July 13, 2016

Juandes Regatos

To:

**LAFCo Commissioners** 

From:

Martha Poyatos, Executive Officer

Subject:

Update on Pending Legislation of Interest to LAFCos – Possible Action

#### **Recommendation**

Attached is the CALAFCO Daily Legislative Report as of July 13, 2016, which lists bills that the CALAFCO Legislative Committee is tracking.

There are two CALAFCO-sponsored bills, AB 2910 (Committee on Local Government) and SB 1266 (Maguire). AB 2910 is the annual Omnibus bill that CALAFCO sponsors to make non-substantive, technical corrections to the Cortese-Knox-Hertzberg Act. SB 1266 would mandate communication between joint powers authorities and LAFCos.

## AB 1362 (Gordon) San Mateo County Mosquito and Vector Control District: board of trustees: appointment of members

Commissioner Horsley requests that the Commission consider taking a position of support for AB 1362 (Gordon). This bill would provide an opt-in, alternative process for San Mateo County cities and the County of San Mateo to appoint trustees to the San Mateo County Mosquito and Vector Control District (SMCMVCD). Current law provides that composition of a mosquito and vector control district board of trustees includes a trustee appointed by each city included in district boundaries and one trustee appointed by the County, resulting in a 21-member board of trustees for SMCMVCD. AB 1362 would add an alternative method that could be implemented only if a majority of the cities in the county adopt resolutions requesting the alternative appointment process in which the City Selection Committee/Council of Mayors appoints one trustee from each Supervisorial District and the Board of Supervisors appoint two trustees. The City Selection Committee would appoint one trustee from each of the five supervisorial districts to provide for equitable representation.

AB 1362 as originally drafted applied to all county-wide mosquito and vector control districts in the State and has been recently amended to be specific to SMCMVCD. If enacted, there would be no change to the composition of the District unless a majority of the cities determine that circumstances merit opting in for the alternative appointment process. This bill is a two-year bill.

COMMISSIONERS: JOSHUA COSGROVE, CHAIR, Special District • DON HORSLEY, VICE CHAIR, County • ANN DRAPER, Public • RICH GARBARINO, City

MIKE O'NEILL, City • JOE SHERIDAN, Special District • ADRIENNE TISSIER, County

ALTERNATES: RIC LOHMAN, Special District • RAY MUELLER, City • SEPI RICHARDSON, Public • WARREN SLOCUM, County

STAFF: MARTHA POYATOS, EXECUTIVE OFFICER • REBECCA ARCHER, LEGAL COUNSEL • JEAN BROOK, COMMISSION CLERK

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To date, staff is aware of three cities in San Mateo County that have formally opposed the bill: Brisbane, San Bruno, and Foster City. Meeting minutes of the San Mateo County Mosquito and Vector Control District indicate the Board of Trustees authorized the General Manager to represent the District in opposition of the bill and referred the bill to the District's policy committee. It is not clear if each city council has been consulted on the bill by their appointed trustee. A copy of the current bill language and Supervisor Horsley's letter to Assemblymember Gordon's office are attached.

#### **Recommended Action**

Receive the report and public comment. Consider request for position of "Support" for AB 1362 (Gordon).

Attachments: A) CALAFCO Daily Legislative Report as of July 13, 2016

B) AB 1362 Bill as revised June 22, 2016

C) June 24, 2016 Letter of Support from County Supervisor Horsley

cc: John Maltbie, County Manager

Council of Mayors

City Managers

Chindi Peavy, General Manager, SMCMVCD



# CALAFCO Daily Legislative Report as of Wednesday, July 13, 2016

1

AB 2032 (Linder R) Change of organization: cities: disincorporation.

Current Text: Amended: 6/6/2016 pdf html

**Introduced:** 2/16/2016 **Last Amended:** 6/6/2016

**Status:** 6/30/2016-In Assembly. Concurrence in Senate amendments pending. May be considered

on or after July 30 pursuant to Assembly Rule 77.

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#### **Summary:**

The Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000, requires the executive officer of a local agency formation commission to prepare a comprehensive fiscal analysis for any proposal that includes a disincorporation, as specified. This bill would additionally require the comprehensive fiscal analysis to include a review and documentation of all current and long-term liabilities of the city proposed for disincorporation and the potential financing mechanism or mechanisms to address any identified shortfalls and obligations, as specified.

#### Attachments:

CALAFCO Support Letter May 2016

CALAFCO Removal of Opposition Letter April 2016

CALAFCO Oppose Letter March 2016

**Position:** Support

**Subject:** CKH General Procedures, Disincorporation/dissolution

**CALAFCO Comments:** This bill is sponsored by the County Auditor's Association. After working closely with the author's office and the sponsor's representative, the bill has been substantially amended. The amendments in the April 5, 2016 version of the bill eliminate all of CALAFCO's concerns, and as a result we have removed our opposition. The amendments reflected in the April 11, 2016 version reflect the addition of one item inadvertently omitted by the author and a requested change in the ordering sequence by CALAFCO. The amendments in the June 6 version make a minor change to align with AB 2910. All amendments are minor and have been agreed to by CALAFCO and the other stakeholders with whom we worked last year on AB 851 (Mayes).

### AB 2277 (Melendez R) Local government finance: property tax revenue allocation: vehicle license fee adjustments.

Current Text: Introduced: 2/18/2016 pdf html

**Introduced:** 2/18/2016

**Status:** 5/27/2016-Failed Deadline pursuant to Joint Rule 61(b)(8). (Last location was APPR.

SUSPENSE FILE on 4/20/2016)

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#### **Summary:**

Beginning with the 2004-05 fiscal year and for each fiscal year thereafter, current law requires that each city, county, and city and county receive additional property tax revenues in the form of a vehicle license fee adjustment amount, as defined, from a Vehicle License Fee Property Tax Compensation Fund that exists in each county treasury. Current law requires that these additional allocations be funded from ad valorem property tax revenues otherwise required to be allocated to educational entities. This bill would modify these reduction and transfer provisions for a city incorporating after January 1, 2004, and on or before January 1, 2012, for the 2016-17 fiscal year and for each fiscal year thereafter, by providing for a vehicle license fee adjustment amount calculated on the basis of changes in assessed valuation.

