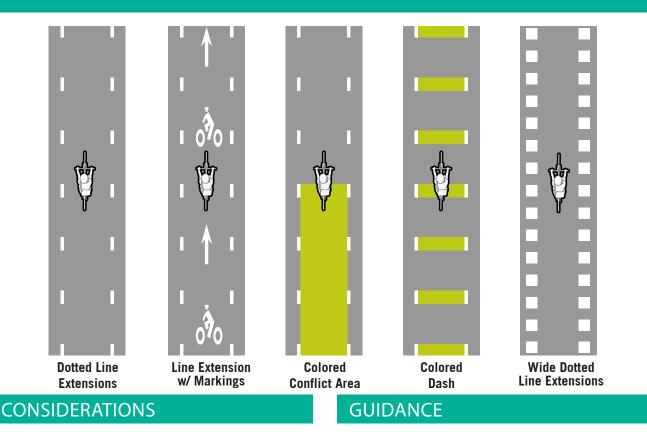
NACTO. Urban Bikeway Design Guide. 2012. MassDOT. Separated Bike Lane Planning and Design Guide. 2015.

FHWA. Separated Bike Lane Planning and Design Guide. 2015.



CONFLICT AREA MARKING

Conflict area markings are intersection pavement markings designed to improve visibility, alert all roadway users of expected behaviors, and to reduce conflicts with turning vehicles.



- The appropriate treatment for conflict areas can depend on the desired emphasis and visibility. Dotted lane lines may be sufficient for guiding bicyclists through intersections; however, consider providing enhanced markings with green pavement and/or symbols at complex intersections or at intersections with safety concerns.
- + Symbol placement within intersections should consider vehicle wheel paths and minimize maintenance needs associated with wheel wear.
- Driveways with higher volumes may require additional pavement markings and signage.
- Consideration should be given to using intersection conflict markings as spot treatments or standard intersection treatments. A corridor-wide treatment can maintain consistency; however, spot treatments can be used to highlight conflict locations.

AASHTO Guide for the Development of Bicycle Facilities (2012) NACTO Urban Bikeway Design Guide (2014) California Manual on Uniform Traffic Control Devices (2014)

- The width of conflict area markings should be as wide as the bike lanes on either side of the intersection.
- Dotted white lane lanes should conform to the latest edition of the California MUTCD. These markings can be used through different types of intersections based on engineering judgment.
- Green pavement markings can be used along the length of a corridor or in select conflict locations.
 FHWA granted interim approval for green colored pavement for bike lanes in April of 2011.

SEPARATED BIKE LANES AT INTERSECTIONS

Separated bicycle lanes provide an exclusive travel way for bicyclists alongside roadways that is separate from motor vehicle travel lanes, parking lanes, and sidewalks. Separated bike lane designs at intersections should manage conflicts with turning vehicles and increase visibility for all users.



CONSIDERATIONS

Separated bicycle lane designs at intersections should give consideration to signal operation and phasing in order to manage conflicts between turning vehicles and bicyclists. Bicycle signal heads also should be considered to separate conflicts.

Shared lane markings and/or colored pavement can supplement short dashed lines to demark the separated bike lane through intersections, where engineering judgment deems appropriate.

At non-signalized intersections, design treatments to increase visibility and safety include:

- + Warning signs
- + Raised intersections
- Special pavement markings (including colored surface treatment)
- + Removal of parking prior to the intersection

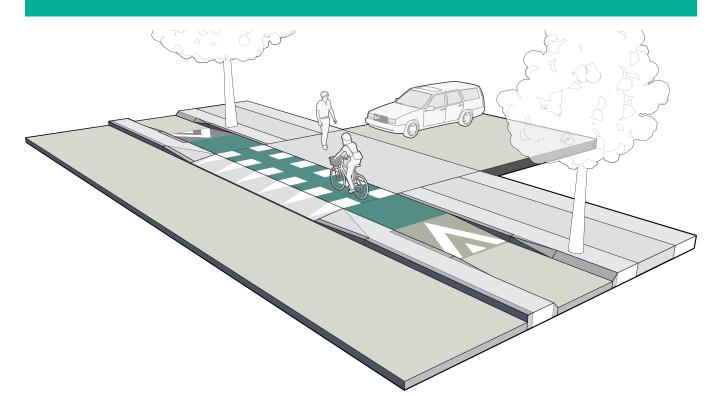
Bicycle Facilities and the Manual on Uniform Traffic Control Devices NACTO Urban Bikeway Design Guide. 2012. FHWA Separated Bike Lane Planning and Design Guide. 2015.

GUIDANCE

- + It is preferable to maintain the separation of the bike lane through the intersection rather than introduce the bicyclist into the street with a merge lane. Where this is not possible, see guidance on Mixing Zones.
- Increasing visibility and awareness are two key design goals for separated bike lanes at intersections. In some cases, parking restrictions between 20' to 40' are needed to ensure the visibility of bicyclists at intersections.
- Separated bike lanes should typically be routed behind transit stops (i.e., the transit stop should be between the bike lane and motor vehicle travel lanes). If this is not feasible, the separated bike lane should be designed to include treatments such as signage and pavement markings to alert the bicyclist to stop for buses and pedestrians accessing transit stops.
- Markings and signage should be used at intersections to give priority to separated bicycle lanes.
- + For guidance regarding separated bike lanes at transit stops, refer to the AC Transit Multimodal Corridor Design Guidelines.

SEPARATED BIKE LANES AT DRIVEWAYS

Most bicycle facilities will need to cross streets, driveways, or alleys at multiple locations along a corridor. At these locations, the crossings should be designed to 1) delineate a preferred path for people bicycling through the intersection with the driveway and 2) to encourage driver yielding behavior, where applicable. Bicycle crossings may be supplemented with green pavement, yield lines, and/or regulatory signs.



CONSIDERATIONS

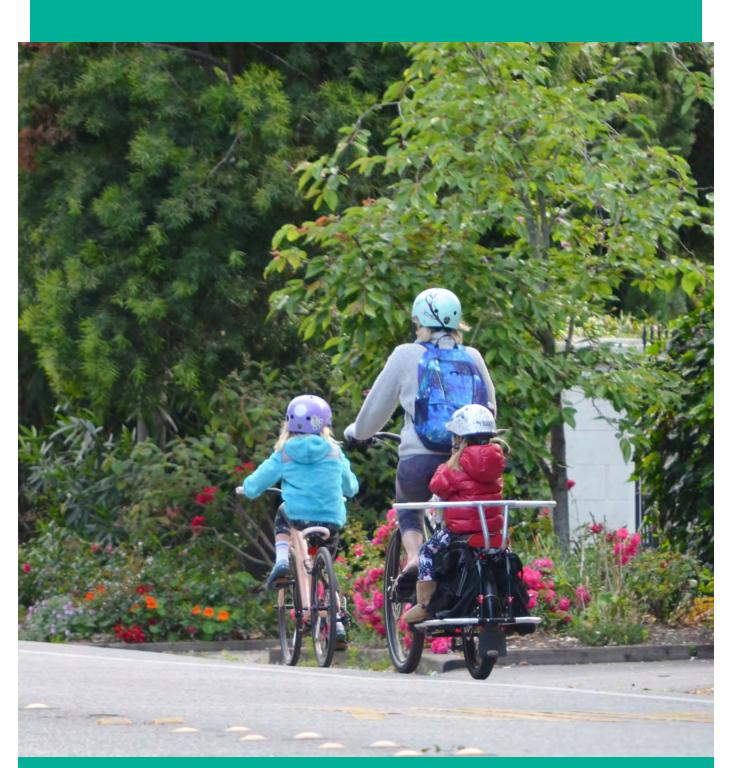
- Supplemental yield lines, otherwise known as shark's teeth, can be used to indicate priority for people bicycling and may be used in advance of unsignalized crossings at driveways, at signalized intersections where motorists may turn across a bicycle crossing during a concurrent phase, and in advance of bicycle crossings located within roundabouts.
- Raised bicycle crossings further promote driver yielding behavior by slowing their speed before the crossing and increasing visibility of people bicycling.

GUIDANCE

- The bicycle crossing may be bounded by 12-inch (perpendicular) and 24-inch (parallel) white pavement dashes, otherwise known as elephant's feet. Spacing for these markings should be coordinated with zebra, continental, or ladder striping of the adjacent crosswalk.
- The bicycle crossing should be at least 6 feet wide for one-way travel and at least 10 feet wide for twoway travel, as measured from the outer edge of the elephant's feet. Bicycle lane symbol markings should be avoided in bicycle crossings. Directional arrows are preferred within two-way bicycle crossings.
- Dashed green colored pavement may be utilized within the bicycle crossing to increase the conspicuity of the crossing where permitted conflicts occur. Green color may be desirable at crossings where concurrent vehicle crossing movements are allowed and where sightlines are constrained, or where motor vehicle turning speeds exceed 10 mph.

REFERENCES

MassDOT Separated Bike Lane Planning and Design Guide (2015) FHWA Separated Bike Lane Planning and Design Guide (2015)



ENHANCEMENTS AND SUPPORTING TREATMENTS FOR BICYCLE FACILITIES

TRAFFIC DIVERSION

Traffic diversion strategies are part of traffic calming and are used to reroute traffic from a bicycle boulevard or other intentionally low-traffic streets onto other adjacent streets by installing design treatments that allow access by bicyclists and pedestrians but restrict motorized traffic from passing through.



Partial closure - permanent, signalized



Partial closure - interim, stop-control

CONSIDERATIONS

- Diverting motor vehicle traffic onto adjacent streets requires considering and addressing potential changes in traffic volume on other local streets during the planning, design and evaluation process.
- Other traffic calming tools should be explored for their effectiveness before implementing traffic diversion measures. In suburban contexts and other neighborhoods where the street network is not a traditional grid, the impacts of diversion to the larger street network will be greater, due to the inability of traffic to easily disperse and find alternate routes.
- Temporary materials may be used to test diversion impacts before permanent, curbed diverters are installed.
- + Consultation with emergency services will be necessary to understand their routing needs.
- + Traffic diversion requires community support from the surrounding neighborhood.



Diagonal diverter



Full closure

REFERENCES

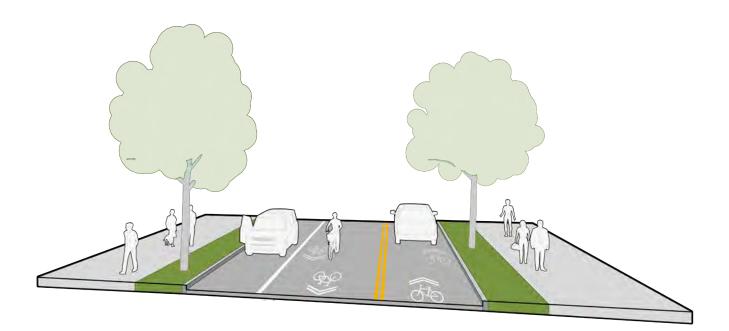
GUIDANCE

- Preferred motor vehicle volumes for bicycle boulevards are in the range of 1,000 to 1,500 per day, while up to 3,000 automobiles is acceptable.
- + Diversion devices must be designed to provide a minimum clear width of 6 feet for a bicyclist to pass through.
- Some treatments may require a separate pedestrian accommodation.

Fundamentals of Bicycle Boulevard Planning & Design (2009) NACTO Urban Bikeway Design Guide (2014) Portland's Neighborhood Greenway Assessment Report (2015)

SHARED LANE MARKINGS

Shared lane markings (or "sharrows") are pavement markings that denote shared bicycle and motor vehicle travel lanes. The markings are two chevrons positioned above a bicycle symbol, placed where the bicyclist is anticipated to operate. In general, this is a design solution that should only be used in locations with low traffic speeds and volumes as part of a signed route or bicycle boulevard. Shared lane markings are sometimes used as a temporary solution on constrained, higher-traffic streets (up to 10,000 vehicles per day) until additional right-of-way can be acquired, but should not be considered a permanent solution in these contexts.



CONSIDERATIONS

- Typically used on local, collector, or minor arterial streets with low traffic volumes. Commonly used on bicycle boulevards to reinforce the priority for bicyclists.
- Typically feasible within existing right-ofway and pavement width even in constrained situations that preclude dedicated facilities.
- May be used as interim treatments to fill gaps between bike lanes or other dedicated facilities for short segments where there are space constraints.
- May be used for downhill bicycle travel in conjunction with climbing lanes intended for uphill travel.
- + Typically supplemented by signs, especially Bikes May Use Full Lane (R4-11).

AASHTO Guide for the Development of Bicycle Facilities (2012) NACTO Urban Bikeway Design Guide (2014) California Manual on Uniform Traffic Control Devices (2014)

GUIDANCE

- Intended for use only on streets with posted speed limits of up to 25 mph and traffic volumes of less than 4,000 vehicles per day. Maximum posted speed of street: 35 mph.
- May be used as a temporary solution on constrained streets with up to 10,000 vehicles per day until a more appropriate bikeway facility can be implemented. Maximum posted speed of street: 35 mph.
- Intended for use on lanes up to 14 feet wide (up to 13 feet preferred). For lanes 15 feet wide or greater, stripe a 4-foot bike lane instead of using shared lane markings.
- The marking's centerline must be at least 4 feet from curb or edge of pavement where parking is prohibited.
- The marking's centerline must be at least 11 feet from curb where parking is permitted, so that it is outside the door zone of parked vehicles.
- + For narrow lanes (11 feet or less), it may be desirable to center shared lane markings along the centerline of the outside travel lane.

REFERENCES

BICYCLE ROUTING / WAYFINDING

Wayfinding is a highly visible way to improve bicycling in an area because it helps identify the best routes to destinations, helps people overcome a barrier of not knowing where to ride, and reminds motorists to anticipate the presence of bicyclists. A wayfinding system typically combines signage and pavement markings to guide bicyclists along preferred routes to destinations across the community, county, or region. The routes may or may not be numbered, named, or color-coded. Signs may also indicate distances or travel time to destinations. Similar wayfinding systems can be devised for pedestrian travel.







CONSIDERATIONS

A bicycle wayfinding protocol should coordinate with bicycle route maps and provide three general forms of guidance:

- Decision assemblies, which consist of Bike Route identification and optional destination fingerboards, placed at decision points where routes intersect or on the approaches to a designated bike route.
- Decision signs, which consist of Bike Route panels and arrow plaques, placed where a designated bike route turns from one street to another.
- Confirmation assemblies, which consist of Bike Route panels and optional destination fingerboards, placed on the far side of intersections to confirm route choice and the distance (and optionally, time) to destinations.

Sign design can be customized to add distinct community branding, but the clarity and accuracy of the information must be the top priority.

REFERENCES

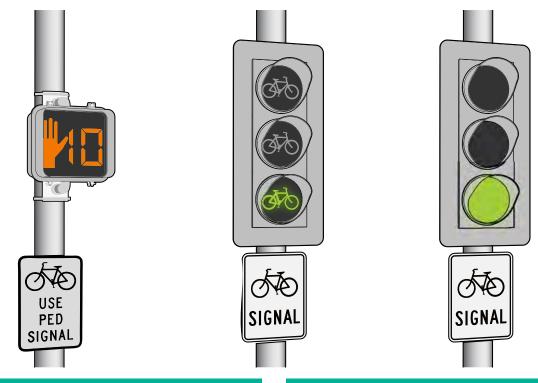
GUIDANCE

- Basic bicycle route signs consist of a MUTCD-style "Bike Route" sign (D11-1 shown above) placed every half mile on a major bike route and on the approach to major bike routes at decision points. Unique numbered routes can be designated and can incorporate a route name or agency logos.
- Bike route signs can be supplemented with "fingerboard" panels showing destinations, directions, and distances (MUTCD D1 series).
- + Place directional signs on the near side of intersections and confirmation signs on the far side of intersections.

NACTO Urban Bikeway Design Guide (2014) California Manual on Uniform Traffic Control Devices (2014)

BICYCLE SIGNALS, DETECTION, ACTUATION

Bicyclists have unique needs at signalized intersections. Bicycle movements may be controlled by the same indications that control motor vehicle movements, by pedestrian signals, or by bicycle-specific traffic signals. The introduction of separated bike lanes creates situations that may require leading or protected phases for bicycle traffic, or place bicyclists outside the cone of vision of existing signal equipment. In these situations, provision of signals for bicycle traffic will be required.



CONSIDERATIONS

- Bicycle-specific signals may be appropriate to provide additional guidance or separate phasing for bicyclists per the 2012 AASHTO Guide for the Development of Bicycle Facilities.
- It may be desirable to install advanced bicycle detection on the intersection approach to extend the phase, or to prompt the phase and allow for continuous bicycle through movements.
- + Video detection, microwave and infrared detection can be an alternate to loop detectors.
- Another strategy in signal timing is coordinating signals to provide a "green wave", such that bicycles will receive a green indication and not be required to stop. Several cities including Portland, OR and San Francisco, CA have implemented "green waves" for bicycles.

AASHTO Guide for the Development of Bicycle Facilities. 2012. NACTO Urban Bikeway Design Guide. 2012. Manual on Uniform Traffic Control Devices. 2009.

GUIDANCE

- A stationary, or "standing", cyclist entering the intersection at the beginning of the green indication can typically be accommodated by increasing the minimum green time on an approach per the 2012 AASHTO Guide for the Development of Bicycle Facilities.
- A moving, or "rolling", bicyclist approaching the intersection towards the end of the phase can typically be accommodated by increases to the red times (change and clearance intervals) per the 2012 AASHTO Guide for the Development of Bicycle Facilities.
- Set loop detectors to the highest sensitivity level possible without detecting vehicles in adjacent lanes and field check. Type D and type Q loops are preferred for detecting bicyclists.
- Install bicycle detector pavement markings and signs per the MUTCD, 2012 AASHTO Guide for the Development of Bicycle Facilities, and the NACTO Urban Bikeway Design Guide.
- + FHWA granted interim approval for bicycle signal faces in December of 2013.

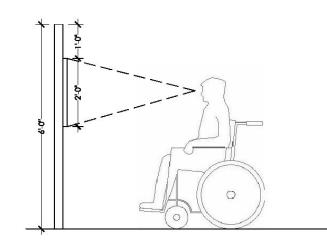
REFERENCES

TRAILHEADS

Trailheads, parking areas, and rest stops provide access to the bikeway network, encourage more use of the paths and bikeways, and provide meeting and parking locations for groups. The number and type of amenities provided at a trailhead, parking area, or rest stop should be based on the number of users of the path or bikeway and the relative ease of finding services nearby.



Arapahoe Road Trailhead with amenities



Provide kiosk information at an appropriate height for all users

CONSIDERATIONS

- The number and types of amenities provided depends on the number of users of the facility, amenities and services available nearby, and the type of user.
- + Trailheads located in a county, regional, or state park should provide a higher number of amenities because they serve more than just path users.
- Trailheads are best located adjacent to a main roadway system.
- They should also be spaced along a major trail to pick up users and traffic from various surrounding communities as well as connect users to other facilities and amenities through the trail system.
- Trailhead amenities may include: restroom (either plumbed, vault, or San-o-let), potable water (for people and dogs), bike racks, a DIY bike service station, picnic tables, benches, small playground, and parking area. Based on the type of user and the volume of use at each trailhead, consider any or all of the above amenities.

GUIDANCE

- + All rest stops should be designed for accessibility according to the ADA.
- + At a minimum, provide a trailhead at each path terminus.
- Preferred trailhead frequency would include all path intersections with major roadways or other major paths, where the path traverses a business district, or every 10 miles.
- + The number of users at each trailhead will lead to decisions about including restrooms, potable water, picnic areas, and parking.
- + Consider installing a counter to determine the volume of trail traffic at various days and times.
- + Plan for expansion at trailheads. Design that allows for future expansion allows for easy modifications without detriment to the existing facilities.
- + Map kiosks should be sited and placed so that the information is visible to someone in a wheelchair.
- Place map kiosks and seating areas a minimum of 5 feet off the path, to prevent people from blocking the path.

REST STOPS

Rest stops along major trails improve the comfort of the trail for users. In particular, active adults (65 and older) and families with young children need frequent breaks during their trail experience. Ideal locations for a rest stop include: landmarks, areas with good views, areas with substantial shade, areas at the top of a steep incline, or areas where users access other amenities.



Rest stop along Richmil Ranch Trail



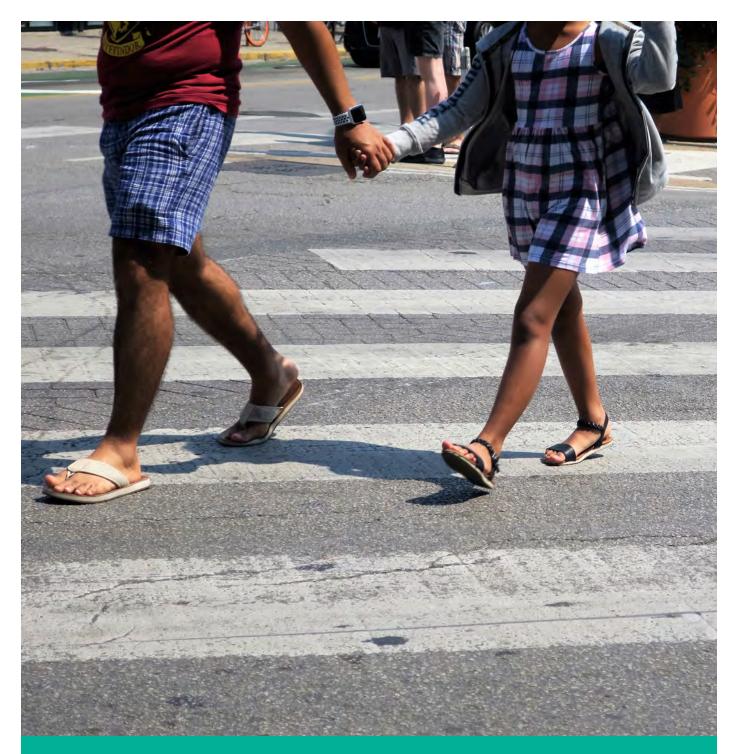
Rest stop along the Centennial Link Trail at East Caley Avenue and South Steele Street with benches, shade, and trash receptacles

CONSIDERATIONS

- + All rest stops should be designed for accessibility according to the current ADA.
- Active adults (65 years and older) need at least 2 hours and 30 minutes of moderate intensity aerobic activity a week (like brisk walking) according to the Centers for Disease Control and Prevention. Path networks provide an easy opportunity to achieve this requirement.
- Multi-use paths that provide regular rest stops and other amenities increase the likelihood of frequent use.
- Amenities at rest stops may include one or more benches, picnic tables with shade, trash receptacles, restrooms, access to interpretive or wayfinding signage, waste receptacles, and/ or potable water. The site, the path route, and existing adjacent amenities all may be factors when deciding which amenities to include.
- Trailheads, parking areas, and especially rest stops are great opportunities for corporate sponsorship, donations, and "adoption" by clubs or other organizations. Public agencies would likely acquire the land and oversee construction, whereas businesses and non-profits could donate funds to purchase the amenities.

GUIDANCE

- + At a minimum, locate rest stops on paths at parks and at intersections with major roadways or other paths.
- Preferred placement of rest stops would include intermediate locations along paths and on-road bikeways as well.
- In areas with more pedestrians or high use by active adults or families with young children, rest stops can be provided every 1 to 2 miles.
- In more remote areas on paths or on-road bikeways, they can be spaced at 3 to 5 miles.



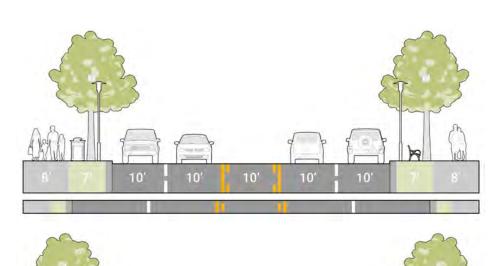
ADDITIONAL CONSIDERATIONS

LANE NARROWING

Lane narrowing can improve comfort and safety for vulnerable road users. Narrowing lanes creates space that can be reallocated to other modes, in the form of wider shoulders, sidewalks, bike lanes, and buffers between cyclists, pedestrians and motor vehicles. Space can also be dedicated to plantings and amenity zones, and reduces crossing distances at intersections.



Roadway Before Narrowing



Narrowing Motor Vehicle Lanes to increase Sidewalk and Amenity Zones

Narrowing Motor Vehicle Lanes to increase Amenity Zone and add Bicycle Lanes

CONSIDERATIONS

 Narrowing existing motor vehicle lanes may result in enough space to create separated bicycle lanes, widened shoulders, sidewalks, and buffers, or a combination of on-street bike lanes and enhancements to the pedestrian corridor.

1

10

10

- Narrower lanes can contribute to lower operating speeds along the roadway, which may be appropriate in dense, walkable corridors.
- + Ensure support from local emergency service providers before narrowing lanes

GUIDANCE

- Motor vehicle travel lanes as narrow as 10 feet are allowed in low-speed environments (45 mph or less) according to the AASHTO Green Book.
- + 10-foot travel lanes are not appropriate on 4-lane undivided arterial roadways.

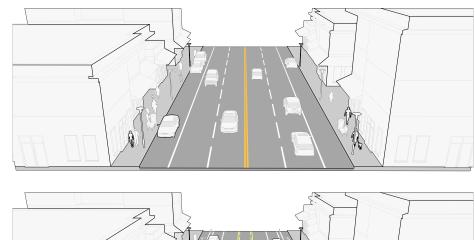


FHWA Achieving Multi-modal Networks: Applying Design Flexibility and Reducing Conflicts. 2016.

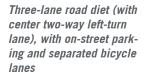
AASHTO Green Book. 2011.

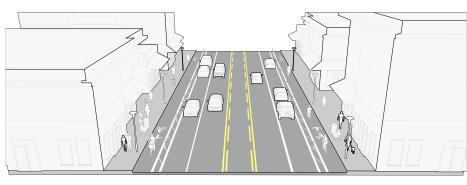
LANE RECONFIGURATION

The reconfiguration of one or more travel lanes to calm traffic and provide space for bicycle lanes, turn lanes, streetscapes, wider sidewalks, and other purposes is called a road diet. Four- to three-lane conversions are the most common type of road diet, however, there are numerous types (e.g., three- to two-lanes, or five- to three-lanes).



Typical 4-lane road with on-street parking





CONSIDERATIONS

Lane reconfigurations are a great tool for reducing collisions and injuries, improving pedestrian crossings and providing designated space for bicyclists. They can improve safety and efficiency for people driving, bicycling, and walking, as they reduce conflict points and lead to fewer and less severe collisions.

Lane reconfigurations are possible under the following capacities:

- + 3 lane road (one through lane in each direction with a center turn lane): 15,000 or fewer ADT
- + 3 lane road (one through lane in each direction with a center turn lane): 20,000 or fewer ADT, traffic study suggested
- + 5 lane road (two through lanes in each direction with a center turn lane): 35,000 or fewer ADT, traffic study suggested
- + 7 lane road (three through lanes in each direction with a center turn lane): 50,000 or fewer ADT, traffic study suggested

GUIDANCE

Lanes greater than 11 feet in width should not be used as they may encourage higher speeds.

The following lane widths are recommended for each lane type:

- + 10 foot wide travel lanes (11 feet for the curb lane is acceptable when on a designated truck or bus route)
- 7-9 foot wide parking lanes

REFERENCES

MAINTENANCE OF MULTI-USE PATHS

Once constructed, multi-use paths require regular maintenance to ensure a safe and usable experience for the life of the path system.

CONSIDERATIONS

- The width of the path should allow maintenance vehicles to travel along and provide areas where they may turn around.
- The pavement section should also provide enough stability to prevent substantial wear and cracking with regular maintenance vehicle traffic. Typically, 6-inch thick concrete or asphalt provides stability to withstand maintenance traffic.
- Regular sweeping and trash removal of multiuse paths enhance the user experience and minimize opportunities for conflict or injury.
- Provide surface repairs such as crack repair, concrete stone replacement, and/or joint sealing as soon as the issue is identified. These problems grow worse over time and can continue to provide opportunity for conflict or injury.
- Cut back vegetation that is encroaching on multi-use paths. Cut back tree roots and/ or install root barriers where appropriate.
- + Cut back vegetation that is encroaching on signage along the path systems.
- Inspect signs and markings regularly, replacing and repairing them as soon as possible. Consider upgrading old signs or markings with newer materials, if available.
- Ensure drainage swales and structures are kept free of silt and debris and are functioning appropriately.
- For any construction project that may impact an existing multi-use path, an appropriate detour and signage plan should be proposed by the contractor to ensure continuous and safe service of the multi-use paths.
- + Check, repair, and maintain all lights and lighting systems, particularly underpass lighting.
- + Natural surface paths may need regrading, weeding, or the repair of ruts.



Mown shoulders



High Line Canal Trail - a crusher fines path free of ruts and weeds

MAINTENANCE OF SEPARATED BIKE LANES

Separated bike lanes require routine maintenance to ensure they provide safe bicycling conditions. Because of their location on the edge of the roadway, separated bike lanes are more likely to accumulate debris. As bicyclists are typically inhibited from exiting separated bike lanes, they may have no opportunity to avoid obstacles such as debris, obstructions, slippery surfaces, and pavement damage and defects.



CONSIDERATIONS

A separated bike lane should be maintained in a similar manner as the adjacent roadway, regardless of whether the separated bike lane is at street level or sidewalk level. Maintenance of separated bike lanes is therefore the responsibility of the public or private agency that is responsible for maintaining the adjacent roadway. This practice may contrast with responsibility for maintaining the adjacent sidewalk, which in some cases will be that of the abutting landowner.

Generally, separated bike lane widths of 8 feet or more are compatible with smaller sweepers, but responsible parties may have larger and incompatible maintenance fleets. Narrower sweepers (approximately 4 feet to 5 feet minimum operating width) may be required to clear oneway separated bike lanes.

Trash Collection

Where separated bike lanes are introduced, the general public, public works staff and contractors should be trained to place garbage bins in the street buffer zone to avoid obstructing the bike lane. Sidewalk buffers may be used to store bins where street buffers are too narrow. Special consideration may be required in separated bike lane design for access to large dumpsters which require the use of automated arms. This may require spot restrictions of on-street parking or curb cuts to dumpster storage in order to accommodate access.

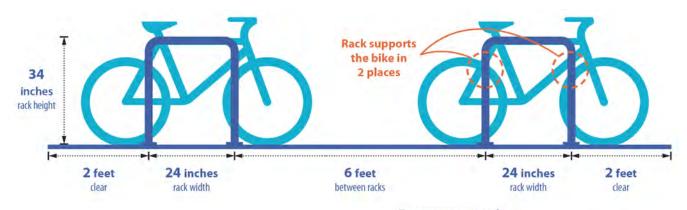
Sweeping and Debris Removal

For street-level separated bike lanes without raised medians, debris can collect in the street buffer area between vertical objects and can migrate into the bike lane if not routinely collected. Landscaped areas, including green stormwater infrastructure, can also collect debris and require regular attention. Fine debris can settle into permeable pavement and inhibit surface infiltration unless vacuumed on a routine basis. At a minimum, permeable pavement should be vacuumed several times per year, depending on material type.

NACTO Urban Street Design Guide (2013) MassDOT Separated Bicycle Lane Planning & Design (2015)

SHORT-TERM BICYCLE PARKING

Bicycle parking enhances the effectiveness of bicycle networks by providing locations for the secure storage of bicycles during a trip. Bicycle parking enables bicyclists to secure their bicycles while patronizing businesses, recreating, and going to work. Bicycle parking requires far less space than automobile parking-- in fact, 10 bicycles can typically park in the area needed for a single car.





