

Hon. Susan Etezadi

Presiding Juvenile Court Judge, Superior Court

Judith Holiber

Deputy County Counsel

Commissioners

Antoinette Barrack Co-Chair

Debora Telleria Co-Chair

Rebecca Flores

Co-Vice Chair

Sonoo Thadaney Co-Vice Chair

Paul Bocanegra

Valerie Gibbs

Michele Gustafson

Monroe LaBoisse

Susan Swope

Melissa Wilson

Douglas Winter

Juvenile Justice and Delinquency Prevention Commission January 28, 2020 5:15pm – 7:15pm 455 County Center – Room 405 Redwood City, CA 94063

AGENDA

Public comment will be accommodated under Item II for items not on the agenda. The Commission requests that members of the public, who wish to comment on items on the agenda, submit a request to the Chair prior to the start of the meeting so that they may be recognized at the appropriate time.

I. Administrative Business (5:15-5:30)

- a. Call to Order
- b. Roll Call and Establish Quorum
- c. Welcome and Introductions
- d. Agenda Review
- e. Approval of Minutes of December 10, 2019
- f. Review/Readopt JJDPC Operating Policies

II. Oral Communications (5:30-5:35)

This item provides an opportunity for public comment on items not on the agenda (Time limit - two (2) minutes per person). There will be opportunity for public comment on agenda items as they are considered.

- **III. Plans for 2020 (5:35-5:45)** (Barrack, Telleria)
- IV. Trends Impacting Youth over last 12 Months (5:45-6:15)
 - a. Private Defender Program (Rayes)
 - b. District Attorney (Baum)
 - c. County Office of Education (Littrell)
 - d. Behavioral Health & Recovery Services (Pena)
 - e. Juvenile Court (Judge Etezadi, Judge Jakubowski)
 - f. Probation (Barrack for Hori)
- V. Strategic Planning Project (6:15-6:35) (LaBoisse)
- VI. Project Report Outs (6:35-7:05)
 - a. Youth Court (Winter)
 - b. Parent Guide (Wilson, Swope)
 - c. Inspection Forms (Telleria)
 - d. 2019 Annual Report (Gustafson)
 - e. JJDPC material organization and access (Telleria)

- VII. Youth Commission Update (7:05-7:10) (Nori)
- **VIII. Announcements** (7:10-7:15)
 - a. Supervisor Groom Census Training for Commissioners, January 30
 - b. January ACLU Meeting/Paul Bocanegra

Next Meeting: Tuesday, February 25, 2020 5:15 – 7:15 p.m. Location: 455 County Center, 4th Floor, Room 405, Redwood City

MEETINGS ARE ACCESSIBLE TO PEOPLE WITH DISABILITIES. INDIVIDUALS WHO NEED SPECIAL ASSISTANCE OR A DISABILITY-RELATED MODIFICATION OR ACCOMMODATION (INCLUDING AUXILIARY AIDS OR SERVICES) TO PARTICIPATE IN THIS MEETING, OR WHO HAVE A DISABILITY AND WISH TO REQUEST AN ALTERNATIVE FORMAT FOR THE AGENDA, MEETING NOTICE, AGENDA PACKET OR OTHER WRITINGS THAT MAY BE DISTRIBUTED AT THE MEETING, SHOULD CONTACT SECRETARY JANNET BONILLA (650) 312-5254 AT LEAST 72 HOURS BEFORE THE MEETING AS NOTIFICATION IN ADVANCE OF THE MEETING WILL ENABLE THE COUNTY TO MAKE REASONABLE ARRANGEMENTS TO ENSURE ACCESSIBILITY TO THIS MEETING AND THE MATERIALS RELATED TO IT. ATTENDEES TO THIS MEETING ARE REMINDED THAT OTHER ATTENDEES MAY BE SENSITIVE TO VARIOUS CHEMICAL BASED PRODUCTS.

If you wish to speak to the Committee, please fill out a speaker's slip. If you have anything that you wish distributed to the Committee and included in the official record, please hand it to the County Manager who will distribute the information to the committee members.