#### Attachments:

CALAFCO Support Letter March 2016

**Position:** Support

**Subject:** Financial Viability of Agencies, Tax Allocation

CALAFCO Comments: UPDATE: This bill failed to make it out of the Assembly Appropriation

Suspense File and has died.

As introduced, this bill is identical to SB 817 (Roth, 2016) except that it does not incorporate changes to the R&T Code Section 97.70 related to AB 448 (Brown, 2015). The bill calls for reinstatement of the VLF through ERAF for cities that incorporated between January 1, 2004 and January 1, 2012. There are no provisions for back payments for lost revenue, but the bill does reinstate future payments beginning in the 2016/17 year for cities that incorporated between 1-1-2004 and 1-1-2012.

#### AB 2470 (Gonzalez D) Municipal water districts: water service: Indian tribes.

Current Text: Amended: 4/26/2016 pdf html

**Introduced:** 2/19/2016 **Last Amended:** 4/26/2016

Status: 6/22/2016-From committee: Do pass and re-refer to Com. on APPR. (Ayes 5. Noes 0.)

(June 22). Re-referred to Com. on APPR.

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#### Calendar:

8/1/2016 10 a.m. - John L. Burton Hearing Room (4203) SENATE APPROPRIATIONS, LARA, Chair **Summary:** 

Current law authorizes a district to sell water under its control, without preference, to cities, other public corporations and agencies, and persons, within the district for use within the district. Current law authorizes a district to sell or otherwise dispose of water above that required by consumers within the district to any persons, public corporations or agencies, or other consumers. This bill, upon the request of an Indian tribe and the satisfaction of certain conditions, would require a district to provide service of water at substantially the same terms applicable to the customers of the district to an Indian tribe's lands that are not within a district, as prescribed, if the Indian tribe's lands meet certain requirements and the Indian tribe satisfies prescribed conditions.

Position: Watch With Concerns

Subject: Water

**CALAFCO Comments:** As amended, this bill requires a water agency to provide water service upon request of an Indian tribe and under certain conditions, to the tribe at substantially the same terms as existing customers of the water district even though no annexation of the land to be serviced is required. The proposed process bypasses entirely the LAFCo process and requires the water agency to provide the service without discretion. The author contends the criteria for qualification as outlined in the bill applies only to the Sycuan Indian tribe in San Diego. CALAFCO solicited feedback from members and based on the responses there are no other Indian tribes (at least for which LAFCo is aware) to which that criteria applies.

#### AB 2910 (Committee on Local Government) Local government: organization: omnibus bill.

Current Text: Amended: 6/1/2016 pdf html

**Introduced:** 3/15/2016 **Last Amended:** 6/1/2016

**Status:** 6/16/2016-From Consent Calendar. Ordered to third reading.

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#### **Summary:**

Under current law, with certain exceptions, a public agency is authorized to exercise new or extended services outside the public agency's jurisdictional boundaries pursuant to a fire protection contract only if the public agency receives written approval from the local agency formation commission in the affected county. Current law defines the term "jurisdictional boundaries" for these purposes. Current law, for these purposes, references a public agency's current service area. This bill would revise these provisions to remove references to a public agency's current service area and instead include references to the public agency's jurisdictional boundaries.

#### **Attachments:**

CALAFCO Support Letter April 2016

**Position:** Sponsor

**Subject:** CKH General Procedures

**CALAFCO Comments:** This is the annual Omnibus bill that makes minor, non controversial changes to CKH. This year, the bill makes several minor technical changes, corrects obsolete and incorrect code references, and corrects typographical errors. Affected sections include: 56301, 56331, 56700.4, 56816, 56881, 57130 and 56134.

## **SB 817** (Roth D) Local government finance: property tax revenue allocations: vehicle license fee adjustments.

Current Text: Amended: 2/22/2016 pdf html

**Introduced:** 1/5/2016 **Last Amended:** 2/22/2016

**Status:** 6/29/2016-June 29 set for first hearing. Placed on APPR. suspense file.

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#### **Summary:**

Beginning with the 2004-05 fiscal year and for each fiscal year thereafter, currnet law requires that each city, county, and city and county receive additional property tax revenues in the form of a vehicle license fee adjustment amount, as defined, from a Vehicle License Fee Property Tax Compensation Fund that exists in each county treasury. Current law requires that these additional allocations be funded from ad valorem property tax revenues otherwise required to be allocated to educational entities. This bill would modify these reduction and transfer provisions for a city incorporating after January 1, 2004, and on or before January 1, 2012, for the 2016-17 fiscal year and for each fiscal year thereafter, by providing for a vehicle license fee adjustment amount calculated on the basis of changes in assessed valuation.

#### Attachments:

CALAFCO Support Letter Febuary 29, 2016

**Position:** Support

**Subject:** Financial Viability of Agencies

**CALAFCO Comments:** As amended, this bill is identical to SB 25 (Roth, 2015) and SB 69 (Roth, 2014). The bill calls for reinstatement of the VLF through ERAF for cities that incorporated between January 1, 2004 and January 1, 2012. There are no provisions for back payments for lost revenue, but the bill does reinstate future payments beginning in the 2016/17 year for cities that incorporated between 1-1-2004 and 1-1-2012.

#### **SB 1262** (Pavley D) Water supply planning.

Current Text: Amended: 6/15/2016 pdf html

**Introduced:** 2/18/2016 **Last Amended:** 6/15/2016

Status: 6/30/2016-From committee: Do pass and re-refer to Com. on APPR. (Ayes 8. Noes 0.)

(June 29). Re-referred to Com. on APPR.

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#### **Summary:**

The Sustainable Groundwater Management Act, requires all groundwater basins designated as highor medium-priority basins by the Department of Water Resources that are designated as basins subject to critical conditions of overdraft to be managed under a groundwater sustainability plan or coordinated groundwater sustainability plans by January 31, 2020, and requires all other groundwater basins designated as high- or medium-priority basins to be managed under a groundwater sustainability plan or coordinated groundwater sustainability plans by January 31, 2022, except as specified. This bill would, if a water supply for a proposed project includes groundwater, require certain additional information to be included in the water supply assessment.