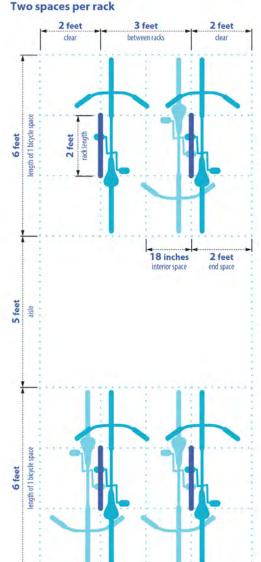
Bicycle parking consists of a rack that supports the bicycle upright and provides a secure place for locking. Bicycle racks should be permanently affixed to a paved surface. Movable bicycle racks are only appropriate for temporary use, such as at major community gatherings.

On-street bicycle parking is intended for short term use.

GUIDANCE

- Bicycle parking facility should not obstruct pedestrian traffic or interfering with the use of the pedestrian areas.
- + Each parked bicycle should be accessible without moving another bicycle.
- + Any sidewalk rack that is parallel to the curb should be located 2 feet from the curb face.
- Any sidewalk rack aligned perpendicular to the curb should be located so that the nearest vertical component of the rack is a minimum of 4 feet from the curb.

NACTO Urban Street Design Guide. 2013. Manual on Uniform Traffic Control Devices. 2009.



REFERENCES

LONG-TERM BICYCLE PARKING

Long-term bicycle parking is intended to provide sheltered and secure bicycle storage for residents, employees and long-term visitors who are leaving their bicycles in a residential or commercial building for several hours or longer and therefore need their bicycles to be protected from vandalism, theft and the elements.



CONSIDERATIONS

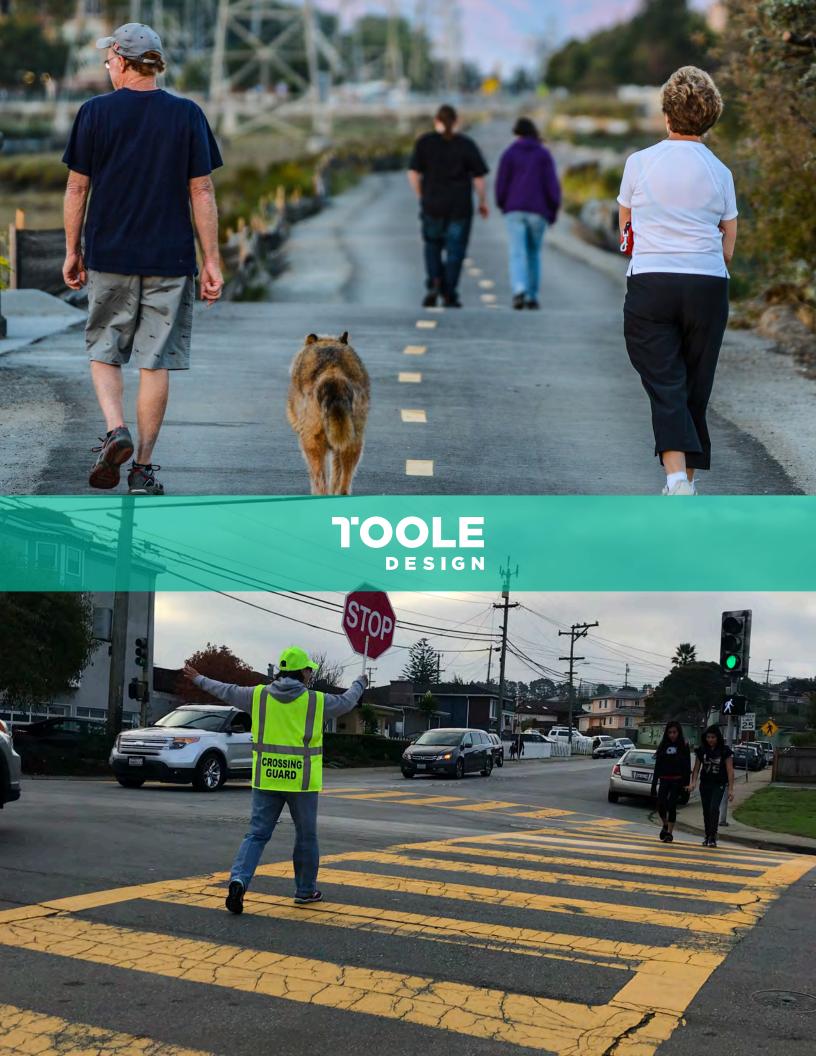
A bicycle locker is a secure, locked box that stores a single bicycle and provides:

- + Highly secure bicycle storage in an enclosed box.
- Direct or indirect access to the street or sidewalk depending on whether it is located in a parking garage or at street level.
- Varying amount of conflict with automobiles depending on whether it is located in a parking garage or at street level.
- Electronic bicycle lockers allow for greater capacity and perforated lockers are preferred as they provide greater safety and security.

GUIDANCE

Lockers should be:

- + Clearly marked as a long-term bicycle parking space
- + Located no lower than the first complete parking level below grade, and no higher than the first complete parking level above grade
- Available and accessible to all building tenants during the buildings hours of operation and at all times for residents in residential contexts
- Located in a well-lit, visible location near the main entrance or elevators
- Separated from vehicle parking by a barrier that minimizes the possibility of a parked bicycle being hit by a car
- + Securely anchored
- + Well-maintained and well-lit



APPENDIX D: DETAILED INFRASTRUCTURE RECOMMENDATIONS

CONTENTS

Detailed Bicycle Network Project List

Pedestrian Priority Destination Recommendations

Cut Sheets for Priority Bicycle Projects

Compiled Safe Routes to School Recommendations

Facility Cost Estimates

Appendix D-1 Unincorporated San Mateo County Active Transportation Plan Bicycle Network Recommendations

As a first step in considering which projects should be implemented over the short and long term, onstreet bikeway projects (projects located within a street right of way) were prioritized based on a set of criteria to help determine which projects may provide the greatest benefit as identified in Chapter 6 in the Plan. The prioritization criteria align with the Plan goals of access, safety, equity, mode share, and flexibility.

This list is intended to be used as a starting point; all projects listed below are subject to change. Other considerations that should be taken into account but may not be fully known until further study is conducted may include, but are not limited to community support, cost, and feasibility.

			Ducio	of Evitorite		lucted may include, but are not infined to community support, cos		-		
	LOC	Location Project Extents		Existing	Recommended	Tier	Cost Estimate			
Side	Community	Street Name	From	То	Bicycle Facility	Bicycle Facility	TICI	Miles		Cost
Baysic	de									
Bayside	Incorporated	Middlefield Rd	Charter St	Flynn Ave		Class III Bicycle Route	Tier I	0.08	\$	5,595
Bayside	North Fair Oaks	Middlefield Rd	Flynn Ave	Pacific Ave		Class II Bicycle Lane	Tier I	0.30	\$	85,559
Bayside	North Fair Oaks	Middlefield Rd	Pacific Ave	5th Ave		Class II Bicycle Lane	Tier I	0.44	\$	127,031
Bayside	North Fair Oaks	Middlefield Rd	5th Ave	8th Ave		Class II Bicycle Lane	Tier I	0.17	\$	50,665
Bayside	North Fair Oaks	Middlefield Rd	8th Ave	Encina Ave		Class II Buffered Bicycle Lane	Tier I	0.14	\$	48,781
Bayside	North Fair Oaks	Semicircular Rd	5th Ave	Middlefield Rd	Class III Bicycle Route	Class IV Separated Bicycle Lane	Tier I	0.04	\$	16,623
Bayside	North Fair Oaks	State Hwy 82	Center St	Wilburn Ave		Class IV Separated Bicycle Lane	Tier I	0.93	\$	370,471
Bayside	North Fair Oaks	Pacific Ave	Westside Ave	Middlefield Rd		Class III Bicycle Boulevard	Tier I	0.19	\$	45,401
Bayside	Colma	A St	Hillside Blvd	Reiner St		Class III Bicycle Boulevard	Tier I	0.39	\$	92,466
Bayside	North Fair Oaks	Calvin Ave	Pacific Ave	Berkshire Ave		Class III Bicycle Boulevard	Tier I	0.17	\$	41,520
Bayside	North Fair Oaks	William Ave	5th Ave	Berkshire Ave		Class III Bicycle Boulevard	Tier I	0.33	\$	79,388
Bayside	North Fair Oaks	5th Ave	Waverly Ave			Class III Bicycle Boulevard	Tier I	0.04	\$	10,302
Bayside	North Fair Oaks	5th Ave		Glendale Ave		Class III Bicycle Boulevard	Tier I	0.03	\$	7,773
Bayside	North Fair Oaks	Glendale Ave	5th ave	Berkshire Ave		Class III Bicycle Boulevard	Tier I	0.23	\$	56,142
Bayside	North Fair Oaks	Berkshire Ave	Westermoreland Ave	State Hwy 82		Class III Bicycle Boulevard	Tier I	0.22	\$	52,265
Bayside	North Fair Oaks	Westmoreland Ave	Berkshire Ave	Northumberland Ave		Class III Bicycle Boulevard	Tier I	0.37	\$	87,693
Bayside	North Fair Oaks	Northumberland Ave	Westmoreland Ave	State Hwy 82		Class III Bicycle Boulevard	Tier I	0.19	\$	45,910
Bayside	North Fair Oaks	Marlborough Ave	Berkshire Ave	Northumberland Ave		Class III Bicycle Boulevard	Tier I	0.36	\$	87,581
Bayside	Colma	State Hwy 82	Valley St	F St		Class IV Separated Bicycle Lane	Tier I	0.49	\$	197,612
Bayside	North Fair Oaks	5th Ave	Bay Rd	Fair Oaks Ave		Class II Bicycle Lane	Tier I	0.27	\$	79,681
Bayside	North Fair Oaks	5th Ave	Semicircular Rd	Fair Oaks Ave		Class II Buffered Bicycle Lane	Tier I	0.58	\$	197,871
Bayside	North Fair Oaks	5th Ave	Waverly Ave	Semicircular Rd		Class II Buffered Bicycle Lane	Tier I	0.17	\$	58,209
Bayside	North Fair Oaks	5th Ave	State Hwy 82	Waverly Ave		Class II Bicycle Lane	Tier I	0.13	\$	37,877
Bayside	North Fair Oaks	5th Ave	5th Ave	Semicircular Rd	Class III Bicycle Route	Class II Bicycle Lane	Tier I	0.04	\$	10,313
Bayside	Colma	Reiner St	San Pedro Rd	(end)		Class III Bicycle Boulevard	Tier I	0.25	\$	60,999
Bayside	North Fair Oaks	(no name)	Westmoreland Ave	Pacific Ave		Class I Shared Use Path	Tier I	0.02	\$	39,192
Bayside	North Fair Oaks	Bay Rd	Douglas Ave	State Hwy 84		Class IV Separated Bicycle Lane	Tier I	0.36	\$	143,224
Bayside	North Fair Oaks	Bay Rd	Florence St	Douglas Ave		Class IV Separated Bicycle Lane	Tier I	1.06	\$	423,564
Bayside	North Fair Oaks	Fair Oaks Ave	Hurlingame Ave	5th Ave		Class III Bicycle Boulevard	Tier I	0.47	\$	113,271
Bayside	Colma	Albert M Teglia Blvd	State Hwy 82	Colma Bart Busway		Class III Bicycle Boulevard	Tier I	0.28	\$	66,555
Bayside	Colma	Albert M Teglia Blvd	Colma Bart Busway	Hill St		Class III Bicycle Boulevard	Tier I	0.05	\$	12,873
Bayside	Menlo Oaks	Coleman Ave	Ringwood Ave	College Ave		Class III Bicycle Boulevard	Tier I	0.37	\$	88,011
Bayside	North Fair Oaks	2nd Ave	William Ave	Bay Rd		Class III Bicycle Boulevard	Tier I	0.86	\$	205,230
Bayside	Colma	(no name)	Albert M Teglia Blvd	Reiner St		Class I Shared Use Path	Tier I	0.05	\$	90,210
Bayside	Colma	Hillside Blvd	Sylvan St	Hoffman St		Class II Buffered Bicycle Lane	Tier I	0.27	\$	90,729
Bayside	North Fair Oaks	Hurlingame Ave	Middlefield Rd	Fair Oaks Ave		Class III Bicycle Boulevard	Tier I	0.34	\$	81,373

	Location		Projec	t Extents	Existing	Recommended				timate
Side	Community	Street Name	From	То	Bicycle Facility	Bicycle Facility	Tier	Miles		Cost
Bayside	North Fair Oaks	Hurlingame Ave	Fair Oaks Ave	Bay Rd		Class III Bicycle Boulevard	Tier I	0.22	\$	53,769
,	Incorporated	State Hwy 82	Chestnut St	Maple St		Class IV Separated Bicycle Lane	Tier I	0.16	\$	63,796
	Menlo Oaks	Ringwood Ave	Arlington Way	Bay Rd	Class II Bicycle Lane	Class I Shared Use Path	Tier I	0.79	\$ 1	1,332,894
	North Fair Oaks	Edison Way	2nd Ave	12th Ave		Class III Bicycle Boulevard	Tier I	0.65	\$	155,363
-	North Fair Oaks	(no name)	Edison Way	Athlone Way		Class I Shared Use Path	Tier I	0.08	\$	128,242
,	North Fair Oaks	Athlone Way	(end)	Bay Rd		Class III Bicycle Boulevard	Tier I	0.06	\$	13,423
-	North Fair Oaks	14th Ave	Athlone Way	Bay Rd		Class III Bicycle Boulevard	Tier I	0.18	\$	43,596
Bayside		Bay Rd	14th Ave	Marsh Rd		Class III Bicycle Boulevard	Tier I	0.10	\$	25,105
-	Broadmoor	Park Plaza Dr	87th St	Palmcrest Dr		Class III Bicycle Boulevard	Tier I	0.19	\$	45,540
Bayside		Menlo Oaks Dr	Ringwood Ave	Bay Rd		Class III Bicycle Boulevard	Tier I	0.84	\$	201,449
	West Menlo Park	Avy Ave	Santa Cruz Ave	Altschul Ave		Class III Bicycle Boulevard	Tier I	0.42	\$	101,347
	Incorporated	Marsh Rd	Middlefield Rd	Fair Oaks Ave		Class I Shared Use Path	Tier II	0.36	\$	604,125
Bayside	•	Marsh Rd	Fair Oaks Ave	Bay Rd		Class IV Separated Bicycle Lane	Tier II	0.27	\$	107,929
	Broadmoor	87th St	Maddux Dr	Junipero Serra Blvd		Class III Bicycle Boulevard	Tier II	0.58	\$	139,998
-	Broadmoor	87th St	Southgate Ave	Maddux Dr		Class III Bicycle Boulevard	Tier II	0.55	\$	130,842
Bayside		Washington St	Annie St	87th St		Class III Bicycle Boulevard	Tier II	0.49	\$	118,184
Bayside		Fair Oaks Ave	Marsh Rd	Edison Way		Class III Bicycle Boulevard	Tier II	0.51	\$	121,397
Bayside		Alameda De Las Pulgas	Avy Ave	Liberty Park Ave	Class II Bicycle Lane	Class II Buffered Bicycle Lane	Tier II	0.08	\$	28,588
-	West Menlo Park	Alameda De Las Pulgas	Liberty Park Ave	Santa Cruz Ave	Class III Bicycle Route	Class II Buffered Bicycle Lane	Tier II	0.28	\$	96,245
Bayside		Santa Cruz Ave	Alameda De Las Pulgas	Sand Hill Rd	Class III Bicycle Route	Class II Buffered Bicycle Lane	Tier II	0.29	\$	97,654
Bayside		San Carlos Ave	State Hwy 84	W Selby Ln	Class III Bicycle Route	Class III Bicycle Boulevard	Tier II	0.37	\$	88,050
Bayside	•	Hillside Blvd	Chestnut Ave	Lincoln St	- ,	Class II Bicycle Lane	Tier II		\$	63,602
-	San Bruno Mtn Park	Hillside Blvd	Chestnut Ave	Evergreen Dr	Class II Bicycle Lane	Class IV Separated Bicycle Lane	Tier II	0.59	\$	237,654
Bayside		Westborough Blvd	Junipero Serra Blvd	Camaritas Ave	Class II Bicycle Lane	Class IV Separated Bicycle Lane	Tier II	1.10	\$	440,744
Bayside		Industrial Way	Harbor Blvd	Belmont Creek	,	Class II Bicycle Lane	Tier II	0.08	\$	23,098
	Harbor/Industrial	Old County Rd	Oneill Ave	Belmont Creek	Class III Bicycle Route	Class II Buffered Bicycle Lane	Tier II	0.23	\$	78,254
,	Incorporated	Oak Knoll Dr	Upland Rd	Canyon Rd	,,,	Class III Bicycle Boulevard	Tier II	0.10	\$	24,139
-	Emerald Lake Hills	Oak Knoll Dr	Upland Rd (North)	Upland Rd (South)		Class III Bicycle Boulevard			\$	78,266
-	Emerald Lake Hills	Upland Ct	Oak Knoll Dr	Whipple Ave		Class III Bicycle Boulevard	Tier II	0.11	\$	26,074
Bayside		Hull Ave	Santa Clara Ave	Alameda De Las Pulgas		Class III Bicycle Boulevard	Tier II	0.38	\$	90,230
-	Harbor/Industrial	Harbor Blvd	Old County Rd	Industrial Rd		Class II Buffered Bicycle Lane	Tier II		\$	106,991
Bayside		La Cuesta Dr, La Mesa Dr	Alpine Rd	Alpine Rd		Class III Rural Bicycle Route - Shared Lane	Tier II	0.84	\$	58,865
Bayside	Kensington Square	Alameda De Las Pulgas	Jefferson Ave	Harding Ave	Class III Bicycle Route	Class III Bicycle Boulevard	Tier II	0.25	\$	59,641
Bayside	Incorporated	Alameda De Las Pulgas	Harding Ave	Brewster Ave	Class III Bicycle Route	Class III Bicycle Boulevard	Tier II	0.20	\$	48,503
Bayside	San Mateo Highlands	Polhemus Rd	Bunker Hill Dr	De Anza Blvd	Class II Bicycle Lane	Class II Buffered Bicycle Lane	Tier II	0.14	\$	49,192
Bayside	San Mateo Highlands	Ralston Ave	Lakewood Cir	Christian Dr	Class II Bicycle Lane	Class II Buffered Bicycle Lane	Tier II	0.40	\$	136,215
Bayside	Sequoia Tract	Selby Ln	W Selby Ln	Stockbridge Ave	Class III Bicycle Route	Class III Bicycle Boulevard	Tier II	0.25	\$	60,285
Bayside	Ladera	Alpine Rd	Golf Ln	Alpine Rd		Class I Shared Use Path	Tier II	0.61	\$ 1	1,032,371
Bayside	Devonshire	Devonshire Blvd	San Carlos Ave	Lynton Ave		Class III Bicycle Boulevard	Tier II	0.86	\$	207,331
Bayside	Sequoia Tract	W Selby Ln	Selby Ln	Santa Clara Ave	Class III Bicycle Route	Class III Bicycle Boulevard	Tier II	0.48	\$	114,924
Bayside	Sequoia Tract	Nimitz Ave	State Hwy 84	Himmel ave	Class III Bicycle Route	Class III Bicycle Boulevard	Tier II	0.27	\$	65,434
Bayside	Sequoia Tract	Nimitz Ave	Himmel Ave	W Selby Ln		Class III Bicycle Boulevard	Tier II	0.12	\$	29,132
Bayside	San Mateo Highlands	Bunker Hill Dr	Polhemus Rd	(Baywood Park edge)		Class II Buffered Bicycle Lane	Tier III	0.18	\$	62,899
Bayside	San Mateo Highlands	Bunker Hill Dr	(Baywood Park edge)	Yorktown Rd		Class III Bicycle Boulevard	Tier III	0.55	\$	132,169

	Loca	tion	Projec	t Extents	Existing	Recommended	Tier	Cos	st Estimate		
Side	Community	Street Name	From	То	Bicycle Facility	Bicycle Facility	Tier	Miles		Cost	
	-		Yorktown Rd	Lexington Ave		Class III Bicycle Boulevard	Tier III	0.19	\$	45,105	
,	San Mateo Highlands		Lexington Ave	State HWY 35		Class IV Separated Bicycle Lane	Tier III	0.28	\$	112,315	
	Stanford Lands	Alpine Rd	Alpine Rd Path	Wildwood Ln		Class I Shared Use Path	Tier III	0.14	\$	238,195	
	Stanford Lands	Wildwood Ln	Alpine Rd (North)	Alpine Rd (South)		Class III Rural Bicycle Route - Shared Lane	Tier III	0.08	\$	5,709	
Bayside	Stanford Lands	Alpine Rd	Wildwood Ln	Bishop Ln		Class I Shared Use Path	Tier III	0.15	\$	252,909	
Bayside	Stanford Lands	Alpine Rd	Bishop Ln	Alpine Rd		Class III Rural Bicycle Route - Shared Lane	Tier III	0.08	\$	5,569	
Bayside	Stanford Lands	Alpine Rd	Alpine Rd	Piers Ln		Class I Shared Use Path	Tier III	0.18	\$	308,112	
Bayside	Stanford Lands	Piers Ln	Alpine Rd	Alpine Rd		Class III Rural Bicycle Route - Shared Lane	Tier III	0.07	\$	4,638	
Bayside	Stanford Lands	Alpine Rd	Piers Ln	Golf Ln		Class I Shared Use Path	Tier III	0.57	\$	968,340	
Bayside	San Bruno Mtn Park	Guadalupe Canyon Pkwy	Carter St	Price St		Class IV Separated Bicycle Lane	Tier III	2.54	\$	1,017,321	
Bayside	Unincorporated	Edgewood Rd	Canada Rd	Crestview Dr		Class III Rural Bicycle Route - Wide Shoulders	Tier III	1.27	\$	1,899,428	
	Unincorporated	Scannel Dr	Loop Rd	Polhemus Rd		Class II Bicycle Lane	Tier III	0.48	\$	140,411	
		Camino A Los Cerros	Altaschul Ave	Alameda de las Pulgas		Class III Bicycle Boulevard	Tier III	0.13	\$	31,131	
	•	Santa Clara Ave	Stockbridge Ave	State Hwy 84		Class III Bicycle Boulevard	Tier III	0.56	\$	134,183	
	Palomar Park	Scenic Dr	Clifford Ave	Edgewood Rd		Class III Bicycle Boulevard	Tier III	0.23	\$	56,218	
	Sequoia Tract	State Hwy 84	Alameda De Las Pulgas	Churchill Ave	Class II Bicycle Lane	Class IV Separated Bicycle Lane	Tier III	0.33	\$	132,755	
	San Mateo Highlands	Ticonderoga Dr	Polhemus Rd	Lexington Ave		Class III Bicycle Boulevard	Tier III	0.78	\$	186,052	
	Unincorporated	Crestview Dr	Edgewood Rd	Edmonds Rd		Class II Buffered Bicycle Lane	Tier III	0.09	\$	31,633	
	West Menlo Park	Altschul Ave	Camino Al Los Cerros	Valparaiso Ave		Class III Bicycle Boulevard	Tier III	0.28	\$	68,014	
Bayside	San Mateo Highlands	Lexington Ave	Bunker Hill Dr	Ticonderoga Dr		Class III Bicycle Boulevard	Tier III	0.61	\$	146,673	
-	Palomar Park	Clifford Ave	Lenmoore Dr	Belle Roche Ave		Class III Bicycle Boulevard	Tier III	0.11	\$	27,418	
-	Palomar Park	Palomar Dr	Belle Roche Ave	Montalvo Rd		Class III Bicycle Boulevard	Tier III	0.92	\$	221,199	
	Palomar Park	Loma Rd	Montalvo Rd	La Mesa Dr		Class III Bicycle Boulevard	Tier III	0.27	\$	64,758	
	Palomar Park	S Palomar Dr	Palomar Dr (East)	Hermosa Rd		Class III Bicycle Boulevard	Tier III	0.55	\$	131,672	
-	Emerald Lake Hills	Cordilleras Rd	Canyon Rd	Edgewood Rd		Class III Bicycle Boulevard	Tier III	0.71	\$	169,235	
	Incorporated	Cordilleras Rd	Edgewood Rd	Oak Knoll Dr		Class III Bicycle Boulevard	Tier III	0.34	\$	80,473	
		Lakeview Way	Jefferson Ave	Cordilleras Rd		Class III Bicycle Boulevard	Tier III	2.39	\$	572,700	
-	Emerald Lake Hills	Upland Rd	Brewster Ave	Hopkins Ave		Class III Bicycle Boulevard	Tier III	0.35	\$	83,024	
	Emerald Lake Hills	Brewster Ave	Alameda De Las Pulgas	Upland Rd		Class III Bicycle Boulevard	Tier III	0.13	\$	30,784	
Bayside	West Menlo Park	Santa Cruz Ave	Sharon Rd	Alameda De Las Pulgas	Class III Bicycle Route	Class II Bicycle Lane	Tier III	0.27	\$	77,430	
	Unincorporated	State Hwy 92	State Hwy 35 (North)	Canada Rd		Class III Rural Bicycle Route - Wide Shoulders	Tier III	0.64	\$	948,271	
	Unincorporated	State Hwy 92	State Hwy 35 (North)	Canada Rd		Class I Shared Use Path	Tier III	0.69		1,169,544	
Bayside	Burlingame Hills	Hillside Dr	Hillside Ln	Alvarado Ave	Class III Bicycle Route	Class III Bicycle Boulevard	Tier III	1.09	\$	262,351	
	Unincorporated	Kings Mountain Rd	State Hwy 35	State Hwy 84		Class III Rural Bicycle Route - Shared Lane	Tier III	4.88	\$	341,881	
Bayside	Emerald Lake Hills	Jefferson Ave	Emerald Hill Rd	California Way		Class III Bicycle Boulevard	Tier III	0.86	\$	206,798	
Coast											
Coastside	Miramar	Magellan Ave	Mirada Rd	State Hwy 1		Class III Bicycle Boulevard	Tier I	0.14	\$	33,678	
	El Granada	Coronado St	Avenida Alhambra	State Hwy 1		Class II Buffered Bicycle Lane	Tier I	0.06	\$	19,345	
Coastside	Unincorporated	Capistrano Rd	Prospect Way	State Hwy 1 (South)		Class III Bicycle Boulevard	Tier I	0.39	\$	93,061	
Coastside	Unincorporated	Capistrano Rd	State Hwy 1 (North)	Prospect Way		Class III Rural Bicycle Route - Wide Shoulders	Tier I	0.37	\$	554,123	

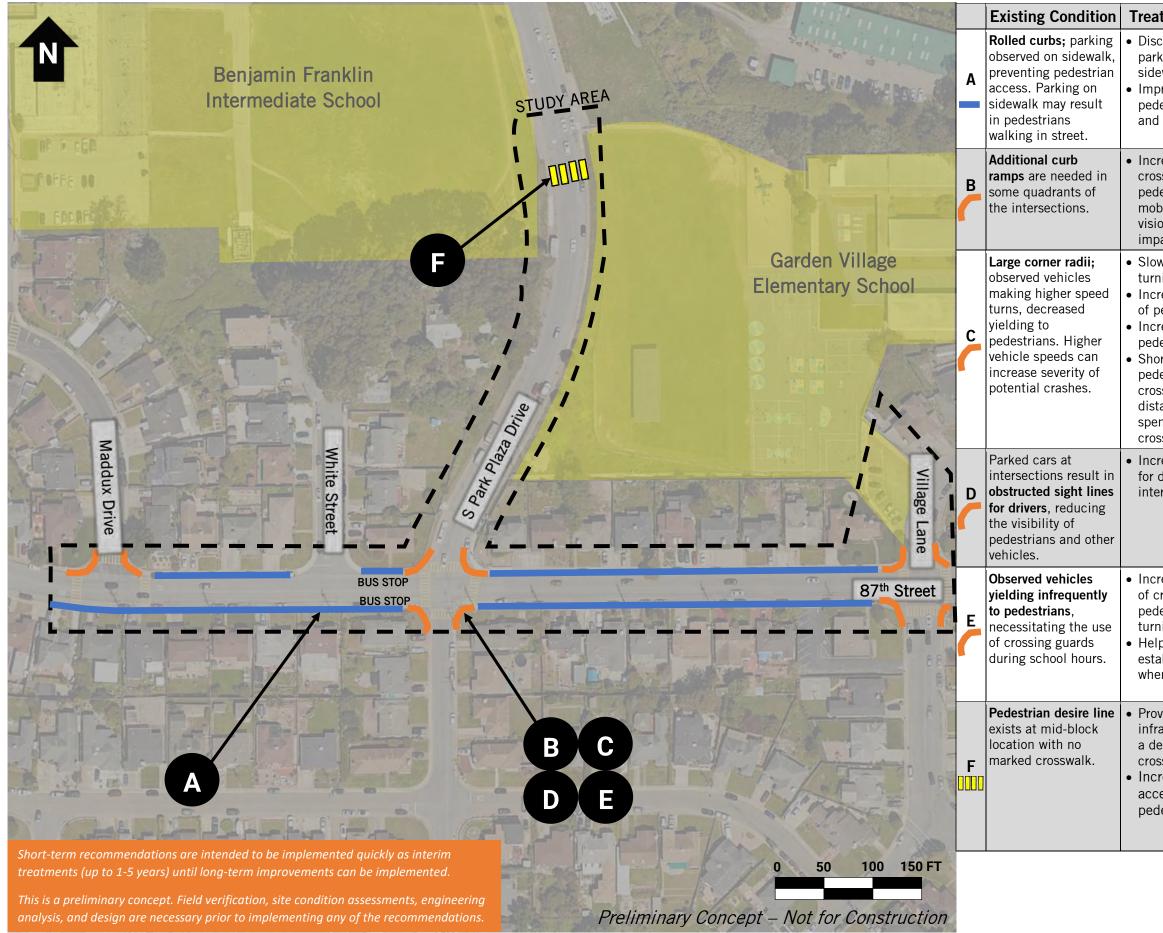
Location		Location Project Extents		Existing	Recommended	Cost Es			timate	
Side	Community	Street Name	From	То	Bicycle Facility	Bicycle Facility	Tier	Miles		Cost
Coastside		Broadway	California Ave	Princeton Ave		Class III Bicycle Boulevard	Tier I	0.07	\$	16,646
Coastside	Incorporated	State Hwy 92	Hilltop Mobile Home Park	Main St		Class IV Separated Bicycle Lane	Tier I	0.27	\$	107,768
Coastside	Moss Beach	Etheldore St	State Hwy 1 (North)	State Hwy 1 (South)		Class III Bicycle Boulevard	Tier I	0.78	\$	186,408
Coastside	Princeton	Princeton Ave	Broadway	West Point Ave		Class III Bicycle Boulevard	Tier I	0.35	\$	83,691
Coastside	El Granada	Avenida Alhambra	Avenue Granada	Obispo Rd		Class II Bicycle Lane	Tier I	0.49	\$	142,472
Coastside	El Granada	Avenida Alhambra	Obispo Rd	Santiago Ave		Class II Bicycle Lane	Tier I	0.46	\$	134,726
Coastside	El Granada	Capistrano Rd	Avenue Alhambra	State Hwy 1		Class II Bicycle Lane	Tier I	0.04	\$	12,823
Coastside	El Granada	Avenue Granada	Avenue Alhambra	Paloma Ave		Class III Bicycle Boulevard	Tier I	0.12	\$	28,600
Coastside	El Granada	Paloma Ave	Avenue Balboa	Avenue Granada		Class III Bicycle Boulevard	Tier I	0.24	\$	56,972
Coastside	El Granada	Avenue Portola	Obispo Rd	The Alameda		Class III Bicycle Boulevard	Tier I	0.07	\$	16,373
Coastside	El Granada	Avenue Portola	Obispo Rd	The Alameda		Class III Bicycle Boulevard	Tier I	0.11	\$	25,944
Coastside	Moss Beach	Vallemar St	Juliana Ave	(end)		Class III Bicycle Boulevard	Tier I	0.31	\$	75,116
Coastside	Moss Beach	Julianna Ave, Wienke Way	Vallemar St	California Ave		Class III Bicycle Boulevard	Tier I	0.28	\$	67,774
Coastside	El Granada	Obispo Rd	Avenida Alhambra	Obispo Rd		Class III Bicycle Boulevard	Tier I	0.37	\$	87,862
Coastside	Moss Beach	California Ave	Tierra Alta St	N Lake St		Class III Bicycle Boulevard	Tier I	0.62	\$	147,825
Coastside	Montara	5th St	Main St	Le Conte Ave		Class III Bicycle Boulevard	Tier I	0.32	\$	76,659
Coastside	El Granada	Avenue Balboa	Avenue Alhambra	Paloma Ave		Class III Bicycle Boulevard	Tier I	0.49	\$	118,369
	El Granada	The Alameda	Avenue Alhambra	Santiago Ave		Class II Buffered Bicycle Lane	Tier I	0.71	\$	239,720
Coastside		State Hwy 1	Magellan Ave	Mirada Rd		Class I Shared Use Path	Tier I	0.46	\$	773,414
	Incorporated	State Hwy 1	Mirada Rd	Roosevelt Ave		Class I Shared Use Path	Tier I	0.26	\$	433,349
Coastside	· · · · · · · · · · · · · · · · · · ·	Mirada Rd	Magellan Ave	(end)		Class I Shared Use Path	Tier I	0.07	\$	125,381
Coastside		Prospect Way	Capistrano Rd	Broadway		Class III Bicycle Boulevard	Tier I	0.07	\$	16,091
	Moss Beach	Carlos St, Vermont Ave	16th St	State Hwy 1		Class III Bicycle Boulevard	Tier I	0.75	\$	179,273
Coastside		2nd St	State Hwy 1	2nd St		Class III Bicycle Boulevard	Tier I	0.04	\$	9,321
Coastside		Main St	9th St	2nd St		Class III Bicycle Boulevard	Tier I	0.35	\$	82,971
Coastside		Main St, 11th St, Farrallone Ave, 14th St	9th St	Hwy 1		Class III Bicycle Boulevard	Tier I	0.33	\$	78,980
Coastside	El Granada	Santiago Ave	The Alameda	Moro Ave		Class III Bicycle Boulevard	Tier I	0.42	\$	99,759
Coastside	Unincorporated	Pillar Point Harbor Blvd	Capistrano Rd	(no name)		Class III Rural Bicycle Route - Shared Lane	Tier I	0.29	\$	20,407
Coastside	Miramar	Mirada Rd	Magellan Ave	Miramar Beach Bridge		Class III Bicycle Boulevard	Tier I	0.23	\$	54,086
Coastside	Miramar	Miramar Beach Bridge	Mirada Rd	Half Moon Bay Coastal Trail		Class I Shared Use Path	Tier I	0.04	\$	66,071
Coastside	Montara	Main St	11th St	14th St		Class I Shared Use Path	Tier I	0.16	\$	262,219
Coastside	Unincorporated	State Hwy 1	Coronado St	Magellan Ave		Class I Shared Use Path	Tier I	0.40	\$	670,679
Coastside	Montara	State Hwy 1	14th St	16th St		Class I Shared Use Path	Tier I	0.11	\$	181,919
Coastside	El Granada	State Hwy 1	Capistrano Rd (North)	Capistrano Rd (South)		Class I Shared Use Path	Tier I	0.50	\$	840,537
Coastside	El Granada	State Hwy 1	Capistrano Rd	Coronado St		Class I Shared Use Path	Tier I	0.84	\$	1,427,724
Coastside	Moss Beach	State Hwy 1	16th St	Etheldore St		Class I Shared Use Path	Tier I	0.74	\$	1,247,489
Coastside	Moss Beach	State Hwy 1	16th St	Etheldore St		Class I Shared Use Path	Tier I	0.49	\$	827,665
Coastside	Unincorporated	Airport St	Cypress Ave	Cornell Ave		Class I Shared Use Path	Tier I	1.56	\$	2,633,444
Coastside	Miramar	State Hwy 1	Magellan Ave	Mirada Rd		Class II Bicycle Lane	Tier II	0.43	\$	123,530
Coastside	Unincorporated	State Hwy 1	Coronado St	Magellan Ave		Class II Bicycle Lane	Tier II	0.39	\$	113,840
	Unincorporated	Arroyo Trl	San Pedro Ave	State HWY 1		Class I Shared Use Path	Tier II	0.89	\$	1,507,231
	Unincorporated	Higgins Canyon Rd	State Hwy 1	Purisima Creek Rd		Class III Rural Bicycle Route - Shared Lane	Tier II		\$	310,209