Minutes of the Juvenile Justice & Delinquency Prevention Commission December 10, 2019

5:15-7:15 pm

455 County Center, 4th Floor, Room 405, Redwood City

MINUTES

Commissioners Present: Chair: Michele Gustafson, Susan Swope; Debora Telleria; Douglas Winter; Monroe Labouisse; Toni Barrack; Melissa Wilson

Commissioners Absent: Co-Vice Chair Sonoo Thadaney; Co-Vice Chair Rebecca Flores; Paul Bocanegra; Valerie Gibbs

Probation Staff Present: Administrative Secretary Jannet Bonilla

Additional Attendees:

Ally Hoppis – Behavioral Health & Recovery Judge Susan Etezadi – Juvenile Court

Services

Kate Heister – Fresh Lifelines for Youth

Sathvik Nori – Youth Commissioner Liaison

Jasmine Miller – Youth Law Center

Eileen Manning Villar – Juvenile Attorney

Ron Rayes – Private Defender Program

I. Administrative Business:

- a. Call to Order: Chair Gustafson called meeting to order at 5:16 p.m.
- b. Roll Call and Establish Quorum: A quorum was established at 5:37 pm.
- c. Introductions
- d. Agenda Review: **Approved** as distributed.
- e. Approval of Minutes of October 29, 2019: **Approved** as distributed.

II. Oral Communications

None

III. 2020 Elections

The commission nominated Telleria and Barrack as Co-Chairs as well as Flores and Thadaney to continue as Co-Vice Chairs, respectively, in 2020. **Approved unanimously.**

IV. Consideration of Application of Sathvik Nori

Commissioners Telleria and Barrack provided information from their interview with Sathvik. Sathvik started working with his school newspaper and wrote an article on the lack of diversity for youth suspended. He also previously sat in on youth court and has attended multiple JJDPC meetings.

M:/Telleria, S:/Barrack: Sathvik be recommended as a commissioner. **Approved** unanimously.

V. 2019 Inspection

- a. Commissioner Telleria reported all inspections are completed, there were a couple updates to the YSC education report.
 M:/Labouisse: Accept the YSC education report as amended. Approved unanimously.
- b. Commissioner Telleria agreed to take on the 2020 inspection lead role and will be discussing it with Commissioner Labouisse.

VI. Probation Report

a. Commissioner Barrack reported there was 41 boys and 2 girls in Juvenile Hall; Camp Kemp had 7 youth and 6 youth in the Girls Empowerment Program. Probation reported 5 in-state placements as well. Commissioner Barrack met with Rich Hori and he is retiring February 21, 2020. The institutions division Management Analyst remains on a leave of absence, which will mean that statistics requested from Probation will not be available. Mr. Hori reported the protocol and criteria for PREP has been accepted and approved. The December PREP court calendar was moved to January because currently only one youth is eligible for PREP. By January, there may be 5 youth eligible for PREP so that there could be enough youth for a cohort.

The Private Defender's Program (PDP) and Behavioral Health and Recovery Services (BHRS) are being brought in for PREP discussions. Ron Rayes reported that the PDP has not been included in PREP planning, only in informational meetings. BHRS is planning services they will provide to PREP; they are looking to add time in the schedule for additional groups and are working with Probation to allocate time. FLY re-entry services for PREP are being sorted out. Mr. Rayes was asked why adjudication can be a lengthy process and he explained it is due investigation, case education, preparation for trial, and other factors.

In the future, the Commission may request the following be included in monthly statistics report outs: youth who are pre-adjudication vs. post-adjudication, as well as who is in for probation violations.

b. Commissioner Wilson met with Chief Keene. At the meeting, she found that her call to the BSCC requesting advisement regarding Title 15 had been misinterpreted and that Chief Keene may not have had the full picture of her volunteering for FLY at the YSC. Chief Keene explained the JJDPC relationship fall out with Probation consisted of other factors besides the incident with the BSCC and FLY, including the perception that the Commission seemed to view Probation as the only system partner responsible for youth incarceration. Following on to the discussion around juvenile justice, Commissioner Swope discussed her thoughts on the importance of being involved with the Education department, in particular.

VII. Court Remarks and Discussion

Judge Etezadi spoke on the implementation of the Competency Program. WIC section 709 states courts shall suspend all proceedings if a minor is found incompetent. The Competency Program is designed to restore a youth to competency and will work with mental health professionals who will try to restore the youth to competency. Misdemeanor cases will be dismissed for youth found incompetent. Youth with 707b offenses will have 12-18 months to restore competency. The program is focused on youth who have severe mental health issues in order to treat the underlying factors.