#### Attachments:

CALAFCO Letter of Concern March 2016

**Position:** Watch With Concerns

Subject: Water

**CALAFCO Comments:** As introduced, this complicated bill makes a number of changes to GC Section 66473.7 and Section 10910 of the Water Code. In 66473.7, in the definitions section, the bill adds definitions pertaining to the use of groundwater by a proposed subdivision as the source of water. It adds an adopted groundwater sustainability plan as optional substantial evidence that the water system has sufficient water supply to meet the demands of the subdivision project. The bill adds that a groundwater basin identified by the State Water Resources Control Board (SWRCB) as a probationary basin is not considered a viable water supply.

Recent amendments removed CALAFCO's primary concern of the timing requirements of the water supply assessment, and returns the statute to its original state. Other concerns remain unaddressed in the bill including the ongoing discussion of the appropriate size of a project (is 500 units the appropriate threshold) and how this bill will deal with phased development. Based on stakeholder

discussions with the author, these issues will not be addressed in this bill.

#### SB 1266 (McGuire D) Joint Exercise of Powers Act: agreements: filings.

Current Text: Amended: 4/12/2016 pdf html

**Introduced:** 2/18/2016 **Last Amended:** 4/12/2016

**Status:** 6/30/2016-Read second time. Ordered to consent calendar.

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#### **Summary:**

Current law requires an agency or entity that files a notice of agreement or amendment with the Secretary of State to also file a copy of the original joint powers agreement, and any amendments to the agreement, with the Controller. This bill would require an agency or entity required to file documents with the Controller, as described above, that meets the definition of a joint powers authority or joint powers agency, as specified, that was formed for the purpose of providing municipal services, and that includes a local agency member, as specified, to also file a copy of the agreement or amendment to the agreement with the local agency formation commission in each county within which all or any part of a local agency member's territory is located within 30 days after the effective date of the agreement or amendment to the agreement.

#### Attachments:

CALAFCO Support Letter February 2016
CALAFCO Support as amended letter March 2016

**Position:** Sponsor

Subject: Joint Power Authorities, LAFCo Administration

**CALAFCO Comments:** This is a CALAFCO sponsored bill. As amended, the bill requires all standalone JPAs, as defined in GC Section 56047.7, which includes a member that is a public agency as defined in GC Section 56054, and are formed for the purposes of delivering municipal services, to file a copy of their agreement (and a copy of any amendments to that agreement) with the LAFCo in each county within which all or any part a local agency member's territory is located. Further it requires the JPA to file with the LAFCo within 30 days of the formation of the JPA or change in the agreement, and should they not file adds punitive action that the JPA shall not issue bonds nor incur indebtedness. Both of the latter changes are consistent with existing JPA statute.

## SB 1318 (Wolk D) Local government: drinking water infrastructure or services: wastewater infrastructure or services.

Current Text: Amended: 6/1/2016 pdf html

**Introduced:** 2/19/2016 **Last Amended:** 6/1/2016

Status: 7/1/2016-Failed Deadline pursuant to Joint Rule 61(b)(13). (Last location was L. GOV. on

6/9/2016)

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#### **Summary:**

The Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000 governs the procedures for the formation and change of organization of cities and special districts. This bill would additionally authorize a local agency formation commission to initiate a proposal by resolution of application for the annexation of a disadvantaged unincorporated community, as specified. This bill contains other related provisions and other current laws.

#### **Attachments:**

<u>CALAFCO Oppose As Amended Letter April 2016</u> <u>CALAFCO Oppose Letter March 2016</u>

**Position:** Oppose

Subject: Disadvantaged Communities, LAFCo Administration, Municipal Services, Service

Reviews/Spheres, Water

**CALAFCO Comments:** MOST RECENT UPDATE: As of June 15, CALAFCO was notified by the author's office they were dropping the bill. At the request of the author, CALAFCO provided a second set of proposed amendments that were focused solely on bringing all LAFCos into compliance with SB 244. The sponsor of the bill ultimately could not agree to the proposed amendments, and as a result the author decided to drop the bill. CALAFCO's Oppose position will remain on record and we will continue to monitor the bill for any further activity.

PRIOR UPDATES: CALAFCO has been working closely with the author and sponsor on potential

amendments to improve the April 12 version of the bill. Substantial amendments were provided, and the bill as amended on June 1 reflect only a portion of those amendments.

As amended, the bill still provides no funding for LAFCo to conduct the required studies and for agencies to complete any service extensions or annexations, which is one of the biggest obstacles for these areas to receive the service. (CALAFCOs amendments included the Water Board and Regional Water Quality Boards as funding mechanisms.) The bill changes the definition of a DUC (different from what CALAFCO proposed), retains protest provisions for the DUC only, and requires LAFCo to hold public hearings as close in proximity to the DUC. Several important amendments that were included are the proposed change to 56653, the removal of the prohibition to LAFCo for annexing or extending services to an area if all DUCs in the area have not been served, it moves the DUC mapping requirements from the SOI/MSR section to the LAFCo Powers section.

2

## AB 1362 (Gordon D) San Mateo County Mosquito and Vector Control District: board of trustees: appointment of members.

Current Text: Amended: 6/22/2016 pdf html

**Introduced:** 2/27/2015 **Last Amended:** 6/22/2016

Status: 6/29/2016-From committee: Do pass and re-refer to Com. on APPR. (Ayes 6. Noes 1.)

(June 29). Re-referred to Com. on APPR.

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#### **Summary:**

Would authorize a change in the appointment of the board of trustees of the San Mateo County Mosquito and Vector Control District. If a majority of the legislative bodies that include the city councils in, and the Board of Supervisors of, the County of San Mateo adopt resolutions approving the change in board composition and forward a copy of the resolution to the local agency formation commission, the commission is required to adopt procedures for the reorganization of the board of trustees of the San Mateo County Mosquito and Vector Control District.

**Position:** Watch

**CALAFCO Comments:** As amended on June 22, this bill amends the Health and Safety Code by creating an alternative option to the appointment process to the board of trustees of the San Mateo County Mosquito and Vector Control District (previous versions were statewide - this version is district specific). The additional process calls for the City Selection Committee to make appointments rather than the cities themselves in a case where a majority of the city councils located within the district and are authorized to appoint a person to the board of trustees adopt resolutions approving of this alternate appointment process. No change is being made to how the County Board of Supervisors makes their appoint to the district board.

