

North Fair Oaks Community Council San Mateo County Coordinated

Departmental Response



Date: April 13, 2017

NFOCC Meeting Date: April 27, 2017

Special Notice / Hearing: 10 days; within 300 feet

Vote Required: Majority

To: Members, North Fair Oaks Community Council

From: Planning Staff

Subject: Five Use Permits to allow the installation and operation of wireless

telecommunications facilities on existing joint utility poles located in the public right-of-way. The projects are closely grouped together and are located in front of: (1) 111 Dumbarton Avenue, (2) 2823 Devonshire Avenue, (3) 2753 Devonshire Avenue, (4) 2797 Blenheim Avenue, and (5) 2760 Marlborough Avenue, in the unincorporated North Fair Oaks area

of San Mateo County.

County File Numbers:

ITEM 1	PLN 2016-00509
ITEM 2	PLN 2016-00510
ITEM 3	PLN 2016-00511
ITEM 4	PLN 2016-00512
ITEM 5	PLN 2016-00513

RECOMMENDATION:

That the North Fair Oaks Community Council provide a recommendation to the Zoning Hearing Officer on the five proposed Use Permits for wireless telecommunication facilities.

PROPOSAL

The applicant proposes to install new wireless telecommunication facilities on existing joint utility poles located in the public right-of-way in front of: (1) 111 Dumbarton Avenue, (2) 2823 Devonshire Avenue, (3) 2753 Devonshire Avenue, (4) 2797 Blenheim Avenue, and (5) 2760 Marlborough Avenue, in the unincorporated North Fair Oaks area. The new facilities will consist of a new support arm, located at a maximum height

of 25 feet 6 inches above grade, one to two antennas, located at a maximum height of 21 feet 3 inches above grade, and four equipment boxes, located between 7 and 12 feet above the existing grade, mounted on existing joint utility poles where the maximum allowed height in each zoning district is 36 feet from the existing grade.

Extenet is also currently proposing another nine sites east of Middlefield Road and south of Fair Oaks Elementary School, of near identical description (File Nos. PLN 2016-00502 through PLN 2016-00508; PLN 2016-00531; and PLN 2016-00532). Although "bundled" under a separate report, these sites will be considered by the North Fair Oaks Council along with this grouping.

BACKGROUND:

Report Prepared By: Laura Richstone, Project Planner, Telephone 650/363-1829

Owner: Joint Pole Authority

Applicant: Mike Mangiantini, ExteNet

Existing Land Use: Joint Utility Pole

Item 1 - County File Number: PLN 2016-00509			
Location	Public Right-of-Way in front of 111 Dumbarton Avenue , North Fair Oaks		
APN	Public Right-of-Way adjacent to 054-274-140		
Existing Zoning	R-3/S-5 (Multiple-Family Residential/Minimum Lot Size 5,000 sq. ft.)		
General Plan Designation	Urban Multifamily Residential (24 du/ac to 60 du/ac)		
Flood Zone	Zone X (area of minimal flood risk); FEMA Panel No. 06081C 0302E; effective October 2012		

Item 2 - County File Number: PLN 2016-00510			
Location	Public Right-of-Way in front of 2823 Devonshire Avenue , North Fair Oaks		
APN	Public Right-of-Way adjacent to 054-281-210		
Existing Zoning	R-3/S-5 (Multiple-Family Residential/Minimum Lot Size 5,000 sq. ft.)		
General Plan Designation	Urban Multifamily Residential (24 du/ac to 60 du/ac)		
Flood Zone	Zone X (area of minimal flood risk); FEMA Panel No. 06081C 0302E; effective October 2012		

Item 3 - County File Number: PLN 2016-00511			
Location	Public Right-of-Way in front of 2753 Devonshire Avenue , North Fair Oaks		
APN	Public Right-of-Way adjacent to 054-273-190		
Existing Zoning	R-3/S-5 (Multiple-Family Residential/Minimum Lot Size 5,000 sq. ft.)		
General Plan Designation	Urban Multifamily Residential (24 du/ac to 60 du/ac)		
Flood Zone	Zone X (area of minimal flood risk); FEMA Panel No. 06081C 0302E; effective October 2012		

Item 4 - County File Number: PLN 2016-00512			
Location	Public Right-of-Way in front of 2797 Blenheim Avenue , North Fair Oaks		
APN	Public Right-of-Way adjacent to 054-276-330		
Existing Zoning	R-3/S-3 (Multi-Family Residential/Minimum Lot Size 5,000 sq. ft.)		
General Plan Designation	Urban Multifamily Residential (24 du/ac to 60 du/ac)		
Flood Zone	Zone X (area of minimal flood risk); FEMA Panel No. 06081C 0302E; effective October 2012		

Item 5 - County File Number: PLN 2016-00513			
Location	Public Right-of-Way in front of 2760 Marlborough Avenue , North Fair Oaks		
APN	Public Right-of-Way adjacent to 054-275-050		
Existing Zoning	R-3/S-5 (Single-Family Residential/Minimum Lot Size 5,000 sq. ft.)		
General Plan Designation	Urban Multifamily Residential (24 du/ac to 60 du/ac)		
Flood Zone	Zone X (area of minimal flood risk); FEMA Panel No. 06081C 0302E; effective October 2012		

Environmental Evaluation: All projects are categorically exempt under provisions of Class 3, Section 15303, of the California Environmental Quality Act (CEQA) Guidelines for construction of a new small structure and installation of small new equipment and a facility in a small structure.

Setting: The proposed project sites are located on existing utility poles in the public right-of-way north of Dumbarton Avenue between the railroad tracks and Highway 82 in the unincorporated North Fair Oaks area. The surrounding area is an urban multifamily residential neighborhood.

Chronology:

<u>Date</u> <u>Action</u>

November 30, 2016 - Use permit applications, the subject of this application,

submitted.

December 16, 2016 - Additional use permit applications (PLN 2016-00531 and

PLN 2016-00532), the subject of this application, submitted.

January 20, 2017 - Application deemed complete.

April 27, 2017 - North Fair Oaks Community Council hearing date.

May 18, 2017 - Zoning Hearing Office public hearing date.

DISCUSSION:

A. KEY ISSUES

1. Compliance with the General Plan

Policy 8.36 (*Uses*) allows uses in zoning districts that are consistent with the overall land use designation. Wireless telecommunication facilities are an allowed use within the R-3 Zoning District subject to use permit approval and provided the facility is in conformance with Wireless Telecommunication Facility Ordinance, discussed in Section 3, below.