VIII. Private Defender Program Remarks and Discussion

Ron Rayes stated the PDP will meet with Probation on December 15, 2019 to discuss PREP. The PDP would like to expand the criteria in order to open the program up to more youth.

IX. District Attorney Remarks and Discussion

None

X. County Office of Education Remarks and Discussion

None

XI. Youth Commission Update

Sathvik reported the Youth Commission is deciding on what to plan for 2020. He would like to work on the census and assure Juvenile Justice is involved.

XII. Discussion: Strategic Planning for 2020

Commissioner Labouisse would like to guide an effort to produce a strategic plan for the Commission. This is a collaborative process, it involves interviewing people involved including stakeholders and bringing in external input. The process also takes several months and would require a sub committee that will meet outside of the JJDPC scheduled meetings in order to determine goals and long-term plans.

XIII. Discussion: JJDPC's Delinquency Prevention Mission

Commissioner Labouisse spoke on ideas he envisions in order to create plans for Delinquency Prevention. Commissioner Wilson mentioned it would be ideal for the Commissioners to meet and discuss topics they are passionate about and how to pursue those topics.

XIV. Report Outs

a. Chair Gustafson reported that the follow up letter to the Board has been sent. Chief Keene reviewed and did not comment.

- b. Urban Services has been spearheading the Youth Court project. Probation is also interested in funding the program and has asked for metrics and data from Marin County Court. Urban Services will be the root and start in South San Francisco school district; East Palo Alto is also interested in starting at the same time. Commissioner Winter is working on getting the many interested parties together for a presentation.
- c. Commissioner Swope reported the Parent Guide has gone through the whole approval process and they will next figure out how to get it designed and printed.
- d. Commissioner Swope stated she attended the 2nd annual Youth Advocacy and Social Summit (YAASS). The summit was for the benefit of LGBTQ youth in the county and the importance of addressing those to their proper identity.

XV. Commissioner Comments/Announcements

- a. January 13, 2020: Paul Bocanegra will be speaking at ACLU Meeting; San Mateo Public Library (Oak Room) 55 W. 3rd Ave., San Mateo; Reception at 6:30; RSVP at https://tinyurl.com/aclunp2020
- b. Chair Gustafson announced Nick Jasso is attending UCLA.

Meeting adjourned 7:10

JJDPC Strategy Planning - Calendar / Timeline

| Dates | Activities | |
|-----------------|--|--|
| January 28 | Update to Commissioners. Call for new committee member. | |
| January 29 | At planning meeting, assign interviews and begin outreach. Assign external sources to begin reading for relevant data and information. | |
| February | | |
| February 3 - 17 | Discovery: Conduct interviews and collect data and information. | |
| February 19 | Summarize what has been learned in Discovery so far, for distribution to Commissioners before monthly meeting. | |
| February 25 | Update to Commissioners at monthly public meeting. Present and discuss what has been learned in Discovery so far. | |
| March | | |
| March 5 | At planning meeting, wrap up Discovery. Begin drafting new Goals and Mission. | |
| March 12 - 25 | Circulate and collect feedback and input on draft Goals and Mission. | |
| March 25 | Finalize draft of new JJDPC Goals and Mission Statement, for distribution to Commissioners before monthly meeting. | |
| March 31 | Update to Commissioners at monthly public meeting. Present and discuss new JJDPC Goals and Mission Statement. | |
| April | | |
| April 2 | At planning meeting, adjust Goals and Mission as needed per feedback at public meeting. Begin drafting new set of Projects aligned with Goals. | |
| April 6 - 20 | Develop detail and invite comment on new set of Projects, i.e. resourcing needed, steps required, timelines, participants, etc. | |
| April 22 | Draft descriptions of new set of Projects aligned with Goals, for distribution to Commissioners before monthly meeting. | |
| April 28 | Update to Commissioners at monthly public meeting. Present and discuss full Plan, including new set of Projects aligned with Goals. | |

COUNTY OF SAN MATEO

JUVENILE JUSTICE AND DELINQUENCY PREVENTION COMMISSION

OPERATING POLICIES

REVISED MAY 28, 2018



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OPERATING POLICIES OF THE JUVENILE JUSTICE AND DELINQUENCY PREVENTION COMMISSION