#### AB 2414 (Garcia, Eduardo D) Desert Healthcare District.

Current Text: Amended: 6/28/2016 pdf html

**Introduced:** 2/19/2016 **Last Amended:** 6/28/2016

**Status:** 6/28/2016-Read second time and amended. Re-referred to Com. on APPR.

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#### Calendar:

8/1/2016 10 a.m. - John L. Burton Hearing Room (4203) SENATE APPROPRIATIONS, LARA, Chair

Summary:

Would authorize the expansion of the Desert Healthcare District to include the eastern Coachella Valley region by requiring the Board of Supervisors of the County of Riverside to submit a resolution of application to the Riverside County Local Agency Formation Commission, and, upon direction by the commission, to place approval of district expansion on the ballot at the next countywide election following the completion of commission proceedings, including a public hearing.

#### **Attachments:**

CALAFCO Oppose Letter April 2016

**Position:** Oppose

**Subject:** Disincorporation/dissolution, LAFCo Administration

**CALAFCO Comments:** As amended, this bill requires Riverside LAFCo to approve the expansion of the district, providing a determination is made that the expansion is financially feasible. The bill requires the County of Riverside to file the application with the LAFCo by 1/1/17, and as the applicant, to pay all necessary fees. The bill gives Riverside LAFCo 150 days to conduct all proceedings and direct the election necessary to expand the district. While the amendments removed the unrealistic timelines prescribed in the original version, and removed the requirement for the LAFCo (and other agencies) to find a viable funding source for the expansion, the bill still divests Riverside LAFCo of its authority and discretion.

#### AB 2471 (Quirk D) Health care districts: dissolution.

Current Text: Amended: 5/10/2016 pdf html

**Introduced:** 2/19/2016 **Last Amended:** 5/10/2016

Status: 6/22/2016-From committee: Do pass and re-refer to Com. on APPR. (Ayes 4. Noes 1.)

(June 22). Re-referred to Com. on APPR.

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#### Calendar:

8/1/2016 10 a.m. - John L. Burton Hearing Room (4203) SENATE APPROPRIATIONS, LARA, Chair

Summary:

Would require the Alameda County local agency formation commission to order the dissolution of the Eden Township Healthcare District if that health care district meets certain criteria, as specified. The bill would subject a dissolution under these provisions to specified provisions of the Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000 that require dissolution by voter approval only if a majority protest exists, as specified. By requiring a higher level of service from the Alameda County local agency formation commission to analyze the criteria described above, the bill would impose a state-mandated local program.

#### Attachments:

CALAFCO Oppose Unless Amended Letter April 2016

**Position:** Oppose unless amended

**Subject:** CKH General Procedures, Disincorporation/dissolution, Special District Consolidations **CALAFCO Comments:** As amended, the bill makes the language specific to Eden Township Healthcare District, rather than the more generic statewide original approach. However, the bills till divests Alameda LAFCo of their authority and discretion. The bill requires the Alameda LAFCo to review Eden Township Healthcare District's compliance with certain criteria set forth in the bill. If all of the prescribed criteria is met, the bill requires the LAFCo to order the dissolution of the district.

#### **SB 1263** (Wieckowski D) Public water system: permits.

Current Text: Amended: 6/29/2016 pdf html

**Introduced:** 2/18/2016 **Last Amended:** 6/29/2016

Status: 6/29/2016-Read second time and amended. Re-referred to Com. on APPR.

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#### **Summary:**

Would require a person submitting an application for a permit for a proposed new public water system to first submit a preliminary technical report to the State Water Resources Control Board at least 6 months before initiating construction of any water-related improvement, as defined. Because a misstatement in the report could be a crime under the provision described above, this bill would impose a state-mandated local program by expanding the scope of a crime.

**Position:** Watch **Subject:** Water

**CALAFCO Comments:** As amended, this bill would require an application for a permit for a proposed new public water system to first submit a preliminary technical report to the board at least 6 months before initiating construction of any water-related improvement, as defined.

The bill would allow the state board to direct the applicant to undertake additional discussion and negotiation with certain existing public water systems to provide an adequate and reliable supply of domestic water to the service area of the proposed new public water system and would require an applicant to comply before submitting an application for a permit to operate a system and would

prohibit the application from being deemed complete unless the applicant has complied. The bill would authorize the board to deny the permit if the state board determines that the service area of the public water system can be served by one or more currently permitted public water systems. The bill also prohibits a local primacy agency from issuing a permit to operate a public water system without the concurrence of the state board. The bill prohibits water hauling as a viable source of water supply.

Amendments done on June 8, 2016 raised a concern for CALAFCO in that Section 116527(e) addresses what the board may do upon review of a prelim tech report. Subsection (1) states they may direct the applicant to undertake additional discussions if they have not already gone to LAFCo. It further states the board will not do that if, among other things, the LAFCo has already denied the project. However, there is no indication that the board's direction for the applicant to undertake additional discussions is NOT a replacement for going to LAFCo. CALAFCO has requested an amendment to add clarifying language on this point.

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#### AB 1658 (Bigelow R) Happy Homestead Cemetery District: nonresident burial.

Current Text: Introduced: 1/13/2016 pdf html

**Introduced:** 1/13/2016

**Status:** 6/16/2016-Read second time. Ordered to third reading.

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#### **Summary:**

Would authorize the Happy Homestead Cemetery District in the City of South Lake Tahoe in the County of El Dorado to use its cemeteries to inter residents of specified Nevada communities if specified conditions are met. This bill contains other related provisions.

Position: Watch

**Subject:** Special District Principle Acts

#### AB 1707 (Linder R) Public records: response to request.

Current Text: Amended: 3/28/2016 pdf html

**Introduced:** 1/25/2016 **Last Amended:** 3/28/2016

Status: 4/22/2016-Failed Deadline pursuant to Joint Rule 61(b)(5). (Last location was A. L. GOV. on

3/29/2016)

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#### **Summary:**

The California Public Records Act requires state and local agencies to make public records available for inspection, unless an exemption from disclosure applies. The act requires a response to a written request for public records that includes a denial of the request, in whole or in part, to be in writing. This bill instead would require the written response demonstrating that the record in question is exempt under an express provision of the act also to identify the type or types of record withheld and the specific exemption that justifies withholding that type of record.