Location		Project Extents		Existing	Recommended	Cost Estima		
Side Community	Street Name	From	То	Bicycle Facility	Bicycle Facility	Tier	Miles	Cost
Coastside Moss Beach	Cypress Ave	State Hwy 1	Etheldore St		Class III Bicycle Boulevard	Tier II		\$ 25,224
Coastside Moss Beach	Cypress Ave	Airport St	State Hwy 1		Class III Bicycle Boulevard	Tier II	0.25	\$ 59,358
Coastside Montara	Cedar St	Drake St	Harte St		Class III Bicycle Boulevard	Tier II	0.49	\$ 117,994
Coastside Montara	(no name)	State Hwy 1	Vallemar St		Class I Shared Use Path	Tier II	0.30	\$ 501,215
Coastside Montara	Harte St	Le Conte Ave	Sunshine Valley Rd		Class III Bicycle Boulevard	Tier II	0.57	\$ 137,066
Coastside Burlingame Hills	State Hwy 35	La Strada	Summit Dr		Class III Rural Bicycle Route - Wide Shoulders	Tier II	0.39	\$ 580,504
Coastside Unincorporated	State Hwy 35	Black Mountain Rd	Golf Course Dr		Class II Bicycle Lane	Tier II	0.20	\$ 56,571
Coastside Unincorporated	State Hwy 35	Golf Course Rd	State Hwy 92		Class III Rural Bicycle Route - Wide Shoulders	Tier II	2.90	\$ 4,321,446
Coastside Unincorporated	State Hwy 35	Sawyer Camp Trail (southern terminus)	State Hwy 92		Class I Shared Use Path	Tier II	0.47	\$ 791,409
Coastside Princeton	California Ave	Cornell Ave	Broadway		Class III Bicycle Boulevard	Tier II		\$ 32,549
Coastside Princeton	Cornell Ave	Vassar St	California Ave		Class III Bicycle Boulevard	Tier II	0.16	\$ 37,687
Coastside Princeton	Airport Rd	Harvard Ave	Princeton Ave		Class III Bicycle Boulevard	Tier II		\$ 11,366
Coastside Princeton	Airport Rd	Cornell Ave	Harvard Ave		Class III Bicycle Boulevard	Tier II	0.10	\$ 24,214
Coastside Unincorporated	Skyline Blvd Trl	Bunker Hill Dr	(no name)		Class I Shared Use Path	Tier II		\$ 569,596
Coastside Montara	State Hwy 1	2nd St	16th St		Class II Bicycle Lane	Tier II	0.76	\$ 220,740
Coastside Unincorporated	State Hwy 1	Etheldore St	Capistrano Rd		Class I Shared Use Path	Tier II	1.26	\$ 2,132,554
Coastside Unincorporated	State Hwy 1	Etheldore St	Capistrano Rd		Class II Bicycle Lane	Tier II	1.26	\$ 365,580
Coastside Pescadero	Stage Rd	North St	Pescadero Creek Rd		Class III Bicycle Boulevard	Tier II	0.25	\$ 60,105
Coastside La Honda	Pescadero Creek Rd	State Hwy 84	Alpine Rd		Class III Rural Bicycle Route - Wide Shoulders	Tier II	1.13	\$ 1,688,787
Coastside Unincorporated	State Hwy 1	San Pedro Terrace Rd	Devil's Slide Trl		Class II Bicycle Lane	Tier II	0.89	\$ 257,742
Coastside El Granada	State Hwy 1	Capistrano Rd (North)	Capistrano Rd (South)		Class II Bicycle Lane	Tier II	0.50	\$ 144,959
Coastside El Granada	State Hwy 1	Capistrano Rd	Coronado St		Class II Bicycle Lane	Tier II	0.85	\$ 245,521
Coastside Pescadero	Pescadero Creek Rd	State Hwy 1	Butano Cut Off	Class II Bicycle Lane	Class I Shared Use Path	Tier II	2.02	\$ 3,409,592
Coastside Unincorporated	Tunitas Creek Rd	State Hwy 1	State Hwy 35		Class III Rural Bicycle Route - Shared Lane	Tier II	9.55	\$ 668,547
Coastside La Honda	Entrada Way	State Hwy 84	Cuesta Real		Class III Rural Bicycle Route - Shared Lane	Tier II		\$ 11,463
Coastside Moss Beach	State Hwy 1	16th St	Etheldore St		Class II Bicycle Lane	Tier II	1.24	\$ 358,923
Coastside Unincorporated	State Hwy 92	State Hwy 35 (North)	State Hwy 35 (South)		Class III Rural Bicycle Route - Wide Shoulders	Tier II	2.01	\$ 3,001,700
Coastside Unincorporated	Sunshine Valley Rd	Etheldore St	Harte St		Class III Rural Bicycle Route - Shared Lane	Tier II		\$ 73,689
Coastside Montara	3rd St, George St	Main St	Cedar St		Class III Bicycle Boulevard	Tier II	0.57	\$ 136,562
Coastside Unincorporated	Miramontes Point Rd	State Hwy 1	Higgins Canyon Rd		Class III Rural Bicycle Route - Shared Lane		0.87	
Coastside Unincorporated	Airport St	Cypress Ave	Cornell Ave		Class II Bicycle Lane	Tier II	1.56	\$ 452,009
Coastside Unincorporated	State Hwy 92	State Hwy 35 (South)	Hilltop Mobile Home Park		Class III Rural Bicycle Route - Wide Shoulders	Tier III	4.68	\$ 6,970,196
Coastside Unincorporated	State Hwy 84	Stage Rd	Pescadero Creek Rd		Class III Rural Bicycle Route - Wide Shoulders	Tier III	7.50	\$ 11,176,290
Coastside Loma Mar	Pescadero Creek Rd	Dearborn Park Rd	Burns Valley Rd		Class III Rural Bicycle Route - Shared Lane	Tier III		\$ 278,614
Coastside Pescadero	North St	Stage Rd	Pescadero Creek Rd		Class III Bicycle Boulevard	Tier III	0.93	\$ 222,107
Coastside Unincorporated	State Hwy 1	Miramontes Point Rd	State Hwy 84		Class I Shared Use Path	Tier III		\$ 13,876,057
Coastside Unincorporated	State Hwy 1	State Hwy 84	Pescadero State Beach		Class I Shared Use Path	Tier III	4.32	\$ 7,302,434

John To Holy Gle Pachtiny Holy Gle Pachtiny Holy Gle Pachtiny Holes Construction Coastable Ummorporated Goverable Rd Salan State Park Rd Gazas Creek Rd Coverable Rd Salan State Park Rd Salan State Park Rd Salan State Park Rd Salan State Park Rd Terr III 10.0 5 2.23.23 Coastable Ummorporated Daras Creek Rd Ren Rh Rd Salan Frag Bark Terr III 0.0 5 2.243.90 Coastable Ummorporated Paratma Creek Rd Ren Rh Rd Pescadero Creek Rd Cless I Sharet Uso Park Terr III 0.0 5 2.243.90 Coastable Ummorporated Paratma Creek Rd Appre Rd Cless I Sharet Uso Park Terr III 0.0 5 2.43.90 Coastable Ummorporated Salan Hwy 1 Pescadero Creek Rd Barn Hwy 14 Pescadero Creek Rd Cless I Sharet Uso Park Terr III 0.0 5 3.4.94.84 Coastable Ummorporated Salat Hwy 35 More Ln Salat Hwy 34 Cless II Anar Binyte Route Terr III 0.0 5 3.4.94.84	l	Location		ct Extents	Existing	Recommended	Tion	Cost Estima		mate
Casabide Cloverdale NU Butano State Park NU Gazos Creek RU Cloverdale NU Clove	Side Community	Street Name	From	То	Bicycle Facility	Bicycle Facility	Tier	Miles		Cost
Catalisade production Coverside rot State Proy State Proy State Proy State Proy Image I	Coastside Unincorporated		Butano State Park Rd	Gazos Creek Rd		•	Tier III		\$	76,087
Casastade Unincarporated Pursiana Creek Rd Haggins Caryon Rd Verde Rd Class III Rural Bispite Roule - State Back Ter III 3.55 5 2.48,160 Cosastade Descadero State Hwy 1 Pescadero Creek Rd Class I Shared Use Path Ter III 3.00 5 612,165 Cosastade Descadero State Hwy 1 Pescadero Creek Rd Apine Rd Burne Valley Rd Class II Rural Bispite Roule - Wine Shared Use Path Ter III 3.00 5 2.73,313 Consolido Descadero State Hwy 35 State HWY 92 Moree Ln Class II Rural Bispite Roule - Wine Shared Use Path Ter III 1.00 5 2.73,313 Consolido Escudero State Hwy 35 State HWY 32 Moree Ln Class II Rural Bispite Roule - Wine Shared Use Path Ter III 1.47 5 2.16,000 Coastatide Unincorporated State Hwy 35 State Hwy 34 Old La Honda Rd Old La Honda Rd Class II Rural Bispite Roule - Ter III 1.47 5 2.16,000 Coastatide Unincorporated State Hwy 34 Old La Honda Rd State Hwy 35 State Hwy 35 5 5	Coastside Unincorporated	Gazos Creek Rd	Cloverdale Rd	State Hwy 1			Tier III	2.15	\$	150,760
Catastab Catastab Catastab Catastab State (Lane Terl U	Coastside Pescadero	Cloverdale Rd	Ranch Rd W	Pescadero Creek Rd	Class II Bicycle Lane		Tier III	0.62	\$	212,391
Catastic Pescadero State Hwy 14 Pescadero Creek Rd Bean Hollow Rd Class I Shared Lane Path Tirr III 27.5 5 4 648 gall Catastic Unincorporated Pescadero Creek Rd Burns Valley Rd Class III Rural Holporatoria Tirr III 27.5 5 4 648 gall Coastic Hwy 35 State Hwy 35 State Hwy 32 State Hwy 32 Moreo Ln Class III Rural Holpore Route - Wide Shouteers Tirr III 2.0 2 2.47.80 Coastic Sty Londa State Hwy 35 Moreo Ln Old La Honda Rd Old La Honda Rd Class III Rural Holpore Route - Wide Shouteers Tirr III 2.0 2 2.47.80 Coastic Sty Londa State Hwy 35 Old La Honda Rd Old La Honda Rd State Hwy 36 Tirr III 2.0 2 2.0	Coastside Unincorporated	Purisima Creek Rd	Higgins Canyon Rd	Verde Rd			Tier III	3.55	\$	248,180
Coastable Unincorporated Pescadero Creek Rd Ajane Rd Burns Valley Rd Cleas III Rural Biryche Route - Wide Shudders Ther III 3.00 \$ 273,313 Coastable Unincorporated State Hwy 35 State Hwy 35 Morse Ln Morse Ln Cleas III Rural Biryche Route - Wide Shudders Ther III 12.15 \$ 18,077.50 Coastable Unincorporated State Hwy 35 State Hwy 35 State Hwy 36 Old La Honda Rd Cleas III Rural Biryche Route - Shurder I ane Ther III 2.15 \$ 2,150.04 Coastable Unincorporated State Hwy 35 State Hwy 36 Old La Honda Rd Cleas III Rural Biryche Route - Wide Shudders Ther III 5.81 \$ 2,150.04 Coastable Unincorporated State Hwy 36 Old La Honda Rd State Hwy 35 Cleas III Rural Biryche Route - Wide Shudders Ther III 5.81 \$ 4,202,57 Coastable La Honda State Hwy 36 Old La Honda Rd Recadero Creek Rd Cleas III Rural Biryche Route - Wide Shudders Ther III 5.81 \$ 4,202,57 Coastable Unincorporated State Hwy 44 North St State Hwy 10 State Hwy 10 State Hwy 10 State Hwy	Coastside Pescadero	State Hwy 1	Pescadero State Beach	Pescadero Creek Rd		Class I Shared Use Path	Tier III	0.30	\$	512,198
Coasiside UnincorporatedState Hwy 35State HWY 92Moree LnCall and LaneIntell and Lane	Coastside Pescadero	State Hwy 1	Pescadero Creek Rd	Bean Hollow Rd			Tier III	2.75	\$4	,648,941
Coastride Unincorporated State Hwy 30 State Hwy 32 Morea Ln Wide Shoulders Iter III 12.1 5 16, 10, 20, 60 Coastride Sky Londa State Hwy 35 Morse Ln State Hwy 84 Class III Rural Bicycle Route - Wride Shoulders Tier III 0.35 \$ 2, 126, 004 Coastride Sky Londa State Hwy 35 Oild La Honda Rd Oild La Honda Rd Oild La Honda Rd Oild Class III Rural Bicycle Route - Wride Shoulders Tier III 0.41 \$ 2, 126, 004 Coastride Sky Londa State Hwy 35 Oild La Honda Rd State Hwy 35 Oild La Honda Rd Class III Rural Bicycle Route - Wride Shoulders Tier III 0.60 \$ 1, 034, 406 Coastride La Honda State Hwy 84 Oild La Honda Rd (Santa Cruz County border) Class II Rural Bicycle Route - Shared Lane Tier III 0.60 \$ 1, 034, 406 Coastride Dinnooporated State Hwy 84 North S1 Class III Rural Bicycle Route - Shared Lane Tier III 0.60 \$ 16, 00, 07, 050 Coastride Unincorporated State Hwy 84 North S1 Class III Rural Bicycle Route - Shared Lane Tier III 0.40 \$ 4, 90, 803	Coastside Unincorporated	Pescadero Creek Rd	Alpine Rd	Burns Valley Rd		Shared Lane	Tier III	3.90	\$	273,313
Occassibile State HWy 94 Old La Honda Rd State HWy 94 Old La Honda Rd Class III Rural Bicycle Route - Wide Shoulders Tier III 1.47 \$ 2,196,004 Coassibile Sky Londa State HWy 35 Old La Honda Rd Old La Honda Rd Class III Rural Bicycle Route - Wide Shoulders Tier III 1.47 \$ 2,196,004 Coassibile Sky Londa State Hwy 35 Old La Honda Rd Old Page MIII Rd Class III Rural Bicycle Route - Wide Shoulders Tier III 2.82 \$ 4,202.874 Coassibile Unincorporated State Hwy 84 Old La Honda Rd State Hwy 35 Class III Rural Bicycle Route - Wide Shoulders Tier III 0.84 2.92.87 Coassibile Unincorporated State Hwy 84 North St Class III Rural Bicycle Route - Wide Shoulders Tier III 2.82 \$ 4,002.87 Coassibile Unincorporated State HWy 84 North St State HWy 84 North St Class III Rural Bicycle Route - Stared Lare Tier III 7.12 \$ 4,96,003 Coassibile Unincorporated Bean Hollow Rd Pescadero Creek Rd State Hwy 14 North St Class III Rural Bicycle Route - Stared Lare Tier III 7.84	Coastside Unincorporated	State Hwy 35	State HWY 92	Morse Ln		Wide Shoulders	Tier III	12.15	\$ 18	,107,506
Coastside UnincorporatedState Hwy 35State Hwy 34Oid La Honda NdWide ShouldersIfer III1.47\$ 2,190,004Coastside UnincorporatedState Hwy 35Oid La Honda RdOid Page Mill RdClass II Rural Bicycle Route - Wide ShouldersTier III5.81\$ 8,695,176Coastside La HondaState Hwy 34Oid La Honda RdPescadero Creek RdClass II Rural Bicycle Route - Wide ShouldersTier III0.69\$ 1,034,406Coastside La HondaState Hwy 34Hildebrand RdPescadero Creek RdClass II Rural Bicycle Route - Wide ShouldersTier III0.69\$ 1,034,406Coastside UnincorporatedState Hwy 34North StClass II Rural Bicycle Route - Shared LaneTier III7.12\$ 498,003Coastside UnincorporatedState Hwy 84North StClass II Rural Bicycle Route - Shared LaneTier III7.12\$ 498,003Coastside UnincorporatedBean Hollow RdPescadero Creek RdState Hwy 1Class II Rural Bicycle Route - Shared LaneTier III7.12\$ 498,003Coastside UnincorporatedDeentorn Park RdButano Cut OffClass II Rural Bicycle Route - Shared LaneTier III8.48\$ 1,17,987Coastside UnincorporatedState Hwy 11st StDewl's Side TriClass II Rural Bicycle Route - Shared LaneTier III8.48\$ 1,119,87Coastside UnincorporatedState Hwy 11st StDewl's Side TriClass II Rural Bicycle Route - Shared LaneTier III8.44\$ 1,119,87Coastside Unin	Coastside Sky Londa	State Hwy 35	Morse Ln	State Hwy 84		Shared Lane	Tier III	0.35	\$	24,760
Coastside Unincorporated State Hwy 3S Oid La Honda Rd Oid age min Rd Wide Shoulders If en line Soil	Coastside Sky Londa	State Hwy 35	State HWY 84	Old La Honda Rd		Wide Shoulders	Tier III	1.47	\$2	,196,004
Occasside Sky LondaState Hwy 64Off La Holfuk RdState Hwy 35Wide ShouldersTief III2.2254.202.01Coassilde La HondaState Hwy 84Hildebrand RdPescadero Creek RdClass III Arral Bicycle Route - Wide ShouldersTief III0.69\$1.034.06Coassilde UnincorporatedState HWY 1Bean Hollow Rd(Santa Cruz County border)Class III Arral Bicycle Route - Shared LareTief III9.95\$16.807.756Coasside UnincorporatedStage RdState Hwy 84North StClass III Arral Bicycle Route - Shared LareTief III2.42\$496.601Coastide UnincorporatedBean Hollow RdPescadero Creek RdState Hwy 1Class III Arral Bicycle Route - Shared LareTief III2.42\$168.601Coastide UnincorporatedPescadero Creek RdState Hwy 1Class II Arral Bicycle Route - Shared LareTief III2.42\$168.601Coastide UnincorporatedPescadero Creek RdButano Cut OffClass III Arral Bicycle Route - Shared LareTier III2.40\$167.891Coastide UnincorporatedState Hwy 11st StDevil's Side TriClass II Braned LareTier III0.41\$17.987Coastide UnincorporatedState Hwy 141st StDevil's Side TriClass II Braned LareTier III0.41\$17.987Coastide UnincorporatedState Hwy 14State Hwy 1Stage RdClass II Braned LareTier III0.41\$17.987Co	Coastside Unincorporated	State Hwy 35	Old La Honda Rd	Old Page Mill Rd		Wide Shoulders	Tier III	5.81	\$8	,659,176
Coasiside La HondaState Hwy 64Hilderand rddPescadero Creek RdWide Shoulders 'Itel III0.09\$1,034,400Coasiside UnincorporatedState HWY 1Bean Hollow Rd(Santa Cruz County border)Class II Rural Bicycle Route - Shared LaneTier III9.95\$16,807,756Coasiside UnincorporatedStage RdState Hwy 84North StClass III Rural Bicycle Route - Shared LaneTier III7.12\$498,603Coasiside UnincorporatedBean Hollow RdPescadero Creek RdState Hwy 1Class III Rural Bicycle Boute - Shared LaneTier III0.36\$16,807,756Coasiside UnincorporatedPescadero Creek RdState Hwy 1Class III Rural Bicycle Boute- Shared LaneTier III0.36\$16,807,756Coasiside UnincorporatedState Hwy 11st StDevit's Silde TriClass III Rural Bicycle Route - Shared LaneTier III0.41\$117,987Coasiside UnincorporatedState Hwy 1State Hwy 1State Hwy 1Class III Rural Bicycle Route - Shared LaneTier III0.41\$117,987Coasiside UnincorporatedState Hwy 84Old La Honda RdLa Honda Fire BrigadeClass III Rural Bicycle Route - Shared LaneTier III0.37\$26,123Coasiside UnincorporatedVerde RdVerde RdState Hwy 1State Hwy 1Class III Rural Bicycle Route - Shared LaneTier III0.37\$26,125Coasiside UnincorporatedVerde RdState Hwy 1State Hwy 1Class III Rural Bicycle Route - Shared LaneTier III0.	Coastside Sky Londa	State Hwy 84	Old La Honda Rd	State Hwy 35		Wide Shoulders	Tier III	2.82	\$4	,202,674
Coastside UnincorporatedStage RdState Hwy 84North StClass III Rural Bicycle Route - Shared LaneTier III7.12\$496.603Coastside PescaderoBean Hollow RdPescadero Creek RdState Hwy 1Class III Rural Bicycle Route - Shared LaneTier III2.42\$169.601Coastside MontaraLe Conte Ave6th St(end)Class III Bicycle BoulevardTier III0.36\$86.047Coastside UnincorporatedPescadero Creek RdDearbor Park RdButano Cut OffClass III Bicycle Route - Shared LaneTier III2.42\$167.891Coastside UnincorporatedState Hwy 11st StDevil's Silde TriClass III Bicycle Route - Shared LaneTier III1.84\$3.111.854Coastside UnincorporatedState Hwy 11st StDevil's Silde TriClass III Bicycle Route - Wide ShouldersTier III0.77\$1.142.480Coastside UnincorporatedState Hwy 84Oid La Honda RdLa Honda Fire BrigadeClass III Rural Bicycle Route - Wide ShouldersTier III0.37\$26.125Coastside UnincorporatedPurisima Creek RdVerde RdState Hwy 1State Hwy 1<	Coastside La Honda	State Hwy 84	Hildebrand Rd	Pescadero Creek Rd			Tier III	0.69	\$1	,034,406
Classible UnincorporatedState Hwy 84North StState Hwy 1Shared LaneTher III7.12\$4496,003Coastside PescaderoBean Hollow RdPescadero Creek RdState Hwy 1State Hwy 1State Hwy 1State Hwy 1State Hwy 1State Hwy 1State Rural Bicycle Route - Shared LaneTier III0.36\$860,47Coastside UnincorporatedPescadero Creek RdDearborn Park RdButano Cut OffClass III Rural Bicycle Route - Shared LaneTier III1.48\$3,111,854Coastside UnincorporatedState Hwy 11st StDevil's Silde TriClass II Rural Bicycle Route - Shared LaneTier III0.41\$176,7891Coastside UnincorporatedState Hwy 11st StDevil's Silde TriClass II Rural Bicycle Route - Shared LaneTier III0.77\$1,142,480Coastside UnincorporatedState Hwy 84State Hwy 1Stage RdClass II Rural Bicycle Route - Shared LaneTier III0.77\$1,142,480Coastside UnincorporatedState Hwy 84State Hwy 1Stage RdClass III Rural Bicycle Route - Shared LaneTier III0.77\$2,06,10Coastside UnincorporatedVerde RdVerde RdState Hwy 1Stage RdClass III Rural Bicycle Route - Shared LaneTier III0.37\$2,66,125Coastside UnincorporatedPurisima Creek RdState Hwy 1State H	Coastside Unincorporated	State HWY 1	Bean Hollow Rd	(Santa Cruz County border	⁻)		Tier III	9.95	\$ 16	,807,756
Cloastside Pescadero Beah Hollow Rd Pescadero Creek Rd State Hwy 1 State Hwy 1 Class III Bicycle Boulevard Tiler III 0.36 \$ 66,47 Coastside Unincorporated Pescadero Creek Rd Dearborn Park Rd Butano Cut Off Class III Rural Bicycle Boulevard Tiler III 0.36 \$ 66,47 Coastside Unincorporated Pescadero Creek Rd Dearborn Park Rd Butano Cut Off Class III Rural Bicycle Boulevard Tiler III 2.40 \$ 167,807 Coastside Unincorporated State Hwy 1 1st St Dewif's Side Tri Class II Bicycle Lane Tiler III 0.41 \$ 117,987 Coastside Unincorporated State Hwy 84 State Hwy 1 Stage Rd Class III Rural Bicycle Route - Tiler III 0.41 \$ 117,987 Coastside Unincorporated State Hwy 84 Old La Honda Rd La Honda Fire Brigade Class III Rural Bicycle Route - Tiler III 0.41 \$ 26,125 Coastside Unincorporated Verde Rd Verde Rd State Hwy 1	Coastside Unincorpoarted	Stage Rd	State Hwy 84	North St		Shared Lane	Tier III	7.12	\$	498,603
Coastside UnincorporatedPescadero Creek RdDearborn Park RdButano Cut OffClass III Rural Bicycle Route - Shared LaneTier III2.40\$167,891Coastside UnincorporatedState Hwy 11st StDevil's Slide TrlClass I Shared Use PathTier III0.41\$117,997Coastside UnincorporatedState Hwy 11st StDevil's Slide TrlClass II Rural Bicycle Route - Wide ShouldersTier III0.41\$117,997Coastside UnincorporatedState Hwy 84State Hwy 1Stage RdClass III Rural Bicycle Route - Wide ShouldersTier III0.77\$1,142,480Coastside UnincorporatedState Hwy 84Old La Honda RdLa Honda Fire BrigadeClass III Rural Bicycle Route - Shared LaneTier III0.37\$26,125Coastside UnincorporatedPurisima Creek RdVerde RdState Hwy 1Class III Rural Bicycle Route - Shared LaneTier III0.03\$142,354Coastside UnincorporatedVerde RdPurissima Creek RdState Hwy 1Class III Rural Bicycle Route - Shared LaneTier III0.02\$1,478Coastside UnincorporatedVerde RdState Hwy 1Class III Rural Bicycle Route - Shared LaneTier III0.02\$1,478Coastside UnincorporatedVerde RdState Hwy 1Class III Rural Bicycle Route - Shared LaneTier III0.02\$1,478Coastside UnincorporatedMeyn RdVerde RdState Hwy 1Class III Rural Bicycle Route - Shared Lane <td>Coastside Pescadero</td> <td>Bean Hollow Rd</td> <td>Pescadero Creek Rd</td> <td>State Hwy 1</td> <td></td> <td>•</td> <td>Tier III</td> <td>2.42</td> <td>\$</td> <td>169,601</td>	Coastside Pescadero	Bean Hollow Rd	Pescadero Creek Rd	State Hwy 1		•	Tier III	2.42	\$	169,601
Coastside UnincorporatedPescadero Creek RdDeamon Park RdButano Cut OffShared LaneTier III2.40\$167,897Coastside UnincorporatedState Hwy 11st StDevil's Silde TriClass I Shared Use PathTier III1.84\$3,111,854Coastside UnincorporatedState Hwy 11st StDevil's Silde TriClass III Rural Bicycle Route -Tier III0.77\$1,142,480Coastside UnincorporatedState Hwy 84Old La Honda RdLa Honda Fire BrigadeClass III Rural Bicycle Route - Shared LaneTier III0.77\$2,60,610Coastside UnincorporatedPurisima Creek RdVerde RdState Hwy 1Class III Rural Bicycle Route - Shared LaneTier III0.37\$2,61,25Coastside UnincorporatedPurisima Creek RdVerde RdState Hwy 1Class III Rural Bicycle Route - Shared LaneTier III0.37\$2,61,25Coastside UnincorporatedVerde RdVerde RdState Hwy 1Class III Rural Bicycle Route - Shared LaneTier III0.37\$2,61,25Coastside UnincorporatedWeyn RdVerde RdState Hwy 1Class III Rural Bicycle Route - Shared LaneTier III0.02\$1,42,364Coastside UnincorporatedMeyn RdVerde RdState Hwy 35Pescadero Creek RdClass III Rural Bicycle Route - Shared LaneTier III0.02\$1,47,867Coastside UnincorporatedAlpine RdState Hwy 35Pescadero Creek RdClass III Rural Bicycle Route	Coastside Montara	Le Conte Ave	6th St	(end)			Tier III	0.36	\$	86,047
Coastside UnincorporatedState Hwy 11st StDevil's Slide TrlClass II Bicycle LaneTier III0.41\$117,987Coastside UnincorporatedState Hwy 84State Hwy 1Stage RdClass II Rural Bicycle Route - Wide ShouldersTier III0.77\$1,142,480Coastside UnincorporatedState Hwy 84Old La Honda RdLa Honda Fire BrigadeClass II Rural Bicycle Route - Shared LaneTier III3.29\$230,610Coastside UnincorporatedPurisima Creek RdVerde RdState Hwy 1Class II Rural Bicycle Route - Shared LaneTier III0.37\$26,125Coastside UnincorporatedVerde RdVerde RdState Hwy 1Class II Rural Bicycle Route - Shared LaneTier III0.03\$26,125Coastside UnincorporatedVerde RdVerde RdState Hwy 1Class III Rural Bicycle Route - Shared LaneTier III0.03\$26,125Coastside UnincorporatedMeyn RdVerde RdState Hwy 1State Hwy 1Class III Rural Bicycle Route - Shared LaneTier III0.02\$1,478Coastside UnincorporatedMeyn RdVerde RdState Hwy 15Pescadero Creek RdClass III Rural Bicycle Route - Shared LaneTier III0.02\$1,478Coastside UnincorporatedAlpine RdState Hwy 35Pescadero Creek RdClass III Rural Bicycle Route - Shared LaneTier III0.56\$39,076Coastside Sky LondaOld La HondaWilliams Ranch RdState Hwy 35	Coastside Unincorporated	Pescadero Creek Rd	Dearborn Park Rd	Butano Cut Off		•	Tier III	2.40	\$	167,891
Coastside UnincorporatedState Hwy 84State Hwy 1Stage RdClass III Rural Bicycle Route - Wide ShouldersTier III0.77\$1,142,480Coastside UnincorporatedState Hwy 84Old La Honda RdLa Honda Fire BrigadeClass III Rural Bicycle Route - Shared LaneTier III3.29\$230,610Coastside UnincorporatedPurisima Creek RdVerde RdState Hwy 1Class III Rural Bicycle Route - Shared LaneTier III0.37\$26,125Coastside UnincorporatedVerde RdVerde RdState Hwy 1Class III Rural Bicycle Route - Shared LaneTier III2.03\$142,354Coastside UnincorporatedWerde RdVerde RdState Hwy 1Class III Rural Bicycle Route - Shared LaneTier III0.02\$1,478Coastside UnincorporatedMeyn RdVerde RdState Hwy 1Class III Rural Bicycle Route - Shared LaneTier III0.02\$1,478Coastside UnincorporatedMeyn RdVerde RdState Hwy 1Class III Rural Bicycle Route - Shared LaneTier III0.02\$1,478Coastside UnincorporatedAlpine RdState Hwy 35Pescadero Creek RdClass III Rural Bicycle Route - Shared LaneTier III7,52\$\$26,424Coastside Sky LondaOld La HondaState Hwy 84Williams Ranch RdClass III Rural Bicycle Route - Shared LaneTier III0.56\$39,076Coastside Sky LondaOld La HondaWilliams Ranch RdState Hwy 35Class III Ru	Coastside Unincorporated	State Hwy 1	1st St			Class I Shared Use Path	Tier III	1.84	\$3	,111,854
Coastside UnincorporatedState Hwy 84Old La Honda RdLa Honda Fire BrigadeWide ShouldersTier III0.77\$ 1,142,400Coastside UnincorporatedState Hwy 84Old La Honda RdLa Honda Fire BrigadeClass III Rural Bicycle Route - Shared LaneTier III0.37\$ 230,610Coastside UnincorporatedPurisima Creek RdVerde RdState Hwy 1Class III Rural Bicycle Route - Shared LaneTier III0.37\$ 26,125Coastside UnincorporatedVerde RdPurisima Creek RdState Hwy 1Class III Rural Bicycle Route - Shared LaneTier III0.02\$ 142,354Coastside UnincorporatedMeyn RdVerde RdState Hwy 1Class III Rural Bicycle Route - Shared LaneTier III0.02\$ 1,478Coastside UnincorporatedMeyn RdVerde RdState Hwy 35Pescadero Creek RdClass III Rural Bicycle Route - Shared LaneTier III0.02\$ 1,478Coastside Sky LondaOld La HondaState Hwy 84Williams Ranch RdClass III Rural Bicycle Route - Shared LaneTier III0.56\$ 39,076Coastside Sky LondaOld La HondaWilliams Ranch RdState Hwy 35Class III Rural Bicycle Route - Shared LaneTier III0.56\$ 39,076Coastside Sky LondaOld La HondaWilliams Ranch RdState Hwy 35Class III Rural Bicycle Route - Shared LaneTier III1.95\$ 136,536 Shared LaneCoastside Sky LondaOld La HondaWilliams Ranch RdState Hwy 35Class III Rural Bicycle Route - Shared	Coastside Unincorporated	State Hwy 1	1st St	Devil's Slide Trl			Tier III	0.41	\$	117,987
Coastside UnincorporatedState Hwy 64Old La Honda RdLa Honda File BigadeShared LaneTier III3.29\$ 230,010Coastside UnincorporatedPurisima Creek RdVerde RdState Hwy 1Class III Rural Bicycle Route - Shared LaneTier III0.37\$ 26,125Coastside UnincorporatedVerde RdPurissima Creek RdState Hwy 1Class III Rural Bicycle Route - Shared LaneTier III0.02\$ 142,354Coastside UnincorporatedMeyn RdVerde RdState Hwy 1Class III Rural Bicycle Route - Shared LaneTier III0.02\$ 142,354Coastside UnincorporatedMeyn RdVerde RdState Hwy 1Class III Rural Bicycle Route - Shared LaneTier III0.02\$ 142,354Coastside UnincorporatedMeyn RdVerde RdState Hwy 1Class III Rural Bicycle Route - Shared LaneTier III0.02\$ 142,354Coastside UnincorporatedAlpine RdState Hwy 35Pescadero Creek RdClass III Rural Bicycle Route - Shared LaneTier III7.52\$ 526,424Coastside Sky LondaOld La HondaState Hwy 84Williams Ranch RdClass III Rural Bicycle Route - Shared LaneTier III0.56\$ 39,076Coastside Sky LondaOld La HondaWilliams Ranch RdState Hwy 35Class III Rural Bicycle Route - Shared LaneTier III1.95\$ 136,536Coastside Sky LondaOld La HondaWilliams Ranch RdState Hwy 35Class III Rural Bicycle Route - Shared LaneTier III1.95\$ 136,536<	Coastside Unincorporated	State Hwy 84	State Hwy 1	Stage Rd		Wide Shoulders	Tier III	0.77	\$1	,142,480
Coastside UnincorporatedVerde RdState Hwy IShared LaneTier III0.37\$ 26,125Coastside UnincorporatedVerde RdPurissima Creek RdState Hwy IClass III Rural Bicycle Route - Shared LaneTier III2.03\$ 142,354Coastside UnincorporatedMeyn RdVerde RdState Hwy IShared LaneTier III0.02\$ 1,478Coastside UnincorporatedAlpine RdState Hwy 35Pescadero Creek RdClass III Rural Bicycle Route - Shared LaneTier III7.52\$ 526,424Coastside Sky LondaOld La HondaState Hwy 84Williams Ranch RdClass III Rural Bicycle Route - Shared LaneTier III0.56\$ 39,076Coastside Sky LondaOld La HondaWilliams Ranch RdState Hwy 35Class III Rural Bicycle Route - Shared LaneTier III1.95\$ 136,536Coastside LiniccorporatedLobites Creek Cut offTueitas Creek RdVerde RdVerde RdClass III Rural Bicycle Route - Shared LaneTier III1.95\$ 136,536	Coastside Unincorporated	State Hwy 84	Old La Honda Rd	La Honda Fire Brigade		Shared Lane	Tier III	3.29	\$	230,610
Coastside UnincorporatedVerde RdPunssima Creek RdState Hwy 1Shared LaneTier III2.03\$ 142,354Coastside UnincorporatedMeyn RdVerde RdState Hwy 1Class III Rural Bicycle Route - Shared LaneTier III0.02\$ 1,478Coastside UnincorporatedAlpine RdState Hwy 35Pescadero Creek RdClass III Rural Bicycle Route - Shared LaneTier III7.52\$ 526,424Coastside Sky LondaOld La HondaState Hwy 84Williams Ranch RdClass III Rural Bicycle Route - Shared LaneTier III0.56\$ 39,076Coastside Sky LondaOld La HondaWilliams Ranch RdState Hwy 35Class III Rural Bicycle Route - Shared LaneTier III1.95\$ 136,536Coastside LuincorporatedLobitos Creek Out offTunitas Creek RdVerde RdVerde RdClass III Rural Bicycle Route - Shared LaneTier III1.95\$ 136,536	Coastside Unincorporated	Purisima Creek Rd	Verde Rd	State Hwy 1		Shared Lane	Tier III	0.37	\$	26,125
Coastside UnincorporatedAlpine RdVerde RdState Hwy 1Shared LaneIller III0.02\$1,478Coastside UnincorporatedAlpine RdState Hwy 35Pescadero Creek RdClass III Rural Bicycle Route - Shared LaneTier III7.52\$526,424Coastside Sky LondaOld La HondaState Hwy 84Williams Ranch RdClass III Rural Bicycle Route - Shared LaneTier III0.56\$39,076Coastside Sky LondaOld La HondaWilliams Ranch RdState Hwy 35Class III Rural Bicycle Route - Shared LaneTier III1.95\$136,536Coastside UnincorporatedLobitos Creek Cut-offTunitas Creek RdVerde RdClass III Rural Bicycle Route - Shared LaneTier III1.70\$118 828	Coastside Unincorporated	Verde Rd	Purissima Creek Rd	State Hwy 1		Shared Lane	Tier III	2.03	\$	142,354
Coastside Unincorporated Alpine Rd State Hwy 35 Pescadero Creek Rd Shared Lane Tier III 7.52 \$ 526,424 Coastside Sky Londa Old La Honda State Hwy 84 Williams Ranch Rd Class III Rural Bicycle Route - Shared Lane Tier III 0.56 \$ 39,076 Coastside Sky Londa Old La Honda Williams Ranch Rd State Hwy 35 Class III Rural Bicycle Route - Shared Lane Tier III 1.95 \$ 136,536 Coastside Sky Londa Old La Honda Williams Ranch Rd State Hwy 35 Class III Rural Bicycle Route - Shared Lane Tier III 1.95 \$ 136,536 Coastside Unincorporated Lobitos Creek Cut-off Tunitas Creek Rd Verde Rd Class III Rural Bicycle Route - Shared Lane Tier III 1.70 \$ 118,828	Coastside Unincorporated	Meyn Rd	Verde Rd	State Hwy 1		Shared Lane	Tier III	0.02	\$	1,478
Coastside Sky Londa Old La Honda State Hwy 84 Williams Ranch Rd Shared Lane Ifer III 0.56 39,076 Coastside Sky Londa Old La Honda Williams Ranch Rd State Hwy 35 Shared Lane Tier III 1.95 \$ 136,536 Coastside Luincorporated Lobitos Creek Cut-off Tunitas Creek Rd Verde Rd Class III Rural Bicycle Route - Tier III 1.70 \$ 118,828	Coastside Unincorporated	Alpine Rd	State Hwy 35	Pescadero Creek Rd		Shared Lane	Tier III	7.52	\$	526,424
Coastside Sky Londa Old La Honda Williams Ranch Rd State Hwy 35 Shared Lane Tier III 1.95 \$ 136,536 Coastside Unincorporated Lobitos Creek Cut-off Tunitas Creek Rd Verde Rd Class III Rural Bicycle Route - Tier III 1.70 \$ 118,828	Coastside Sky Londa	Old La Honda	State Hwy 84	Williams Ranch Rd		Shared Lane	Tier III	0.56	\$	39,076
	Coastside Sky Londa	Old La Honda	Williams Ranch Rd	State Hwy 35		Shared Lane	Tier III	1.95	\$	136,536
	Coastside Unincorporated	Lobitos Creek Cut-off	Tunitas Creek Rd	Verde Rd		•	Tier III	1.70	\$	118,828