2. <u>Compliance with the Zoning Regulations</u>

a. <u>Development Standards</u>

The proposed project sites are located within the public right-of-way in the R-3/S-3 and R-3/S-5 Zoning Districts. The zoning district standards, with the exception of height, are not applicable since the site is located within the public right-of-way. The maximum height allowed in the R-3/S-5 and R-3/S-3 Zoning Districts is 36 feet. The proposed projects will consist of one new support arm, located at a maximum height of 25 feet 6 inches above grade, one to two antennas, located at a maximum height of 21 feet 3 inches above grade, and four equipment boxes, located between 7 and 12 feet above the existing grade. The proposed support arms, antennas, and equipment boxes fall below the maximum height allowed in the R-3/S-5 and R-3-S-3 Zoning Districts. The proposed projects comply with the development criteria set forth by the County Zoning Regulations for these districts as noted in the following table:

Item No.	Planning Case No.	Zoning District	Maximum Height allowed in Zoning District	Maximum Height of Support Arm	Maximum Height of Antenna(s)
ITEM 1	PLN 2016-00509	R-3/S-5	36 feet	23'-7''	21'-3"
ITEM 2	PLN 2016-00510	R-3/S-5	36 feet	24'-4''	21'-3"
ITEM 3	PLN 2016-00511	R-3/S-5	36 feet	24'-3''	21'-3"
ITEM 4	PLN 2016-00512	R-3/S-3	36 feet	25'-6''	21'-3"
ITEM 5	PLN 2016-00513	R-3/S-5	36 feet	24'-8''	21'-3"

3. Compliance with the Wireless Telecommunication Facility Ordinance

The proposed projects are in compliance with the development, design, and performance standards of the Wireless Telecommunication Facility Ordinance, Section 6512.2, Chapter 24.5, of the San Mateo County Zoning Regulations. The proposed facilities comply with all applicable R-3/S-3 and R-3/S-5 Zoning District standards. These facilities include one new support arm, one to two antennas, and four equipment boxes. With a maximum equipment height of 25 feet 6 inches, the new facilities will not exceed the maximum building height of 36 feet in the R-3/S-3 and R-3/S-5 Zoning Districts. When screened by foliage, the proposed antenna(s) shall be painted a non-reflective green color to blend with the existing vegetation. When not screened by foliage, the antenna(s) shall be painted a non-reflective brown color to match the existing utility pole. The equipment boxes shall also be painted a non-reflective brown color to match the existing utility pole.

Cellular communication facilities, such as these proposed projects, require the submittal and review of radio frequency (RF) reports to ensure that the RF emissions from the proposed antennas do not exceed the Federal Communications Commission's public exposure limits. The reports submitted by the applicant state that the maximum RF levels at ground level will range from 0.47% to 0.83% of the applicable public exposure limit (see table below) and from 2.2% to 3.9% of the applicable public exposure limit at second-floor elevations. The submitted RF reports confirm that the proposed facilities will comply with the standards for limiting public exposure to radio frequency energy.

Item No.	Planning Case No.	Zoning	Ground Floor Radio Frequency Exposure	Send Floor Radio Frequency Exposure	Number of Viable Alternatives	Number of Proposed Antenna
ITEM 1	PLN 2016-00509	R-3/S-5	0.83%	2.5%	1	1
ITEM 2	PLN 2016-00510	R-3/S-5	0.47%	2.2%	0	2
ITEM 3	PLN 2016-00511	R-3/S-5	0.83%	3.9%	2	1
ITEM 4	PLN 2016-00512	R-3/S-3	0.47%	3.5%	0	2
ITEM 5	PLN 2016-00513	R-3/S-5	0.83%	2.4%	0	1

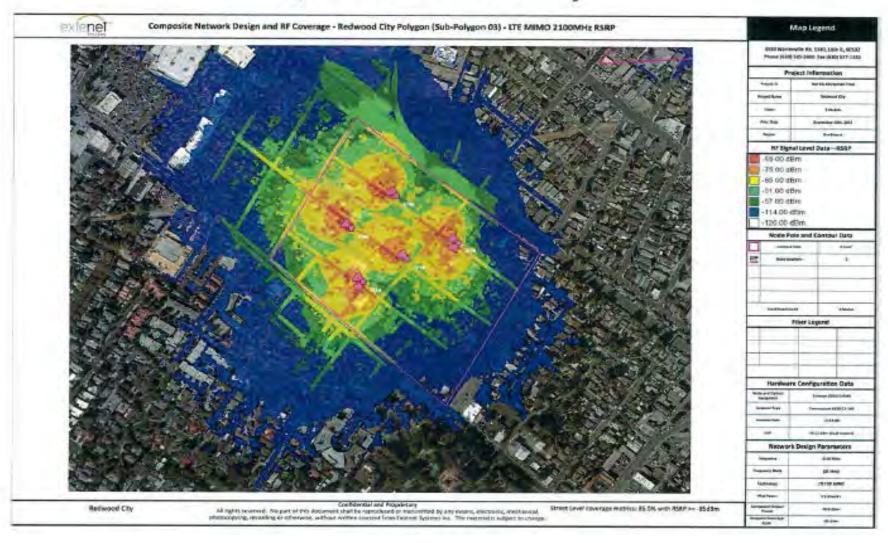
The applicant has identified existing monopole, rooftop, and tower alternative locations within a 2.5-mile radius and has demonstrated that these locations are not viable co-location alternatives due to their location outside of the proposed small cell network. To provide the needed increase in wireless coverage and capacity, the ExteNet Alternative Site Analysis states that alternative sites must be located approximately 150 feet from the targeted coverage area. A total of 10 joint utility poles matched this criteria and were identified as possible alternatives. Seven out of the 10 possible alternative utility poles were eliminated as possible candidates due to additional impacts that may arise if used. These impacts include the relocation of existing transformers, inadequate space on the existing utility pole, limited climbing space for maintenance, and inability to co-locate. Among the identified locations the proposed project locations are the least intrusive and will increase the wireless coverage and data capacity of the area.

ATTACHMENTS

- A. Existing Cell Coverage Map
- B. Expanded Cell Coverage Map after Installation
- C. Cell Sites Within a 2.5-mile Radius
- D. Map of Cell Sites Within a 2.5-mile Radius
- E. Map of Proposed Cell Sites
- F. Project Summary Chart
- G1.-G5. Vicinity Maps
- H1.-H5. Project Plans
- I1.-I5. Photo Simulations
- J1.-J5. Alternative Site Analysis

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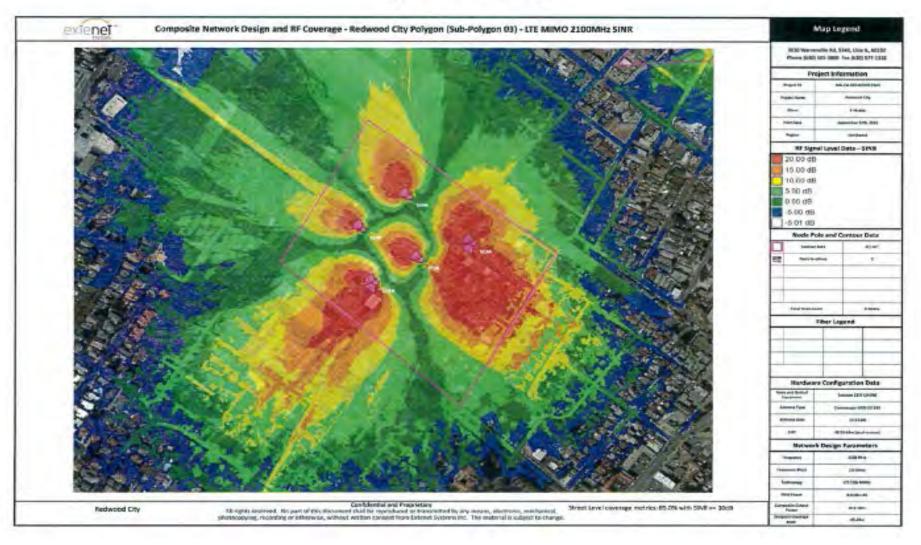
Propagation Map of Proposed Site (and Cluster)



