July 11, 2018

To: LAFCo Commissioners

**From:** Martha Poyatos, Executive Officer

**Subject:** LAFCo File No. 18-06—Proposed Water Extension by City of Redwood City to

Proposed Single-family home at 752 Hillcrest, (Unincorporated Emerald Lake

Hills) pursuant to Government Code Section 56133

#### **Summary**

Pursuant to Government Code Section 56133, Commission approval is required for extension of service by local agencies to territory outside the agency's boundaries. This section requires that the public agency apply to LAFCo by resolution on behalf of the landowner. In this case, the City of Redwood City has applied by resolution for extension of water service to a proposed home on a vacant lot at 752 Hillcrest in Unincorporated Emerald Lake Hills. Water connections are a County of San Mateo condition of approval for the building permits. The project area is within the sphere of influence of the City of Redwood City and the City's water service area but is not contiguous to the City boundary. Commission approval is recommended, conditioned upon execution of an annexation agreement between the property owner and the City.

#### **Staff Report**

This proposal was submitted by resolution of the City of Redwood City as a condition of approval of San County Building Department permit for construction of a single family home. The subject area is within the sphere of influence (SOI) of the City of Redwood City and the City's water service area. The parcel proposed for water service is not contiguous to the City boundary and is not eligible of annexation at this time.

San Mateo County Environmental Health reports that the City of Redwood City provides water and that the County-governed Emerald Lake Hills Sewer Maintenance District provides sewer service in the area. The proposal has no adverse environmental health significance and there are no registered voters in the subject territory. The San Mateo County Assessor reports that the assessed value of land is \$1,009,800.

San Mateo County Planning Department submitted the following comments on the application:

The property is associated with San Mateo County Planning permit PLN2017-00321 and Building permit BLD2018-00202. Both the Planning and Building permit have been approved, conditioned upon approval of water extension. The permits would allow for the construction of a new four bedroom, four and half bathroom single-family house, totaling in 3,358 square feet in size. If the water extension application is approved, the

applicant shall provide the San Mateo County Planning and Building Department evidence that the City of Redwood City will be able to provide water to this property. The applicant will be required to secure all Planning and Building permits related to the on this parcel. If LAFCo does not grant the water extension, this approved development would be hampered due to the lack of a domestic water source.

While County General Plan Polices support the annexation of parcels that are located within the Sphere of Influence of cities, the County recognizes that annexations of parcels that are requesting utility extensions may not always be practical. The subject parcel is not continuous to the existing boundaries of the City of Redwood and the annexation is not feasible at this time.

The following General Plan Policies support extension of water service to serve the proposed subdivision:

San Mateo County General Plan Policy 7.16 (Land Use Objectives for Urban Areas) promotes development in urban areas in order to: (1) maximize the efficiency of public facilities, services and utilities, (2) minimize energy consumption, (3) encourage the orderly formation and development of local government agencies, (4) protect and enhance the natural environment, (5) revitalize existing developed areas, and (6) discourage urban sprawl. The future development of this property would meet the goals of infill development in an urban area that maximizes the existing public utilities in the area.

General Plan Policy 8.30 (Infilling) encourages the infilling of urban areas where infrastructure and services are available. The parcel is located in an urban area surrounded by existing residential uses.

General Plan Policy 8.32 (Overcoming Constraints to Development) encourages efficient and effective infrastructure (e.g. water supply, wastewater, roads) necessary to serve the level of development allowable within urban areas. The City of Redwood City will be providing water to this project, as it currently does for all developed properties in the Emerald Lake Hill area.

General Plan Policy 10.10 (Water Supplier in Urban Areas and Wastewater Management) encourages the delivery of water via water systems as the preferred method in urban areas. This policy also discourages the use of wells to serve urban uses. The City of Redwood City will be providing water to this project via their existing water system, fulfilling this policy.