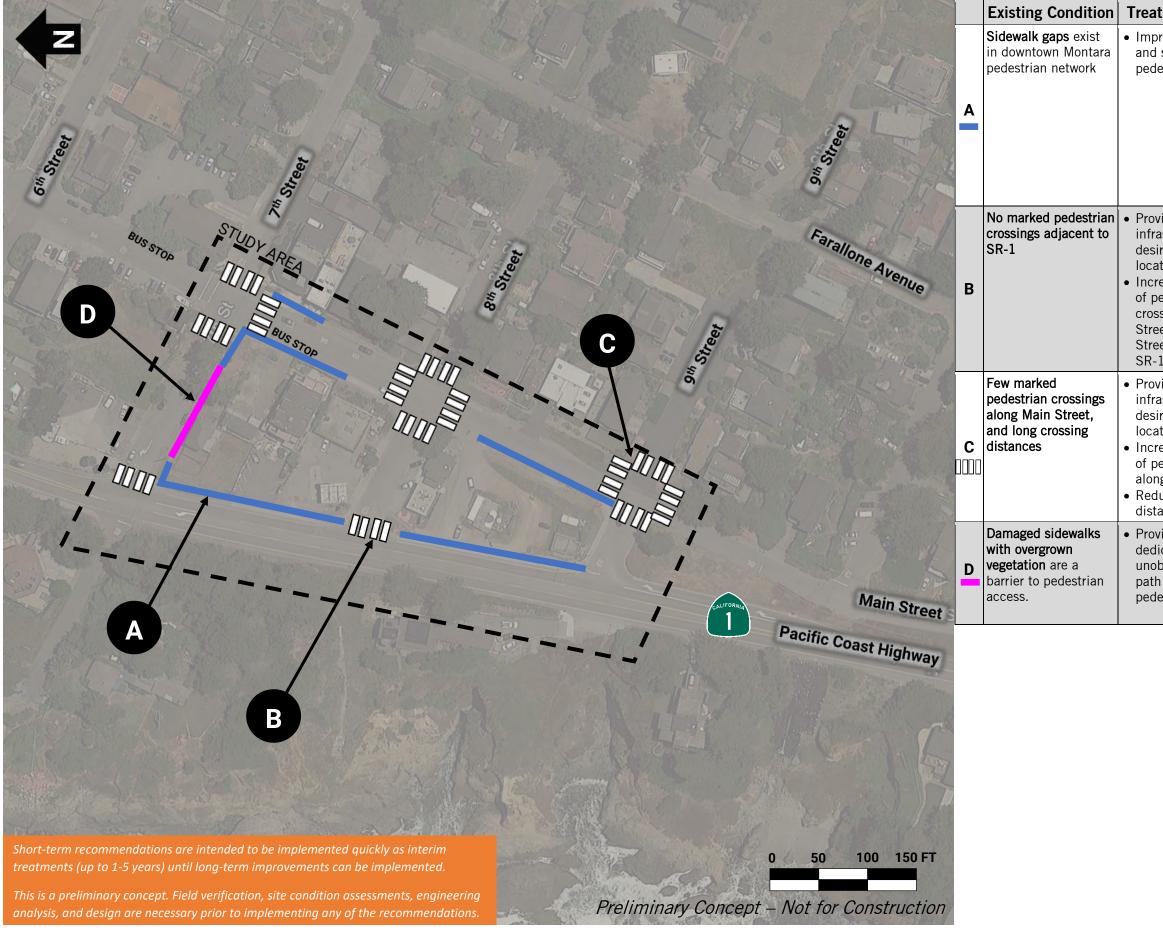
Pedestrian Priority Destination Recommendations

(This page intentionally left blank.)



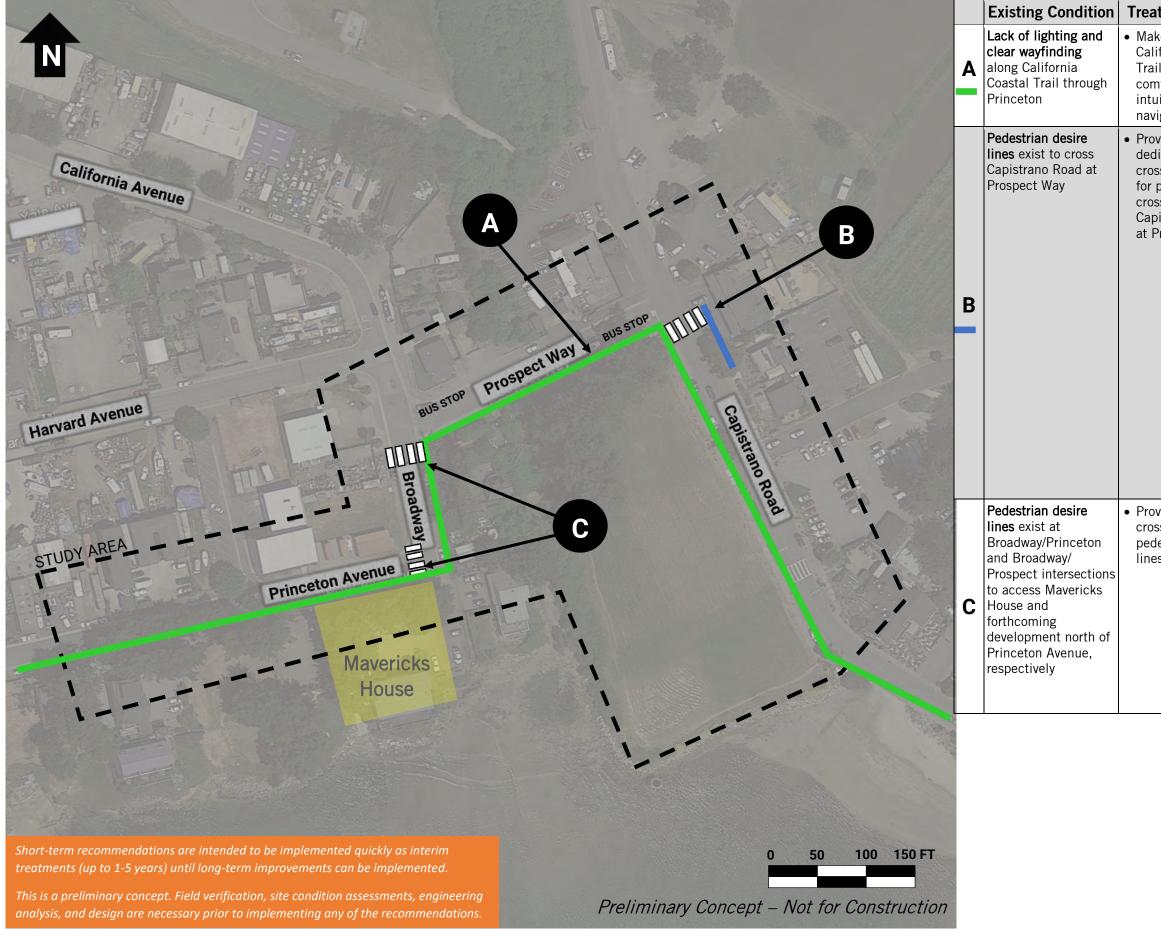
Study Area 1: Benjamin Franklin & Garden Village Schools | Broadmoor, CA

atment Goal	Recommendation
courage king on ewalk prove destrian access d safety	 Short-Term Stripe edge lines in roadway to delineate parking lanes from travel lanes Conduct neighborhood educational campaign (e.g., windshield flyers) on good parking habits Long-Term Retrofit rolled curbs to vertical curbs
rease ease of ssing for destrians with bility and ion pairments	 Long-Term Install ADA-compliant bi-directional curb ramps with detectable warning surfaces that align with crosswalks at intersections on 87th Street with marked crossings
w vehicular ning speeds rease visibility pedestrians rease destrian safety orten destrian ssing tances / time ent in sswalk	 Short-Term Install quick-build curb extensions with smaller radii constructed from temporary materials like paint and flexible delineators Long-Term Install concrete curb extensions with smaller radii (must account for existing drainage infrastructure). Consider truck aprons to accommodate heavier vehicles.
rease visibility drivers at ersections	 Short-Term Where possible, establish "no parking" zones within 20 feet of intersections with red paint and/or signage Long-Term Where possible, install concrete curb extensions at intersections
rease visibility crossing destrians to ning vehicles lp pedestrians ablish priority en crossing	 Short-Term Install Leading Pedestrian Intervals (LPIs) at signalized intersections, which provide pedestrians with a walk signal 3 to 7 seconds before vehicles traveling in the same direction receive a green indication. If right turns on red are allowed, install signs restricting right turns on red.
ovide crossing rastructure at esired ssing location crease cessibility for destrians	 Long-Term* Install high-visibility yellow crosswalk, Rapid Rectangular Flashing Beacon (RRFB), curb extensions, and curb ramps with detectable warning surfaces, taking into consideration desire line, drainage infrastructure, and vertical and horizontal sight lines. Consider a raised crossing. *Further engineering study will be required.



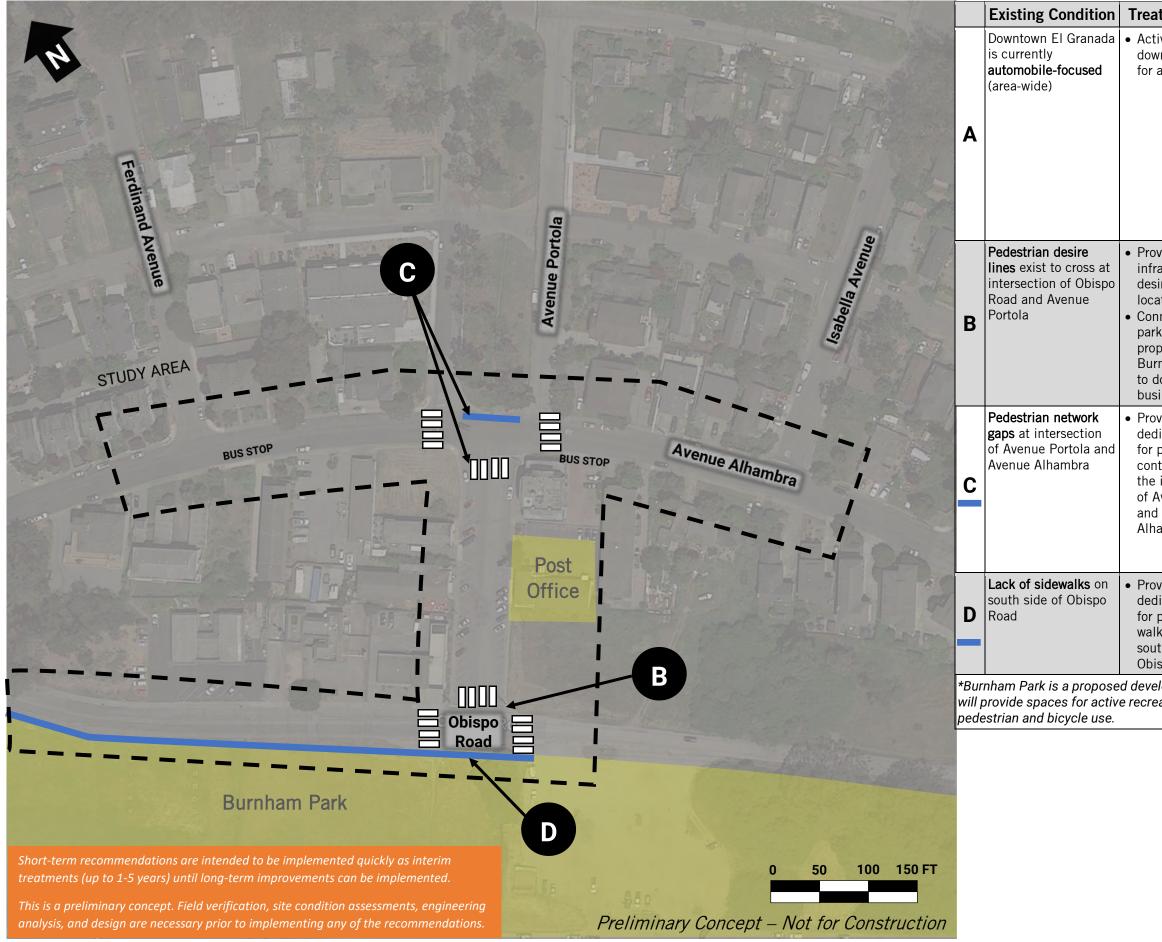
Study Area 2: Downtown Montara | Montara, CA

atment Goal	Recommendation
prove access d safety for destrians	 Short-Term Delineate travel lane from paved shoulder in areas without existing sidewalk infrastructure. Install detectable warning surfaces in walkways adjacent to crossing locations Long-Term Install concrete sidewalks in areas without existing sidewalk infrastructure that abut existing concrete sidewalks. Install curb ramps with detectable warning surfaces adjacent to marked crosswalks
ovide crossing rastructure at sired crossing ations crease visibility pedestrians ossing 7 th reet and 8 th reet adjacent to -1	 Long-Term Install marked crosswalks across 7th Street and 8th Street at SR-1 Install curb ramps with detectable warning surfaces at ends of marked crosswalks
ovide crossing rastructure at sired crossing ations crease visibility pedestrians ong Main Street duce crossing tances	 Long-Term Install curb extensions at the intersections of Main Street and 7th, 8th, and 9th Streets Install marked crosswalks at the intersections of Main Street and 7th, 8th, and 9th Streets Install curb ramps with detectable warning surfaces at ends of marked crosswalks
ovide a dicated, obstructed th for destrian access	 Short-Term (and ongoing) Conduct regular sidewalk maintenance Long-Term Repair damaged sidewalks and construct curb ramps with detectable warning surfaces at intersections



Study Area 3: Mavericks House Event Center | Princeton, CA

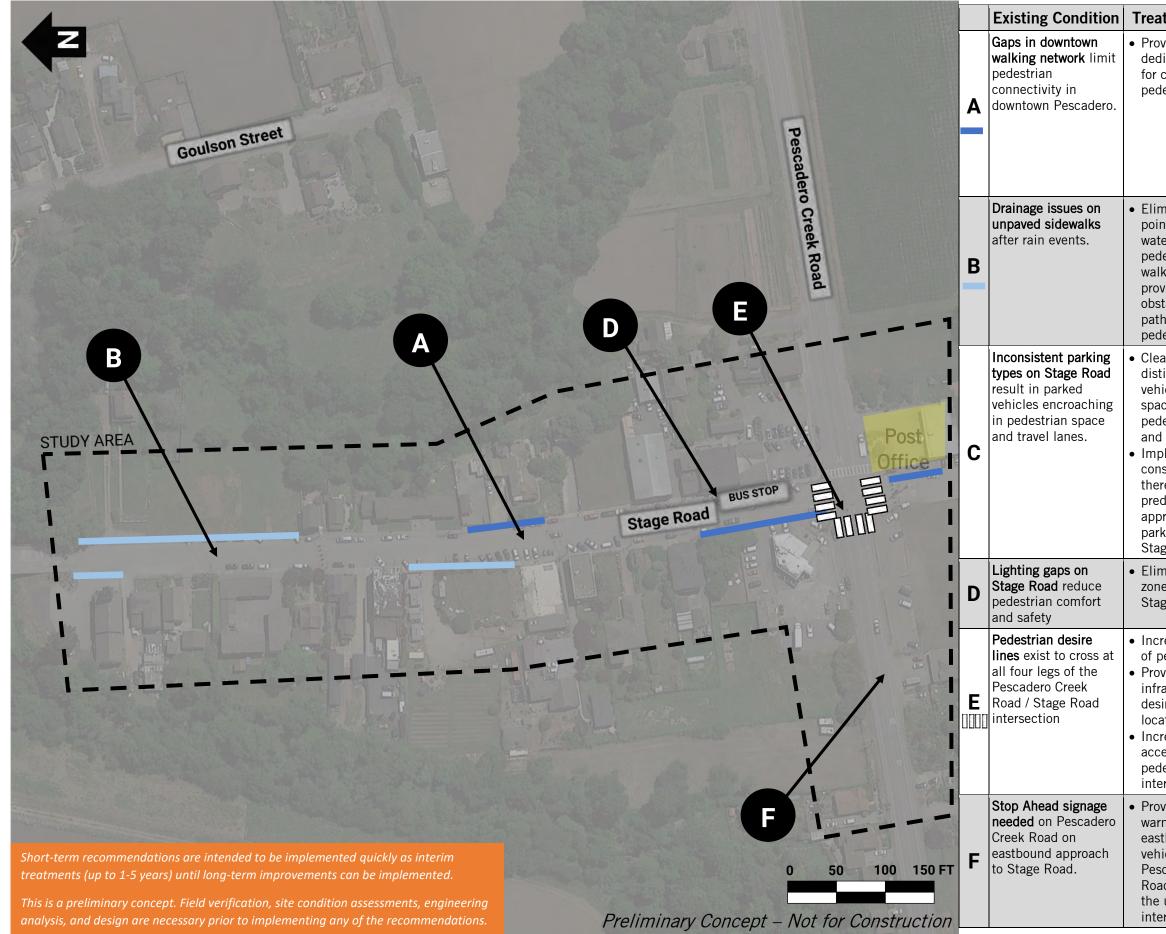
atment Goal	Recommendation
ke the ifornia Coastal il more nfortable and uitive to vigate	 Short-Term Install wayfinding signage along trail Long-Term Add pedestrian-scale lighting along the California Coastal Trail in Princeton and in vicinity of Event Center
vide a dicated ssing and path pedestrians ssing pistrano Road Prospect Way	 Short-Term Consider installing stop signs and stop bars on Capistrano Road at Prospect Way to create three-way stop-controlled intersection Convert parking spaces in front of the Old Princeton Landing Pub & Grill into outdoor dining (requires coordination with property owner) Long-Term Install a high-visibility crosswalk on the southern leg of the Prospect/Capistrano intersection to provide connectivity across Capistrano (requires coordination with property owner) Formalize walkway adjacent to outdoor dining between proposed high-visibility crosswalk and existing sidewalk terminus (requires coordination with property owner) Install curb ramp with detectable warning surface on sidewalk on west side of crosswalk. Install accessible landing with detectable warning surface in walkway on east side of crosswalk
vide dedicated ssings at destrian desire es	 Short-Term Install a high-visibility crosswalk across Princeton Avenue at Broadway, east of the existing gutter Install a high-visibility crosswalk across Broadway at Prospect Way, on the south side of the intersection Install curb ramps with detectable warning surfaces at the new crosswalks Long-Term Consider constructing a pedestrian walkway on south side of Princeton Avenue



