A 94063-1663 • PHONE (650) 363-4224 • FAX (650) February 12, 2009

To:

Members, Formation Commission

From:

Martha Poyatos, Executive Officer

Subject:

LAFCo File No. 09-04--Request by the City of San Carlos to Extend Sewer Service to 21 Estrada Court (Unincorporated Palomar Park)

Summary

Pursuant to Government Code Section 56133, Commission approval is required for extension of service by local agencies to territory outside the agency's boundaries. This section requires that the public agency apply to LAFCo by resolution on behalf of the landowner. In this case, the City of San Carlos has applied for extension of sewer service to an existing residence on Estrada Court. The project area is within the sphere of influence of the City of San Carlos, contiguous to City boundaries and adjacent to property currently receiving City sewer service. Commission approval is recommended based on recommendation of San Mateo County Environmental Health that the property be connected to public sewer because the septic system cannot be repaired.

Staff Report and Recommendation:

This proposal was submitted by resolution of the City of San Carlos at the request of the property owner in order to abandon a failing septic system. The property would connect to the existing City sewer main serving 18 and 22 Estrada located in City of San Carlos boundaries. The parcel is within the sphere of influence of the City of San Carlos, adjacent to city boundaries and eligible for annexation but the City does not support annexation at this time. The City's staff report indicates that annexation would have a negative net impact on the City's General Fund and because the property is at the end of a county-maintained road, city service could not be provided efficiently. City policies for sewer extension require that the sewer service agreement include an agreement for annexation when annexation is feasible and the City staff report indicates annexation would most likely take place when a large number of adjacent properties experience similar problems and that immediate sewer extension is justified by the existing public health and safety hazard.

Government Code Section 56133 governing extension of service outside boundaries was implemented to strengthen legislation favoring annexation over extension of service outside city or district boundaries in cases where annexation is feasible. In this case, the parcel is contiguous to city boundaries and located on a cul de sac adjacent to two existing residences already within the City of San Carlos (18 and 22 Estrada). These homes are accessed via Estrada Court, a County maintained road. Annexation in this case would therefore not create a new situation of city properties at the end of a County-maintained road.

21 Estrada Court February 12, 2009 Page 2

While staff supports the request to extend sewer service immediately due to failed septic, State and local LAFCo policies and public health policies discourage waiting for other septic systems to fail before initiating annexation. The City of San Carlos General Plan policies include provisions that provide for orderly annexation and retaining the character of individual neighborhoods. In regard to homes with septic systems, City of San Carlos General Plan Annexation Policy 37 includes provisions to accept homes with functioning septic systems with a proviso that once annexed, properties must be connected to sewer that are sold or if septic systems would require repair or replacement. Staff therefore recommends that an approval of this sewer extension include the following recommendations:

- 1. That the City of San Carlos and other cities that provide sewer service outside jurisdictional boundaries consider the benefits of a proactive approach to extension of City service and annexation including early consultation on annexation with property owners requesting service and identification of streets or areas similar to this case that could be designated for annexation in the near term. This might include identification of these areas in general plan updates and community education of the benefits and process for annexation.
- 2. That the San Mateo County Environmental Health Department's consultation to property owners with problematic septic systems include early referral to LAFCo and the City sewer providers in order to encourage annexation versus emergency sewer connections without annexation.

The proposal is consistent with the City's sphere of influence and with sewer service already extended to the area by the City of San Carlos. It is therefore respectfully recommended that the Commission, by motion, approve the proposed request for extension of service and authorize the Executive Officer to send a letter of approval to the City and the property owner along with the above noted recommendations.

Respectfully submitted,

Martha Poyatos

Executive Officer

APPLICATION FOR A CHANGE OF ORGANIZATION OR REORGANIZATION TO THE SAN MATEO LOCAL AGENCY FORMATION COMMISSION

A. GENERAL INFORMATION

propose boundary change

Α.	GENERAL INCOMMATION
1.	Briefly describe the nature of the proposed change of organization or reorganization.
	051-022 43
	Extension of sewer service to (2001ESTIVADDASS), APN ***
	✓₩₩, pursuant to Government Code Section 56133
_	
2.	An application for a change of organization or reorganization may
	be submitted by individuals in the form of a petition or by an
	affected public agency in the form of a certified resolution.
	This application is submitted by (check one):
	Landowners or registered voters, by petition
	x An affected public agency, by resolution
	x An arrected public agency, by resolution
	(If this application is submitted by petition of landowners or registered voters in the affected territory, complete the petition form.)
3.	What are the reasons for the proposal? To provide sewer service
	to an existing residence with failing septic system
4.	Does this application have 100% consent of landowners in the
	affected area?
	<u>x Yes No</u>
5.	Estimated acreage: xxxx
B.	<u>SERVICES</u>
1	7 2 2 2 2 2 2 2 2 2
1.	List the name or names of all existing cities and special
	districts whose service area or service responsibility would be
	altered by the proposed change of organization or reorganization.
	N/A, proposal requests extension of service and does not