ARTICLE I - PURPOSE AND AUTHORITY

- A. The Commission shall be known as the San Mateo County Juvenile Justice and Delinquency Prevention Commission.
- B. The legal authorization for the establishment and operation of the Juvenile Justice Commission of San Mateo County, California is set forth in California Welfare and Institutions Code, Sections 225 through 231. The legal authorization for the establishment and operation of the Delinquency Prevention Commission of San Mateo County, California is set forth in California Welfare and Institutions Code, Sections 232 through 236. These policies are intended to supplement the governing provisions of State Law and aid the Commission in more effectively discharging its statutory duties and responsibilities. If one part of these policies is found to be invalid because it conflicts with State Law, no other part of these policies shall be affected by such finding of invalidity.
- C. It is the purpose of the Commission to be a public conscience for the interest of justice for children and youth in San Mateo County and to provide leadership for citizen action and to cooperate with and assist in coordinating on a countywide basis the work of those community agencies engaged in activities designed to prevent juvenile and adult delinquency.

ARTICLE II- MEMBERSHIP AND TERM OF OFFICE

- A. Members. By law, the Commission shall consist "of not less than seven (7) and no more than fifteen (15) citizens. Two or more members shall be persons who are between 14 and 21 years of age, provided there are available persons between 14 and 21 years of age able to carry out the duties of a Commission member in a manner satisfactory to the appointing authority." (W&I Code Section 225)
- B. <u>Appointments.</u> When a vacancy occurs due to the expiration of a member's term of appointment, the Presiding Judge of the Superior Court, with the concurrence of the Presiding Judge of the Juvenile Court, shall appoint a successor for a term of four (4) years to the Juvenile Justice Commission. Newly appointed members are notified by the Court prior to the next Commission meeting and are administered the oath of office by the Presiding Judge of the Juvenile Court or his/her designee.
- C. <u>Commission Responsibility</u>. It is the responsibility of the Commission Chairperson to keep the Presiding Judge of the Juvenile Court and the Board of Supervisors apprised of membership status. In advance of a vacancy the Commission shall recruit, screen, and recommend candidates for the appointment.

- D. <u>Vacancy</u>. "When a vacancy occurs for any reason other than the expiration of a term of office, the appointee to fill such vacancy shall hold office for the unexpired term of his or her predecessor." (W&I Code Section 225)
- E. <u>Leave of Absence.</u> A leave of a definite period of time may be granted a Commissioner by the membership, taking into account current membership and number of leaves of absence in effect when the leave is requested.
- F. <u>Resignation</u>. A member unable to continue active service should submit a written resignation to the Commission Chairperson.
- G. <u>Regular Attendance</u>. If a member finds it impossible to attend a regular Commission meeting, the member shall notify the Commission's Chairperson or secretary. If unable to attend a committee meeting, inspection, or hearing, that member shall notify the member in charge. Failure to provide notice prior to missing a Commission meeting shall be an unexcused absence.

Any Commissioner who accumulates three unexcused absences from regular Commission meetings during the Calendar Year shall be considered by the Commission as having resigned from the Commission. This information will then be forwarded to the Presiding Judge of the Juvenile Court for subsequent ratification.

The failure of any Commissioner to participate in the required inspections shall be subject to the review by the Commission concerning continued membership in the Commission.

H. <u>Commissioners in Good Standing.</u> A Commissioner in good standing is one who has been administered the oath of office, has not accumulated three unexcused absences from regular Commission meetings during the Calendar Year, and has participated in required inspections, unless excused by the Chair.

ARTICLE III - DUTIES

The primary purpose of the Commission is to function as a public conscience in the interest of justice for children and adolescents and to provide leadership for citizen action.

- A. It is the duty of the Commission to inquire into the administration of justice in a broad sense, including, but not limited to, operation of the Juvenile Court, Probation Department, Human Services Agency, and Law Enforcement.
 - 1. For this purpose the Commission shall have access to all publicly administered institutions authorized or whose use is authorized by Chapter 2 of the Welfare and Institutions Code (W&I Code Section 229)
- B. The Commission shall annually inspect institutions, any jail or other secure custody facility within the county which may be used for confinement of any minor; also, institutions operated

for dependent children of the Court. It shall report the results of such inspection, together with its recommendations based thereon, in writing, to the Juvenile Court Judge, the Chief Probation Officer, and the Corrections Standards Authority.