Study Area 4: Downtown El Granada | El Granada, CA

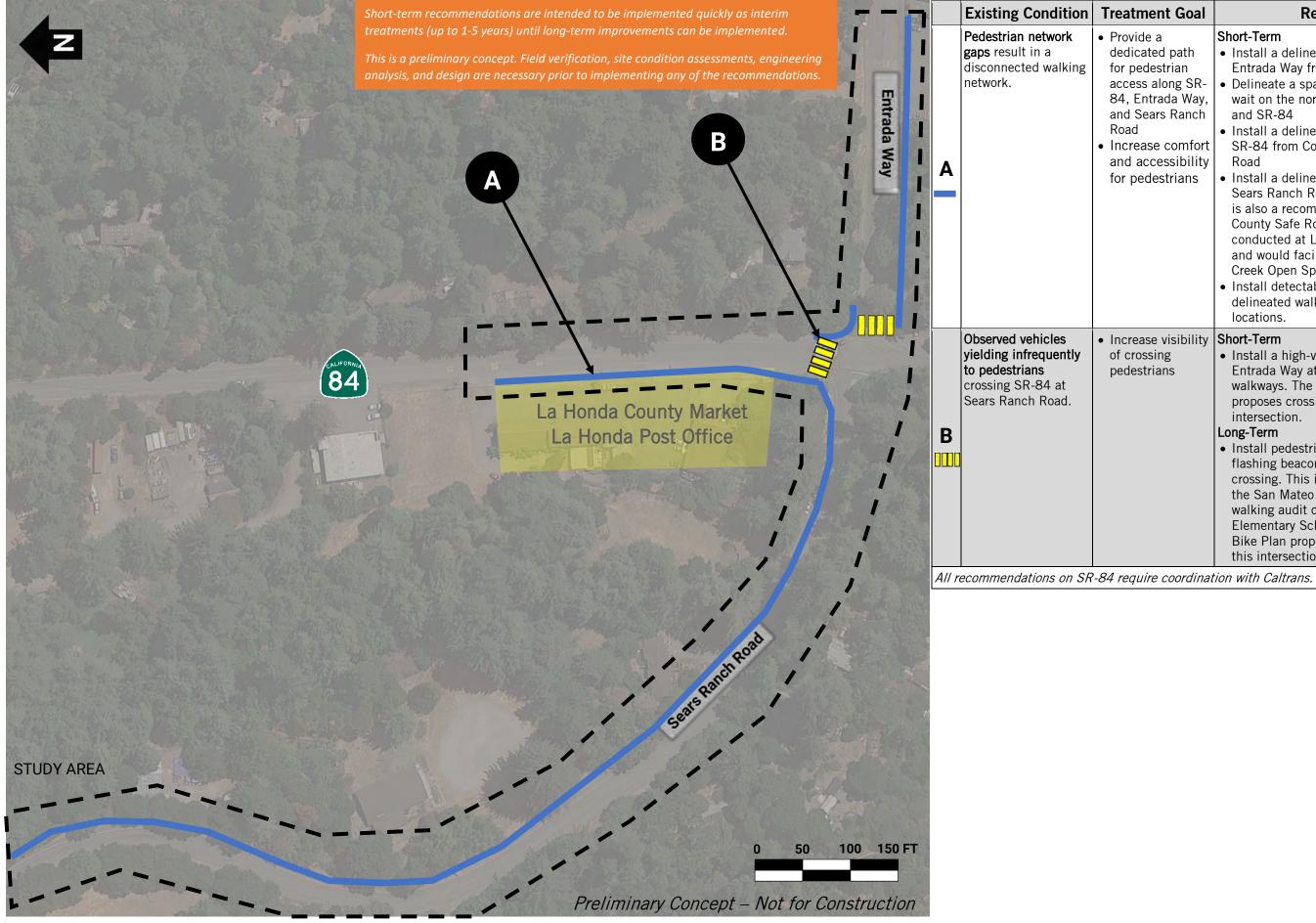
atment Goal	Recommendation
ivate vntown area all users	 Short-Term Seal coat existing parking lanes on Avenue Portola from Avenue Alhambra to Obispo Road with a neutral tan or concrete color to visually narrow roadway and delineate parking lanes from travel lanes Convert several parking spaces to planters or parklets Long-Term Reconstruct Avenue Portola from Avenue Alhambra to Obispo Road with wider sidewalks, street trees, and a narrower curb-to-curb street width
wide crossing rastructure at sired crossing ations nnect southern king lot and posed rnham Park* downtown sinesses	 Short-Term Install high-visibility crosswalks on all legs of Obispo/Portola intersection
wide a dicated place pedestrians to ntinue through intersection Avenue Portola d Avenue ambra	 Short-Term Install high-visibility crosswalk across Avenue Portola at Avenue Alhambra Installing high-visibility crosswalks across Avenue Alhambra at Avenue Portola Long-Term Install concrete sidewalk and curb ramps with detectable warning surfaces Install raised crossing across Avenue Portola at Avenue Alhambra
vide a dicated place pedestrians king on the ithside of ispo Road	 Long-Term Install delineated walking path or concrete sidewalk and curb ramps with detectable warning surfaces on the south side of Obispo Road from Avenue Portola to Coronado Street

*Burnham Park is a proposed development in El Granada between Obispo Road and Highway 1 that will provide spaces for active recreation, landscaped areas, parking, and shared use paths for



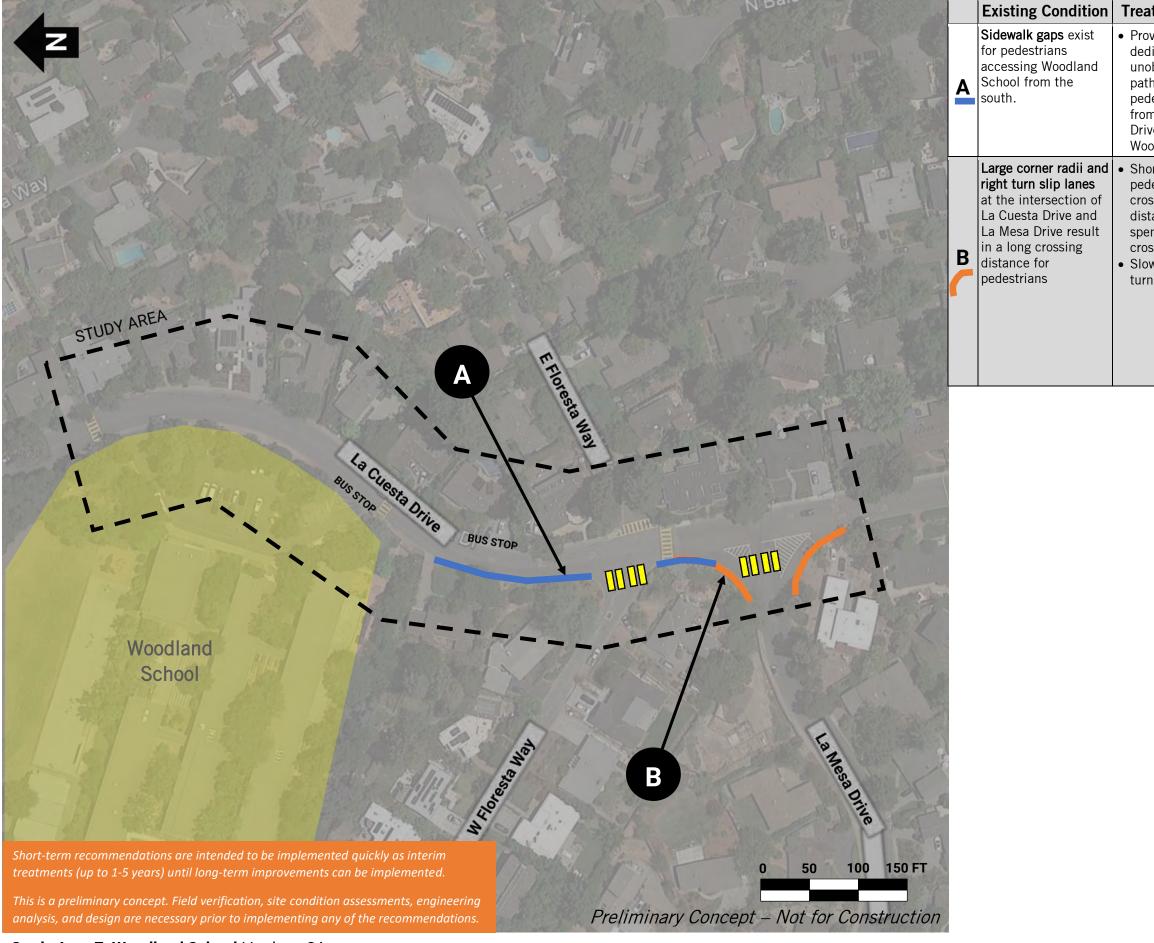
Study Area 5: Downtown Pescadero | Pescadero, CA

tment Goal	Recommendation
vide a licated path connected lestrian access	 Short-Term Install a delineated walkway at indicated locations Extend sidepath from Stage/Pescadero Creek intersection to Post Office Long-Term Install concrete sidewalks in front of Topia Antiques and gas station (areas without existing sidewalk infrastructure that abut existing concrete sidewalks)
minate low nts where er pools in lestrian kways to vide an vide an tacle-free h for lestrians	 Short-Term Conduct regular maintenance of pedestrian walkways and sidewalks (i.e., fill depressions with new soil) Long-Term Install concrete sidewalk to close existing sidewalk gaps
arly tinguish icle parking ices from lestrian spaces I travel lanes olement a isistent (and refore dictable) oroach to king along ge Road	 Short-Term: Reconfigure parking on each side of Stage Road to be consistent (i.e., all parallel or all diagonal) by striping parking spaces
ninate dark es along ge Road	 Long-Term Install street lighting in areas with lighting gaps (e.g., in front of Duarte's Tavern)
rease visibility bedestrians vide crossing astructure at ired crossing ations rease ressibility for lestrians at ersection	 Short-Term Install high-visibility crosswalks with accessible landings (curb ramps on sidewalks) and detectable warning surfaces on all four legs of the intersection Long-Term Install lighting at intersection to illuminate crosswalks
vide advanced rning for tbound icles on ccadero Creek ad to stop at upcoming ersection	 Short-Term Install Stop Ahead signage to augment existing Stop Ahead pavement markings



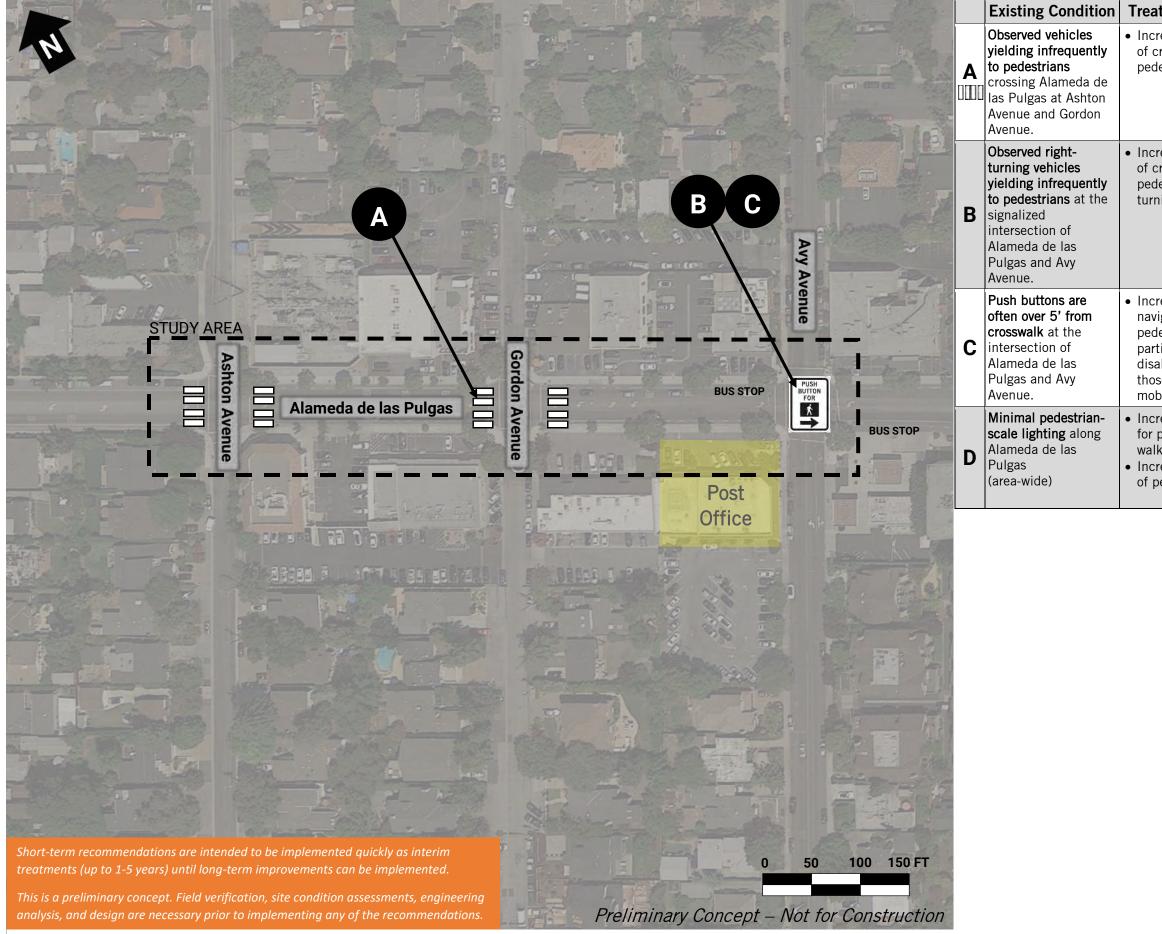
Study Area 6: Downtown La Honda | La Honda, CA

atment Goal	Recommendation			
ovide a dicated path pedestrian cess along SR- , Entrada Way, d Sears Ranch ad crease comfort d accessibility pedestrians	 Short-Term Install a delineated walkway on the east side of Entrada Way from Cuesta Road to SR-84 Delineate a space for crossing pedestrians to wait on the northeast corner of Entrada Way and SR-84 Install a delineated walkway on south side of SR-84 from Country Market to Sears Ranch Road Install a delineated walkway on east side of Sears Ranch Road from school to SR-84. This is also a recommendation from a San Mateo County Safe Routes to School walking audit conducted at La Honda Elementary School, and would facilitate access to the La Honda Creek Open Space Preserve. Install detectable warning surfaces in delineated walkways adjacent to crossing locations. 			
rease visibility crossing destrians	 Short-Term Install a high-visibility yellow crosswalk across Entrada Way at SR-84 to connect proposed walkways. The Caltrans District 4 Bike Plan proposes crossing improvements at this intersection. Long-Term Install pedestrian-activated rectangular rapid flashing beacons (RRFBs) at existing marked crossing. This is also a recommendation from the San Mateo County Safe Routes to School walking audit conducted at La Honda Elementary School. The Caltrans District 4 Bike Plan proposes crossing improvements at this intersection. 			
quire coordination with Caltrans.				



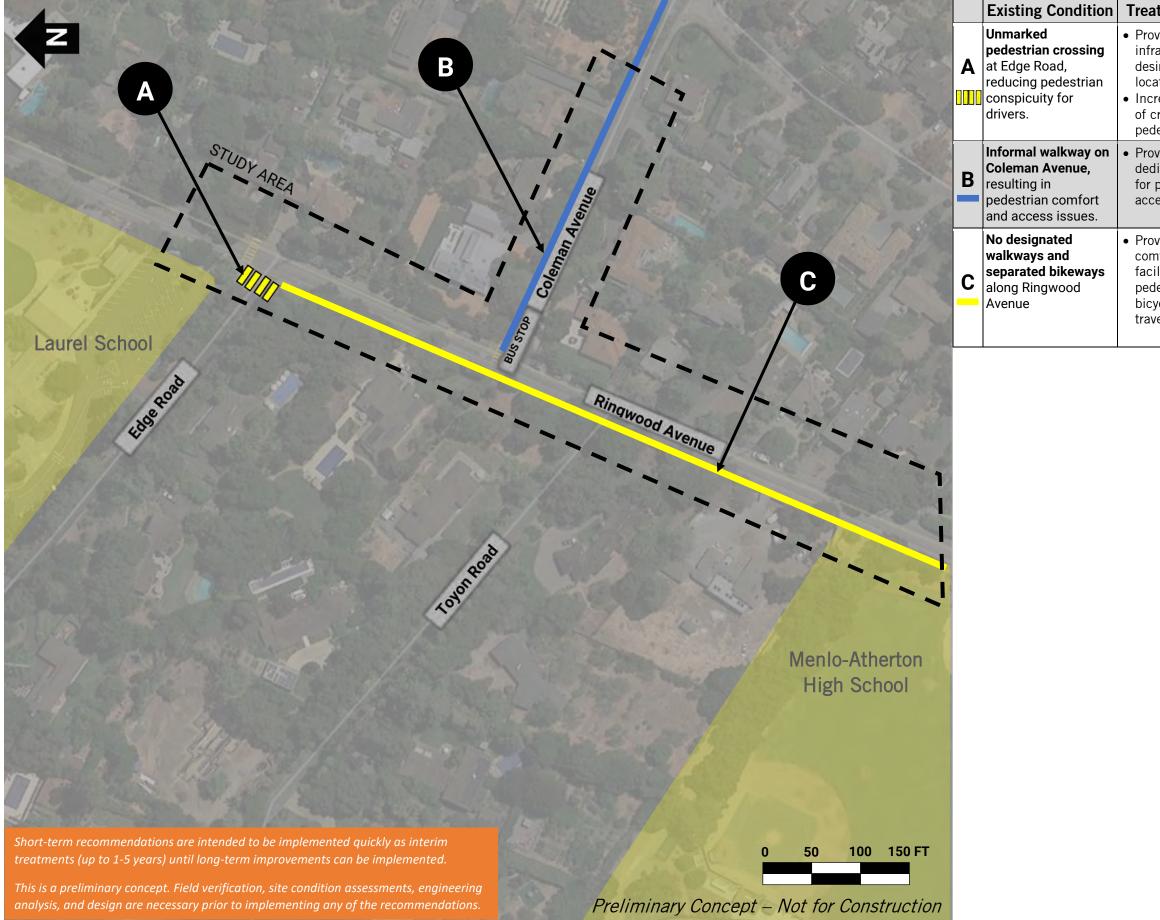
Study Area 7: Woodland School | Ladera, CA

atment Goal	Recommendation
ovide a dicated, obstructed th for destrian access m La Mesa ve to podland School	 Long-Term Install sidewalk on west side of La Cuesta Drive from West Floresta Way to existing sidewalk south of school entrance Install high-visibility yellow crosswalk and curb ramps with detectable warning surfaces across West Floresta Way
orten destrian ossing otances / time ent in osswalk ow the speed of ning vehicles	 Short-Term Reduce intersection footprint by closing slip lanes and reducing corner radii, using quick- build temporary materials like paint and flexible delineators Long-Term Reduce intersection footprint, close slip lanes, and reduce corner radii by reconstructing curblines. When reconstructing curblines, install high- visibility yellow crosswalk across La Mesa Drive and construct curb ramp with detectable warning surfaces at northwest corner, adjacent to sidewalk (see Recommendation A).



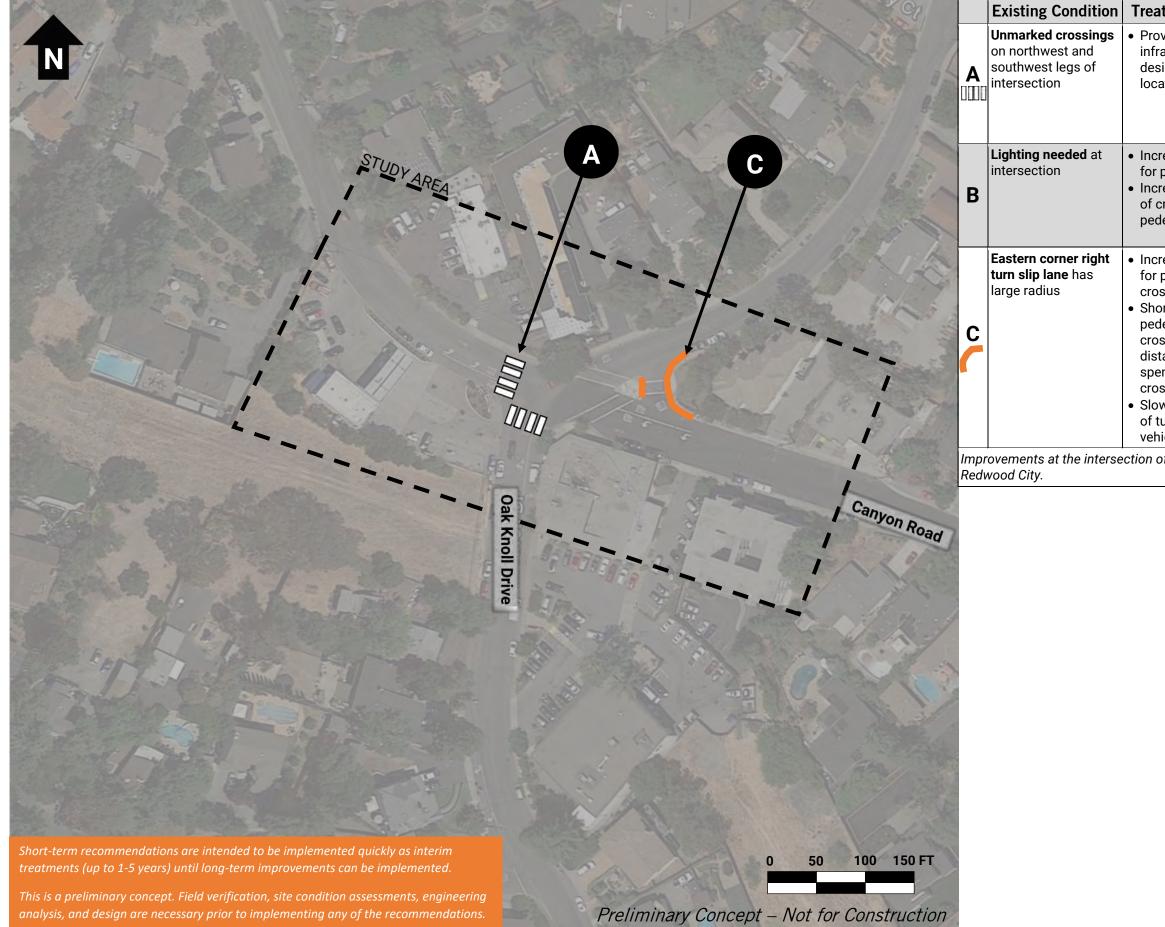
Study Area 8: Downtown West Menlo Park | West Menlo Park, CA

atment Goal	Recommendation	
rease visibility crossing destrians	 Short-Term Upgrade existing marked crossings to high- visibility markings Install pedestrian warning signage at crossings 	
rease visibility crossing destrians to ning vehicles	 Short-Term Install Leading Pedestrian Intervals (LPIs) at signalized intersections, which provide pedestrians with a walk signal 3 to 7 seconds before vehicles traveling in the same direction receive a green indication. If right turns on red are allowed, install signs restricting right turns on red. 	
rease ease of vigation for destrians, ticularly for abilities or ose using bility devices	 Long-Term Relocate all push buttons via the replacement of signal poles 	
rease comfort pedestrians lking after dark rease visibility pedestrians	 Long-Term Install pedestrian-scale lighting along Alameda de las Pulgas Consider adding intersection lighting, placing light between crosswalk and oncoming vehicles to front-light the crosswalk 	



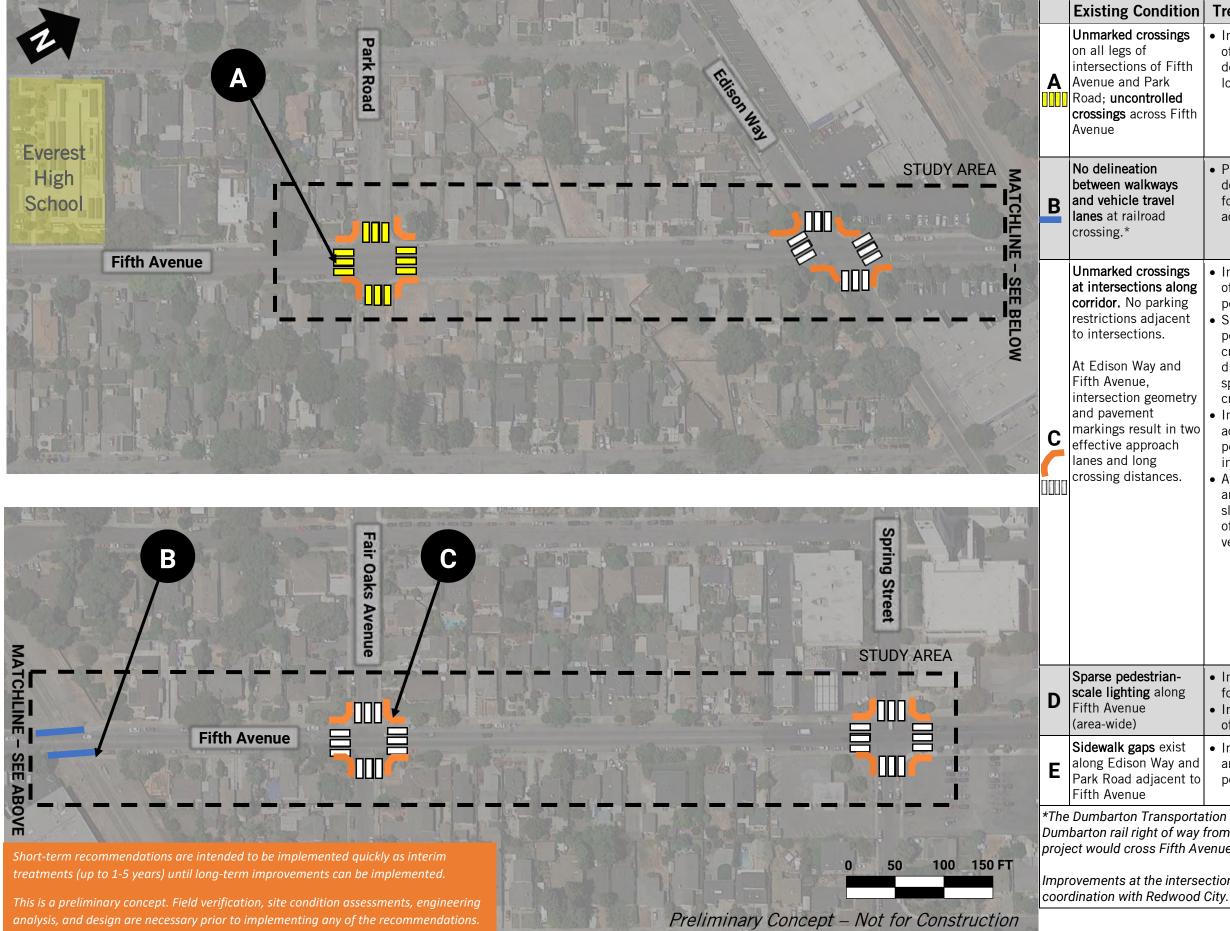
Study Area 9: Laurel School and Menlo-Atherton High School | Menlo Oaks, CA

atment Goal	Recommendation
ovide crossing rastructure at sired crossing ations crease visibility crossing destrians	 Short-Term Restripe crosswalk over Edge Road
ovide a	 Short-Term Formalize walkway on north side of Coleman
dicated path	Avenue by delineating walkway from travel
pedestrian	lane with vertical elements (e.g., curbing) and
cess	widening walkway
ovide a	 Short-Term Install shared use path on west side of
nfortable	Ringwood Avenue using low cost materials
illity for	like thermoplastic striping and curb stops or
destrians and	flexposts to delineate it from the roadway
yclists to	(requires further study to determine impacts to
vel	existing infrastructure)



Study Area 10: Oak Knoll Drive and Canyon Road Intersection | Emerald Hills, CA

atment Goal	Recommendation		
ovide crossing rastructure at sired crossing rations	 Long-Term Stripe high-visibility crosswalks along western and southern legs of intersection and upgrade existing crosswalks on eastern and northern legs to high-visibility crosswalks When striping crosswalks, construct curb ramps with detectable warning surfaces 		
rease comfort pedestrians rease visibility crossing destrians	 Long-Term Install intersection lighting to illuminate crosswalks 		
rease comfort pedestrians ossing slip lane orten destrian ossing tances / time ent in osswalk ow the speed turning nicles	 Short-Term Narrow slip lane to reduce turning traffic speeds by using quick-build temporary materials like paint and flexible delineators Long-Term Eliminate slip lane and reconstruct curbline of eastern corner with truck apron to accommodate heavy vehicles making right turn 		
of Oak Knoll Drive and Canyon Road require coordination with			



Study Area 11: Fifth Avenue from Park Road to Spring Street | North Fair Oaks, CA

ndition	Treatment Goal	Recommendation		
ossings of Fifth ark rolled oss Fifth	 Increase visibility of pedestrians at desired crossing locations 	 Short-Term Install high-visibility yellow crosswalks on all intersection legs Long-Term Install pedestrian warning signage and RRFBs on both legs of Fifth Avenue 		
n ways avel ad	 Provide a dedicated path for pedestrian access 	 Short-Term Delineate walkways on both sides of Fifth Avenue Long-Term Extend concrete sidewalks to railroad tracks 		
ossings ns along barking djacent ns. y and eometry t llt in two oach g nces.	 Increase visibility of crossing pedestrians Shorten pedestrian crossing distances / time spent in crosswalk Increase accessibility for pedestrians at intersections At Edison Way and Fifth Avenue, slow the speeds of turning vehicles 	 Short-Term Install high-visibility crosswalks on all intersection legs Install curb extensions, using quick-build temporary materials like paint and flexible delineators Retrofit existing curb ramps to include detectable warning surfaces Restrict parking for 20' approaching to intersections Remove second stop bar on both legs of Edison Way at Fifth Avenue Long-Term Install curb extensions with curb ramps and detectable warning surfaces by reconstructing curblines. Consider truck aprons to accommodate heavy vehicles. Spring Street only: install curb ramps on west side of street and stripe crosswalks once curb ramps installed 		
trian- along	 Increase comfort for pedestrians Increase visibility of pedestrians 	 Long-Term Install pedestrian-scale lighting along Fifth Avenue, especially at crosswalks. 		
s exist Way and jacent to	 Improve access and safety for pedestrians 	 Long-Term Install sidewalks to close sidewalk gaps 		
ansportation Corridor Study proposes a shared use path along the				

*The Dumbarton Transportation Corridor Study proposes a shared use path along the Dumbarton rail right of way from Redwood City to East Palo Alto. If implemented, the project would cross Fifth Avenue at this location.

Improvements at the intersection of Fifth Avenue and Spring Street require coordination with Redwood City.



BIKE PROJECT FACT SHEETS

This section presents five illustrative examples of different bikeway treatments recommended in differing County geographies that demonstrate how bicycling conditions can be improved. Further study and community outreach will be required prior to implementing each project.

The five projects include:

- 1. Fifth Avenue in North Fair Oaks
- 2. Hillside Boulevard in San Bruno Mountain Park
- 3. Coleman Avenue in Menlo Oaks
- 4. Main Street in Montara
- 5. Avenida Alhambra in El Granada

FIFTH AVENUE (PROJECT ID 1702B & 1072C)

OVERVIEW

The Fifth Avenue bikeway project will install Class II Buffered Bicycle Lanes between Fair Oaks Avenue and Waverly Avenue in North Fair Oaks. Fifth Avenue is a critical route through the community and the only crossing of the Caltrain Corridor in North Fair Oaks. This project will make it easier and safer for people bicycling to access the residences, businesses, and schools located along this corridor. The recommendation helps implement the North Fair Oaks Community Plan, which prioritizes a bikeway on Fifth Avenue.