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Expanded Propagation

(proposed)



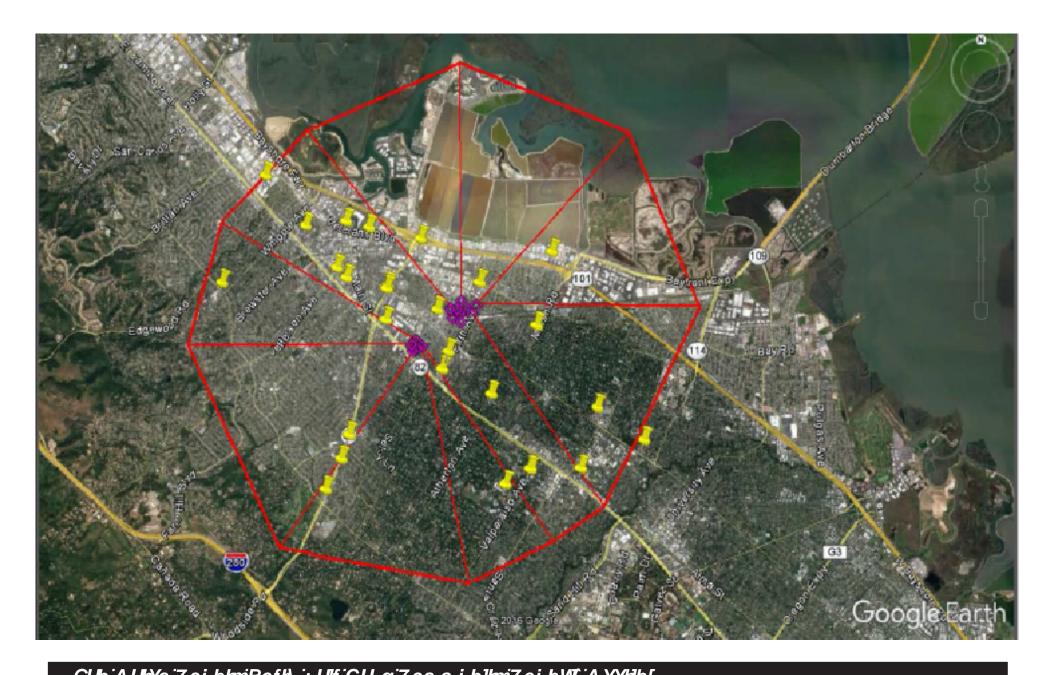
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ExteNet Small Cell Node 3017 Fair Oaks Avenue, Redwood City WTFs Within 2.5 Mile Radius

Latitude	Longitude	Type	Street Address	APN
37°28'47.84"N	122°13'10.05"W	Existing Monopole	338-385 Manzanita Street, Redwood City	053-355-180
37°28'46.32"N	122°13'10.79"W	Existing Monopole	338-385 Manzanita Street, Redwood City	053-355-180
37"28'34.62"N	122"12'33.23"W	Existing Monopole	2801 Crocker Avenue, Redwood City	054-221-380
37°27'41.41"N	122°10'34.84"W	Existing Monopole	555 Middlefield Road, Atherton	061-282-060
37°29'13.80"N	122°12'45.34"W	Existing Monopole	1100 Broadway, Redwood City	054-023-060
37°29'06.53"N	122°11'07.92"W	Existing Monopole	3600 Haven Avenue, Redwood City	055-162-300
37°29'20.93"N	122°14'11.24"W	Existing Monopole	911 Arguello Street, Redwood City	052-272-040
37"29'48.88"N	122"14"41.77"W	Existing Monopole	1680 Bayport Avenue, San Carlos	046-223-110
37°28'57.76"N	122"13"47.94"W	Existing Rooftop Site	1121 Jefferson Avenue, Redwood City	053-172-999 / SBE 279-41-34
37°27'08.47"N	122°10'47.19"W	Existing Rooftop Site	700 El Camino Real, Menio Park	071-333-200
37°28'29.13"N	122°13'11.33"W	Existing Rooftop Site	2342 El Camino Real, Redwood City	053-335-270
37"27'26.65"N	122°13'37.63"W	Existing Rooftop Site	1391 Woodside Road, Redwood City	069-311-370
37°26'57.19"N	122°13'54.22"W	Existing Rooftop Site	2000 Woodside Road, Redwood City	069-191-560
37°28'52.35"N	122"13'40.66"W	Existing Rooftop Site	1451 El Camino Real, Redwood City	053-176-170
37"28'49.39"N	122°15'12.56"W	Existing Rooftop Site	170 Alameda de las Pulgas, Redwood City	058-060-080
37"28'25.90"N	122°11'19.67°W	Existing Rooftop Site	723 Marsh Road, Menlo Park	060-143-320
37°29'19.95"N	122*13'24.03*W	Existing Rooftop Site	1100 Veterans Blvd., Redwood City	053-202-140
37"27'13.68"N	122°13'43.33"W	Existing Rooftop Site	1775 Woodside Road, Redwood City	069-341-420
37"27'08.12"N	122°11'24.18"W	Existing Rooftop Site	1330 University Drive, Menlo Park	110-370-999
37°29'23.47" N	122°13'41.42"W	Existing Rooftop Site	900 Veterans Blvd., Redwood City	052-372-250
37"28'49.53"N	122°12'01.71"W	Existing Enclosed Tower	3175 Spring Street, Redwood City	055-081-999 / SBE 312-41-25
37°28'11.45"N	122"12'24.53"W	Existing Guy Tower	197 Fifth Avenue, Redwood City	060-261-260
37"27'48.76" N	122°11'53.01"W	Existing Lattice Tower	83 Ashfield Road, Atherton	060-321-010
37°26'59.99"N	122*11'42.21"W	Existing Water Tower	150 Valparaiso Avenue, Atherton	070-390-010
37"27'23.69" N	122°10'00.50"W	Existing Fire Station Hose Tower Site	300 Middlefield Road, Menlo Park	062-460-030
37"28'01.98" N	122°12'29.32"W	Existing Parking Lot Light Attachment	46 Fifth Avenue, Redwood City	060-281-610

Existing WTFs within 2.5 miles of the proposed site are listed above. Availability of space and owner interest in accommodating additional users at these sites has not been investigated because none of the sites are acceptable for ExteNet's small cell network due to incompatibility with the fundamental design concept associated with the network. The main purpose of the proposed small cell network is to increase network capacity (more bandwidth for customers). This site will improve coverage as well, but the area is already covered so this will be a nominal, secondary benefit. Cell sites can only handle a limited number of voice cells, data magabytes, and total number of active users at any one time. This limitation is directly related to the amount of radio frequency spectrum allocated to wireless carriers by the FCC. In order to increase network capacity, carriers have to add cell sites, which allows for frequency re-use in non-adjacent cells. More frequency re-use means more capacity. If ExteNet located this site at any of the existing WTFs, there would be no opportunity for frequency re-use. Due to their locations outside the proposed small cell network, the signals transmitted from any of the existing WTFs would be cast all over the network, causing co-channel interference, and ExteNet would not be able to build any network capacity. The site needs to be located within the area that will be served by the site, which is very small. It cannot be done from 2.5 miles away. It can only be done at the targeted location, or within approximately 250 feet from the targeted location.