2. List all changes to the pattern of delivery of local services to the affected area. For each service affected by the proposed change(s) of organization, list the present source of service (state "none" if service is not now provided), the proposed source of service and the source of funding for construction of necessary facilities (if any) and operation. Examples are given on the first two lines of the space provided for your response.

SERVICE

PRESENT

PROPOSED

FUNDING SOURCE

SOURCE

SOURCE

CONSTRUCTION

OPERATING

Sewer

None

"City of San Carlos"

proponent fees

C. PROJECT PROPOSAL INFORMATION

1. Please describe the general location of the territory which is the subject of this proposal. Refer to major highways, roads and topographical features.

This parcel is located on the County side of the City/County limit.

2. Describe the present land use (s) in the subject territory.

Single family residential

3. How are adjacent lands used?

North: Single family residential

South: Single family residential

East: Single family residential

West: Single family residential

4. Will the proposed change of organization result in additional development? If so, how is the subject territory to be developed?

No

5. What is the general plan designation of the subject territory?

County Controlled

6. What is the existing zoning designation of the subject territory?

Single family residential

7. What prezoning, environmental review or development approvals have already been obtained for development in the subject territory?

No Change

8. What additional approvals will be required to proceed?

None

9. Does any portion of the subject territory contain any of the following --agricultural preserves, sewer or other service moratorium or wetlands subject to the State Lands Commission jurisdiction?

No

10. If no specific development projects are associated with this proposal, will the proposal increase the potential for development of the property? If so, how?

N/A

LAFCo will consider the person signing this application as the proponent of the proposed action(s). Notice and other communications regarding this application (including fee payment) will be directed to the proponent at:

NAME:	City	or San ca	rlos			
ADDRESS:	600 Eli	m Street		PHONE:	(650)	802-4203
	San C	ALTOS, CA	94070			
	AND THE PROPERTY OF THE PROPERTY OF	Tel: 2016 TUA.				

ATTN:

Signature of Proponent

Note: Pursuant to Government Code Sections 56700.1 and 81000 et seq. Any person or combination of persons who directly or indirectly contribute \$1000 or more or expend \$1000 or more in support of or opposition to a change of organization or reroganization that has been submitted to the Commission and will require an election must comply with the reporting and disclosure requirements of the Political Reform Act of 1974.

D. AFFECTED PUBLIC AGENCIES

Please complete this section if this application is submitted by resolution of one or more affected public agencies. Certified copies of resolutions listed be low must accompany this application.

1. The names and resolutions of agencies applying for the change of organization or reorganization described above are as follows:

	Affected Agency	Resolution No.	Date Adopted
	City of San Carlos		September 12, 2005
2.	Does this application have affected area?	100% consent of land	downers in the
	X Yes	No (If yes, include	<pre>proof of consent.)</pre>
PLAN	FOR PROVIDING SERVICES		Allen and the second
1.	Enumerate and describe the territory.	services to be exten	nded to the affected
	4" private Sewer Lateral co	onnection to San Car.	los City sewer main
2.	Describe the level and range	ge of those services	•
	Sewer collection, transmis	sion, theatment, and	disposal
3.	Indicate when those service affected territory.	es can feasibly be ex	ktended to the
	As soon as the property ow	ier install the 4" se	ewer lateral
4.	Indicate any improvements or water facilities, or oth within the affected territory	ner conditions to be	ctures, roads, sewer imposed or required
	4" sewer lateral connection standards	n per San Carlos and	County design
5.	Describe financial arranger services extended to the assubject to any special taxe specify.)	ffected territory. W:	ill the territory be
6.	In as much detail as require why this proposal is necess		explanation, explain
	The septic system at said p Health determined the situa Therefore, San Carlos has a	ation to be a hazard	to public health.
This	section completed by	(Name)	(Title)

CURRENT INFORMATION Summary of Property Details							erty Details		
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