- C. The Commission may hold hearings to gain information beyond the inspection of institutions and utilize, with the concurrence of the Judge, the subpoena power of the Juvenile Court requiring attendance and testimony of witnesses and production of papers.
- D. Juvenile justice policy matters are a concern of the Commission. Recommendations will be made to the Juvenile Court and/or any other responsible policy-making body, as appropriate.
- E. The Commission is actively concerned with the provision of appropriate and adequate services and facilities by city, county, and state governments.
- F. The Commission, as the Delinquency Prevention Commission, may make inquiries into the status of youth service programs, public and private.
- G. Delinquency prevention policy matters are a concern of the Commission. Recommendation will be made to the Board of Supervisors and/or any other responsible policy-making body, as appropriate.

ARTICLE IV - OFFICERS

The officers of the Juvenile Justice/Delinquency Prevention Commission of San Mateo County shall be: Chairperson and Vice-Chairperson. The San Mateo County Chief Probation Officer shall provide administrative staff and clerical support to assist the Commission in carrying out its mandate.

- A. The Chairperson shall appoint a nominating committee consisting of members of the Commission, not later than the October meeting of each year, and shall designate the nominating committee chairperson. The nominating committee shall report its recommended slate to the Commission at the final meeting of the year. Nothing in this section shall be construed to prevent members of the Commission from nominating any Commission member for any office of the Commission for the ensuing year.
- B. The Chairperson and Vice-Chairperson of the Commission shall be elected from the members of the Commission by a roll call vote of the members present at the Commission's final meeting of the year. To be elected, the officer candidates shall each receive the votes of a majority of the Commission in attendance.
- C. The officers shall hold their offices commencing January 1st for one year or until their successors shall be duly elected.
- D. In the event of a vacancy in the office of Chairperson or Vice-Chairperson, by death, resignation, or otherwise, the Commission shall immediately nominate and elect a successor to the vacant office for the remainder of the normal term of office.

- E. The Chairperson shall preside at all meetings of the Commission at which he/she is present. He/she shall perform such duties and shall exercise such powers as usually pertain to the office of Chairperson and shall also have such additional powers as may be granted by the Commission.
- F. In the absence of the Chairperson, the Vice-Chairperson shall preside at all meetings of the Commission and shall perform such other duties as may be enjoined by the Commission. In case of absence of the Chairperson, or if there be a vacancy in the office of the Chairperson, all the powers and duties of that office shall devolve upon the Vice-Chairperson.
- G. In the event of the absence of the Chairperson and Vice-Chairperson, the members present shall elect, by a majority of the members voting, a Chairperson Pro Tempore for that meeting.
- H. The assigned Juvenile Justice/Delinquency Prevention Commission staff person records the minutes of all Commission meetings and handles Commission correspondence. The staff keeps the roll, certifies the presence of a quorum, maintains a list of all active members, and keeps records of actions as they occur at each meeting. It is the staff's responsibility to assure that meeting notices be posted in publicly accessible places for 72 hours prior to the Commission meeting and keep a record of such posting. Staff should also reproduce and distribute the Commission notices and minutes of all meetings.

ARTICLE V - SUBCOMMITTEES

- A. The Commission may establish ad-hoc or standing committees of its membership to perform fact-finding functions in any matter under jurisdiction of the Commission. For each committee established, the Commission Chairperson shall appoint one of the Commission members as the committee chairperson. A committee may have members other than persons who are members of the Commission. A committee shall report its findings of fact at a meeting of the Commission, at which time the whole Commission shall consider such findings.
- B. The purpose and scope of each ad-hoc or standing committee shall be recorded in the minutes of the Commission.
- C. Each ad-hoc or standing committee chairperson shall be responsible for keeping records of all actions and reports, and shall submit these records to the Commission on a regular basis.

ARTICLE VI - ORGANIZATION PROCEDURES

- A. The rules of parliamentary law embraced in Robert's RULES OF ORDER (Revised) shall serve as a guide in meetings of the Commission in all cases in which such rules are not inconsistent with these policies.
- B. <u>Meetings</u>. The Commission shall meet on the last Tuesday of each month except December, unless this time is changed by the Commission. A schedule of meeting times, dates, and places shall be posted from time to time by the Commission.