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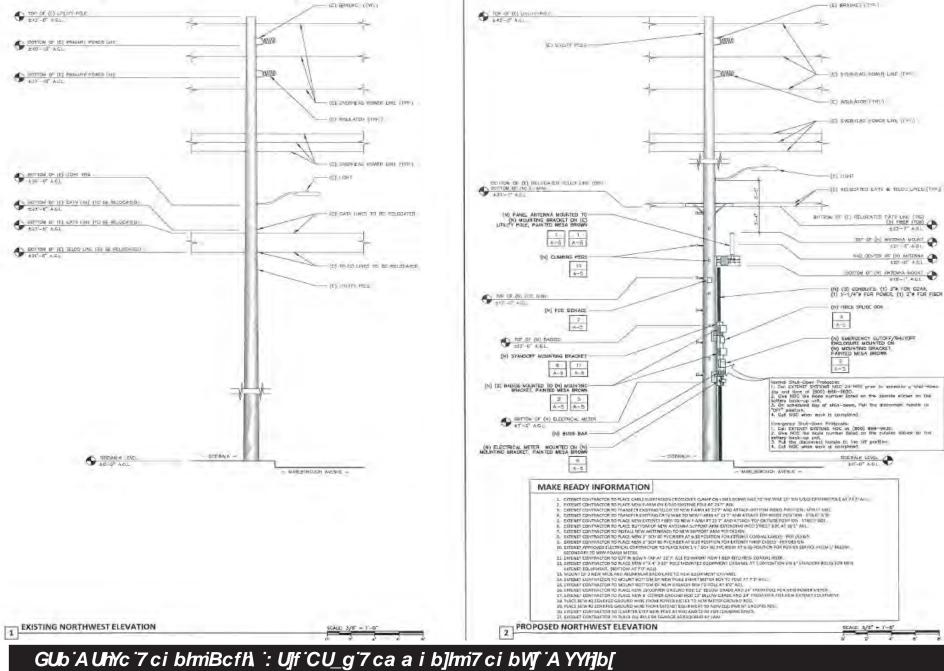
Project Summary Chart

Item No.	Planning Case No.	Approx. Location	Zoning	Maximum Height	Proposed Height	Ground Floor Radio Frequency Exposure	Second Floor Radio Frequency Exposure
ITEM 1	PLN 2016- 00509	111 Dumbarton Ave.	R-3/S-5	36 feet	23'-7"	0.83%	2.5%
ITEM 2	PLN 2016- 00510	2823 Devonshire Ave.	R-3/S-5	36 feet	24'-4"	0.47%	2.2%
ITEM 3	PLN 2016- 00511	2753 Devonshire Ave.	R-3/S-5	36 feet	24'-3"	0.83%	3.9%
ITEM 4	PLN 2016- 00512	2797 Blenheim Ave.	R-3/S-3	36 feet	25'-6''	0.47%	3.5%
ITEM 5	PLN 2016- 00513	2760 Marlborough Ave.	R-3/S-5	36 feet	24'-8''	0.83%	2.4%

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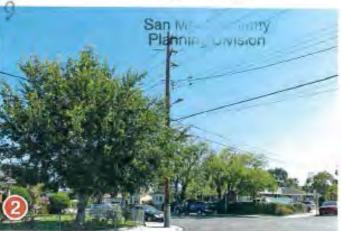
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Aerial Map

IFO 111 Dumbarton Avenue Redwood City, CA

Applied Imagination 510 914-0500

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IFO 111 Dumbarton Avenue Redwood City, CA

Looking North from Dumbarton Avenue

View #1 Applied Imagination 510 914-0500

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Looking Southeast from Marlborough Avenue

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IFO 111 Dumbarton Avenue Redwood City, CA

View #2 Applied Imagination 510 914 0500

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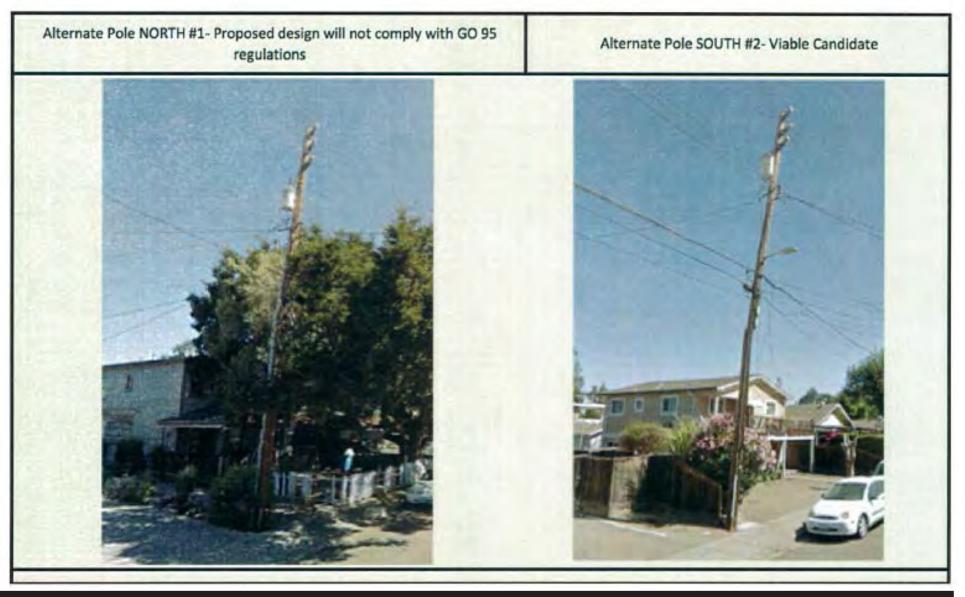
Alternative Overview



San Mateo County North Fair Oaks Community Council Meeting

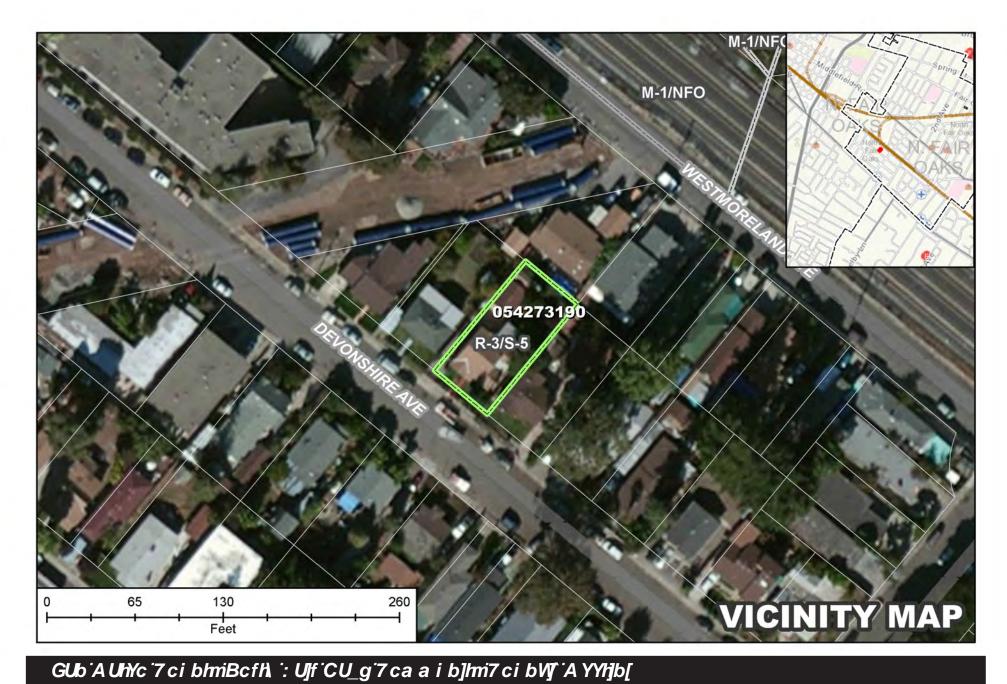
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Alternative Utility Poles