#### Attachments:

CALAFCO Oppose Letter March 2016

**Position:** Oppose

**Subject:** Public Records Act

**CALAFCO Comments:** As amended, this bill would require public agencies, including LAFCos, when responding to a Public Records Request for which a determination has been made to deny the request, to identify the types of records being withheld and the specific exemption that applies to that record. The amendments did little to mitigate concerns, as the change is minor. (Removed the requirement of having to list every document and now requires them to be categorized.)

CALAFCO understands this bill has been pulled by the author. We will continue to monitor.

#### AB 2142 (Steinorth R) Local government finance.

Current Text: Introduced: 2/17/2016 pdf html

**Introduced:** 2/17/2016

**Status:** 5/6/2016-Failed Deadline pursuant to Joint Rule 61(b)(6). (Last location was PRINT on 2/17/2016)

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#### **Summary:**

Current law requires the county auditor, in the case in which a qualifying city becomes the successor agency to a special district as a result of a merger with that district as described in a specified statute, to additionally allocate to that successor qualifying city that amount of property tax revenue that otherwise would have been allocated to that special district pursuant to general allocation requirements. This bill would make nonsubstantive changes to the provision pertaining to property tax revenue allocations to a qualifying city that merges with a special district.

**Position:** Watch

**CALAFCO Comments:** As introduced, this appears to be a spot bill. The bill targets Section 96.15 of the Rev & Tax code pertaining to property tax revenue allocations to a qualifying city that merges with a special district.

#### AB 2257 (Maienschein R) Local agency meetings: agenda: online posting.

Current Text: Amended: 6/22/2016 pdf html

**Introduced:** 2/18/2016 **Last Amended:** 6/22/2016

**Status:** 6/29/2016-From committee: Do pass and re-refer to Com. on APPR. (Ayes 7. Noes 0.)

(June 29). Re-referred to Com. on APPR.

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#### Calendar:

8/1/2016 10 a.m. - John L. Burton Hearing Room (4203) SENATE APPROPRIATIONS, LARA, Chair **Summary:** 

The Ralph M. Brown Act requires the legislative body of a local agency to post, at least 72 hours before the meeting, an agenda containing a brief general description of each item of business to be transacted or discussed at a regular meeting, in a location that is freely accessible to members of the public and to provide a notice containing similar information with respect to a special meeting at least 24 hours prior to the special meeting. This bill would require an online posting of an agenda for a meeting occurring on and after January 1, 2019, of a legislative body of a city, county, city and county, special district, school district, or political subdivision established by the state that has an Internet Web site to be posted on the local agency's primary Internet Web site homepage accessible through a prominent, direct link, as specified.

**Position:** Watch

**Subject:** LAFCo Administration

**CALAFCO Comments:** As amended, this bill amends GC Section 54954.2 pertaining to the online posting of a local agency's meeting agenda. The bill requires that online posting to have a prominent and direct link to the current agenda itself from the local agency's homepage. This means that LAFCos will have to post a prominent link on their website's homepage, directly taking the user to the meeting agenda. Other requirements added in the April 11, 2016 version of the bill include: (1) The direct link to the agenda required shall not be in a contextual menu; (2) The agenda shall be posted in an open format that is retrievable, downloadable, indexable, and electronically searchable by commonly used Internet search applications; is platform independent and machine readable; is available to the public free of charge and without any restriction that would impede the reuse or redistribution of the public record.

#### AB 2389 (Ridley-Thomas D) Special districts: district-based elections: reapportionment.

Current Text: Amended: 5/9/2016 pdf html

**Introduced:** 2/18/2016 **Last Amended:** 5/9/2016

**Status:** 6/30/2016-Read second time. Ordered to third reading.

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#### **Summary:**

Would authorize a governing body of a special district, as defined, to require, by resolution, that the members of its governing body be elected using district-based elections without being required to submit the resolution to the voters for approval. This bill would require the resolution to include a declaration that the change in the method of election is being made in furtherance of the purposes

of the California Voting Rights Act of 2001.

Position: Watch

**CALAFCO Comments:** As amended, this bill allows special districts, if approved by resolution of the governing board, to conduct elections of their governing board using district-based elections, without being required to submit the resolution to the voters for approval.

#### AB 2435 (Mayes R) Local government organization: disincorporated cities.

Current Text: Introduced: 2/19/2016 pdf html

**Introduced:** 2/19/2016

Status: 5/6/2016-Failed Deadline pursuant to Joint Rule 61(b)(6). (Last location was PRINT on

2/19/2016)

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#### **Summary:**

Under that Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000, upon disincorporation of a city, on and after the effective date of that disincorporation, the territory of the disincorporated city, all inhabitants within the territory, and all persons formerly entitled to vote by reason of residing within that territory, are no longer subject to the jurisdiction of the disincorporated city. This bill would make a technical, nonsubstantive change to this provision.

**Position:** Placeholder - monitor **Subject:** Disincorporation/dissolution

**CALAFCO Comments:** This is a spot bill. According to the author's office, they have no intention of

using it to amend CKH but rather as a vehicle to amend another unrelated section of the

Government Code.

#### AB 2737 (Bonta D) Nonprovider health care districts.

Current Text: Amended: 6/20/2016 pdf html

**Introduced:** 2/19/2016 **Last Amended:** 6/20/2016

Status: 6/30/2016-From committee: Do pass and re-refer to Com. on APPR. (Ayes 7. Noes 0.)

(June 29). Re-referred to Com. on APPR.

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#### Calendar:

8/1/2016 10 a.m. - John L. Burton Hearing Room (4203) SENATE APPROPRIATIONS, LARA, Chair

#### **Summary:**

Would require a nonprovider health care district, as defined, to spend at least 80% of its annual budget on community grants awarded to organizations that provide direct health services and not more than 20% of its annual budget on administrative expenses, as defined. The bill would require a nonprovider health care district to pay any amount required to be paid in the district's annual budget year by a final judgment, court order, or arbitration award before payment of those grants or administrative expenses, as specified.

Position: Watch

**CALAFCO Comments:** This bill appears to be a companion bill to AB 2471 (Quirk) addressing the Eden Township Healthcare District, although it is written in generic form. As amended, the bill requires a non-provider health care district, as defined, to spend at least 80% of its annual budget on community grants awarded to organizations that provide direct health services and not more than 20% of its annual budget on administrative expenses (as defined).