ISSUES AND OPPORTUNITIES

Currently, there is no bikeway along Fifth Avenue and people bicycling must ride in mixed traffic with motor vehicles, which results in high-stress bicycling conditions. Several collisions involving people bicycling have occurred along Fifth Avenue within the project area. The Class II Buffered Bicycle Lanes



Fifth Avenue Project Extents

recommended for this project will fill an important bicycle network connectivity gap and provides a safer, more comfortable route for people bicycling. Students and school staff can use this route to connect to the schools that are located along Fifth Avenue or in close proximity to it, including Everest High School and Garfield Elementary School.

Parts of this project are located in a Community of Concern, as defined by the Metropolitan Transportation Commission. This project will improve bicycling access to communities that may be more dependent on walking, bicycling, and transit to run errands, access jobs, or visit friends and family. While this project is not currently located along a transit route, it improves access to transit and key destinations along Middlefield Road, El Camino Real, and the Stanford campus adjacent to Bay Road.

PROJECT DETAILS

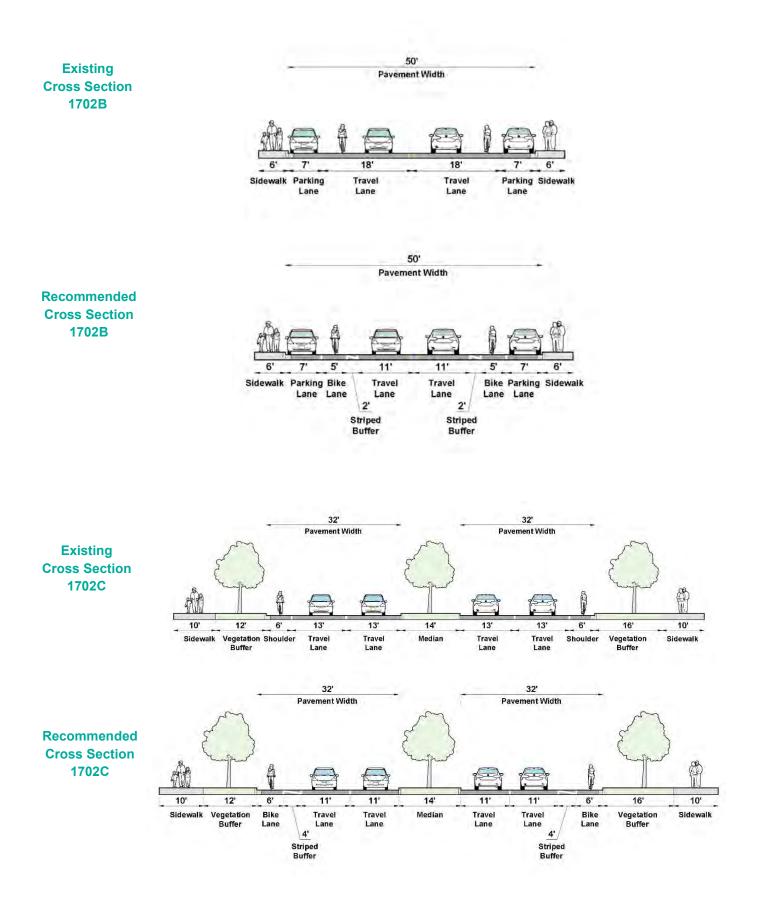
This project received strong public support and faces relatively few implementation constraints, as it would require travel lane narrowing and roadway re-striping, which could be implemented as part of roadway repaving. Project 1702B extends from Fair Oaks Avenue to Semicircular Road and Project 1702C extends from Semicircular Road to Waverly Avenue.

Project Number	Recommended Facility	Major Implementation Action	Length (miles)	Planning-Level Cost
1702B	Class II Buffered Bicycle Lane	Lane narrowing	0.58	\$197,914
1702C	Class II Buffered Bicycle Lane	Lane narrowing	0.17	\$58,222

Fills a Network Connectivity Gap







OFFICE OF SUSTAINABILITY COUNTY OF SAN MATEO

HILLSIDE BOULEVARD (PROJECT ID 402B)

All Ages & Abilities Bikeway

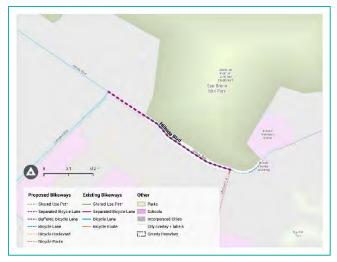
OVERVIEW

The Hillside Boulevard bikeway project will upgrade the existing Class II Bicycle Lanes to Class IV Separated Bicycle Lanes between Lawndale Boulevard and Chestnut Avenue in the community of San Bruno Mountain Park. This connection will provide an all ages and abilities bikeway along a key segment of Hillside Boulevard that will improve safety and comfort for people bicycling to access schools, transit, recreation opportunities, and commercial areas near this corridor.

ISSUES AND OPPORTUNITIES

Based on existing traffic volume and motor vehicle speeds, the existing bike lanes on Hillside Boulevard are considered highstress. By upgrading this segment of Hillside Boulevard to a separated bike lane, it will become an all ages and abilities bikeway.

This project also serves as an alternate route to El Camino Real between Daly City and South San Francisco and it improves bicycle access to several important destinations, including the Colma and South San Francisco BART stations, recreational trails in San Bruno Mountain Park and Sign Hill Park, and employment centers including biotech campuses located east of Highway 101. This project will also create a safer and more comfortable connection to multiple schools, including Mills Montessori School, Hillside Christian Academy, Sunshine Gardens Elementary School, and El Camino High School.



Hillside Boulevard Project Extents

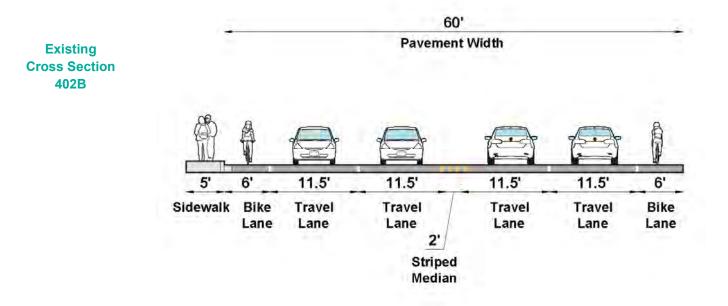
While this project is not located along a transit route, it connects to other recommended all ages and abilities bikeways and it improves access to transit and key destinations along Middlefield Road and El Camino Real.

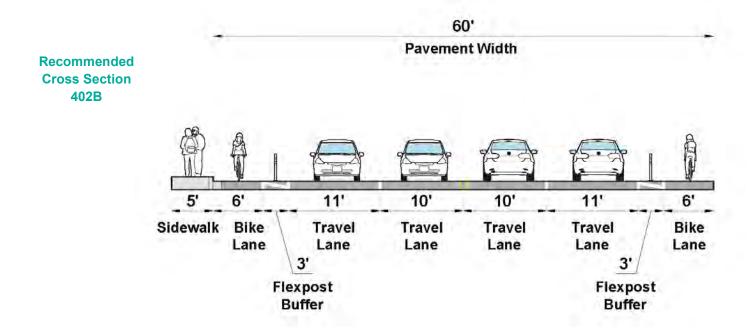
PROJECT DETAILS

This project will add Class IV Separated Bicycle Lanes on Hillside Boulevard. This project faces relatively minor implementation restraints as it requires minor lane narrowing, re-striping, and the addition of a veritcal barrier, such as bollards or curb strips (flexible plastic delineators could be used as an interim treatment).

Project Number	Recommended Facility	Major Implementation Action	Length (miles)	Planning-Level Cost
402B	Class IV Separated Bicycle Lane	Lane Narrowing	0.59	\$237,705









COLEMAN AVENUE (PROJECT ID 1901A)

Fills a Network Connectivity Gap All Ages & Abilities Bikeway

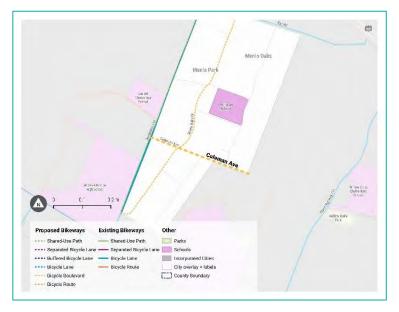
OVERVIEW

The Coleman Avenue bikeway project will add a Class III Bicycle Boulevard along Coleman Avenue in the community of Menlo Oaks. This project will provide a safer and more comfortable bicycling connection for people of all ages and abilities along one of the community's few east-west corridors.

ISSUES AND OPPORTUNITIES

Currently, there is no designated bikeway along Coleman Avenue and people bicycling must ride in mixed traffic with motor vehicles, resulting in highstress bicycling conditions. Several collisions involving people bicycling have occurred along Coleman Avenue within the project area. The proposed bicycle boulevard may contain traffic calming elements, such as speed cushions and/or chicanes, and it will fill an important bicycle network connectivity gap. Students and school staff can use this route to more comfortably connect to the schools that are located within close proximity to this project, including Peninsula School, Laurel Elementary School, and Menlo-Atherton High School.

This project will improve access for students traveling to Menlo-Atherton High School from nearby Communities of Concern in East Menlo Park and East Palo Alto. The Coleman Avenue bikeway will also improve access to transit, specifically the transit stops located along Coleman Avenue and Ringwood Avenue.



Coleman Avenue Project Extents

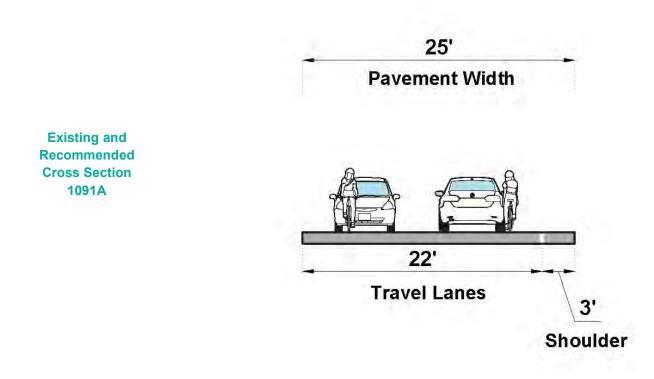
PROJECT DETAILS

This project will add a bicycle boulevard on Coleman Ave from Ringwood Avenue to College Avenue. The project requires the addition of wayfinding signage and traffic calming treatments. This project received strong support during the public engagement completed for this Plan. Note that this project recommendation is not finalized; it is just one option presented for consideration as the community begins to reenvision Coleman Avenue. This project will require further study and additional community engagement before it is finalized.

Project Number	Recommended Facility	Major Implementation Action*	Length (miles)	Planning-Level Cost
1901A	Class III Bicycle Boulevard	Wayfinding and Traffic Calming	0.37	\$88,029

*Coleman Avenue is a transit route, so traffic calming treatments must accommodate transit vehicles. For example, speed cushions can be designed to allow transit vehicles to proceed without reducing speed.





BICYCLE BOULEVARD TREATMENTS

Bicycle boulevards are streets that prioritize bicyclist travel. These streets use a variety of treatments to reduce vehicular speeding and volumes to make bicycling more comfortable for people of all ages and abilities. Bicycle boulevards may include the following treatments to improve comfort along the roadway:

Along the route:

- Traffic calming (e.g., speed cushions and chicanes)
- Pavement markings
- Wayfinding Signs

At key intersections:

- High-visibility crossings
- Traffic circles
- Bike boxes

Refer to the Unincorporated San Mateo County Active Transportation Design Toolkit for more details about bicycle boulevard treatments.

MAIN STREET (PROJECT ID 3602A, 3602B, AND 3602C)

OVERVIEW

The Main Street bikeway project consists of Class III Bicycle Boulevards along Main Street and several adjacent streets, including Second, Eleventh and Fourteenth Strepets and Farallone Avenue. This project will provide a safer and more comfortable bicycling connection for people of all ages and abilities along one the community's most prominent streets. This project will also provide an important alternative route to Highway 1 and is envisioned to be the extension of the Midcoast Multimodal Trail that will connect Montara, Moss Beach, El Granada, Miramar and Half Moon Bay. The project is consistent with the draft Connect the Coastside Plan.

ISSUES AND OPPORTUNITIES

There are no existing bikeways along Main Street or any of the adjacent streets included in this project. People bicycling must ride in mixed traffic with motor vehicles , resulting in a high-stress experience. The bicycle boulevard network recommended for this project will fill an important bicycle network connectivty gap. This project improves access to transit stops, and commercial and retail areas along, and adjacent to, Main Street and ultimately between midcoast communities,

PROJECT DETAILS

This project will add a bicycle boulevard on Main Street from Second Street to Highway 1. This project does not require any changes to the roadway cross section, however, it will require the addition of wayfinding signage, and traffic calming treatments. Project segment 3602A extends from Highway 1 to Main Street (along Second Street), project segment 3602B extends from Second Street to Ninth Street (along Main Street), and project 3602C extends from Ninth Street to Highway 1 (along Main Street, Eleventh Street, Farallone Avenue, and Fourteenth Street).



Main Street Project Extents

Project Number	Recommended Facility	Major Implementation Action*	Length (miles)	Planning-Level Cost
3602A	Class III Bicycle Boulevard	Wayfinding and Traffic Calming	0.04	\$9,323
3602B	Class III Bicycle Boulevard	Wayfinding and Traffic Calming	0.35	\$82,989
3602C	Class III Bicycle Boulevard	Wayfinding and Traffic Calming	0.33	\$78,997

*Main Street is a transit route, so traffic calming treatments must accommodate transit vehicles. For example, speed cushions can be designed to allow transit vehicles to proceed without reducing speed.

COUNTY OF SAN MATEO

OFFICE OF SUSTAINABILITY

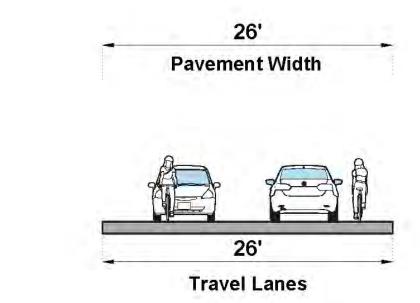
Al & A Bi

Fills a

Gap

All Ages & Abilities Bikeway





BICYCLE BOULEVARD TREATMENTS

Bicycle boulevards are streets that prioritize bicyclist travel. These streets use a variety of treatments to reduce vehicular speeding and volumes to make bicycling more comfortable for people of all ages and abilities. Bicycle boulevards should include the following treatments to improve comfort along the roadway. Bicycle boulevards may include the following treatments to improve comfort along the roadway:

Along the route:

• Traffic calming (e.g., speed cushions and chicanes)

Existing and Recommended Cross Section 3602B and 3602C

- Pavement markings
- Wayfinding Signs

At key intersections:

- High-visibility crossings
- Rectangular Rapid Flashing Beacons
- Bike boxes

Refer to the Unincorporated San Mateo County Active Transportation Design Toolkit for more details about bicycle boulevard treatments.

AVENIDA ALHAMBRA (PROJECT ID 3001A & 3001B)

OVERVIEW

The Avenida Alhambra bikeway project will install Class II Bicycle Lanes

from Capistrano Road to Santiago Avenue in El Granada. Avenida Alhambra is an important route for the community and alternative route to Highway 1. This project will fill a gap in El Granada's bicycle network and make it safer for people bicycling to access the residences, businesses, and community destinations located along this corridor.

ISSUES AND OPPORTUNITIES

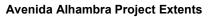
There is currently no bikeway along Avenida Alhambra and people bicycling must ride in mixed traffic with motor vehicles, resulting in high-stress bicycling. The proposed bicycle lanes recommended for this project will fill an important bicycle network connectivity gap. This project also provides a safer and more comfortable route for people bicycling of all ages and abilities.

Students and school staff can use this route to connect to El Granada Elementary School and Wilkinson School. The bikeway project will also improve access to transit stops in the area, and it serves as an alternate bikeway to the Parallel Trail, east of Highway 1.

PROJECT DETAILS

Two segments (3001A and 3001B) make up the project corridor that will add bicycle lanes to Avenida Alhambra. This project received strong public support during the engagement activities completed for this Plan. Project 3001A extends from Capistrano Road to Obispo Avenue and Project 3001B extends from Obispo Avenue to Santiago Avenue.





Project Number	Recommended Facility	Implementation Action	Length (miles)	Planning-Level Cost
3001A	Class II Bicycle Lane	None	0.49	\$142,502
3001B	Class II Bicycle Lane	Remove parking on one side of street	0.46	\$134,754

GOUNTY OF SAN MATEO

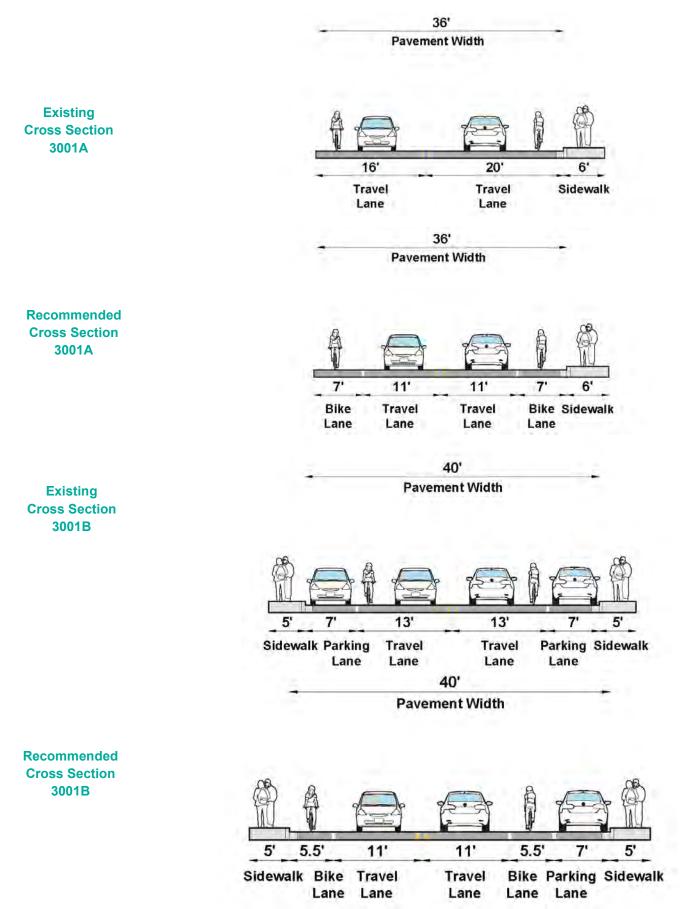
All Ages

& Abilities

Bikeway

Fills a Network Connectivity Gap





COMPILED SAFE ROUTES TO SCHOOL RECOMMENDATIONS

hool	School District	Address	Name of SRTS Report	Year Publish	ned Recommendations within Public street ROW yet to be implemented	Responsible Agency
a Honda E.S.	La Honda-Pescadero Unified School	450 Sears Ranch Rd, La Honda, CA 94020	La Honda Safe Routes to School Report	2012	Install sidewalk along East Side of Entrada Way Construct sidewalk adjacent to school on Sears Ranch Rd	-San Mateo County
	District				Install New Rectangular Rapid Flashing Beacon (RRFB) crossing to replace existing transverse crossing	Caltrans
allone View E.S.	Cabrillo Unified School District	1100 Le Conte Ave, Montara, CA 94037	Farallone View Walk and Bike Audit Link to report: http://www.cabrillo.k12.ca.us/CUSD_file/SR2S_FV-Walk-Audit_3-17-14.pdf	2014	Improve walking path on 5th Ave from Le Conte to Main Street	San Mateo County
rfield C.S.	Redwood City School District	3600 Middlefield Rd, Menlo Park, CA 94025	Garfield Community School Walk/Bike Audit and Field Review Link to report: https://www.rwc2020.org/wp-content/uploads/2018/01/Garfield-Walk-and-Bike- Audit_FINAL.pdf	2018	Semicircular Road/Arrowhead Lane/Fifth Avenue: * Paint curb red near the corners of the intersection to increase visibility * Install curb extensions on both sides of the Arrowhead Lane approach * Install high visibility crosswalk on the southern leg of the fork in Semicircular Road Glendale Avenue: Install a Class III bike route from Fifth Avenue to Berkshire Avenue Columbia Avenue: Install a Class III bike route from Glendale Avenue to El Camino Real	San Mateo County
					Fifth Avenue: Install Class II bike lanes from Middlefield Road to Edison Avenue	-
oover E.S.	Redwood City School District	701 Charter St, Redwood City, CA 94063	Hoover Community School Walk/Bike Audit and Field Review Link to report: https://www.rwc2020.org/wp-content/uploads/2018/01/Hoover-Walk-and-Bike- Audit_FINAL.pdf	2018	Address issue of parents parking at the Chavez Supermarket parking lot for drop off/pick up Install high visibility crossings at Spring and Charter Stambaugh Street/Buckeye Street: Install curb ramps and crosswalks on all four legs of the intersection Stambaugh Street/Manzanita Street: Install high visibility crosswalks across Manzanita Street Stambaugh Street/Laurel Street: Install high visibility crosswalks across Manzanita Street Stambaugh Street/Villow Street: * Install curb extensions or raised intersections * Install high visibility crosswalks on all legs * Conduct a warrant study for the installation of all-way stop control * Consider adding intersection artwork that does not detract from the effectiveness of traffic control markings Middlefield Road/Willow Street: * Install high visibility crosswalk on all legs * Consider signal improvements to add a push button on the west side	San Mateo County and Redwood C
					 * Extend bike lanes along Middlefield Road Middlefield Road/Charter Street: * Install high visibility crosswalks * Consider installation of Leading Pedestrian Intervals (LPI) into the cycle of the traffic signal Stambaugh Street/Charter Street: Install high visibility crosswalks across Stambaugh Street and Charter Street 	
t E.S.	Redwood City School District	903 Tenth Ave, Redwood City, CA 94063	Taft Community School Walk/Bike Audit and Field Review Link to report: https://www.rwc2020.org/wp-content/uploads/2018/01/Taft-Walk-and-Bike- Audit_FINAL.pdf	2018	Page Street/Eighth Avenue: * Conduct a four-way stop warrant; install red curbs at corners * Install high visibility crossings at North and South crosswalks * Install advance stop legend * Install curb extensions on all corners of the intersection Page Street/Tenth Avenue: *Install high visibility crossings on all legs * Install curb extensions on all corners of the intersection Tenth Avenue/Michael Drive: * Install high visibility crossing across Michael Drive * Install curb extensions on all four corners of the intersection Bay Road/Ninth Avenue:	Redwood City
					 * Install crosswalk on Ninth Avenue * Install curb extensions on Ninth Avenue * Install use crosswalk sign on Ninth Avenue Bay Road/Eighth Avenue: * Install high visibility crosswalks accross north and south legs * Install curb extensions at proposed and existing high visibility crossings * Install Rectangular Rapid Flashing Beacon (RRFB) on Bay Road crossing Bay Road/Fifth Avenue: Install traffic signal when warranted 	San Mateo County and Redwood (San Mateo County and Redwood (Redwood City
					Fair Oaks Avenue/Barron Ave: * Update school crossing assembly signage (Assembly D) in advance of crosswalk in both directions on Fair Oaks Avenue * Ensure all curb ramps are ADA compliant * Stripe red curb for SamTrans bus stop on Fair Oaks Avenue. Restripe yellow curb along school frontage as white curb loading zone * Consider a pilot closure of the school parking lot during drop-off	San Mateo County
air Oaks C.S. (now KIPP Excelencia mmunity Prep and Connect Charter)	Redwood City School District	2950 Fair Oaks Ave, Redwood City, CA 94063	Redwood City Safe Routes to School Report Link to report: https://www.rwc2020.org/wp-content/uploads/2015/12/RWC-SRTS-Summary- Report-August-2013-small-for-email.pdf	2013	East of Barron Ave: Ensure all curb ramps are ADA compliant Hampshire Ave: * Replace existing green curb along school frontage with white curb loading zone (School needs to apply to County to establish demand) * Consider constructing a mid-block crosswalk south of the teacher parking lot entrance, including curb ramps, Assembly B & D signage and advance red curb * Upgrade existing yellow transverse crosswalk at Halsey Ave to high visibility. Consider additional measures such as curb extensions or in- pavement yield paddles. Update school crossing assembly signage (Assembly D, in advance of the crosswalk, and Assembly B, at the crosswalk).	San Mateo County San Mateo County
					Second Avenue crossing of the Dumbarton Rail Corridor: * Work w/ SamTrans to pave sidewalks across rail tracks and install pedestrian gates at crossing * Stripe white transverse crosswalk in the western leg of Second Ave at Northside Avenue * Ensure all curb ramos are ADA compliant	San Mateo County and SamTrans
cadero E.S.	La Honda-Pescadero Unified School District	620 North St, Pescadero, CA 94060	Pescadero Safe Routes to School Report	2013	Feasible recommended improvements on County right of way completed as part of prior work conducted including painted yellow ladder crosswalk and Rectangular Rapid Flashing Beacon (RRFB) on North Street west and east of school, pedestrian warning signs where North Street crosses the creek,	San Mateo County
adero H.S.	La Honda-Pescadero Unified School District	360 Butano Cutoff, Pescadero, CA 94060	Pescadero Safe Routes to School Report	2013	Feasible recommended improvements on County right of way completed as part of prior work conducted on Butano Cutoff Road including painted bike lanes and signs on Butano Cutoff Road and Cloverdale Road to Pescadero Creek Road, and school Assembly signage on Butano Cutoff Road and Cloverdale Road.	San Mateo County
ands E.S.	San Mateo-Foster City School District	2320 Newport St, San Mateo, CA 94402	Highlands Elementary School Walk and Bike Audit	2014	Lexington Avenue and Newport Street: Install Rectangular Rapid Flashing Beacon (RRFB) and high visibility crossing Bunker Hill Drive between Broadway and Yorktown Road: Install Rectangular Rapid Flashing Beacon (RRFB) and high visibility crossing	San Mateo County San Mateo County
inte Selby		170 Selby Ln, Atherton,	Redwood City Safe Routes to School Report	2012	Himmel Avenue and Nimitz Avenue: Install high visibility crossings and ADA curb ramps at all four corners of the intersection Himmel Avenue and Alexander Avenue: Install high visibility crossings and ADA curb ramps at all 4 corners of the intersection Rutherford Avenue: Trim vegetation in median to improve sight distance Marlborough Avenue and Northumberland Avenue and Dumbarton Avenue: Install curb extensions for bus stops Atherwood Avenue at the school entrance:	San Mateo County
e E.S.	Redwood City School District	CA 94027	Link to report: https://www.rwc2020.org/wp-content/uploads/2018/01/Selby-Lane-Walk-and-Bike-Audit_FINAL.pdf	2013	* Improve sidewalk in front of path entrance * Install lighting Selby Lane/School driveway:	City of Atherton
					* Install right turn only signs, extend crosswalk, and install yield signs to address narrow driveway	City of Atherton
	Cabrillo Unified School District	400 Santiago Ave, Half	El Granada Elementary School Audit	2021	Install recreational path along Selby Lane Recommendations to be determined based on results of walk audit forthcoming at the time of publishing this Plan.	City of Atherton

Unincorporated San Mateo County Bicycle & Pedestrian Master Plan Pedestrian/Bicycle Per Mile Cost Estimates & Pedestrian Spot Treatment Cost Estimates June 2020

Table 1 shows planning-level pedestrian and bicycle facility per mile cost estimates, and Table 2 shows planning-level pedestrian spot treatment cost estimates. Costs estimates are based on the unit cost and soft cost values provided in the Master Unit & Soft Costs tab. The following green tabs provide more detailed breakdowns of the per mile cost estimates, and orange tabs provide more detailed breakdowns of the spot treatment cost estimates. When applicable to a particular facility, low-end and high-end costs are provided to account for the various implementation methods and/or materials used.

Facility Types	Rounded Per-Mile Cost
Sidewalk	\$1,080,000
(including ramp upgrades)	
Alternative Walkway	\$200,000
Class I Shared-Use Path	\$1,690,000
Class II Bike Lanes	\$90,000
(part of repaving project)	\$90,000
Class II Bike Lanes	\$290,000
(part of lane reconfiguration project)	\$290,000
Class II Buffered Bike Lanes	\$130,000
(part of repaving project)	\$150,000
Class II Buffered Bike Lanes	\$340,000
(part of lane reconfiguration project)	\$340,000
Class III Bike Boulevards	\$240,000
(shared lanes)	\$240,000
Class III Rural Bike Routes	\$1,490,000
(widened shoulders)	\$1,490,000
Class III Urban Bike Routes	\$70,000
(shared lanes)	\$70,000
Class IV Separated Bike Lanes	\$400,000
(paint/post buffers)	\$400,000
Class IV Separated Bike Lanes	\$3,650,000
(curb/landscaping buffers)	\$3,030,000

Table 1: Planning-Level Pedestrian and Bicycle Facility Per-Mile Costs

Table 2: Planning-Level Pedestrian Spot Treatment Costs

Facility Types	Rounded Cost
Curb Ramp	\$5,000
(1 ramp)	
Curb Extensions/Bulb-Outs (paint/post, 4 corners of intersection)	\$25,000
Curb Extensions/Bulb-Outs	
(concrete, 4 corners of intersection)	\$66,000
Crossing Islands	\$4,000
(paint/post, 1 island)	\$4,000
Crossing Islands	\$10,000
(concrete, 1 island)	\$10,000
Marked Crosswalks	\$8,000
(4 legs of intersection)	<i>\$6,000</i>
Rectangular Rapid Flashing Beacons	\$43,000
(1 set of 2)	
Pedestrian Hybrid Beacons	\$210,000
(1 set of 2)	
Leading Pedestrian Interval	\$4,000
(1 intersection)	
Pedestrian Lighting	\$20,000
(1 lighting standard)	<i> </i>
Parking Restrictions	\$2,000
(daylighting 1 intersection)	\$2,000

APPENDIX E: DETAILED PROGRAM AND POLICY RECOMMENDATIONS

PLANNING DESIGN AND MANAGEMENT PROGRAMS AND POLICIES.