- C. <u>Meeting Time</u>. At each meeting of the Commission, the Chairperson shall call the meeting to order at a regular time set from time to time by the Commission.
- D. Quorum. Quorum will be one/half plus one of the Commissioners in good standing.
- E. Notice. Notice of meetings of the Commission will be as provided by the Brown Act.
- F. Meeting Agenda. The Chairperson shall approve an agenda for each regular meeting of the Commission that shall be distributed to each member of the Commission at least four business days in advance of each regular meeting. The agenda shall consist of a list of items to be considered at each regular meeting which are described in sufficient detail to give notice about business to be considered at the meeting. Nothing in this section shall be construed to prohibit the introduction of agenda items, which through exercise of due diligence could not have been placed on the agenda and which require early action by the Commission. Members of the Commission desiring to place items on the agenda should contact the Chairperson. Any member of the Commission at any meeting may bring up items introduced solely for informational purposes and which involve no request for immediate action by the Commission.
- G. <u>Suspension of Order of Business</u>. The order of business may be suspended at any time during any meeting of the Commission by a majority vote of the members present.
- H. Action by the Commission. The Commission may take action on matters properly before it, only at a regular or special meeting. The authority of the Commission may only be exercised as a whole Commission, and only at such meetings as duly and legally called and constituted. Individual members acting in their individual capacities have no authority to commit the Commission to any policy determination or course of action unless the Commission has previously authorized or subsequently ratified such act by that individual member of the Commission.
- I. <u>Voting.</u> All voting is on the basis of one vote per member. Members must be in good standing to vote. Members must be present to exercise their vote.
- J. Written Record of Commission Proceeding. The official record of proceedings of Commission meetings shall be known as the minutes, and shall be a record of the actions taken by the Commission. At the subsequent meeting, minutes shall be approved by a majority vote of the members present at that time. The minutes, when approved by the Commission, shall be the official records of the proceedings at which they were taken. The minutes shall be retained as required by State law.
- K. <u>Press Releases</u>. Only the Chairperson of the Commission or his/her designee shall issue press releases on behalf of the Commission.
- L. <u>Release of Information</u>. The Juvenile Justice and Delinquency Prevention Commission of San Mateo County may conduct inquiries involving minors in the juvenile justice system. Because of the confidential and sensitive nature of these inquiries, the Commission may choose to write an executive summary of its final report. If the Commission determines to publicize its

- findings and recommendations, it will use the executive summary and not the final report. The decision to release an executive summary will be made by the full Commission.
- M. <u>Contact with Public and Agency Personnel.</u> The Chairperson or other Commissioner designated by the Commission shall be spokesperson with County agencies and/or personnel as well as the media. It is the policy that Commissioners work in teams of two or more in speaking for the Commission or in gathering information on behalf of the Commission, except in assigned committee representation.
- N. <u>Correspondence</u>. All correspondence on behalf of the Commission will be sent only with the approval of the entire Commission or the Chairperson. Correspondence shall reflect the title of Chairperson.
- O. Special Meetings. Special meetings of the Commission shall be called, as deemed necessary.
- P. <u>Annual Meeting</u>. The Commission shall hold an Annual Meeting in the month of January, at the regular meeting of the Commission. At the Annual Meeting the Commission shall:
 - 1. Readopt these operating policies which are then in effect, along with any proposed amendments thereto, for approval by a majority vote.
 - 2. Review its prior year's activities.
 - 3. Establish the Chair's vision for the next year.
- Q. <u>Commission Retreat</u>. The Commission may hold a Planning Retreat Meeting if so desired, on a day most convenient to all members. The purpose of the retreat will be established by the members at a regularly scheduled meeting.
- R. <u>Written Communications to the Commission.</u> All written communications addressed to the Commission or any member thereof involving policy matters which are properly the concern of the Commission shall be placed on the agenda of the next meeting of the Commission held after receipt of the written communication.

These Policies and Procedures shall be revised as necessary to continue in conformance with the Welfare & Institutions Code and other applicable State law. These bylaws shall be reviewed as needed by the Commission.