#### AB 2853 (Gatto D) Public records.

Current Text: Amended: 6/16/2016 pdf html

**Introduced:** 2/19/2016 **Last Amended:** 6/16/2016

Status: 6/16/2016-Read second time and amended. Re-referred to Com. on APPR.

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#### Calendar:

8/1/2016 10 a.m. - John L. Burton Hearing Room (4203) SENATE APPROPRIATIONS, LARA, Chair **Summary:** 

Would authorize a public agency that posts a public record on its Internet Web site to refer a

member of the public that requests to inspect the public record to the public agency's Internet Web site where the public record is posted. This bill would require, if a member of the public requests a copy of the public record due to an inability to access or reproduce the public record from the Internet Web site where the public record is posted, the public agency to promptly provide a copy of the public record to the member of the public, as specified. This bill contains other related provisions and other existing laws.

**Position:** Watch

**Subject:** Public Records Act

**CALAFCO Comments:** As amended the bill simply allows a public agency that has received a public records request act request to refer the the person making the request to the agency's website for the documents, should they be posted on the site.

## SB 552 (Wolk D) Public water systems: disadvantaged communities: consolidation or extension of service: administrative and managerial services.

Current Text: Amended: 6/16/2016 pdf html

**Introduced:** 2/26/2015 **Last Amended:** 6/16/2016

Status: 6/28/2016-From committee: Do pass and re-refer to Com. on APPR. (Ayes 10. Noes 5.)

(June 28). Re-referred to Com. on APPR.

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#### **Summary:**

Would authorize the State Water Resources Control Board to order consolidation where a public water system or a state small water system is serving, rather than within, a disadvantaged community, and would limit the authority of the state board to order consolidation or extension of service to provide that authority only with regard to a disadvantaged community. This bill would make a community disadvantaged for these purposes if the community is in a mobilehome park even if it is not in an unincorporated area or served by a mutual water company. This bill contains other related provisions and other existing laws.

Position: Watch

**Subject:** Disadvantaged Communities, Water

**CALAFCO Comments:** As amended, the bill makes the CALAFCO requested change to the Health & Safety Code by amending 116682 (g) which gives LAFCo the approval to do what is necessary to complete a consolidation of two systems, should they be required to do so by the State Water Board. (Previous language technically divested LAFCo of that authority.)

Further, the bill adds provisions that give the SWRCB the authority to appoint an Administrator to a water system (as opposed to mandating consolidation), which is a kind of receivership.

#### **SB 971** (Committee on Governance and Finance) Validations.

Current Text: Chaptered: 5/27/2016 pdf html

**Introduced:** 2/8/2016

Status: 5/27/2016-Chaptered by Secretary of State - Chapter 15, Statutes of 2016.

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#### **Summary:**

This bill would enact the First Validating Act of 2016, which would validate the organization, boundaries, acts, proceedings, and bonds of the state and counties, cities, and specified districts, agencies, and entities. This bill contains other related provisions.

**Attachments:** 

CALAFCO Support Letter February 29, 2016

**Position:** Support

**CALAFCO Comments:** One of three annual acts which validate the boundaries of all local agencies.

#### **SB 972** (Committee on Governance and Finance) Validations.

Current Text: Chaptered: 5/27/2016 pdf html

**Introduced:** 2/8/2016

Status: 5/27/2016-Chaptered by Secretary of State - Chapter 16, Statutes of 2016.

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#### **Summary:**

This bill would enact the Second Validating Act of 2016, which would validate the organization, boundaries, acts, proceedings, and bonds of the state and counties, cities, and specified districts, agencies, and entities. This bill contains other related provisions.

#### Attachments:

CALAFCO Support Letter February 29, 2016

**Position:** Support

CALAFCO Comments: One of three annual acts which validate the boundaries of all local agencies.

#### **SB 973** (Committee on Governance and Finance) Validations.

Current Text: Chaptered: 5/27/2016 pdf html

**Introduced:** 2/8/2016

Status: 5/27/2016-Chaptered by Secretary of State - Chapter 17, Statutes of 2016.

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#### **Summary:**

This bill would enact the Third Validating Act of 2016, which would validate the organization, boundaries, acts, proceedings, and bonds of the state and counties, cities, and specified districts, agencies, and entities.

#### Attachments:

CALAFCO Support Letter February 29, 2016

**Position:** Support

**CALAFCO Comments:** One of three annual acts which validate the boundaries of all local agencies.

#### **SB 974** (Committee on Governance and Finance) Local government: omnibus.

Current Text: Amended: 6/2/2016 pdf html

**Introduced:** 2/8/2016 **Last Amended:** 6/2/2016

**Status:** 6/30/2016-Read second time. Ordered to consent calendar.

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#### **Summary:**

The Professional Land Surveyors' Act, among other things, requires a county recorder to store and index records of survey, and to maintain both original maps and a printed set for public reference. That act specifically requires the county recorder to securely fasten a filed record of survey into a suitable book. This bill would also authorize a county recorder to store records of survey in any other manner that will ensure the maps are kept together. This bill contains other related provisions and other current laws.

**Position:** Watch

**CALAFCO Comments:** As amended, this bill is the Senate Governance & Finance Committee's annual Omnibus bill.

#### **SB 1009** (Nielsen R) Public cemeteries: nonresidents.

Current Text: Introduced: 2/11/2016 pdf html

**Introduced:** 2/11/2016

Status: 5/6/2016-Failed Deadline pursuant to Joint Rule 61(b)(6). (Last location was GOV. & F. on

2/25/2016)

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#### **Summary:**

Would authorize a district that serves at least one county with a population of fewer than 10,000 residents or that has a population not exceeding 20,000 and is contained in a nonmetropolitan area, to inter a person who is not a resident of the district in a cemetery owned by the district if specified criteria are met, including that the district requires the payment of a nonresident fee and the board of trustee determines that the cemetery has adequate space for the foreseeable future.

**Position:** Watch

**Subject:** Special District Powers

**CALAFCO Comments:** This bill would authorize a district that serves at least one county with a population of fewer than 10,000 residents or that has a population not exceeding 20,000 and is

contained in a non-metropolitan area, to inter a person who is not a resident of the district in a cemetery owned by the district if specified criteria are met, including that the district requires the payment of a nonresident fee and the board of trustee determines that the cemetery has adequate space for the foreseeable future.