Торіс	Existing Approach	Recommended Support Program or Policy	Responsible Department
Complete Streets	The County formally adopted a Complete Streets resolution in 2013, and the County's General Plan includes several goals related to integrating Complete Streets practices into projects and plans. County staff consider elements of Complete Streets during road planning projects and review strategies and designs on a case-by-case basis.	Adopt and implement a Complete Streets Design Toolkit. Building on the existing resolution, adopting standard design details that promote pedestrian and bicyclist safety and comfort as well as integrate green infrastructure practices would ensure that active transportation improvements, to the extent feasible, are implemented systematically throughout the County during new construction and street retrofits. The County should ensure that staff are familiar with the toolkit and understand how to integrate it into their work, for instance when drafting construction plans or updating zoning codes and long-range planning documents, and revise the toolkit based on evolving best practices as needed.	Department of Public Works Supported by: Office of Sustainability, Planning an Building
Traffic Calming	The Department of Public Works has a residential speed control device program whereby residential streets that meet certain criteria (including a validated speeding issue and demonstrated neighborhood support) can qualify for speed humps. The traffic calming program is funded through general road project funds. Traffic calming requests are generally addressed on a first come, first serve basis, with priority typically given to roads with higher volumes of vehicular, bicycle and pedestrian traffic streets. An average of two traffic calming projects are implemented each year.	Employ traffic calming strategies in locations where traffic speeds are too high for pedestrian or bicyclist comfort and areas where anticipated active transportation demand is high. Review the County's current Traffic Calming Program (Residential Speed Control Program) and consider updating it to ensure the equitable distribution of traffic calming measures, and to include a wide variety of context-sensitive traffic calming treatments. The County should prioritize and implement traffic calming on streets near parks, trails, and schools with risk factors for speeding, such as excess roadway width and long, straight viewsheds, streets with a history of bicycle and pedestrian collisions, or in areas with high concentrations of vulnerable populations including low-income and transit-dependent communities. Education and outreach in neighborhoods along roadways with traffic calming treatments can increase public acceptance and support for traffic calming treatments and ensure that road users know how to navigate new or uncommon treatments.	Office of Sustainability in collaboration with Department of Public Works
Maintenance Practices	The County follows specifications and details outlined by Caltrans and the Manual of Uniform Traffic Control Devices to establish standards and practices for construction within its rights of way. Sidewalks are inspected by County crews and property owners are notified of trip hazards and/or damaged sidewalks so repairs could be addressed by property owners. The County also has a street sweeping program with an enforced sweeping schedule at locations with curbs and gutters; areas without this infrastructure do not have parking restrictions and generally do not follow the sweeping schedule as strictly. The County Planning and Building Department can impose requirements for provision of pedestrian and bicycle facilities and can require maintenance of any required improvements	 Develop a clear process for identifying and addressing active transportation facility maintenance needs. The process should enable the equitable distribution of maintenance needs throughout the community, and the County could consider utilizing maintenance management programs to solicit public input on maintenance needs. Maintenance and operation needs should be considered in facility design decisions. Identify policy solutions to mitigate garbage can or other obstructions in bikeways. Work with waste contractors to explore the feasibility of widening bikeways and/or requiring garbage cans to be placed on side streets or in driveways in locations where garbage can placement obstructs bikeways. Provide education to residents and property owners along streets with on-street bikeways to encourage proper placement and prompt removal of obstructions in bikeways. Work with maintenance staff to mitigate other obstructions in bikeways such as fallen tree branches and debris. 	Office of Sustainability in collaboration with Department of Public Works, Planning, Health
Connections to Transit	when authorizing land subdivisions or development. The County's General Plan includes several goals related to improving ease of travel between modes, increasing transit ridership, promoting bicycle storage facilities at transit stops, and allowing bicycles on transit vehicles during off-peak times and in off-peak directions.	Work with BART, SamTrans and Caltrain, and neighboring jurisdictions to identify infrastructure and programmatic improvements to increase pedestrian, bicycle, and micromobility access to transit. Participate in audits conducted by transit agencies to ensure the transit stops and stations, and nearby County-maintained streets meet current ADA best practices, and coordinate with transit agencies to ensure walking and cycling are considered in current and future transit projects.	Office of Sustainability in collaboration with Planning and Building Supported by: Health, Department of Public Work
Recreational Bicycling Amenities	-	Provide amenities for recreational bicyclists at key locations, for instance on the coastside. The County should work to provide amenities such as restrooms, parking, fix-it stations, drinking fountains, and trash receptacles to accommodate bicyclists at key locations. A map should be created to highlight preferred parking areas and amenities along major cycling routes.	Office of Sustainability Supported by Department of Public Works, Planning, Parks

¹ Suggested roles and responsibilities are subject to change. 2

Topic

Equity

Existing Approach

The County's Office of Sustainability 2018 Strategic Plan references equity and empowerment as two core values that guide their work. For example, the Sustainable Transportation Encouragement Program was designed to serve a traditionally underserved community and address equity. However, the County does not have a formal goal or policy to implement these values nor a formal mechanism for evaluating the equitable distribution of projects or evaluation of projects with an equity lens. The County's Department of Public Works uses the same standard forms of outreach in underserved communities as in all other communities.

Recommended Support Program or Policy

Ensure that public involvement follows best practices for engaging with traditionally underserved communities. The County should consider adjusting public involvement practices to ensure appropriate and best-practice outreach methods are used to inform and engage with traditionally underserved populations. These populations may be unable to attend standing County meetings so outreach methods and events should be modified to increase access for these populations. Examples of best-practice engagement strategies for traditionally underserved communities include directing funding to and partnering with community-based organizations to conduct community engagement, build coalitions, and/or host events, providing transit tickets (or other forms travel compensation), childcare, serving food, or providing other benefits or means of compensation to help participants access outreach events, and soliciting participation from community members on established feedback channels such as advisory committees. Typically, it is more effective to conduct outreach at established events rather than holding separate or additional engagement events.

Develop and implement an equity framework for current and future transportation planning and practices. Transportation planning efforts and services should be evaluated to ensure the equitable distribution of transportation services and benefits. The equity framework should prioritize the allocation of funding and investment toward communities that are historically underserved. Since traditionally underserved populations may be especially dependent on public transit and active transportation facilities, it is important to ensure that these populations have equal or better access to active transportation networks suitable for people of all ages and abilities. Public services such as enforcement should be examined to assess their impact on people of color and programs and policies should be implemented to reduce any disparities or harmful impacts resulting from such services. For example, programs like the County's ticket diversion program can reduce disproportionate financial impacts that may arise from enforcement practices.

Develop a strategy to mitigate the potential impacts of active transportation improvements on displacement in historically underserved communities. The strategy could include partnering with community-based organizations to conduct in-depth engagement with traditionally underserved populations to better understand the needs, concerns, and resources for these populations, developing a strong understanding of the historical inequities and social context of the unincorporated areas, and researching and implementing best practices for anti-displacement strategies. Hiring community-based organizations and community members can increase local employment opportunities and inform Staff's understanding of and help to address historical inequities through the implementation of this plan.

Develop a strategy to address potential disproportionate impacts of enforcement on people of color and safety and security concerns among vulnerable populations. This strategy should include communication and outreach to vulnerable populations and the Sheriff's Department to better understand safety and security concerns. Officers should receive training on an ongoing basis on best practices for conducting traffic safety enforcement and review data on citations to determine if certain communities are being disproportionately targeted. Conduct community outreach to better understand community issues and determine how to best adjust policies related to alternative enforcement and public safety. This could include community ambassador programs and actions to improve relationships between community members and enforcement officers.

Incorporate bicycle parking standards as a component of updates to the County's parking ordinance and zoning districts. Providing bicycle parking is an easy and low-cost way to enhance bicycle networks by providing locations for the secure storage of bicycles during a trip. At such time when the County makes updates to the parking ordinance and zoning districts, the County should require new developments in certain locations to provide bicycle parking that meets best practices or the County's standards, as well as address any ordinances that do not allow bicycles to be brought into buildings. There are two primary categories of bike parking, shortterm and long-term parking, each has its own unique purpose and design considerations. In general, short-term bike parking should be convenient, easy to use, and visible. The most important characteristics of long-term bike parking are that it's secure and shelters bikes from weather. Long-term parking will typically be used by bicyclists for all-day or overnight parking. Refer to the Association of Bicycle and Pedestrian Professional's Bicycle Parking Guidelines for more information.

Explore opportunities to upgrade existing facilities. As funding and resources permit, engage in a program to upgrade existing bicycle and pedestrian infrastructure in the public Right of Way to ensure compliance with current ADA standards.

Bi	cycle Parking	The County encourages the provision of bicycle storage facilities at common. The County's <u>Zoning Ordinance</u> requires public and private bike parking in the C-1/WMP, CMU-1, CMU- 2, CMU-3, NMU-ECR, M-1/NFO, PC, Chapter 29 (NFO Design Guidelines) and M-1/Edison/NFO zoning districts (several other zones don't require bicycle parking). Subdivision regulations also allow the County to require bicycle parking as an improvement as part of approval of a tentative map.
Di (A	nericans with sabilities Act DA) Design andards	In the public right of way, the County's Department of Public Works evaluates opportunities for improved ADA access during the design phase of its road projects. Access ramps are routinely constructed or reconstructed in conjunction with road improvements. The County upgrades existing ADA ramps or facilities, as required when conditions are met for capital

projects to meet current standards.

Responsible Department/ Agency¹

Office of Sustainability in collaboration with Planning and Building, Health,

Supported by Department of Public Works, Sheriff's Office

Planning and Building

Supported by Office of Sustainability

Department of Public Works

Supported by Office of Sustainability

Торіс	Existing Approach	Recommended Support Program or Policy	Res Age
Pedestrian and Bicycle Accommodations during Construction	The County does not have a set of adopted standards or guidance for accommodating pedestrians and bicyclists during construction beyond those outlined in the MUTCD guidance regarding accommodating access for all users through a construction zone.	Explore the creation of clear guidelines for accommodating bicyclists and pedestrians in construction zones to build upon MUTCD guidance. Construction zones and other traffic control changes which require temporary lane or sidewalk closures, or detours should be designed to accommodate pedestrian and bicycle travel. Specific accommodations for pedestrians and bicyclists are needed because these populations travel at slower speeds than motor vehicles and are more exposed to the physical impacts of construction zones. Guidelines that establish clear criteria and standards for pedestrian and bicycle construction zone accommodations would provide a useful resource for developers, construction managers, and their employees.	Dep Wor Sup Sus Build

EDUCATION AND ENCOURAGEMENT PROGRAMS AND POLICIES

Торіс	Existing Approach	Recommended Support Program or Policy	Responsible Department/ Agency ¹
Safe Routes to School	The County Office of Education (SMCOE) currently operates a countywide Safe Routes to School (SRTS) program. The program includes education and encouragement programs for students, such as bicycle rodeos and participation in International Walk and Roll to School Day, as well as walk audits to identify possible active transportation infrastructure improvements around schools. While there is currently some collaboration between the COE's SRTS program and the Office of Sustainability and Department of Public Works, there is suggested room for improvement.	Improve coordination between the County's Department of Public Works, Office of Education, Office of Sustainability, and Sheriff's Department to expand the existing Safe Routes to School Program. The County should encourage all schools in the county to participate and coordinate efforts between departments to identify and mitigate participation barriers. The Department of Public Works should work with the County's Office of Education and Office of Sustainability to implement recommendations to County-maintained roads that result from school safety walking audits and site evaluations at all schools in the county, and consider these as priority improvements. The County should explore working with the Department of Education to develop maps that highlight preferred school walking and bicycling routes and consider design treatments to encourage drivers to travel at the posted speed.	Department of Public Works, Office of Sustainability, and Office of Education Supported by Health, Sherriff's Office
	The County hosts a few annual encouragement activities focused on commute trips, such as the International Walk and Roll to School Day	Coordinate with County departments and other agencies to support and expand encouragement events. The County should continue its existing efforts and work with the Office of Education, Silicon Valley Bicycle Coalition, and other groups to hold	Office of Sustainability Supported by Parks,
Encourage- ment Events	hosted by the Office of Education and Bike to Work Day which is supported by the Office of Sustainability, as well as weekly Bicycle Sundays, an Open Streets event during which Cañada Road is closed to motor vehicles and open only to non-motorized traffic like walking, bicycling, jogging, and roller staking.	community rides, learn to ride courses, and bike rodeos. The County should continue the Sustainable Transportation Encouragement Program (STEP) activities in North Fair Oaks and expand the program throughout the County as well as provide bicycle education and active transportation communications and educational materials. The County could consider hosting a larger Open Streets event each year, in addition to the weekly Cañada Road event. Events like these provide opportunities for people to discover what biking looks like on streets that may not be bicycle friendly today. More importantly, they provide positive experiences for all types of riders, especially the Interested but Concerned, and demonstrate the potential benefits of reconfiguring public space.	Health
Transportation	The County adopted a Transportation System Management (TSM) ordinance in 1995, which states the County's commitment to the	Explore opportunities to strengthen the existing Transportation Systems Management (TSM) program and incorporate bicycle and pedestrian facilities or amenities:	Planning and Building
System Management Programs	implementation of a Transportation Demand Management Program. The ordinance states that annual fees on employers can be used to contribute to the cost of the program and includes a goal of 25% participation by public- and private-sector employees.	 Participation in the San Mateo City/County Association of Governments (C/CAG) efforts to update the land use component of its Congestion Management Program (CMP), collaboratively working to include improvements and funding for active transportation as part of a suite of potential mitigation strategies for transportation impact analysis, and Updates to the County's TSM policies and the adoption of a TSM strategy. 	Supported by Office of Sustainability and Department of Public Works
	The County does not have a bicycle ticket diversion program, however, the County has sought to promote education over fines when bicyclists are	Implement a bike ticket diversion program. The Bicycle Traffic School Bill (AB 902) was passed in 2015. This legislation allows people ticketed for a vehicle code violation while bicycling in California to attend a class and have the fine reduced or removed.	Sherriff's Office in collaboration with Office
Diversion Program	observed carrying out traffic violations through various grant-funded activities.	To participate in the program, jurisdictions must opt-in to the program and local law enforcement must approve the materials for programs to be officially sanctioned. The County should work with the Sherriff's Department and local police departments to implement a bike ticket diversion program. The League of American Bicyclists has certified instructors and materials to help establish formal programs.	of Sustainability
	The County has a Biking in San Mateo County Brochure that contains tips on how to make bicycling in the county easier and safer. They also maintain	Develop materials such as neighborhood walking/bicycling maps to promote active transportation. Work with community members to develop artistic and engaging materials to encourage people to walk and bike to local destinations and transit stops.	Office of Sustainability Supported by
Outreach	an online interactive map at smcbikeways.org, through which anyone can provide feedback on current and desired walking and bicycling conditions in	Implement short-term interim, high-visibility bicycle demonstration or 'pop-up' projects to serve as models that can be	Department of Public
	the county.	applied throughout the county. These events can be used to highlight new innovative facility designs and if successfully demonstrated, show the public how to safely navigate the facility before permanent implementation. On the County's website and in communication campaigns, include information about how to use and drive around new bicycle facilities.	Works, Parks

Responsible Department/ Agency¹

Department of Public Works

Supported by Office of Sustainability, Planning and Building

FUNDING AND IMPLEMENTATION PROGRAMS AND POLICIES

Торіс	Existing Approach	Recommended Support Program or Policy	Responsible Department/ Agency ¹
Active Transportation Project Funding	The County's Engineering and Road Divisions meet annually to review maintenance and improvement needs along the entire County road maintenance system and then jointly determine the highest priorities in a given year. Currently, the Department of Public Works does not have a specific budget set aside for pedestrian and bicycle improvements. The County's Office of Sustainability has received State funding for several active transportation programs, including the Sustainable Transportation Encouragement Program (ATP), this Plan (Sustainable Communities Grant), the San Mateo County Bikeways map (TDA Article 3), and the Mid-coast Parallel Trail (TDA Article 3).	 Develop an active transportation project funding and implementation strategy. Active Transportation projects can be funded in a variety of ways. Communities that have well-established active transportation networks use a wide variety of funding sources. There is not one standard source that communities can draw from – funding should come from all different levels of government and the private sector. Develop work plans for prioritized projects identified in the ATP that summarize project purpose and benefits, scope, schedule, costs and potential impacts/issues to be addressed. Create a line item in the CIP for implementation of the Active Transportation Plan recommendations. Pursue grant funding for active transportation projects. Refer to the Funding chapter of the Plan for a list of potential funding sources for active transportation projects at the time of publishing of this plan. Establish a policy that requires new developments to build, or contribute fees toward, active transportation facilities, or consider the inclusion of these requirements as a part of zoning district updates. Coordinate County- and other agency-led bicycle and pedestrian infrastructure improvements with maintenance and street improvements projects, such as repaving, green infrastructure projects, bridge replacement, or lane reconfiguration. 	Office of Sustainability and Department of Public Works Supported by Planning and Building, Health, Parks
Active Transportation Team	The County currently retains one full-time Active Transportation Resource Conservation Specialist and one Senior Sustainability Specialist working part time on Active Transportation in the Office of Sustainability to coordinate Active Transportation efforts at a programmatic level. Staff from other County departments typically work on active transportation on an as-needed, project-by-project basis. Currently, the County does not benefit from a formalized inter-departmental active transportation planning and implementation team.	Evaluate staffing and staff capacity needed to establish and maintain an inter-departmental active transportation team to implement this Plan. The County should consider the formation of an inter-departmental active transportation team led by representatives with dedicated staff hours from the Office of Sustainability, the Department of Public Works, the Planning and Building Department, County Health, and others as appropriate, to formalize and improve coordination efforts surrounding the implementation of this Plan. The team's efforts may include project development, workplans for active transportation projects, programs and policies, review of funding opportunities and development of grant applications to help fund projects. A key step in the formation of the team includes the evaluation and dedication of resources and staff time needed from each department for participation in the team's efforts and the implementation of the Plan. The County should also provide staff with resources and capacity-building opportunities to ensure consistent and modern, best-practice based implementation approaches to active transportation programs and infrastructure.	Office of Sustainability in collaboration with Department of Public Works, Planning and Building, Parks, Health
	In early 2020, the County established an internal Transportation Workgroup to facilitate learning and coordination amongst departments on multi-modal transportation-related efforts.		
	The County currently does not have a rapid implementation or pilot project program.	Develop strategies for rapid network implementation treatments. Rapid network implementation projects can take many forms, but the primary goal is to build out comfortable bikeway and pedestrian networks using lower cost installation options. Rapid implementation	Department of Public Works
Rapid Implementation and Pilot Projects		projects can be used as a final design, or also as an interim treatment while a more complex final design solution is developed. These types of programs can be implemented with support from non-profits, cities, or as part of repaving strategies. Even facilities such as Class IV Separated Bikeways or curb extensions can be implemented rapidly with paint and bollards, depending on context. Determine which facilities can be implemented with primarily signing and striping (e.g., Class II Bike Lanes) to create a simplified connected bicycle network.	Supported by Office of Sustainability
		Identify funding for rapid network implementation treatments. Identify a funding source or apply for grant funding with the network as a complete or partial package of low-cost facilities. Grouping projects together can be an effective strategy for receiving funding because it can highlight the County's work to close network gaps and prioritize cost-effective projects, especially in identified disadvantaged communities.	

ADDITIONAL POLICIES AND PRACTICES

Торіс	Existing Approach	Recommended Support Program or Policy	Responsible Department/ Agency ¹
Vision Zero	The County does not have a Vision Zero policy, however, several cities within the county have adopted such policies. The County tracks its most collision-prone road sections and road intersections on an annual basis. Separately, the County requests reporting data on any collisions that may be considered "severe" to better understand the contributing factors.	 Develop a Vision Zero policy and program. Vision Zero is a systemic approach to improving roadway safety. Identify opportunities to fund Vision Zero implementation efforts and conduct a comprehensive analysis to understand collision patterns and determine where to focus safety improvements and education, for instance through the development and assessment of high-injury networks. Develop a systematic practice for reviewing collisions involving active transportation users and publish an annual report. Consider developing a database and/or dashboard to inventory collision data and environmental factors to support comprehensive analyses and improve understanding of collision patterns in unincorporated areas. Review best practices for bicycle intersection treatments and develop a strategy to systematically improve bicycle and pedestrian crossings. Review best practice planning, design, and implementation guidance, including guidance from the National Association of City Transportation Officials, American Association of State Highway Transportation Officials, and the National Cooperative Highway Research Program for implementing bicycle intersection treatments and identify locations where treatments could improve bicycling and walking conditions. 	Office of Sustainability Supported by Department of Public Works, Health, Planning and Building
Micromobility	Micromobility programs include programs like bikeshare and short-term electric-scooter rentals. There are currently no micromobility programs serving the unincorporated areas of the county, and the County does not have a formal micromobility policy.	Communicate with C/CAG and other local jurisdictions to gauge interest in and develop micromobility programs. The County should maintain communication with local jurisdictions and transit agencies interested in developing micromobility programs and explore opportunities to include unincorporated areas in local micromobility service areas. Consideration for operation and maintenance costs should be factored into any proposals. Micromobility programs have historically been more successful in dense urban environments where sufficient demand exists, and ongoing public subsidies may be required.	Office of Sustainability Supported by Health, Planning and Building, Department of Public Works
Bicycle and Pedestrian Count Program	San Mateo County participates in the National Bicycle and Pedestrian Documentation (NBPD) Project to collect bicycle and pedestrian count data for planning and for public use. Bicycle and pedestrian counts, using standardized NBPD guidelines, are collected annually throughout the county.	 Update the existing bicycle and pedestrian count program. Best practice count programs seek to collect counts at a variety of locations and in a variety of contexts. As such, the County should consider integrating the following count strategies into their existing program: Collect pedestrian and bicycle volumes as part of every traffic count, both for private development transportation impact studies and County-led data collection. Conduct pedestrian and bicycle volume counts at five focus areas annually, to be informed by areas with high pedestrian and bicycle crash locations. Collect pedestrian and bicycle volume data before and after installation of new pedestrian and bicycle facilities. Follow the Metropolitan Transportation Commission's count program guidance and participate in regional count efforts. 	Office of Sustainability in collaboration with Department of Public Works

APPENDIX F: FUNDING PROGRAMS AND SOURCES

The following table provides an overview of Federal, State, Regional, and County funds and grant opportunities that can be used for bicycle and pedestrian projects and programs.

Funding Sources	Administering Agency	Availability of Funding	Description	Eligible Improvements	Link
Sources	Federal Funding Sources				
Better Utilizing Investments to Leverage Development (BUILD) Transportation Discretionary Grants	U.S. Department of Transportation (USDOT)	Annually	BUILD (formerly TIGER) is a nationally competitive grant for capital investments on surface transportation projects that achieve a significant impact for a metropolitan area, region, or the nation. Selection criteria encompass safety, economic competitiveness, quality of life, state of good repair, innovation and partnerships with a broad range of stakeholders.	Roads, bridges, transit, rail, ports or intermodal transportation	<u>transportation.gov/B</u> <u>UILDgrants</u>
Congestion Mitigation and Air Quality Improvement (CMAQ) Program	Federal Highway Administration (FHWA)	Annually	CMAQ provides funding for state and local governments for transportation programs and projects that support the Clean Air Act, improving air quality and providing congestion relief.	Bicycle infrastructure	<u>fhwa.dot.gov/envir</u> onment/air_quality/c maq/
· · · · · · · · · · · · · · · · · · ·			State Funding Programs		
California Active Transportation Program (ATP)	California Transportation Commission (CTC)	Biennially; last call for projects was in March 2020	The ATP program resulted from the consolidation of many former federal State programs and funds a wide range of capital and non-capital projects. A strong preference is given to projects in disadvantaged communities.	Bicycle and pedestrian capital infrastructure and non-infrastructure projects (e.g., encouragement, education, and enforcement), and plans (including active transportation and Safe Routes to School plans)	<u>dot.ca.gov/hq/Local</u> Programs/atp
California Sustainable Transportation Equity Project (STEP)	California Air Resources Board (CARB)	Currently a pilot project; eligible funding source if continued	STEP is a transportation equity pilot project for Fiscal Year 2019-20 that aims to address community residents' transportation needs, increase access to key destinations, and reduce greenhouse gas emissions by funding planning, clean transportation, and supporting projects.	Active transportation subsidies, construction of new pedestrian facilities, new bike routes and networks (Class I, II, or IV) and supporting infrastructure	arb.ca.gov/msprog/l ct/opportunitiesgov/ step.htm
Clean Mobility Options (CMO)	CARB	Annually (based on cap-and-trade dollars)	The Clean Mobility Options Voucher Pilot Program provides voucher-based funding for zero-emission carsharing, car- and van-pooling, bike- and scooter- sharing, innovative transit services, and ride-on-demand services in California's historically underserved communities.	Eligible projects must be in a community that: (1) is on the Disadvantaged Communities List for Climate Investments in accordance with CalEPA's designation (2) is a tribal land or tribal property within AB 1550 designated low-income communities, or (3) serves a deed-restricted affordable housing facility with at least five units and located within an AB 1550 designated low-income community.	<u>cleanmobilityoption</u> <u>s.org/eligibility/</u>
California Office of Traffic Safety Grants	California Office of Traffic Safety (OTS)	Annually	For traffic-safety education, awareness and enforcement programs aimed at drivers, pedestrians and cyclists.	Certain activities under the SRTS, safety/education and enforcement programs.	ots.ca.gov/Grants/d efault.asp

Funding Sources	Administering Agency	Availability of Funding	Description	Eligible Improvements	Link
Highway Safety Improvement Program (HSIP)	California Department of Transportation (Caltrans)	Varies; Generally, every one to two years	For projects and programs that reduce traffic fatalities and serious injuries by correcting or improving a specific problem. Highly competitive at the state level.	Safety-related pedestrian, bikeway and crossing projects. Certain activities under the SRTS, safety/education and enforcement programs; also, certain spot improvements. Bike lanes, paved shoulders, crosswalks, intersection improvements and signage	<u>dot.ca.gov/hq/Local</u> Programs/hsip.html
Affordable Housing and Sustainable Communities Program (AHSC)	California Strategic Growth Council (SGC)	Annually	Projects that facilitate compact development, including bicycle infrastructure and amenities, with neighborhood scale impacts. Available to government agencies and institutions (including local government, transit agencies and school districts), developers and non-profit organizations.	Bicycle and pedestrian corridor and crossing improvements, particularly those in the area covered in specific plans	sgc.ca.gov/Grant- Programs/AHSCPro gram.html
Sustainable Transportation Planning Grants	Caltrans	Annually	Funds for communities to do planning, studies, and design work to identify and evaluate projects, including conducting outreach or implementing pilot projects.	Planning, community engagement, studies to improve bicycle and pedestrian connections	dot.ca.gov/program s/transportation- planning/regional- planning/sustainabl e-transportation- planning-grants
Recreational Trails Program	California Department of Parks and Recreation	Program is currently being updated; last cycle was in 2016	Funds for recreational trails for active transportation.	Trail maintenance, restoration, trailhead facilities, new trail construction, and maintenance equipment.	parks.ca.gov/?page id=24324
Urban Greening Grants	California Natural Resources Agency	Annually	A statewide program that allocate cap-and-trade dollars to projects that reduce greenhouse gas emissions	Projects that reduce commute vehicle miles traveled by constructing bicycle paths, bicycle lanes or pedestrian facilities that provide safe routes for travel between residences, workplaces, commercial centers, and schools	resources.ca.gov/gr ants/urban- greening/
State Transportation Improvement Program (STIP)	СТС	Biennially	Projects need to be nominated in the Regional Transportation Improvement Program (RTIP), but MTC may nominate fund categories. C/CAG submits projects from San Mateo County to MTC for proposed inclusion in the RTIP to the State.	Any transportation project eligible for State Highway Account or Federal Funds	dot.ca.gov/program s/local- assistance/fed-and- state- programs/state- transportation- improvement- program
State Highway Operation and Protection Program (SHOPP)	Caltrans	Biennially	SHOPP is the State Highway System's "fix-it-first" program that funds the repair and preservation, emergency repairs, safety improvements, and some highway operational improvements on the State Highway System (SHS).	Pavement, bridges, culverts, and transportation management systems	dot.ca.gov/hq/trans prog/SHOPP/2018 shopp/2018-shopp- adopted-by-ctc.pdf
California Gas Tax	СТС	Annually	The California Gas Tax funds the Road Maintenance and Rehabilitation Program,	Construction, engineering, and maintenance	sco.ca.gov/Files- AUD/gas_tax_guide lines31219.pdf

Funding Sources	Administering Agency	Availability of Funding	Description	Eligible Improvements	Link
Infill Infrastructure Grant Program (IIG)	California Department of Housing and Community Development	Varies; every 1-2 years	IIG provides grant assistance for infrastructure projects that are an integral part of, of necessary for the development of a Qualifying Infill Project or housing within a Qualifying Infill Area.	Construction, rehabilitation, demolition, relocation, preservation, and acquisition of infrastructure.	<u>hcd.ca.gov/grants-</u> funding/active- funding/iigp.shtml
Transformative Climate Communities (TCC)	Strategic Growth Council and Department of Conservation	Varies	TCC funds community-led development and infrastructure projects with economic, environmental, and health benefits to disadvantaged communities in California.	Bicycle and pedestrian corridor and crossing improvements, bike share programs	<u>sgc.ca.gov/program</u> <u>s/tcc/</u>
Office of Traffic Safety Grant Program	Office of Traffic Safety (OTS)	Annually	The OTS Grant Program funds education, encouragement, and safety programs and campaigns to prevent serious and fatal injuries resulting from collisions with motor vehicles.	Bicycle and pedestrian safety education and encouragement programs and campaigns	ots.ca.gov/Grants/
Local Streets and Roads (LSR) Program	CTC	Annually	The LSR program provides funding to cities and counties for road maintenance and rehabilitation as well as for safety projects.	Bicycle and pedestrian corridor and crossing improvements (emphasis on safety), maintenance and rehabilitation	catc.ca.gov/progra ms/sb1/local- streets-roads- program
Solutions for Congested Corridors (SCCP)	СТС	Annually	SCCP provides funding with an ultimate goal of reducing congestion throughout California. The program focuses on multimodal corridor improvements that maintain and enhance community character. Competitive throughout the state.	Multimodal corridor improvements	catc.ca.gov/progra ms/sb1/solutions- for-congested- corridors-program
			Regional and County Funding Sources		
Regional Active Transportation Program (ATP)	Metropolitan Transportation Commission (MTC)	Biennially; the last round due in July 2019	The ATP program resulted from the consolidation of many former federal State programs and funds a wide range of capital and non-capital projects. A strong preference is given to projects in disadvantaged communities. MTC considers additional criteria beyond the State ATP criteria.	Bicycle and pedestrian capital infrastructure and non-infrastructure projects (e.g., encouragement, education, and enforcement), and plans (including active transportation plans and Safe Routes to School plans)	<u>mtc.ca.gov/funding/</u> <u>ATP</u>
Transportation Fund for Clean Air (TFCA) Regional Fund	Bay Area Air Quality Management District (BAAQMD)	Annually	The TFCA Regional Fund provides grants to Bay Area county agencies to fund projects that improve that reduce motor vehicle emissions and air quality within the Bay Area. The Regional Fund is competitive among Bay Area jurisdictions.	Bicycle and pedestrian corridor and crossing improvements, and bicycle parking	<u>baaqmd.gov/fundin</u> <u>g-and-</u> <u>incentives/funding-</u> <u>sources/regional-</u> <u>fund</u>
Vehicle Trip Reduction Grant Program	BAAQMD	Annually	This program, funded through BAAQMD's TFCA Regional Fund, provides incentive funding for transportation service and bicycle facility projects that reduce single-occupancy vehicle trips	Bikeways, including pilot projects, programs, end-of-trip facilities	baagmd.gov/fundin g-and- incentives/public- agencies/vehicle- trip-reduction-grant- program
One Bay Area Grant Program (OBAG)	МТС	Every five years; latest round covers 2017-2021	OBAG funds infrastructure projects that reduce vehicle trips, including pedestrian and bicycle facilities. Next round of funding dependent on the next Federal Surface Transportation Act.	Bikeways and crossing improvements, road maintenance, and transportation planning. Eligible activities subject to change.	mtc.ca.gov/our- work/fund- invest/investment- strategies- commitments/focus ed-growth/one-bay- area-grants

Funding Sources	Administering Agency	Availability of Funding	Description	Eligible Improvements	Link
Transportation Development Act Article 3 (TDA 3)	City/County Association of Governments of San Mateo County (C/CAG)	Annually	TDA 3 is competitive among San Mateo County jurisdictions and funds plans, programs, and projects that eliminate congestion, make regional connections, and improve safety.	Bikeways, crossing improvements and safety/ education/ training programs for school children and the general population	ccag.ca.gov/opport unities/call-for- projects
Measure A and W Pedestrian and Bicycle Program	San Mateo County Transportation Authority (SMCTA)	Every 2–3 years; last call for projects in 2017	Competitive among San Mateo County jurisdictions. Measure A funds are available for capital projects. Measure W funds are available for capital, planning and promotion and for the County Office of Education's competitive Safe Routes to Schools Program	Bicycle and pedestrian projects and programs	<u>smcta.com/Projects</u> / <u>Call_for_Projects.h</u> t <u>ml</u>
San Mateo County Safe Routes to School	C/CAG and San Mateo County Office of Education (COE)	Annually	Available to school districts for education, enforcement and promotion/ encouragement activities, evaluation and project coordination; and for small capital projects. Competitive among San Mateo County school districts and individual schools.	Certain activities under the Safe Routes to School, safety, education, and enforcement programs	smcoe.org/for- schools/safe-and- supportive- schools/safe- routes-to-school/
San Mateo County Bicycle Parking Reimbursement Program	Commute.org	Ongoing (reviewed on a first-come- first-served basis)	Reimburses 50% of the cost of purchasing and installing bicycle parking facilities up to \$500 per unit. Available to businesses, public agencies and non-profit organizations in San Mateo County.	Bicycle parking racks and lockers	commute.org/emplo yer-services/179- bike-parking-at-half- cost
Measure M Motor Vehicle Registration Fee	C/CAG	Ongoing	50% of the net proceeds are allocated to cities/County for local streets and roads and 50% are used for countywide transportation programs such as transit operations, regional traffic congestion management, water pollution prevention, and safe routes to school.	Road resurfacing/reconstruction, roadway restriping, signal timing, signage, Safe Routes to School, senior mobility education. C/CAG has historically allocated Measure M funds to the COE's competitive Safe Routes to School Program, which is listed as a source above.	<u>ccag.ca.gov/funding</u> / <u>measure-m/</u>
Measure K	County of San Mateo	Ongoing (details under description)	Measure K is a countywide half-cent sales tax extension passed by local voters in November 2016 to support essential County services and to maintain or replace critical facilities. Measure K funds are allocated in three ways: 1) through the County's two-year budget cycle, 2) through mid-year adjustments to address emerging needs not anticipated at the time the budget was adopted, and 3) for one-time loans or grants to fill specific needs as recommended by a member of the Board of Supervisors.	Bikeways, sidewalks, crossing improvements, and end-of-trip facilities, as well as program and staff time, outreach and education, and maintenance.	<u>cmo.smcgov.org/m</u> easure-k-frequently- asked-questions
New Development or Redevelopment	County of San Mateo	Ongoing	The County can ensure the development review process adequately addresses bicycle and pedestrian facilities, and that all new roads meet the County's standards and guidelines. This can include turnkey improvements or fees.	Bikeways, sidewalks, crossing improvements, and end-of-trip facilities	uli.org/wp- content/uploads/ULI -Documents/Active- Transportation-and- Real-Estate-The- Next-Frontier.pdf
General Fund	County of San Mateo	Annually	A component of general funds can be dedicated to transportation improvements through allocations to the	Operating expenses such as staff time, outreach and education materials,	<u>controller.smcgov.o</u> <u>rg/comprehensive-</u>

Funding Sources	Administering Agency	Availability of Funding	Description	Eligible Improvements	Link
			County's Public Works or Parks Departments. There are generally few restrictions on these funds.	facility maintenance and other capital expenses	<u>annual-financial-</u> report-cafr
Municipal Bonds	County of San Mateo	n/a	Counties have the authority to issue municipal bonds to finance large infrastructure projects, which could include active transportation infrastructure improvements.	Bikeways, sidewalks, crossing improvements, and end-of-trip facilities	bikeleague.org/sites /default/files/Paying ForInnovativeInfrast ructure.pdf
Assessment Districts	County of San Mateo	n/a	Assessment districts can be defined by the County to collect payment from property owners, on agreement, to finance improvements constructed by the County. Parking Benefit Districts are a type of assessment district that can finance infrastructure improvements in popular employment or commercial centers by dedicating parking fee and ticket revenue to bicycle and pedestrian enhancements. Within a parking benefit district, public parking spaces (on- and off-street) are charged hourly rates to aid turnover of spaces for customers.	Bikeways, sidewalks, crossing improvements, and end-of-trip facilities	urban- regeneration.worldb ank.org/node/19 metro.net/projects/t od-toolkit/parking- benefit-districts/



<u>memo san jose</u>

to Julia Malmo-Laycock, Active Transportation Sustainability Specialist

from Christina Lau, Project Manager

re Unincorporated San Mateo County Active Transportation Plan CEQA Considerations

date 12/22/2020

MIG has prepared this memo to articulate the County's obligations to conduct California Environmental Quality Act (CEQA) review related to the implementation of the County's Active Transportation Plan (ATP)(County of San Mateo 2020). The memo contains three sections; applicability of CEQA Review of the ATP; the process for subsequent CEQA review of the recommendations contained in the ATP; types of CEQA review, and standard measures/practices that will apply to all County initiated ATP projects.