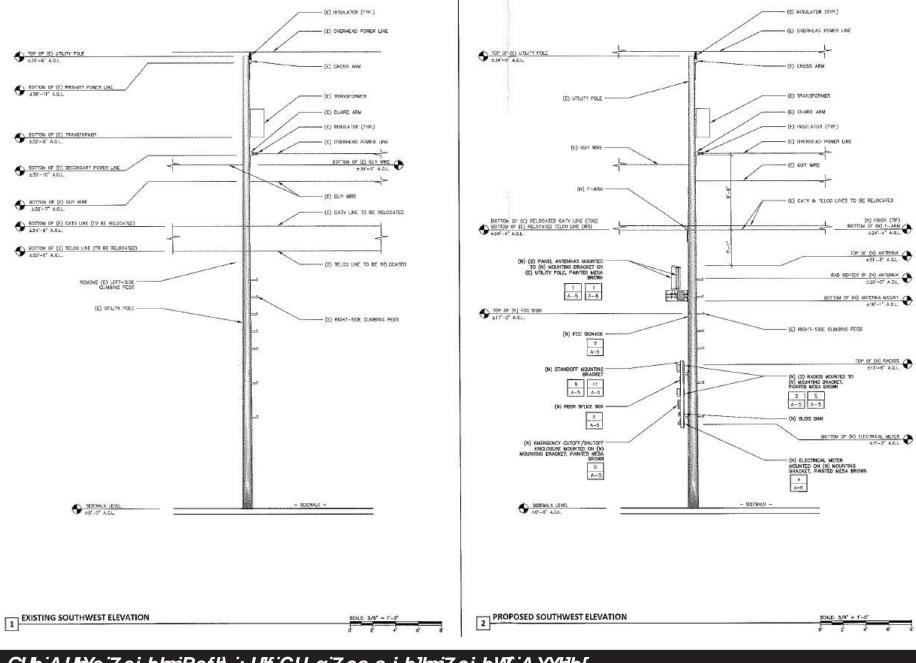


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PLN 2016-00510









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Aerial Map

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IFO 2823 Devonshire Avenue Redwood City, CA

Applied Imagination 510 914-0500

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Looking Southeast from Devonshire Avenue

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IFO 2823 Devonshire Avenue Redwood City, CA

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Looking Northwest from Devonshire Avenue

IFO 2823 Devonshire Avenue Redwood City, CA

View #1 Applied Imagination 510 914-0500

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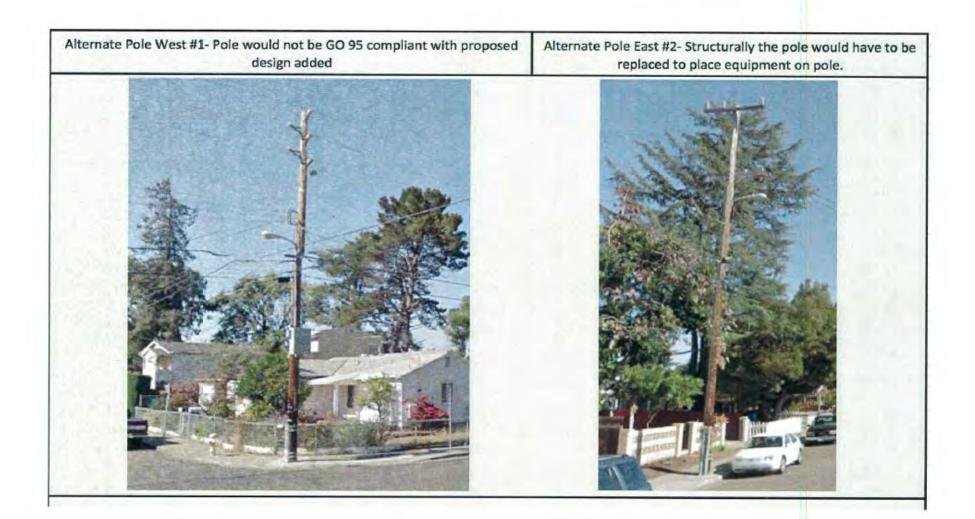
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Alternative Overview