#### **Discussion**

As noted above, Government Code Section 56133 provides for LAFCo approval of water or sewer extension outside city or district boundaries in anticipation of annexation. At the Commission's May meeting, the Commission considered a similar proposal and

expressed concern that the numerous water extensions by the City of Redwood City did not include provisions or conditions that would enhance the likelihood of future annexation consistent with the intent of Section 56133. Staff noted that the City of Redwood City does have a provision for sewer extensions that the property owner must agree to future annexation when the parcel is contiguous. Since the May meeting this concern was communicated to City staff however action by the city did not include an annexation agreement with the landowner. Staff recommends conditioning approval of the water extension on further action by the City to require an annexation agreement. This condition would allow for a letter of approval to be issued by the Executive Officer when the City or property owner provide an executed annexation agreement.

#### <u>California Environmental Quality Act</u>

The project is exempt from the California Environmental Quality Act (CEQA) pursuant to Section 15303, Class 3, relating to new construction of up to three single-family homes.

## Recommendation

1. By motion, approve Proposed Water Extension by City of Redwood City to 752 Hillcrest Way (APN 068-071-470) (Unincorporated San Mateo County) pursuant to Government Code Section 56133, conditioned upon an executed annexation agreement between the City and the property owner.

Distribution: Javier Sierra, Water Department, City of Redwood City Ron Grove, Grove Construction

#### **RESOLUTION NO. 15680**

A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF REDWOOD CITY AUTHORIZING APPLICATION BY THE CITY OF REDWOOD CITY TO THE LOCAL AGENCY FORMATION COMMISSION REQUESTING APPROVAL FOR EXTENSION OF WATER SERVICE OUTSIDE JURISDICTIONAL BOUNDARIES PURSUANT TO GOVERNMENT CODE SECTION 56133

WHEREAS, the property located at 752 Hillcrest Way, APN 068-071-470 (the "Property"), Unincorporated San Mateo County, California is outside the City's jurisdictional boundaries, but inside City's sphere of influence and water service area; and

WHEREAS, the County of San Mateo is processing an application for a building permit to construct a new single family home at the property that requires water service from the City of Redwood City; and

WHEREAS, the Property owner has requested that the City of Redwood City provide water service to the property at 752 Hillcrest Way; and

WHEREAS, the City owns an existing 4-inch water main along the frontage of the Property; and the Property owner is required to upgrade the water main to a minimum of 8-inches extended from the nearest 6-inch diameter or greater main; and

WHEREAS, this project is exempt from State CEQA Guidelines (Section 15303(d) of Guidelines).

NOW, THEREFORE, BE IT RESOLVED BY THE COUNCIL OF THE CITY OF REDWOOD CITY, AS FOLLOWS:

1. The City Manager or his designee is hereby authorized and directed to submit an application to the Local Agency Formation Commission requesting approval of an extension of the water service outside the City's jurisdictional boundaries and within the

City's sphere of influence and water service area to the property at 752 Hillcrest Way, Unincorporated San Mateo County, California (APN 068-071-470) pursuant to California Government Code Section 56133 of the Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000.

- 2. The water service connection proposed for the single family residence at the property is subject to the following conditions and fees:
  - a) LAFCO approval of the application for the proposed water service connection;
  - b) Property owner's payment of LAFCO fees;
  - c) After approval of the construction drawings by the San Mateo County
    Building Department and upon application for new water service, property
    owner's payment of all applicable Redwood City fees, including
    connection fees associated with providing proposed water service;
  - d) Property owner's payment of the city's water service annexation fees;
  - e) Property owner's installation, or payment for the city to install, a new water service line:
  - f) Property owner is responsible for the design, construction, and connection of any water main modifications or extensions necessary to provide adequate flow for domestic use and fire suppression, in accordance to City Code Section 38.26 and as determined by city;
  - g) Property owner shall pay the fees for any construction permit in connection with all above improvements, and shall pay associated costs for plan review and inspections; and

06/25/2018

h) The owner of the property shall adhere to all the review comments and conditions of service stated by the city.

3. The Local Agency Formation Commission of San Mateo County is hereby requested to take proceedings in the manner provided by California Government Code Section 56133.

\* \* \*

Passed and adopted by the Council of the City of Redwood City at a

Joint City Council/Successor Agency Board/Public Financing Authority Meeting
thereof held on the 25<sup>th</sup> day of June 2018 by the following votes:

AYES:

Aguirre, Borgens, Gee, Masur, Seybert and Mayor Bain

NOES:

None

ABSENT:

Howard

ABSTAINED:

None

RECUSED:

None

Ian Bain

Mayor of the City of Redwood City

San Alan Ban

Attest:

Pamela Aguilar

City Clerk of Redwood City

I hereby approve the foregoing

resolution this 26<sup>th</sup> day of June 2018.