Summary of the Active Transportation Plan

<u>Purpose</u>: The purpose of the ATP is to build on the potential for walking and biking by defining a community-driven vision for the future of active transportation in unincorporated San Mateo County and developing a framework for the of implementation of projects, programs, and policies to turn the vision into a reality. This is the first Active Transportation Plan for unincorporated San Mateo County.

<u>Vision and Goals</u>: The Plan is oriented around five goals: access, safety, equity, mode share, and flexibility. These goals were integrated into the Plan development process and will help guide the implementation of Plan recommendations to improve walking and bicycling conditions throughout the unincorporated areas of the County.

<u>Project, Policy, and Program Recommendations:</u> The ATP seeks to improve walking and bicycling in unincorporated San Mateo County by identifying hundreds of recommended actions, as well as accompanying policies and programs. The recommendations connect various destinations and respond to community needs to create a safe, connected on-street active transportation network. <u>Plan Recommendations</u>. Chapters 3 and 4 of the Plan contain recommendations for improving the bicycle and pedestrian infrastructure in various unincorporated San Mateo County communities. Each chapter contains a discussion of the approach to identifying infrastructure improvements and identifies specific bicycle and pedestrian improvements in various unincorporated county communities, supported by maps and figures showing the location of the improvements. Chapter 6 of the plan discusses implementation and funding. Appendix D contains detailed infrastructure recommendations and Appendix E contains program and policy recommendations.

Chapters 3, 4 and 6 make it clear that each recommendation presented in the ATP will be individually evaluated for funding and implementation and that projects could be modified based on project specific design issues and potential environmental impacts. Likewise, the County will individually evaluate each recommendation as a project under CEQA and determine the appropriate level of CEQA documentation based on conceptual design plans.

Plan recommendations range from simple improvements (new signage, new striping, etc.) to lengths of shared use paths (Class I; also known as trails, bike paths or multi-use paths) traveling through undisturbed land. Bike lanes (Class II) provide an exclusive space for bicyclists on the roadways and typically striped next to vehicle travel lanes. Buffered bike lanes provide added horizontal separation between vehicle travel lanes and bicyclists via a painted buffer. Bike boulevards (Class III) are a specific type of bicycle route that are designated as preferred bicycle roads where bikes share the roads with drivers and are often used as parallel options to high speed or high-volume roadways that cannot accommodate a low-stress bikeway. Rural bicycle routes are another type of bicycle route that usually feature wide, paved shoulders, striping, and intermittent rumble strips to provide a flexible space for bicyclists (and often pedestrians) to travel in the absence of other facilities on rural roads or highways. Separated bike lanes (Class IV) are protected bicycle lanes are dedicated bike facilities offering the experience of a Class I shared use path, with physical separators such as curbs, parked vehicles, planters or posts, striped buffers or landscaped areas, but are located on-street.

CEQA Review and the ATP

San Mateo County has determined that the ATP, as a plan, is not a project under CEQA and therefore not subject to CEQA review. MIG's independent research

validates the County's approach to ATP CEQA documentation for the following reasons:

- 1) CEQA applies when a public agency proposes to "approve" a project. The term "approval" refers to a public agency decision that commits the agency to a definite course of action regarding the project (14 California Code of Regulations §15352(a)). The acceptance/approval of the ATP does not commit the County to a definitive course of action regarding any of the ATP's recommended facilities or improvements as it does not preclude the study of alternatives or use of mitigation measures (14 California Code of Regulations §15004(b)(2)(B)). All infrastructure recommendations remain open to change based on sitespecific conditions and mitigation, as necessary, to reduce any identified potentially significant impacts. Additionally, the action being taken does not commit the County to acquire sites for any ATP projects or make a formal decision to use a site.
- All projects moving forward as part of the ATP would undergo subsequent CEQA review to determine if the recommendation is a "project" subject to CEQA and if it is, to conduct CEQA review prior to approving and implementing the project.
- 3) In order to avoid piecemealing under CEQA and having to prepare a CEQA document on the plan in its entirety, the County must be able to demonstrate that all the recommendations contained in the plan can operate and be implemented separately (i.e., independently) from one another. This is made clear throughout the Plan that improvements would be funded, planned, designed, and constructed separately from one another.

Based on the reasons listed above, the approval of the ATP is not considered a project subject to CEQA review.

Process for CEQA Review

As infrastructure recommendations contained in the ATP are brought forth for consideration they would be reviewed by County staff to determine if they are a "project" under CEQA (14 California Code of Regulations §15378(a)) and if so, what level of environmental documentation is required for CEQA review (i.e. Categorical Exemption (CE), Initial Study/Negative or Mitigated Negative Declaration (IS/ND or MND), or an Environmental Impact Report (EIR)).

Initial environmental review of all recommendations would be conducted by County Staff from the appropriate County department.

If the initial evaluation determines the action is a project under CEQA, the appropriate CEQA document would be prepared. Below is a list of the types of CEQA review documents.

Types of CEQA Review Documents

Not a Project

Policy Recommendations are not considered a project subject to CEQA review. The policy recommendations listed in Appendix E of the ATP do not contain specific design or location information as the policies are meant to guide implementation of the ATP. Implementation of the policies could indirectly result in physical changes in the environment, however as noted above the policy recommendations nor the ATP infrastructure recommendations are considered a "project" under CEQA.

Bicycle recommendations that may not be considered a project include wayfinding (signage or pavement markings), bicycle parking, bicycle valet services, bicycle work rooms, micro-mobility programs (providing bikes, electric bikes or scooters) for first and last mile trip connections. Pedestrian recommendations that may not be considered a project include pedestrian-scale lighting, alternative walkways (designated with pavement markings or wooden barriers, landscape buffers), pedestrian signal timing (countdowns or leading intervals), and accessible pedestrian signals (aural communications for visually impaired).

Statutory Exemption

Senate Bill 288 was approved by Governor Gavin Newsom on September 28, 2020. The bill amended Public Resources Code § 21080.20, to exempt bicycle transportation plans for urbanized areas – for restriping, bicycle parking and storage, improved intersection signal timing, and related signage – until January 1, 2030. It also repeals the former requirements for the lead agency to prepare a traffic and safety impact assessment and "to mitigate potential vehicular traffic impacts and bicycle and pedestrian safety impacts," as conditions to using the exemption. The urban/rural boundary is a stable line separating urban areas and rural service centers from rural areas. Urbanized areas and rural areas are shown

here: <u>Urban/Rural Boundaries | Open San Mateo County (smcgov.org)</u> (County of San Mateo 2020b).

SB 288 also added Public Resources Code § 21080.25, which includes nine (9) exemptions, as well as an extensive list of definitions and conditions to a lead agency's use of the exemptions. New exemptions applicable to the County's ATP include: (1) pedestrian and bicycle facilities projects (including, but not limited to, bicycle parking, bicycle sharing facilities, and bikeways, as defined); (2) projects to improve customer information and wayfinding for transit riders, bicyclists, or pedestrians; (3) transit prioritization projects (including, but not limited to, signal coordination and timing and phasing modifications, etc.); (7) maintenance, repair, relocation, replacement, or removal of any utility infrastructure associated with the exempt projects; and (8) projects that are solely combinations of components of the exempt projects.

Section 21080.25's exemptions apply for only a two-year period, and will expire on January 1, 2023, and are subject to a number of qualifying conditions that apply to all the exemptions with the exception of city and county projects to reduce minimum parking requirements. These conditions include that a public agency must be the lead agency and be carrying out its own project; the project must be in an urbanized area; the project is located on or within an existing public right-of-way; the project must not add physical infrastructure increasing new automobile capacity (with minor exceptions) or adding auxiliary lanes; and the project must not require demolition of affordable housing units.

Additionally, for projects exceeding \$100 million, the project must be incorporated in a regional transportation plan, sustainable communities strategy, general plan, or other plan that has undergone programmatic-level environmental review under CEQA within 10 years of project approval, the project's construction impacts must be fully mitigated, and the lead agency must complete and consider project business case and racial equity analyses, as specified. Further, lead agencies will also be required to hold at least three (3) noticed public meetings on such projects, as specified.

Additionally, for all projects using § 21080.25's new exemptions (except for minimum parking requirements reduction), the lead agency must first certify that the project will be completed by a skilled and trained workforce, through enforceable commitments as specified, or the project work must be performed under a project labor agreement (PLA) as specified.

Finally, the law now mandates the filing of a notice of exemption (NOE) by the lead agency with OPR and the county clerk is mandatory; the law does not preclude the lead agency's use of other statutory or categorical exemptions for which the project may qualify; and the law expressly does not authorize the bypassing or avoidance of other applicable safety, public health, environmental or labor requirements.

Many of the bicycle and pedestrian recommendations contained in the ATP likely qualify as exempt under this statutory exemption as a majority are located within the public right-of-way for urban areas and do not add vehicle capacity.

Categorical Exemption

Several classes of CEs could apply to the proposed ATP recommendations including, but not limited to:

- CEQA Guidelines Section 15301 Existing Facilities Class 1 exempt projects consist of the operation repair, maintenance... or minor alteration of existing public facilities involving no, or negligible expansion of existing or former use, including (c) existing highways and streets, sidewalks, bicycle and pedestrian trails, and similar facilities, and other alterations such as the addition of bike facilities (i.e. bicycle parking, bicycle-share facilities, bicycle lanes) and transit improvements such as pedestrian crossings, and other improvements that do not create additional automobile lanes.
- CEQA Guidelines Section 15304 Minor Alterations to Land Class 4 exempt projects consist of minor alterations in the condition of land, water and or vegetation which do not involve the removal of healthy, mature, scenic trees including (f) minor trenching and backfilling where the surface is restored, and (h) the creation of bicycle lanes on existing rights of way (ROW).

Many of the recommendations contained in the ATP would qualify for one of the above classes of CE exemptions. Those that do not qualify would be projects that trigger one of the exceptions to the exemptions (specified in CEQA Guidelines Section 15300.2 Exceptions). If any of the following apply to the project, a CE cannot be used and an Initial Study or EIR would need to be prepared:

Location: Class 4 exemptions are qualified by consideration of where the project is to be located. Class 4 may not be used if the project may impact an environmental resource of hazardous or critical concern where designated, precisely mapped, and officially adopted pursuant to law by federal, state, or local agencies.

Other exceptions to the exemptions include projects with a potential cumulative impact, a significant effect due to unusual circumstances, damage to scenic resources within a scenic highway, or for projects on hazardous waste sites.

Projects confined to existing rights-of-way would typically qualify for a CE, such as Class II Bicycle Lanes or Class IV Separated Bicycle Lanes that do not require road widening, Class II Rural Bicycle Routes that include only signage or striping, or Class III Bicycle Boulevards that in addition to signage and striping would include traffic management (diverters and linkages) or calming (speed bumps, or chicanes, etc.) features. Examples of pedestrian projects that would typically qualify for a CE include curb extensions, sidewalk widening, alternative walkways, crosswalks, rectangular rapid flashing beacons (RRFBs), pedestrian scale lighting, median crossing islands, signals, and raised crosswalks confined to existing rights-of-way.

Any recommendations that require new rights-of-way or areas of disturbance outside of existing disturbed areas likely do not qualify for CEQA review under a CE, however each project would be evaluated based on its own merits.

The County should anticipate supporting Categorial Exemption evaluations with site-specific technical reports such as Cultural Resources or Biological Reports to support the project findings. Once confirmed, the Categorical Exemption documentation and filing procedures would be completed by in-house staff.

IS/NDs or MNDs

Projects that don't qualify for the statutory exemption or CEs would be evaluated with an Initial Study. It is anticipated that most of the projects that do not qualify as statutorily or categorically exempt would qualify for an IS, ND or MND and that all potential impacts could be reduced to less than significant levels through the implementation of either design changes or mitigation measures.

The types of ATP recommendations that could require an Initial Study include those projects that:

• Occur in rural areas and require work outside of the public right-of-way;

- Requires removal of native vegetation or heritage trees or work in an environmentally sensitive area, such as wetland or riparian habitat, or habitat for a protected species, and requires mitigation to avoid or lessen impacts to less than significant levels (see Potential Impacts and Mitigation Measures section, below);
- Requires work in an area with known archaeological or tribal cultural sensitivity and requires mitigation avoid or lessen impacts to less than significant levels (see Potential Impacts and Mitigation Measures section, below); or
- Have unusual circumstances that require additional protection measures other than typical Best Management Practices or measures that are universally applied to all projects.
- Projects involving public controversy

The types of ATP projects that could meet the above criteria include shared use paths (Class I) that occur outside the existing road right-of-way, Class III rural bicycle routes and certain segments of Class II bicycle lanes on the coastside that would require road widening.

EIRs

Projects that rise to the Environmental Impact Report (EIR) level of review typically involve one or more of the following:

- Projects that require construction within previously undisturbed areas, particularly those that are in sensitive coastal (Environmentally Sensitive Habitat; or ESH as defined in the Coastal Development Program; or CDP) or rural areas;
- Projects that require the acquisition of privately or publicly held land (although this is not typically cause for an EIR, if it is the only issue);
- Projects that are unable to avoid impacts to known cultural, historic, or tribal cultural resources, and/or
- Projects that are highly controversial.

Federal Funding

Any project seeking federal funding would also require compliance with the National Environmental Policy Act (NEPA) and require the preparation of a Categorical Exclusion, Environmental Assessment, or Environmental Impact Statement. The level of NEPA documentation is typically directed by the federal funding agency that may or may not prepare the NEPA documentation on their own or request the project proponent to prepare. Projects that qualify as CEQA Categorical Exemptions would also qualify as NEPA Categorical Exclusions. Because NEPA is concerned with the significance of the project as a whole, it is often the case that a "lower level" document is prepared for NEPA. Projects that are evaluated with CEQA IS/NDs or MNDs could qualify as a Categorical Exclusion or Environmental Assessment. Projects that are evaluated with an EIR could qualify as an Environmental Assessment or Environmental Impact Statement.

Permitting

For projects wholly within County-owned land or right-of-way, no permits would be required from other County departments. One exception is for projects within the Coastal Zone. Coastal Development Permits (CDP) are required for County projects in the Coastal Zone, e.g., the Parallel Trail (which already has one), or other roadway, bike path, etc. whether it's in Caltrans or County ROW, or on private property. County projects within the Coastal Zone will require the County to issue itself a CDP as required by the County's Local Coastal Program (LCP). The policies within the LCP define the types of projects for which the County would need to obtain a CDP (currently it's a broad, inclusive definition). The CDP would include the grading permit and the grading regulations of the certified LCP. No County permits of any kind are needed for County projects outside the Coastal Zone.

Encroachment permits and/or a Right of Entry Agreement would be required for work on land outside of County jurisdiction or ownership. Additionally, any project in Caltrans ROW (along El Camino Real, or in State Route 1 ROW) requires both an encroachment permit and a maintenance agreement.

Standard Measures Applied to All ATP projects

The impacts associated with the implementation of proposed ATP recommendations are anticipated to be limited to construction impacts only. It is assumed projects would be designed to avoid any operational or usage impacts.

The County would design and construct ATP recommended improvements consistent with all relevant federal, state, regional, and local regulations (County Municipal Code, General Plan, and Local Coastal Program) aimed at preventing or reducing environmental impacts. In addition, the following list contains standard measures that would be incorporated into the design and construction of all ATP projects as appropriate.

- Adherence to San Mateo County Building Code and California Uniform Building Code (UBC)
- Limiting construction hours to those specified in the County's Noise Ordinance
- Incorporation of urban design lighting standards
- Stormwater management during construction and operation
- Avoidance of known cultural resources and protocol for unanticipated discovery of cultural resources, tribal resources, human remains, or paleontological resources
- Pre-construction special status plant or animal surveys, nesting bird, or bat roost surveys;
- Requirement for a site-specific geotechnical engineering report for projects located within geotechnical hazard areas.
- Adherence to DPW Standards and Caltrans Highway Design Manual standards (https://dot.ca.gov/programs/design/manual-highway-design-manual-hdm).

The BMPs identified in Table1 are examples of measures that could be incorporated into ATP plans and CEQA documentation to avoid or reduce environmental impacts. Ultimately, the BMP table list developed for each project would be tailored to the specific project's anticipated impacts and magnitude of those impacts.

Air Quality	The County and/or its contractor shall implement the following BAAQMD Basic Construction Mitigation Measures during project construction:
	 All exposed surfaces (e.g., parking areas, staging areas, soil piles, graded areas, and unpaved access roads) shall be watered two times per day. All haul trucks transporting soil, sand, or other loose material off-site shall be covered.
	 All visible mud or dirt track-out onto adjacent public roads shall be removed using wet power vacuum street sweepers at least once per day. The use of dry power sweeping is prohibited.
	 All vehicle speeds on unpaved roads shall be limited to 15 mph.
	5) All roadways, driveways, and sidewalks to be paved shall be completed as soon as possible. Building pads shall be laid as soon as possible after grading unless seeding or soil binders are used.
	 6) Idling times shall be minimized either by shutting equipment off when not in use or reducing the maximum idling time to 5 minutes (as required by the California airborne toxics control measure Title 13, Section 2485 of California Code of Regulations [CCR]). Clear signage shall be provided for construction workers at all access points.
	7) All construction equipment shall be maintained and properly tuned in accordance with manufacturer's specification. All equipment shall be checked by a certified visible emissions evaluator.
	8) Post a publicly visible sign with the telephone number and person to contact at the appropriate County department regarding dust complaints. The responsible party (County Project Manager/Engineer for County projects, or applicants for encroachment permit/ROW projects) shall respond and take

	corrective action within 48 hours. The publicly visible sign shall also include the contact phone number for the Bay Area Air Quality Management District (BAAQMD) to ensure compliance with applicable regulations.
Heritage Trees	Construction resulting in removal of trees will require the preparation of a tree removal assessment and evaluation of whether the trees are considered Heritage Trees under the County's Heritage Tree Ordinance. The project shall comply with the requirements of the Ordinance for tree protection and replacement.
Cultural Resources	 The County and/or its contractor shall implement the following BMPs during project construction to avoid potential impacts on unanticipated and previously unknown cultural resources: 1) If any archaeological or paleontological resources are encountered at any time during construction, it will be the responsibility of the construction/project manager to stop work within 50 feet of any discovery and contact a qualified archaeologist. Work in the area shall be suspended until the archaeologist prepares a plan for the evaluation of the resource and the plan is submitted to the County for approval. 2) Pursuant to Section 7050.5 of the Health and Safety Code and Section 5097.94 of the Public Resources Code of the State of California, in the event of the discovery of human remains during construction, the construction manager shall stop work and notify the San Mateo County Coroner. If the Coroner determines that the remains are not subject to his/her authority, he/she shall notify the NAHC who shall attempt to identify descendants of the deceased.

Table 1. Example Best Management Practices for Incorporation into
ATP Projects

-	
Water Quality / Storm Water and Drainage Control	The County and/or its contractor shall prepare and implement a storm water and drainage control plan in compliance with Provisions C.3 and C.6 of the County's Municipal Regional Stormwater National Pollutant Discharge Elimination System (NPDES) Permit. The plan shall specify best management practices for the control and prevention of storm water pollution. The plan shall address both construction-phase and post-construction pollutant impacts from development.
	Construction-phase measures shall include: erosion control measures such as installing fiber rolls, silt fences, gravel bags, or other erosion control devices around and/or downslope of work areas and around storm drains prior to earthwork and before the onset of any anticipated storm events; monitoring and maintaining all erosion and sediment control devices; designating a location away from storm drains when refueling or maintaining equipment; scheduling grading and excavation during dry weather; and removing vegetation only when absolutely necessary.
	Post-construction drainage controls shall be specified to capture and treat storm water generated onsite and a long- term operations and maintenance plan for drainage controls shall be produced for each project.
	Green Infrastructure . If applicable, ATP projects will be designed consistent with the San Mateo County Water Pollution Prevention Green Infrastructure Design Guide and/or DPW Green Stormwater Infrastructure (GSI) best practices.
Construction Noise	The construction contractor shall implement measures to reduce the noise levels generated by construction equipment operating at the project site during project grading and construction phases. The construction contractor shall include in construction contracts the

	 following requirements or measures shown to be equally effective: Hours of construction activity shall be limited to Monday to Friday, from 7:00 AM to 6:00 PM, and Saturdays 9:00 AM to 5:00 PM in accordance with the County of San Mateo Ordinance Code. All construction equipment shall be equipped with improved noise muffling, and maintain the manufacturers' recommended noise abatement measures, such as mufflers, engine covers, and engine isolators in good working condition. Stationary construction equipment that generates noise levels in excess of 65 dBA Leq shall be located as far away from existing residential areas as possible. Heavy-duty vehicle storage and start-up areas shall be located as far away from occupied residences where feasible. All equipment shall be turned off if not in use for more than five minutes. Drilled piles or the use of sonic or vibratory pile drivers shall be used instead of impact pile drivers. Prior to the commencement of grading or construction at the project site, an information sign shall be posted at the construction site that identifies the permitted construction project or to report complaints regarding excessive noise levels. The County shall rectify all received complaints as soon as possible.
Hazardous Materials / Contaminated Soils.	During the design phase of a project the County will conduct screening research to ensure the proposed project would not be located on or immediately adjacent to unremediated contaminated soils. The County will conduct a search of all lists of hazardous materials sites

	compiled pursuant to Government Code section 65962.5, including the List of Hazardous Waste and Substances sites from Department of Toxic Substances Control (DTSC) EnviroStor database, <i>List of Leaking</i> <i>Underground Storage Tank Sites by County and Fiscal</i> <i>Year from Water Board GeoTracker database,</i> and List of hazardous waste facilities subject to corrective action pursuant to Section 25187.5 of the Health and Safety Code, identified by DTSC, during the design phase of recommended projects in order to identify any active remediation sites. The design will consider the findings of this search.
	The County shall investigate whether the project would be located in areas of past agricultural use and if so, perform soil sampling consistent with state and County regulations to determine if past agricultural activities caused soil contamination.
Construction Traffic Control	For all construction projects affecting vehicle, bicycle, or pedestrian circulation patterns, the contractor will provide vehicle traffic control measures to ensure safety and vehicle flow during construction, and which ensure public safety and provide for adequate access to public rights-of- way during construction. All construction projects will require the construction contractor to comply with the most current version of County contract documents requiring contractors to give adequate warning to the public of construction and to maintain access to public rights-of-way during construction. Traffic Control measures shall meet the latest California Manual on Uniform Traffic Control Devices (MUTCD).

Potential Impacts and Mitigation Measures

The discussion below provides information on the types of impacts and mitigation measures that could be expected for ATP projects that do not qualify for the statutory or categorical exemptions. This list is not meant to be exhaustive, as the impacts and mitigation measures could vary based on both the type of project proposed, it's location, and the various environmental resources present at the site that could be affected by project activities.

<u>Aesthetic Resources</u>: If an ATP project requires the removal of heritage or other trees or significant vegetation on a project site, the environmental evaluation would likely require replacement landscape plantings to compensate for the lost trees or screening, if such replacement is not already included as part of the project. An example mitigation measure would be to require the preparation of a Replacement Landscaping or Screening Plan to achieve similar or better visual character after the project is implemented.

ATP projects involving new night lighting in a rural area could cause light and glare impacts to sensitive adjacent land uses. An example mitigation measure would be to require the preparation of a lighting plan to address potential light and glare impacts and ensure that new lighting does not significantly impact adjacent properties or habitats.

<u>Biological Resources</u>: Projects that have identified potential impacts on specialstatus species, sensitive natural communities, wetlands, wildlife corridors, and/or native wildlife nursery sites, shall specify measures to avoid impacts or to reduce impacts to a less-than-significant level that will be implemented as part of the project.

These measures may include actions such as the following currently accepted measures:

- Pre-construction surveys for special-status plant and animal species, nesting birds, and roosting bats in the correct season and using California Native Plant Society, California Department of Fish and Wildlife and/or other accepted protocols, as appropriate, to identify if the species are present and would be impacted by the project;
- 2. Restriction of construction activities to specific seasons or times of day based on the species potentially affected.
- 3. Wildlife exclusion fencing to prevent species, such as protected amphibians and reptiles, from entering the work site. Regular fence inspections, to

assure that species are not trapped and to maintain the integrity of the fence.

- 4. Clear delineation of the work area and/or protected areas in the field to prevent construction activities from extending beyond required work areas and into nearby natural areas that contain sensitive species habitat or sensitive natural communities or wetlands. Environmentally sensitive areas may also be delineated on construction drawings for certain projects.
- 5. Silt fencing or other erosion control measures to protect water quality downstream of the project and the biological resources that rely on suitable water quality.
- 6. Worker environmental awareness training provided by a qualified professional (typically a biologist) prior to the start of any project activities that affect the physical environment to educate workers about the presence of environmentally sensitive areas, what species may be present, what laws protect the species, and what to do if a special-status species is encountered.
- 7. Construction monitoring by a qualified biologist.
- 8. Construction site sanitation to dispose of food and beverage waste and associated wrappers or containers to minimize site attractiveness to wildlife during construction.
- 9. Wildlife protection measures, such as minimizing the use of monofilament netting which can ensnare reptiles and amphibians, covering trenches near suitable habitat so that species are not trapped and unable to hide from a predator, and/or daily pre-construction sweeps to verify special-status species are not present in the work area.
- 10.Actions to take if special-status species are discovered, such as establishment of buffer zones or other measures acceptable to resource agencies to protect the individual species.

<u>Cultural and Tribal Cultural Resources</u>. ATP projects that occur in locations with known sensitivity for buried archaeological and or tribal cultural resources could avoid significant impacts to such resources through monitoring. Example mitigation can require archaeological and or tribal cultural resource monitoring during construction to ensure any previously unknown artifacts, including human remains uncovered during construction would be handled appropriately.

<u>Hazards and Hazardous Materials.</u> ATP projects that occur in locations with known hazardous material contamination can avoid potentially significant impacts through proper identification (Phase I/II Site Investigations) and remediation

(Remedial Action Plan) of site conditions or soils prior to construction. ATP projects that occur in locations with known hazards (earthquake, soil stability, landslide, etc.) can avoid potentially significant impacts through proper engineering design and implementation of recommendations contained in a site-specific geotechnical report.

References:

- County of San Mateo. 2020. Unincorporated San Mateo County Active Transportation Plan, Draft. Office of Sustainability. October.
- County of San Mateo. 2020b. Open San Mateo County: Urban/Rural Boundaries. Accessed on December 22, 2020 at: <u>https://data.smcgov.org/Housing-Development/Urban-Rural-Boundaries/s33m-qp8b</u>
- Coon, Arthur F. 2020. Legislature Enacts SP288 to Provide new and Expanded CEQA Exemptions for Sustainable Public Transportation Projects. Miller Star Regalia. September 8. Accessed on November 16, 2020 at: <u>https://www.jdsupra.com/legalnews/legislature-enacts-sb-288-to-provide-17901/</u>

California Legislative Information. 2020. Bill Information – SB 288 California Environmental Quality Act: Exemptions: Transportation Related Projects. Accessed on November 16, at: <u>https://leginfo.legislature.ca.gov/faces/billNavClient.xhtml?bill_id=201920</u> 200SB288