#### SB 1276 (Moorlach R) Local agencies.

Current Text: Introduced: 2/19/2016 pdf html

**Introduced:** 2/19/2016

Status: 5/6/2016-Failed Deadline pursuant to Joint Rule 61(b)(6). (Last location was RLS. on

3/3/2016)

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#### **Summary:**

The Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000, establishes the sole and exclusive authority and procedure for the initiation, conduct, and completion of changes of organization and reorganization for cities and districts. This bill would make nonsubstantive changes to the above-described law.

**Position:** Placeholder - monitor **Subject:** CKH General Procedures

**CALAFCO Comments:** This is a spot bill to amend CKH.

#### **SB 1292** (Stone R) Grand juries: reports.

Current Text: Amended: 3/28/2016 pdf html

**Introduced:** 2/19/2016 **Last Amended:** 3/28/2016

**Status:** 5/27/2016-Failed Deadline pursuant to Joint Rule 61(b)(8). (Last location was APPR.

SUSPENSE FILE on 4/25/2016)

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#### **Summary:**

Current law authorizes a grand jury to request a subject person or entity to come before the grand jury for the purpose of reading and discussing the findings of the grand jury report that relates to that person or entity in order to verify the accuracy of the findings prior to their release. This bill would delete the authority of a grand jury to request a subject person or entity to come before it for purposes of reading and discussing the findings of a grand jury report.

#### **Attachments:**

CALAFCO Letter of Support May 2016

**Position:** Support **Subject:** Other

CALAFCO Comments: UPDATE: This bill did not make it out of the Assembly Appropriations

Suspense File and therefore died.

Sponsored by CSDA. As amended, the bill requires the Grand Jury to conduct an exit interview with report subjects to discuss and share findings. They may also provide a copy of the subject's report. The subject will have no less than 5 working days to provide written comments back to the Grand Jury for their consideration before the report is public. One the Grand Jury report is approved by a judge, the Grand Jury is required to provide a copy of the section pertaining to the subject to that entity no later than 6 working days prior to the reports public release. The subject entity can submit a preliminary response to the report to the Grand Jury, who is then required to make those prelim comments public at the time the report is made public.

This will allow LAFCos, when they are the subject of a Grand Jury report, to meet with the Grand Jury and hear their findings, and for the LAFCo to respond to those findings and offer additional information or corrections. Further, it allows the LAFCo to provide preliminary comments that are required to be posted with the report when it is made public.

#### SB 1374 (Lara D) The Lower Los Angeles River Recreation and Park District Act.

Current Text: Amended: 6/16/2016 pdf html

**Introduced:** 2/19/2016 **Last Amended:** 6/16/2016

Status: 6/29/2016-ASM, L. GOV. Vote - Do pass as amended and be re-referred to the Committee

on Appropriations.

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#### **Summary:**

Would create the Lower Los Angeles River Recreation and Park District and would subject the district to specified existing laws governing recreation and park districts, except as provided. The bill would authorize 9 specified city councils and the Los Angeles County Board of Supervisors to appoint the initial board of directors of the district. The bill would require the initial board of directors to adopt a description of the territory to be included in the district and other specified information that existing law requires from the proponents for the formation of a new recreation and park district.

#### Attachments:

CALAFCO Letter of Oppose June 2016

**Position:** Oppose

**CALAFCO Comments:** Gut and amended on June 16, this bill creates a new district within the LA County area and does not involve LAFCo in the formation process.

SB 1436 (Bates R) Local agency meetings: local agency executive compensation: oral report of final action recommendation.

Current Text: Amended: 4/6/2016 pdf html

**Introduced:** 2/19/2016 **Last Amended:** 4/6/2016

**Status:** 6/30/2016-Read second time. Ordered to consent calendar.

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#### **Summary:**

Current law prohibits the legislative body from calling a special meeting regarding the salaries, salary schedules, or compensation paid in the form of fringe benefits, of a local agency executive, as defined. This bill, prior to taking final action, would require the legislative body to orally report a summary of a recommendation for a final action on the salaries, salary schedules, or compensation paid in the form of fringe benefits of a local agency executive during the open meeting in which the final action is to be taken. This bill contains other related provisions and other existing laws.

**Position:** Watch

Subject: LAFCo Administration, Other

**CALAFCO Comments:** As amended, this bill requires public agencies, including LAFCos, when taking final action on salary for the agency's executive, to be made as a separate discussion agenda item rather than a content calendar item on the agenda.

Total Measures: 30 Total Tracking Forms: 30

7/13/2016 9:47:03 AM

# AMENDED IN SENATE JUNE 22, 2016 AMENDED IN ASSEMBLY JANUARY 19, 2016 AMENDED IN ASSEMBLY JANUARY 4, 2016

CALIFORNIA LEGISLATURE—2015–16 REGULAR SESSION

#### ASSEMBLY BILL

No. 1362

#### **Introduced by Assembly Member Gordon**

February 27, 2015

An act to add Section 2021.5 to the Health and Safety Code, relating to pest abatement.

#### LEGISLATIVE COUNSEL'S DIGEST

AB 1362, as amended, Gordon. Mosquito abatement and vector control districts: board of trustees: appointment of members. San Mateo County Mosquito and Vector Control District: board of trustees: appointment of members.

Existing law, the Mosquito Abatement and Vector Control District Law, specifies the procedures for district formation, the procedures for the selection of the district board of trustees and officers, and the powers and duties of the board. Existing law authorizes the board of supervisors to appoint one person to the board of trustees, and the city council of each city that is located in whole or in part within the district to appoint one person to the board of trustees, in the case of a district that is located entirely within a single county and contains both incorporated territory and unincorporated territory.

This bill would authorize a change in the appointment of the board of trustees of the San Mateo County Mosquito and Vector Control District. If a majority of the legislative bodies that include the city councils in, and the Board of Supervisors of, the County of San Mateo

AB 1362 -2-

adopt resolutions approving the change in board composition and forward a copy of the resolution to the local agency formation commission, the commission is required to adopt procedures for the reorganization of the board of trustees of the San Mateo County Mosquito and Vector Control District. The bill would require the San Mateo County Board of Supervisors to appoint 2 trustees and would require the city selection committee in the County of San Mateo to appoint one trustee from each county supervisorial district pursuant to this method of appointment. By imposing new duties on the local agency formation commission, the bill would impose a state-mandated local program.