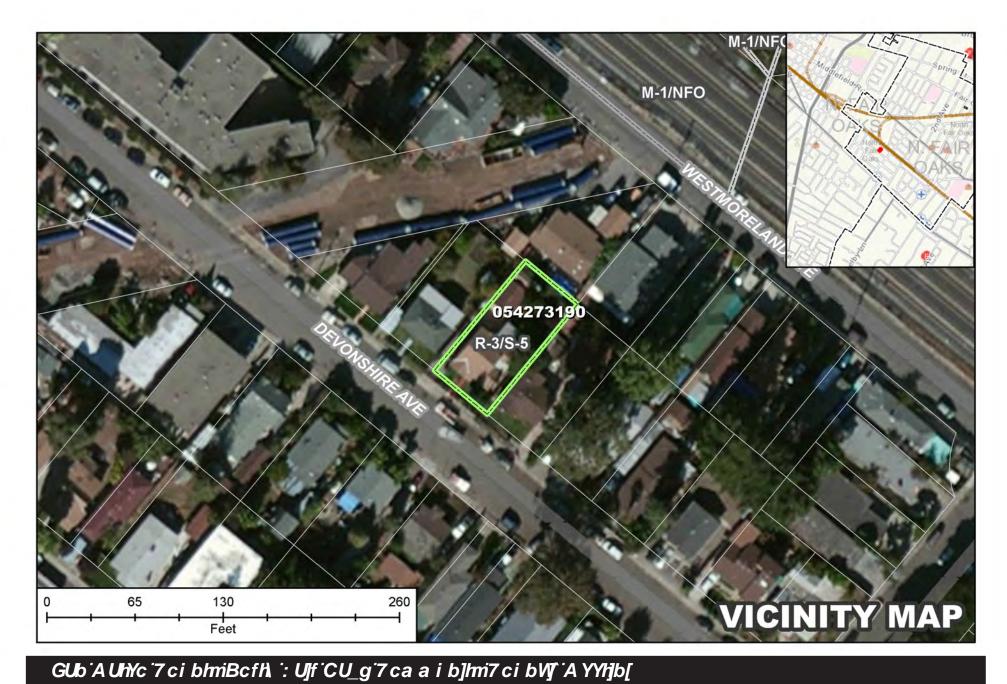


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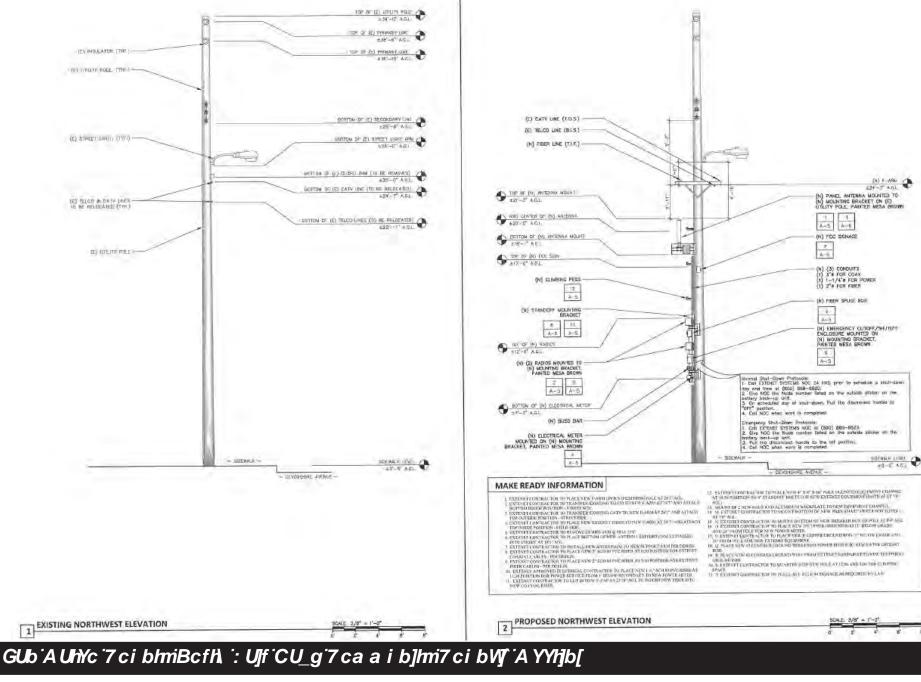
Alternative Utility Poles



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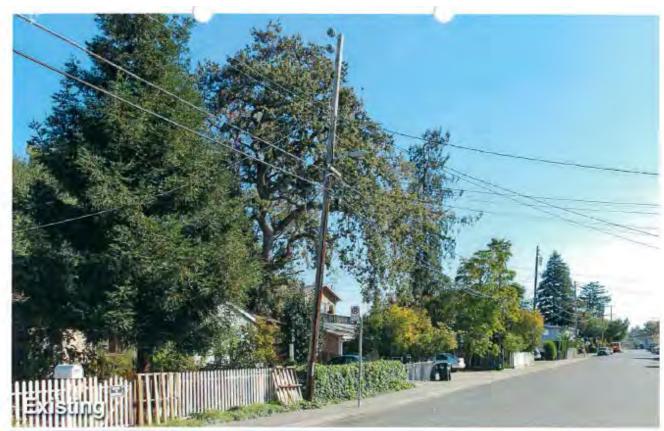
Aerial Map

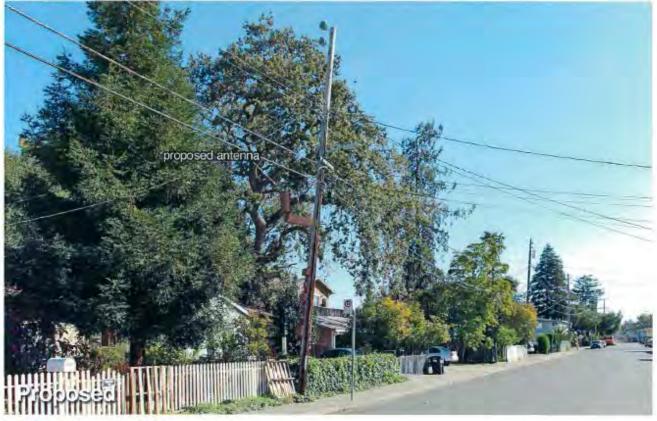
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Applied Imagination 510 914-0500

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IFO 2753 Devonshire Avenue Redwood City, CA

Looking East from Devonshire Avenue

View #1 Applied Imagination 510 914-0500

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NW-CA-SANFRNMC-04120A

Looking Northwest from Devonshire Avenue

IFO 2753 Devonshire Avenue Redwood City, CA

View #2 Applied Imagination 510 914-0500

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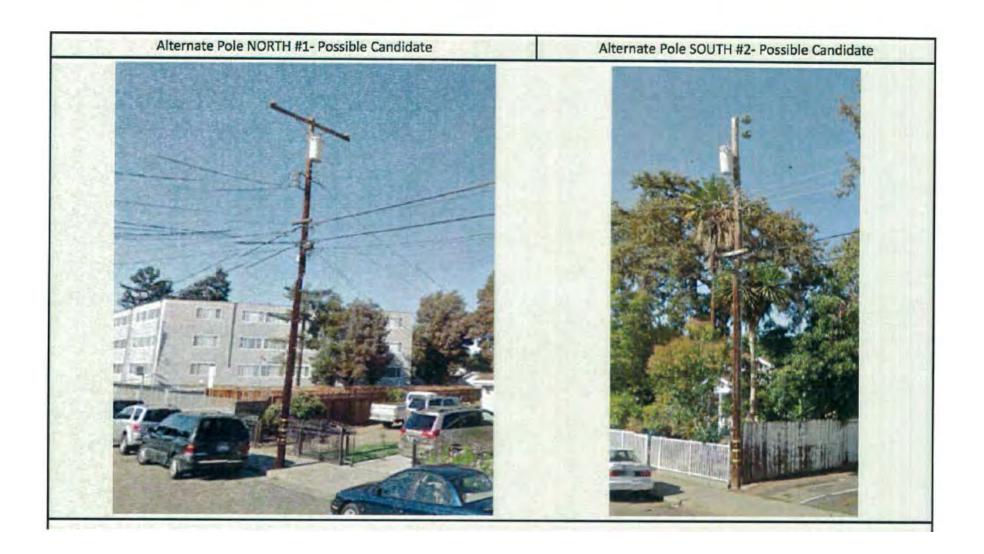
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Alternative Overview



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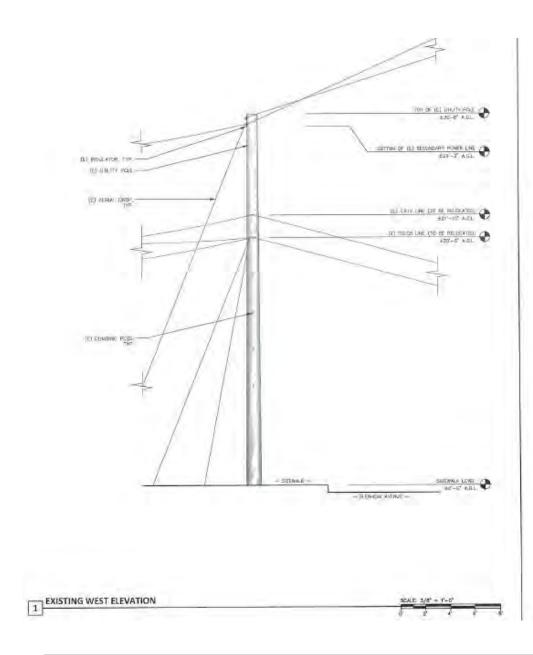
Alternative Utility Poles