Ian Bain

Mayor of the City of Redwood City

lan Alan Bain

# APPLICATION FOR A CHANGE OF ORGANIZATION OR REORGANIZATION TO THE SAN MATEO LOCAL AGENCY FORMATION COMMISSION

#### A. GENERAL INFORMATION

1. Briefly describe the nature of the proposed change of organization or reorganization.

Extension of water service by the City of Redwood City to a proposed single family home on APN 068-071-470 on 752 Hillcrest Way, (unincorporated San Mateo County) pursuant to Government Code Section 56133

- 2. An application for a change of organization or reorganization may be submitted by individuals in the form of a petition <u>or</u> by an affected public agency in the form of a certified resolution. This application is submitted by (check one):
  - \_\_ Landowners or registered voters, by petition
  - x An affected public agency, by resolution
  - 3. What are the reasons for the proposal?

    To provide water service to newly constructed single-family residence
- Does this application have 100% consent of landowners in the affected area?
   X Yes No
- 5. Estimated acreage: 13,946 ca. FT.

## B. <u>SERVICES</u>

1. List the name or names of all existing cities and special districts whose service area or service responsibility would be altered by the proposed change of organization or reorganization.

N/A, proposal requests extension of service and does not propose boundary change

2. List all changes to the pattern of delivery of local services to the affected area. For each service affected by the proposed change(s) of organization, list the present source of service (state "none" if service is not now provided), the proposed source of service and the source of funding for construction of necessary facilities (if any) and operation. Examples are given on the first two lines of the space provided for your response.

SERVICE

PRESENT SOURCE PROPOSED SOURCE

**FUNDING SOURCE** 

CONSTRUCTION

OPERATING

water

None

"City of Redwood City"

proponent

fees

# C. PROJECT PROPOSAL INFORMATION

- Please describe the general location of the territory which is the subject of this proposal. Refer to major highways, roads and topographical features.
   752 Hillcrest, near Lakeview in unincorporated Emerald Lake Hills
- 2. Describe the present land use(s) in the subject territory: Residential
- 3. How are adjacent lands used?

North: Residential

South: "

East: " "

West: " "

- 4. Will the proposed change of organization result in additional development? If so, how is the subject territory to be developed? Water extension would serve a proposed single family residence under the jurisdiction of San Mateo County.
- 5. What is the general plan designation of the subject territory? Single Family Residential
- 6. What is the existing zoning designation of the subject territory? Single Family Residential
- 7. What prezoning, environmental review or development approvals have already been obtained for development in the subject territory? None
- 8. What additional approvals will be required to proceed? (Please Check with County of San Mateo Public Works Roads Department regarding right of way encroachment, etc. and COMPLETE THIS SECTION)

- Does any portion of the subject territory contain any of the following –agricultural preserves, sewer or other service moratorium or wetlands subject to the State Lands Commission jurisdiction? NO
- 10. If no specific development projects are associated with this proposal, will the proposal increase the potential for development of the property? If so, how? As noted above, water service is necessary to serve proposed single-family home.

LAFCo will consider the person signing this application as the proponent of the proposed action(s). Notice and other communications regarding this application (including fee payment) will be directed to the proponent at:

| NAME: 1000     | (GROU-C  |        |                 |                               |          |  |
|----------------|--|--------|-----------------|-------------------------------|----------|--|
| ADDRESS: 86-   | and the same of th | JZ C 9 | 1063 PHONE      | 650-86                        | 7-353/   |  |
|                |  |        |                 | ^                             |          |  |
| a verifica a v | - 0  | .0 - 0 |                 | 9.1.                          |          |  |
| ATTN:          | BYILL G  | 72002  | and the same of | $\Delta U \cup \Delta \Sigma$ | <u>م</u> |  |
|                | Type name  |        |                 | Signature of Proponent        |          |  |

Must be accompanied by LAFCo fees, submit City resolution when adopted