The bill would make legislative findings and declarations as to the necessity for a special law.

The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement.

This bill would provide that, if the Commission on State Mandates determines that the bill contains costs mandated by the state, reimbursement for those costs shall be made pursuant to these statutory provisions.

This bill would authorize a city council, located in an existing or newly formed district as specified above, to adopt a resolution requesting that appointments of persons to the board of trustees instead be made by a city selection committee, established pursuant to specified provisions of law, and conditioned upon a majority of authorized city councils adopting their respective resolutions. This bill would authorize the city selection committee to decrease the total number of appointments to be made by the committee if a majority of city councils within the district make this request in their respective resolutions. This bill would prohibit the total number of appointments made by the committee from exceeding the number of incorporated cities that are located in whole or in part within the district, and would prohibit those appointments from affecting the appointments made by the board of supervisors.

Vote: majority. Appropriation: no. Fiscal committee: no-yes. State-mandated local program: no-yes.

-3- AB 1362

The people of the State of California do enact as follows:

SECTION 1. Section 2021.5 is added to the Health and Safety Code, to read:

- 2021.5. (a) Notwithstanding Section 2021, the Board of Trustees of the San Mateo County Mosquito and Vector Control District may be appointed as follows:
- (1) The San Mateo County Board of Supervisors shall appoint two trustees.
- (2) The city selection committee in the County of San Mateo, established pursuant to Article 11 (commencing with Section 50270) of Chapter 1 of Part 1 of Division 1 of Title 5 of the Government Code, shall appoint one trustee from each county supervisorial district.
- (b) This section shall apply only if a majority of the legislative bodies that include the city councils in, and the Board of Supervisors of, the County of San Mateo adopt resolutions approving the change in board composition.
- (c) Upon adoption of a resolution pursuant to subdivision (b), the city council or board of supervisors shall forward a copy of the resolution to the local agency formation commission. If a majority of the legislative bodies that include the city councils in, and the Board of Supervisors of, the County of San Mateo adopt a resolution, the local agency formation commission shall adopt procedures for the reorganization of the board of trustees and notify the San Mateo County Mosquito and Vector Control District and the city selection committee in the County of San Mateo.
- SEC. 2. The Legislature finds and declares that a special law is necessary and that a general law cannot be made applicable within the meaning of Section 16 of Article IV of the California Constitution because of the unique circumstances in the County of San Mateo with regard to identifying trustees and providing sufficient oversight of district operations.
- 32 SEC. 3. If the Commission on State Mandates determines that 33 this act contains costs mandated by the state, reimbursement to 34 local agencies and school districts for those costs shall be made 35 pursuant to Part 7 (commencing with Section 17500) of Division 36 4 of Title 2 of the Government Code.
- 37 SECTION 1. Section 2021.5 is added to the Health and Safety 38 Code, to read:

AB 1362 —4—

2021.5. (a) A city council that is authorized to appoint one person to the board of trustees of a district, pursuant to subdivision (b) of Section 2021, may adopt a resolution requesting that appointments instead be made by a city selection committee, established pursuant to Article 11 (commencing with Section 50270) of Chapter 1 of Part 1 of Division 1 of Title 5 of the Government Code.

- (b) This section shall only apply if a majority of city councils that are located within the district and are authorized to appoint a person to the board of trustees adopt their respective resolutions pursuant to this section. This section shall apply to existing and newly formed districts as defined in subdivision (b) of Section 2021.
- (c) The city selection committee described in subdivision (a) may decrease the total number of appointments to be made by the committee if a majority of city councils within the district make this request in their respective resolutions. The total number of appointments made by the committee shall not exceed the number of incorporated cities that are located in whole or in part within the district.
- (d) The appointments made by the city selection committee shall not affect the appointments made by the board of supervisors pursuant to subdivision (b) of Section 2021.

COUNTY OF SAN MATEO DON HORSLEY SUPERVISOR, 3RD DISTRICT County Government Center 400 County Center, 1st Floor Redwood City, CA 94063 650-363-4569 dhorsley@smcgov.org

June 24, 2016

The Honorable Robert M. Hertzberg, Chair Senate Governance and Finance Committee State Capitol, Room 408 Sacramento, CA 95814

RE: Assembly Bill 1362 (Gordon) San Mateo County Mosquito and Vector Control District: board of trustees: appointment of members—SUPPORT

Dear Senator Hertzberg:

I write in strong support of Assembly Bill 1362 (Gordon), which would authorize a change in the appointment of the board of trustees of the San Mateo County Mosquito and Vector Control District. Specifically, the bill would permit the Board of Supervisors the appointment of two trustees and the County's city selection committee the appointment of one trustee from each of the County's five supervisorial districts to the County's Mosquito and Vector Control District, but only if a majority of the city councils and the Board of Supervisors of the County adopt resolutions approving the change in board composition and forward a copy of the resolution to the County's local agency formation commission.

In San Mateo County, the existing countywide mosquito abatement district is composed of 21 members—one representative from the Board of Supervisors and one representative from each of the 20 cities in the County. This is a very large board that can be very difficult to manage and challenging for each jurisdiction to keep consistently filled with trustees. Moreover, the large size of the oversight body effectively rendered it ineffective back in 2011 when it was discovered that two of the district's finance employees had embezzled more than \$450,000 from the district. In fact, the County's Civil Grand Jury also determined that the County's cities "do not give priority to having representation on the Board, which representation is an important component to the oversight of District operations."

In light of this tragic situation and the fact the current composition of the board of trustees has proven itself both unwieldy and ineffective in providing the needed oversight, I believe the appointment process outlined in AB 1362 would be a good fit for San Mateo County. An alternative tool, it would allow the San Mateo County to move forward with the creation of a more efficient and leaner Vector Control District without reimaging, reconfiguring or even dismantling it as has been previously recommended. Finally, it allows for all of the cities to make an independent determination about the change in composition.

I urge your support of this measure as it would provide a much needed tool to optimize efficiencies of our Mosquito and Vector Control District here in San Mateo County.

Sincerely;

Don Horsley, Supervisor

District 3

CC: All members of the Senate Local Government Committee

The Honorable Rich Gordon

San Mateo County Delegation Members John M. Maltbie, County Manager

Martha Poyatos, San Mateo County LAFCO