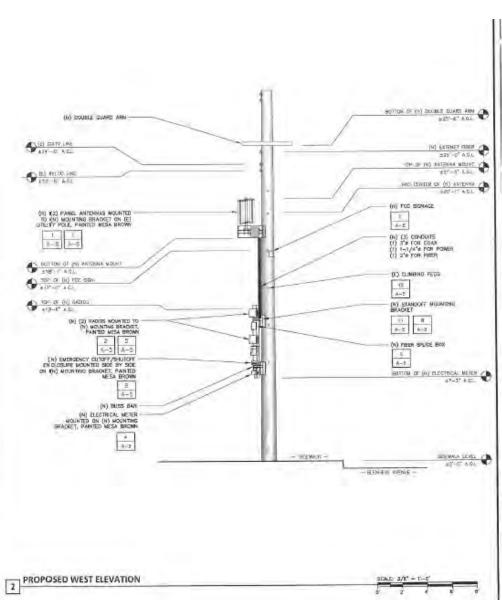


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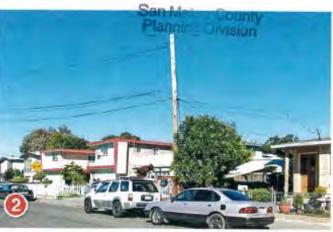
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GUb 'A UhYc '7 ci bhmiBcfh\': Uʃf 'CU_g'7 ca a i b]hmi7 ci bVʃ 'A YYhʃb[Owner/Applicant: Attachment: File Numbers:







extenet_

NW-CA-SANFRNMC-04124A

Aerial Map

11/14/16

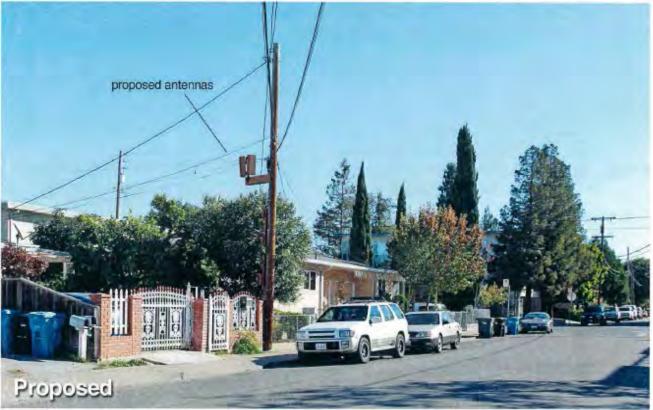
IFO 2797 Blenheim Avenue Redwood City, CA

Applied Imagination 510 914-0500

GUbʿA UhYcʿ7 ci bhmiBcfh\ : U]fʿCU_gʻ7 ca a i b]hmi7 ci bVJʃʿA YYh]b[

Owner/Applicant: Attachment:





extenet.

NW-CA-SANFRNMC-04124A

Looking East from Blenheim Avenue

IFO 2797 Blenheim Avenue Redwood City, CA

Applied Imagination 510 914-0500

View #1

11/14/16

GUbʿA UhYcʿ7ci bhmiBcfh\ : UʃfʿCU_gʻ7ca a i b]hmi7ci bVʃʿA YYh]b[

Owner/Applicant: Attachment:





extenet

NW-CA-SANFRNMC-04124A

Looking Northwest from Blenheim Avenue

11/14/16

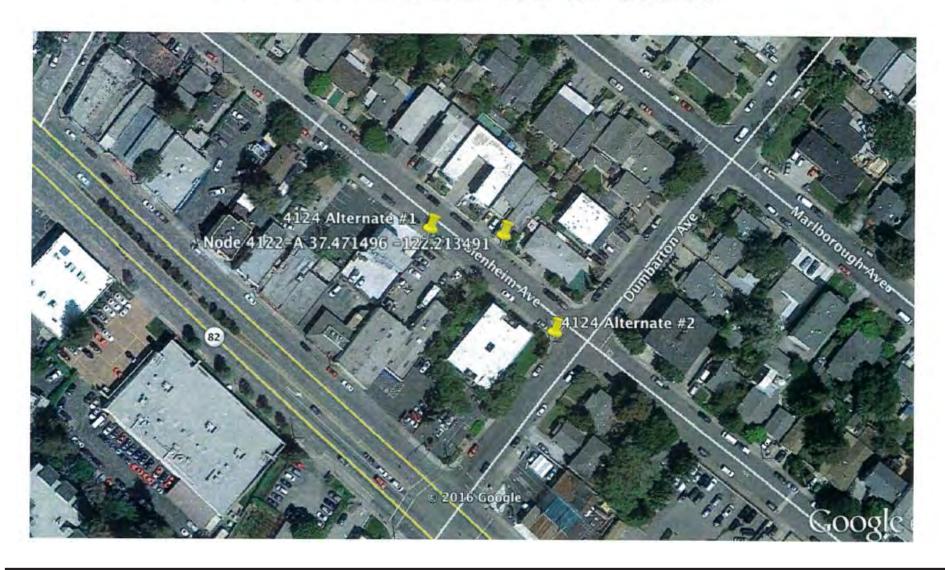
IFO 2797 Blenheim Avenue Redwood City, CA

View #2 Applied Imagination 510 914-0500

GUbʿA UhYcʿ7ci bhmiBcfh\ : UʃfʿCU_gʻ7ca a i b]hmi7ci bVʃʿA YYh]b[

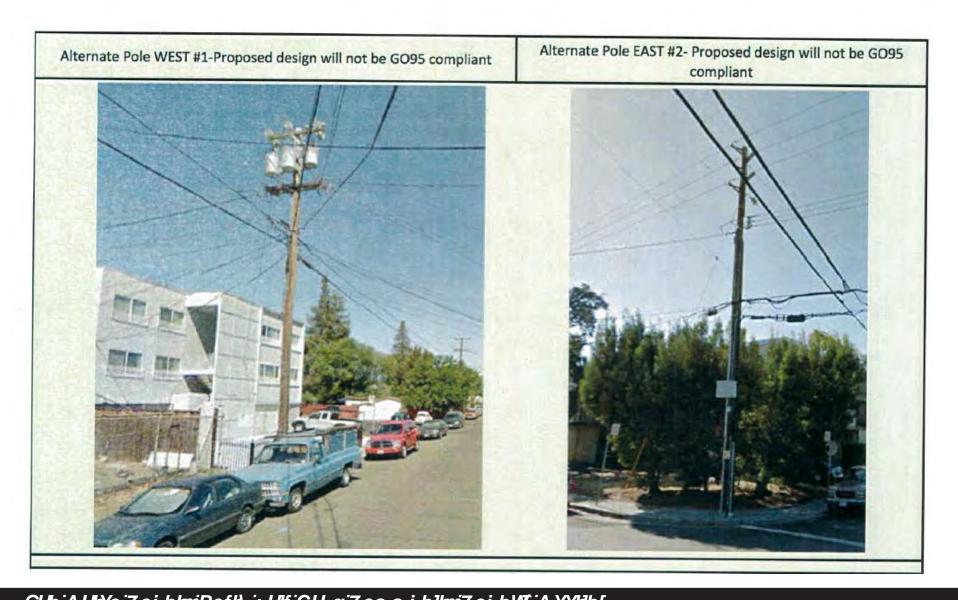
Owner/Applicant: Attachment:

Alternative Overview



GUb'A UhYc'7 ci blmiBcfh\: ': Uʃf'CU_g'7 ca a i b]lmi7 ci bVʃ\'A YYh]b[Owner/Applicant: File Numbers:

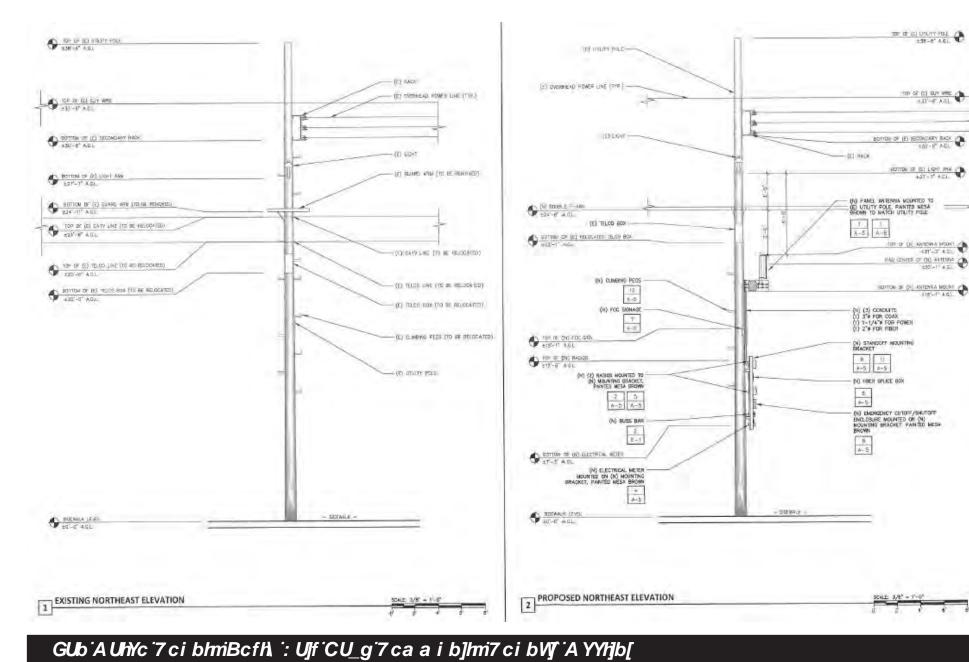
Alternative Utility Poles



GUb A UhYc 7 ci blmiBcft\\alpha: Uff CU_g 7 ca a i b]lmi7 ci bVf A YYlfjb[Owner/Applicant: File Numbers:



Owner/Applicant: Attachment: File Numbers:



TOP OF (2) BUY WIE (

Owner/Applicant: Attachment: File Numbers:





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11/14/16

NW-CA-SANFRNMC- 04129A

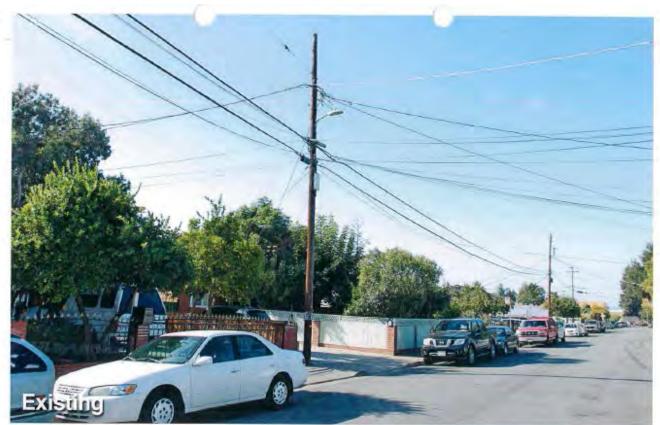
Aerial Map

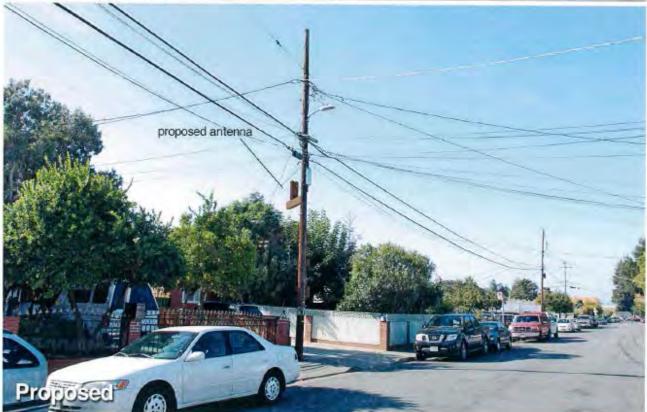
2760 Marlborough Avenue Redwood City, CA

Applied Imagination 510 914-0500

GUbʿA UhYcʿ7 ci bhmiBcfh\ : U]fʿCU_gʻ7 ca a i b]hmi7 ci bVJʃʿA YYh]b[

Owner/Applicant: Attachment:





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NW-CA-SANFRNMC-04129A

2760 Marlborough Avenue Redwood City, CA

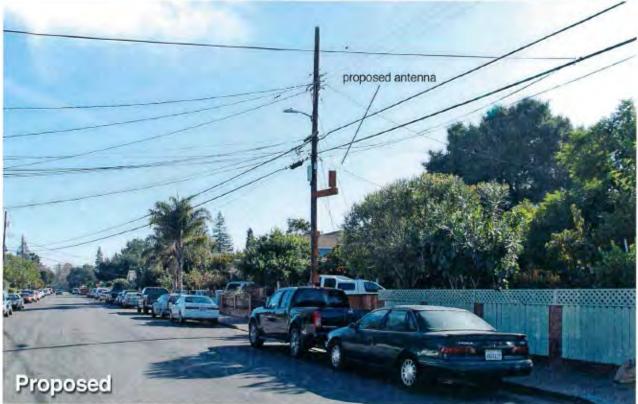
Looking West from Marlborough Avenue

View #1 Applied Imagination 510 914-0500

GUbʿA UhYcʿ7 ci bhmiBcfh\ : UjfʿCU_gʻ7 ca a i b]hmi7 ci bVjʃʿA YYhjb[

Owner/Applicant: Attachment:





extenet.

11/14/16

NW-CA-SANFRNMC-04129A

2760 Marlborough Avenue Redwood City, CA

Looking Southeast from Marlborough Avenue

View #2 Applied Imagination 510 914-0500

GUbʿA UhYcʿ7 ci blmiBcfh\ : UJfʿCU_gʻ7 ca a i b]lmi7 ci bVJʃʿA YYh]b[

Owner/Applicant: Attachment:

Alternative Overview



GUbʿA UhYcʿ7 ci bhmiBcfh\: ': UjfʿCU_gʻ7 ca a i b]hmi7 ci bVjʃʿA YYhjb[
Owner/Applicant:	Attachment:				
File Numbers:					

Alternative Utility Poles

Alternate Pole West #1- Proposed design cannot be implemented on this pole, Alternate Pole East #2- Proposed design cannot be implemented within GO95 regulations on this pole, within GO95 regulations

GUb A Unic 7 ci blmiBcfh\: : UJf CU_g 7 ca a i b]lmi7 ci bVJ A YYh]b[

Owner/Applicant: Attachment: